

STATE OF MICHIGAN
DEPARTMENT OF COMMERCE
MICHIGAN PUBLIC SERVICE COMMISSION

In the Matter of the Application
of Consumers Energy Company for approval
of the unbundling of its commercial
and industrial rate schedules.

Case No. U-12970

Proceedings held and testimony taken in the
above-entitled matter before Administrative Law Judge George
Schankler, at the Michigan Public Service Commission, Lansing,
Michigan, commencing on Friday, August 24, 2001.

SESSION OF THURSDAY, OCTOBER 4, 2001
VOLUME 2

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STATE OF MICHIGAN
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1 Lansing, Michigan

2 Thursday, October 4, 2001

3 10:15 A.M.

4 (The hearing was resumed pursuant to the
5 adjournment.)

6 JUDGE SCHANKLER: All right. Let's go on
7 the record.

8 This is a motion hearing in the matter of
9 the Application of Consumers Energy Company for approval
10 of the unbundling of its commercial and industrial rate
11 schedules, Case No. U-12970.

12 I am George Schankler. I am the presiding
13 Administrative Law Judge.

14 Would counsel enter their appearances on
15 today's record, please.

16 MR. ROBINSON: Jon Robinson appearing on
17 behalf of Consumers Energy Company.

18 MR. CALABRESE: Michael P. Calabrese of
19 the law firm of Clark Hill appearing on behalf of the
20 Association of Businesses Advocating Tariff Equity.

21 MR. ERICKSON: Donald E. Erickson
22 appearing on behalf of Attorney General Jennifer M.
23 Granholm.

24 MR. WATTERWORTH: Good morning, your
25 Honor. My name is Larry Watterworth, Assistant Attorney

1 General, appearing on behalf of the Michigan Public
2 Service Commission Staff. Also present with me today is
3 Jane Kelly, the case coordinator on this case. Thank you.

4 JUDGE SCHANKLER: I have read the written
5 motion to compel discovery filed by ABATE, as well as the
6 response filed by Consumers. So I don't need a lot of
7 additional argument.

8 Mr. Calabrese, you may be brief.

9 MR. CALABRESE: Your Honor, with us today,
10 Mr. Robinson's been kind enough to bring at my request the
11 affiant who filed an affidavit supporting Consumers'
12 response to our motion to compel, and we would like to
13 cross-examine -- Ms. Coste is her name, C-o-s-t-e,
14 briefly, I hope, if you could call her to the stand.

15 JUDGE SHANKLER: All right.

16 MR. ROBINSON: Your Honor, before we do
17 that, I guess I can tell from your answer -- I mean, we'll
18 put her up on the stand, we will spend some time asking
19 her questions about why this stuff isn't available, but,
20 you know, we gave alternative reasons for where this -- my
21 motion was directed --

22 JUDGE SCHANKLER: I recognize that, but on
23 the chance it might be appealed to the Commission, it
24 probably would be a good idea to have all the rationales
25 fully argued and have the witness examined.

1 MR. ROBINSON: All right.

2 JUDGE SCHANKLER: Because the Commission
3 may not agree with me.

4 S U S A N E. C O S T E
5 was called as a witness herein and, having been duly sworn
6 to testify the truth, the whole truth, and nothing but the
7 truth, was examined and testified as follows:

8 - - -

9 CROSS-EXAMINATION

10 BY MR. CALABRESE:

11 Q Good morning, Ms. Coste. My name is Gus Calabrese. I
12 represent ABATE, which filed a motion in response to which
13 you have contributed an affidavit. Are you the same Susan
14 E. Coste who filed an affidavit in support of Consumers
15 Energy's response to ABATE's motion to compel?

16 A Yes, I am.

17 Q I would like, if I could, to ask you a few questions about
18 your affidavit and the conclusion you reached therein.
19 You stated in your affidavit, The most recent cost-of-
20 service study performed by Consumers Energy was the 1996
21 retail electric cost-of-service study which was prepared
22 in Case U-10685?

23 A That's correct.

24 Q Did you supervise or were you responsible for the
25 production of that study?

1 A I was not.

2 Q Did you contribute to the production of that study at all?

3 A I did not.

4 Q Are you familiar with that study at all?

5 A Somewhat.

6 Q I would like to ask you a few questions if you know the
7 answers, please.

8 A Sure.

9 Q The 1996 cost-of-service study that was submitted in that
10 case, was that based on a, are you aware that that study
11 was based on a projected 1996 cost year?

