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April 3, 2026

Lisa Felice
Executive Secretary
Michigan Public Service Commission
7109 West Saginaw Highway
Lansing, MI 48917

RE: In the matter of the application of **DTE GAS COMPANY** for authority to increase its rates, amend its rate schedules and rules governing the distribution and supply of natural gas, and for miscellaneous accounting authority
MPSC Case No. U-21973

Dear Ms. Felice:

Attached for electronic filing in the above captioned matter is DTE Gas Company's Rebuttal Testimony and Exhibits of Witnesses, Anthony L. Bolda, George H. Chapel, Michael S. Cooper, Henry J. Decker, Kelly M. Fedele, Matthew A. Fix, Julia L. Huffman, Anna E. Jackson, Eric D. Janness, Scotty N. Kehoe, Timothy J. Lepczyk, Habeeb J. Maroun, Jennifer E. Nelson, Seth B. Shpargel, Jason E. Sparks, Theresa M. Uzenski, Kirk M. Vangilder, and Sherri L. Wisniewski. Also attached is the Proof of Service.

In addition, Ms. Huffman's confidential Rebuttal Testimony will be filed under seal with the Commission. The confidential rebuttal testimony will be sent to the persons who have signed the Non-Disclosure Certificate associated with the Protective Order issued in this proceeding.

Very truly yours,

Carlton D. Watson

CDW/erb
Attachments
cc: Service List

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
DTE GAS COMPANY)
for authority to increase its rates, amend)
its rate schedules and rules governing the)
distribution and supply of natural gas, and)
for miscellaneous accounting authority.)

Case No. U-21973

REBUTTAL TESTIMONY

OF

ANTHONY L. BOLDA

DTE GAS COMPANY
REBUTTAL TESTIMONY OF ANTHONY L. BOLDA

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1 **Q1. Are you the same Anthony L. Bolda