12 A Yes, I am.

13 Q And that's different from a historical booked cost year,
14 correct?

15 A That's right.

16 Q To your knowledge, did that study contain assumptions
17 regarding the handling of capacity of the Midland
18 Cogeneration Venture, which had to be changed during the
19 course of that proceeding?

20 MR. ROBINSON: I am going to object. I
21 guess I thought we were here today arguing about whether
22 the company should be required to prepare a brand-new
23 cost-of-service study using updated year 2000 data. And
24 the argument here is over whether we should be somehow
25 required to prepare that study or alternatively, and it's

1 not clear to me frankly from the motion, whether we should
2 be required to produce the data that would be necessary in
3 order to prepare that updated cost-of-service study.

4 That's what's at issue in this motion.

5 Frankly, all these questions about the 1996 study that
6 form the basis for our existing rates and that form the
7 basis of the unbundling study that the company prepared
8 and filed in this case, that's all pertinent and relevant
9 to the merits of this case, ultimately, but it's not
10 relevant at all, it seems to me, to the purpose of this
11 motion hearing.

12 MR. CALABRESE: Your Honor, the relevance
13 of the questions about the '96 study are to ascertain how
14 reliable that study may be. I don't need to go much into
15 this at all.

16 JUDGE SCHANKLER: It's outside the scope
17 of the subject matter of her affidavit. So I will sustain
18 the objection.

19 Q (By Mr. Calabrese, continuing) Ms. Coste, to do a booked
20 cost-of-service study for year 2000, your starting point
21 would be the books and records of the company; is that
22 correct?

23 A Yes.

24 Q For example, you are familiar, are you not, with
25 Consumers' FERC Form 1 and also with its annual report

1 filed with this Commission?

2 A Yes.

3 Q In those reports you would have provided to FERC and to
4 this Commission a complete breakdown of the detailed
5 financial data of the company for the year ending December
6 31, 2000, correct?

7 A Right.

8 Q If you were to go to those reports to get complete
9 documentation of all Consumers' investments in plant
10 associated with providing electric service broken down by
11 function as to production, transmission, distribution, you
12 could get that information there, correct?

13 A Yes, that's right.

14 Q You can get those functions broken down further, is that
15 correct, by account, for example, plant in service,
16 depreciation reserve, construction work in progress? All
17 these would be accounts that would be reflected there,
18 correct?

19 A Yes.

20 Q For expense items, is it correct also that the FERC Form 1
21 and the report to the MPSC provides considerable detail
22 for 2000 expense items by account?

23 A Yes.

24 Q For example, you would have depreciation expense for this
25 year broken down by function, correct?

1 A Yes.

2 Q You would also have taxes identified for that period in
3 those reports, correct?

4 A Yes.

5 Q So in a sense you would have a complete balance sheet,
6 complete income statement for the year 2000 in those
7 reports, correct?

8 A Yes.

9 Q Is there also a schedule in the reports we have been
10 discussing that shows electricity by, shows sales of
11 electricity by rate schedules?

12 A Yes. I believe there is.

13 Q They would also show operating revenues, operating
14 expenses for all the required categories, and the reason
15 for that would be to provide a net utility income for
16 whichever year, correct?

17 A That's the way I understand it.

18 Q There is a schedule there titled sales of electricity by
19 rate schedules to show every rate schedule with the amount
20 of energy sold, amount of revenue, the number of
21 customers, the kilowatt-hour sales per customer, and
22 revenue per kilowatt-hour sold; is that correct?

23 A Yes.

24 Q Ms. Coste, is a cost-of-service study sometimes called a
25 cost allocation study by some people in your experience?

1 A Perhaps some people call it that, but we look at that as
2 one component of it.

3 Q In this instance, when we talk about cost allocation in
4 this case in the context of unbundling, is it correct that
5 to do that you need to take total revenue of the company,
6 expenses, investments of the company for a particular
7 year, you would need to take those total quantities and
8 then assign or allocate them to the major rate classes or
9 a group of classes, but essentially what you are doing is
10 an allocation of those totals; is that correct?

11 A Yes.

12 Q In this instance, what we are discussing at least
13 hypothetically is a historical test year 2000. The total
14 quantities that you would have to allocate for that year
15 are already known, correct?

16 A The totals are.

17 Q The totals are known. And you also know and have reported
18 the revenue for each class in the reporting, correct?

19 A You mean in the FERC Form 1?

20 Q In the FERC Form 1 or the MPSC.

21 A Yes.

22 Q Thank you. So it's then correct that what we are really
23 discussing in terms of this unbundling case is ways to
24 allocate revenues and expenses to those classes; is that
25 correct?

1 A Yes.

2 Q To do that you would have to use certain allocators,
3 correct?

4 A That's right.

5 Q And is it correct that the major allocators that you would
6 use would be the number of customers by class, the energy
7 consumed by those classes, which is in essence the
8 megawatt-hours to each class, and the third would be the
9 demands exerted on the system during certain hours of the
10 year 2000 which we are discussing?

11 A There are many others, but those are main categories, yes.

12 Q Those would be the major allocators, correct?

13 A They are the main allocators.

14 Q Now, you know the number of customers by rate class,
15 because you have reported it in the reports we have
16 discussed, correct?

17 A We know that.

18 Q That's the first allocator, correct. And the second
19 allocator, the energy consumed by class, you know that as
20 well, correct?

21 A I am not sure how to answer this. Yes, for in total.

22 Q That's what I am asking.

23 A Yes.

24 Q Now, in the FERC Form 1, is it correct that you report
25 electric energy output for the whole year as a total, and

1 also that you report monthly peaks in the output for each
2 month?

3 A Right.

4 Q Is it also correct that show the company's energy losses
5 and its disposition of energy?

6 A Yes.

7 Q For those periods? Thank you. And you show each of the
8 12 monthly peaks for the historic year we are discussing,
9 year 2000, and the hour and the megawatts of that highest
10 monthly coincident peak; is that correct?

11 A I'm not sure. I think so. I mean, it sounds right. I
12 didn't review those before I came, so I don't know all the
13 little pieces, but yes, I believe that's right.

14 Q Now, to derive the last major allocator we were talking
15 about, which was the demands exerted on the system during
16 certain hours, you would need to determine those 12
17 monthly peaks, for each of those 12 monthly peaks how much
18 each rate class contributed to those peaks; is that
19 correct?

20 A That's right.

21 Q That's the piece in a sense that we are missing?

22 A That's one piece.

23 Q Is the problem that in terms of the determination -- let
24 me back up.

25 You have the problem determining the

1 contribution of classes to those peaks; is that correct?

2 A Yes.

3 Q And is the problem that some classes have demand meters
4 and some don't?

5 A That's one situation. There are others.

6 Q Is it correct that you or some other department or person
7 at Consumers uses load data to determine each monthly peak
8 for those classes that are not demand metered?

9 A Yes.

10 Q And for demand metered classes, you either go to the
11 billing information or to load data to determine what
12 demand those classes were exerting on the system at the
13 time of those 12 monthly peaks; is that correct?

14 A Yes.

15 Q Now, you still have the same kilowatt-hour usage data and
16 the same billing data that you would have had in any prior
17 year; is that correct?

18 A Yes.

19 Q But you are trying to tell us that it's impossible even
20 though you have that data, that Consumers is incapable of
21 stating what each class's load was at the time of those 12
22 monthly peaks?

23 A Well, we have information out there, but the programs that
24 we used to have to access it in the form that we need it
25 are no longer available to us. Yes, the information is

1 sitting there and the totals have been compiled, but to do
2 a cost of service, you have to go in more detail with your
3 allocations, and by that I mean, coincident peak is one
4 piece, but you have to do it literally by circuit.

5 You are going to go back and get all the
6 demand data and you are going to order those things by
7 circuit and by account so that you can get the coincident
8 value and then also the non-coincident value, and then
9 also group them by class so that when you are done,
10 everything lines up and matches sales and revenue
11 information.

12 Q The way that you used to get those things, you have
13 described is by way of the computer program called the
14 WR4; is that correct?

15 A Yes.

16 Q In your affidavit, you say that that program has been
17 eliminated, correct?

18 A That's right.

19 Q What do you mean when you say the programs been
20 eliminated?

21 A They used to have that interface so that they could
22 compile the data I just mentioned specifically for cost-
23 of-service cost determinants, that you don't necessarily
24 need when you do the bill for billing.

25 So, they eliminated that piece, and went

1 ahead and still implemented the billing system, and that
2 was done in October of '99, so we no longer had a
3 mechanism to help us get those determinants for costing
4 purposes.

5 Q Well, I guess I am not clear on this then. I am not quite
6 sure you have answered the question. Does the computer
7 program simply no longer exist anywhere in the world?

8 A It does not exist. On the 24th of October of '99, it went
9 away.

10 Q What does went away mean?

11 A That it was no longer functional. The retail access
12 customers, when they hit, they had to be billed. The
13 reason it went away, they had to be billed. Because part
14 of the bill might have been on an old tariff and the other
15 part on the new tariff, our billing system was not set up
16 to allow for that.

17 So, WR4 went away, and we developed new
18 mechanism to put in the special ledger so that we could do
19 that. What we did was they got rid of the WR4, which also
20 meant we got rid of our costing determinants.

21 Q Are you telling me that you know for a fact that the
22 program WR4 is not stored anywhere on disks or on computer
23 anywhere within the company?

24 A I am saying that I don't know for a fact if it's sitting
25 somewhere. I just know that it's not functional after

1 October of '99.

2 Perhaps somebody could resurrect that for
3 old information when you have a whole year's worth, like
4 '98 maybe. But to do anything beyond that, it's not
5 functional anymore.

6 JUDGE SCHANKLER: Are you saying it's not
7 compatible with the current billing system?

8 A Yes. After October of '99.

9 Q (By Mr. Calabrese, continuing) Now, I think you said a few
10 minutes ago that the piece, the missing piece of data that
11 is not booked and readily available to use in cost
12 allocation is each class' load at the time of the 12
13 monthly peaks. Correct?

14 MR. ROBINSON: I will object to that.
15 It's mischaracterizing what the witness said. She said
16 that's one of the things that wasn't available.

17 Q (By Mr. Calabrese, continuing) I would like to ask you
18 about that thing.

19 Other than by using some sort of
20 mathematical technique, you have never known the
21 nonmetered classes on at the time of these peaks should
22 be?

23 A I have never known the nonmetered classes what?

24 Q I think we said a moment ago that certain classes of
25 customer don't have demand meters, correct?

1 A Yes.

2 Q And so, for those nonmetered classes, you have always
3 needed to use some sort of mathematical technique to
4 estimate their demand at the time of the peaks; is that
5 correct?

6 A Yes.

7 Q So industrial customers, the billing demand that you used
8 to send them a bill is not necessarily a demand that is
9 coincident with your peak; is that correct?

10 A I don't know that for a fact, but it's possible.

11 Q So, in other words, you have always had an issue with
12 estimating the contribution of various classes of
13 customers to demand even before unbundling was an issue,
14 correct?

15 A Right.

16 Q Has Consumers conducted load research studies and obtained
17 what are called coincident factors by class to be able to
18 utilize sampling and other mathematical techniques to
19 determine loads for class for each monthly peak?

20 A They do load research studies, and it supports the non-
21 demand interval data that's metered -- or that's
22 nonmetered. So it supports it in some ways that they can
23 do some allocation for information they don't have
24 metered, but for the demand metered customers we use
25 actual demand meter interval data.

1 Q So Consumers does load forecast the loads that it's
2 required to serve five, 10, or 15 years in the future?

3 A I don't know how far they go out now, but yes, they do
4 load forecast.

5 Q And load forecasts are derived by major class of service,
6 correct?

7 A Yes.

8 Q You don't start with an energy forecast and use coincident
9 forecast to determine a demand forecast, correct?

10 A I don't do the forecasting anymore, so I don't know if I
11 am comfortable answering forecasting methodology, but
12 maybe if you rephrase it, it will hit me different.

13 Q We can move on.

14 In essence then, load forecasts we talked
15 about, the use that they are put to is that they determine
16 a reserve margin and requirement to build or purchase
17 capacity to serve load in future years, correct?

18 A Yes.

19 Q So, in essence what you are telling us in this case is
20 that you can forecast by customer class and by type of
21 service the loads that you are going to need to serve
22 several years in the future, but you can't estimate for
23 the year 2000 what it was by month even though you know
24 the totals?

25 A That's not what I was saying.

1 Q Let me see what the difference is between what I have
2 asked and what you are saying.

3 A Okay. Go ahead.

4 Q Are you saying in this proceeding that you cannot unbundle
5 rates for the year 2000 even though you have the total
6 data in terms of revenues and expenses for that year?

7 A Yes. That's what I am saying.

8 Q You can forecast what your needs are going to be in terms
9 of serving these loads again total by customer class
10 several years in the future; is that correct?

11 A No. Not until we do a new cost-of-service study.

12 MR. CALABRESE: Thank you. That's all I
13 have, your Honor.

14 JUDGE SCHANKLER: Mr. Robinson, did you
15 want to ask any follow-up?

16 MR. ROBINSON: Yes, I think I do, your
17 Honor. Thank you.

18 - - -

19 CROSS-EXAMINATION

20 BY MR. ROBINSON:

21 Q Ms. Coste, just to kind of focus on things here, can you
22 give us a couple examples of the data that aren't
23 available that you need in order to do an updated year
24 2000 cost-of-service study?

25 A Yes. Basically, the demand data that is more specific to

1 what we call costing determinants, which would include
2 coincident demands, non-coincident demands, maximum
3 demands, those things are really, you know, outside the
4 realm of on and off peak that are used in billing. They
5 are more detailed to help us specifically isolate how we
6 allocate the costs for our allocators.

7 And they affect everything that's in the
8 demand interval world because you have to tally those up,
9 you know, like I said, by circuit, by account, by
10 customer, then by customer class, and all that. You have
11 to, if you want to really get the way the costs, cost
12 causation if you will is happening, you really need to do
13 on an hourly basis, so you have the actual, go back and
14 get an hourly demand, and do that, line them up till you
15 find the ones coincident with the system peak that you
16 mentioned and so forth, and the non-coincident.

17 Those are critical because they affect
18 many allocators and they're really like the biggest piece
19 of a cost-of-service study that takes the most time, but
20 it's a big driver. You want to get that right because you
21 want to allocate those properly, and without a correct
22 interpretation of that, it's -- you know, it's garbage.
23 So we spend a lot of time doing that right.

24 That's -- I don't know if that's one thing
25 you were asking me.

1 Q Can you realistically do a retail cost-of-service study
2 for Consumers Energy if you don't have that data?

3 A No. I mean, you could use old allocations, but then they
4 wouldn't match the new sales and revenue for that year, so
5 you would end up with garbage, because you would have
6 disjointed perspectives. I mean, you can always, you
7 know, do something in an incredible way, I guess.

8 MR. ROBINSON: Your Honor, that's all I
9 have. Thank you.

10 MR. CALABRESE: Can I ask just one more
11 follow-up?

12 JUDGE SCHANKLER: Yes.

13 - - -

14 RECROSS-EXAMINATION

15 BY MR. CALABRESE:

16 Q Ms. Coste, you said you could use old allocations and plug
17 them in where the new data is not available; is that
18 correct?

19 A Sure.

20 Q I think you said when I was asking you that the previous
21 software that you used has been off line since late '99.
22 Is that correct?

23 A Uh-huh.

24 Q So the old allocations that you would use would be from
25 perhaps as late as 1999; would that be correct?

1 A Well, the last allocation process was really done for the
2 '96 projected study. You would have to go back to the '96
3 study to get those allocations.

4 Q If you had the WR4 software available, and given that you
5 have full year 1999 booked cost available, could you then
6 do those allocations for 1999?

7 A You couldn't do it for '99 because of the fact that the
8 system went away in October, but you could do it for '98.

9 MR. CALABRESE: Thank you.

10 JUDGE SCHANKLER: Anything else?

11 MR. ROBINSON: Just one more question, so
12 that the record's clear.

13 - - -

14 RECROSS-EXAMINATION

15 BY MR. ROBINSON:

16 Q Do you know whether the WR4 program exists currently in
17 the form to allow you to go back and use 1998 data?

18 A I'm not for sure on that. I am just saying my feeling and
19 opinion would be that yes, you could go back to '98,
20 because I know that it was '99 when they got rid of it.
21 So it seems logical to me that you could use it against
22 '98.

23 Q But you are only saying that assuming that the program is
24 in fact in a usable form today?

25 A Yes, and I wouldn't assume that, because there's probably

1 reasons why it went away, you know, due to whatever. I
2 mean, there could be other reasons.

3 Q As of right now, you just don't know whether that thing is
4 in some kind of usable form?

5 A No. I was told it was gone. So my opinion is it's gone.

6 MR. ROBINSON: All right.

7 MR. CALABRESE: Your Honor, the last
8 statement, I move to have it struck. It is obviously not
9 from the witness -- it's hearsay, not from the witness'
10 personal knowledge.

11 JUDGE SCHANKLER: I will sustain the
12 objection.

13 All right. Thank you, Ms. Coste.

14 (The witness was excused.)

15 All right. Mr. Calabrese, again, I won't
16 need an extensive argument. I am familiar with the
17 arguments by you and Mr. Robinson.

18 MR. CALABRESE: I can be very brief, and I
19 will try and confine my arguments to what's happened here
20 this morning and in response to Mr. Robinson's filing.

21 Your Honor, the company has essentially
22 said in their response to ABATE's motion that they have
23 asserted two arguments, first a legal argument that the
24 statute does not require them to provide an updated study,
25 and in fact that the statute would forbid that, that's the

1 legal argument. And then there's the practical argument
2 we have been discussing with Ms. Coste beyond the legal
3 argument. Essentially the company's argument is that
4 because Section 10 (B) 2 requires the unbundling of
5 existing rates and because Consumers' existing rates were
6 set based on a 1996 cost-of-service study, that we have to
7 go back to that study to do the unbundling.

8 The problem with that argument, your
9 Honor, is that what we are doing in this case is we are
10 not setting rates. So we are not asking them to change
11 rates. They even mentioned in their response that they
12 could not be required to provide this data to the extent
13 that we would use it to suggest they change rates.

14 What we are suggesting instead is that we
15 determine their actual cost of service for the purpose of
16 breaking that cost of service down into its various
17 components, which can then be assigned percentages. And
18 those percentages then can be applied to the company's
19 rates, which will not change. They will still be the
20 rates that were set in 1996, based on the '96 order.

21 So, when Mr. Robinson argues in his
22 response that rates by statute are now divorced from
23 costs, that is correct, but that's only relevant if we
24 were talking about changing rates, and we are not. What
25 we are talking about doing is determining the correct cost

1 components of rates in order to send a correct price
2 signal to the market with regard to those components, not
3 overall rates. Those can't be changed.

4 Mr. Robinson also suggests that the
5 Commission's order ordering unbundling or at least
6 creating the possibility of unbundling on the gas side in
7 U-12550 is inapplicable here because in that case the
8 unbundling would only have been performed in conjunction
9 with a rate case. That is a difference, but there is also
10 another difference between that case and this case, and
11 that difference is that in this case the legislature has
12 mandated that we unbundle. So, and not only has it
13 mandated that, but in Section 10 (B) 2 the legislature has
14 provided that Consumers may recover the costs it incurs in
15 performing this unbundling.

16 So, the legislature in making that
17 provision clearly contemplated that they would be
18 incurring some significant cost. There would be a job to
19 be done, and that job is a new cost-of-service study so
20 that we get the percentages right, we don't rely on the
21 percentages from what was in '96 a projected cost year,
22 which had to have been based on data that predated 1996.
23 So it's at least six-year-old data at this point.

24 With regard to the practical argument,
25 essentially what we have been told is that the software

1 that they would previously have used to perform this kind
2 of work isn't available. Well, your Honor, the company
3 has known since June 5th of 2000 that this case was coming
4 up and they were going to be required to do this work.
5 They could have made every effort at that time to get the
6 new software up and running.

7 We have not heard that the old software is
8 not available. We have heard that there are certain
9 limitations now with the old software, but we certainly
10 haven't heard testimony that would suggest that using old
11 data from 1994 or '95 would be more accurate than using
12 2000 numbers, or we can probably go back to 1998 if that
13 were possible.

14 I can accept that this witness does not
15 know that the old computer program is available, but she
16 certainly has not testified that it's absolutely
17 unavailable. What she has testified to is that the raw
18 data, the underlying numbers that are necessary to derive
19 these allocations, are generally available. The problem
20 is having a computer manipulate that data.

21 Your Honor, if that is a problem, it is a
22 problem of the company's own making, and they have known
23 since more than a year ago that they were going to have to
24 face this problem. They should be made to face the
25 problem.

1 That's all I have.

2 JUDGE SCHANKLER: All right. Mr.
3 Robinson.

4 MR. ROBINSON: Your Honor, I also will not
5 just repeat our answer. This question, though, on the
6 legal argument, that somehow you can unbundle existing
7 rates that are based on 1996 costs and a 1996 cost-of-
8 service study by using a year 2000 cost-of-service study I
9 think is just blatantly wrong and would lead to a really
10 weird and inaccurate result here. I mean, for example, if
11 I understand what counsel is suggesting, he's suggesting
12 that, when we unbundle rates in '97 and '98 in order to
13 develop the retail open access tariffs, that was also done
14 using this '96 cost-of-service study.

15 And just for purposes of illustration,
16 let's assume that that study identified total costs, or
17 that let's say 60 percent of the total costs were
18 generation-related so everything else was transmission and
19 distribution and that's what formed the basis for the ROA
20 rates. Counsel is now suggesting, well, if we looked at
21 year 2000 data, maybe we'd found out that instead of 60
22 percent generation-related, maybe it's, you know, 55
23 percent or maybe it's 65 percent generation-related, and
24 that would, in his view of the world, allow a change then
25 in those ROA transmission and distribution rates.

1 That's what he is saying. But that's
2 exactly what 10 (D) 1 of PA 141 says you can't do, that
3 is, those rates are frozen.

4 The retail open access rates are frozen
5 just like our bundled rates are frozen. There's no
6 distinction made. So what counsel is giving you as the
7 justification for why we should be required to give a
8 study that doesn't exist and give data that doesn't exist,
9 is to get to an end result that would be very clearly
10 prohibited by Act 141.

11 So that's, I guess that's the part of the
12 legal stuff. Now, the other argument related to just what
13 data is available. Apparently even counsel for ABATE now
14 concedes that there is no 2000 cost-of-service study, if I
15 read his motion right, and if I read or understand his
16 comments today right, he agrees that no such study exists,
17 and yet that's what his motion asks you to order us to
18 provide.

19 And I would just submit to you that there
20 isn't any obligation anywhere that we be required to
21 produce studies or documents or things that don't exist.
22 We are just not obligated to do that.

23 More pertinent to the discussion we had
24 earlier today, we just can't do it right now. We don't
25 have access to the data that would allow us to do a study

1 like that.

2 Now counsel tries to twist that into, you
3 know, some sort of fault on our part that we should --
4 that we knew a long time ago we were going to do this
5 updated study. Well, for the first reason, that is, the
6 one I already talked about, that we always believed it was
7 going to be appropriate to unbundle existing rates, using
8 the cost-of-service study that formed the basis for those
9 existing rates, with that belief, there was no reason for
10 us to ever assume that we were going to have to produce an
11 updated year 2000 cost-of-service study in order to get
12 through this particular proceeding.

13 And, secondarily, counsel's now I think,
14 frankly, sort of scrambling here, and based on the
15 questions and answers of Ms. Coste, he sort of sees an
16 opportunity here, well, I know I asked for an updated year
17 2000 cost-of-service study, but it sounds like maybe,
18 maybe, they might be able to put together some mixture of
19 a study that has some 2000 data in it, that has some 1998
20 data in it, and maybe that has some 1996 data in it, so I
21 want you to order Consumers to do that.

22 No. 1, that's not the question that they
23 ask, and it's only the question that they ask that we are
24 up here arguing about today. No. 2, I would submit to you
25 that requiring us to produce come kind of weird

1 combination of a mixture of years' data just isn't going
2 to produce anything of any value at all, it's not going to
3 produce anything that's admissible in this record.

4 So, I guess I'll quit. If you have any
5 questions about anything, I would be glad to answer them,
6 but I'm done.

7 MR. CALABRESE: Can I have just 20 seconds
8 to clear up what it is we are asking for?

9 JUDGE SCHANKLER: All right.

10 MR. CALABRESE: First of all, we stand on
11 the motion. What ABATE has requested that you order the
12 company to produce is year 2000 data. We do not believe
13 that they have shown they can't do that. We believe the
14 company has shown that they don't have the computer
15 program up and working that they would like to make it
16 easy for them to do it, but we think that is a far cry
17 from having shown they can't do it.

18 And, second, ABATE has not suggested and
19 does not intend to suggest in this proceeding that rates
20 be changed in violation of Section 10 (D). Rates -- first
21 of all, that's not relevant to this motion hearing. What
22 we are asking for is relevant data. How that data should
23 be used to unbundle rates is something that will be
24 decided as this proceeding progresses.

25 But in general, it's certainly the mandate

1 of the legislature that we unbundle existing rates, and we
2 can certainly do that unbundling based on current data.
3 That doesn't mean the overall rates themselves have to be
4 changed, but what has to be done under the statute is
5 those rates have to be broken down into their components,
6 and there's no reason we can't do that based on current
7 data.

8 That's all I have.

9 JUDGE SCHANKLER: All right. First of
10 all, what is involved in answering the interrogatories is
11 a request to in essence, if not in fact, perform a cost-
12 of-service study, and indeed ABATE's request for relief in
13 their motion requests a comprehensive unbundled electric
14 cost-of-service allocation study.

15 I am not going to get into the merits of
16 the methodology inherent that request, that is, whether
17 it's appropriate to apply percentages for a 2000 cost
18 study to 1996 rates in the process of unbundling those
19 rates. That's a question that would go to the merits of
20 the position they apparently would be taking in this
21 proceeding.

22 Addressing next the cited gas case wherein
23 the Commission required the provision of a cost, a new
24 cost study for gas rates, that has no applicability
25 whatsoever to this case. I am not persuaded by any

1 argument by ABATE that that even puts Consumers on notice
2 that they should have been ready to produce such a study.

3 The fact that they specifically ordered it
4 in that case and they have not done so in this case really
5 I think cuts the other way. If the Commission wished to
6 have such a study they certainly could have ordered it a
7 part of this process, but they have not done so.

8 On the question of whether or not
9 Consumers is in a position to produce such a study at this
10 point in time, I am persuaded by the affidavit and
11 questioning that they are not in a position to do so at
12 this time due to the lack of data and software to produce
13 such a study.

14 Also, I think given the time frames we are
15 looking at here and listening to what's involved in
16 producing this kind of a study, I don't see that it can be
17 done in this short of a period of time even if they had
18 the data and the software available.

19 Finally, as to whether or not they can be
20 required under the rules of discovery to produce the cost-
21 of-service study, I think to me that's the most clear and
22 salient point here, that the discovery rules do not
23 require a party to produce a study, which requires
24 calculations and judgments and a good deal of work
25 product, in order to serve another party's construction of

1 their own case. They are only required to provide
2 existing information they may have to retrieve from their
3 database, but if it requires substantial manipulation, the
4 use of programs and making judgments, they are clearly not
5 required to do that in response to an interrogatory.

6 Now, if they were testifying regarding
7 2000 costs, then obviously if there was an underlying
8 cost-of-service study, they would have to produce it, but
9 they don't have to create one for the purposes of this
10 case, in my view.

11 So, for the reasons I have stated, that I
12 don't believe that that's required under the rules of
13 discovery, and that I don't believe that Consumers is in a
14 position to produce such a study at this point in time,
15 under these time parameters in particular, I am going to
16 deny the motion.

17 MR. CALABRESE: Your Honor, if I might, I
18 would just like to offer notice of ABATE's intent to
19 appeal this ruling to the Commission.

20 JUDGE SCHANKLER: Very well.

21 MR. CALABRESE: Thanks.

22 JUDGE SCHANKLER: We are adjourned.

23 (At 10:59 A.M., and adjournment was taken
24 until Tuesday, November 27, 2001.)
25

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CERTIFICATE OF REPORTER

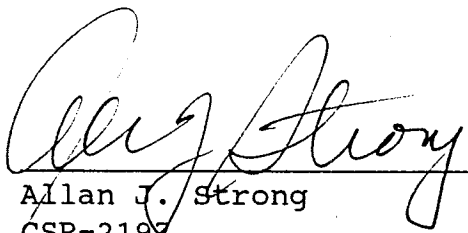
STATE OF MICHIGAN)

) SS

COUNTY OF OAKLAND)

I hereby certify that on the date and at the place hereinbefore set forth, I reported stenographically the proceedings held in the matter hereinbefore set forth, and that the testimony so recorded was subsequently transcribed by me, and that the foregoing is a full, true, and accurate transcript of my original stenotype notes.

Date:

Oct 9, 2001
Allan J. Strong
CSR-2197
Court Reporter

Notary Public:
County of Oakland
My Commission expires:
June 27, 2005.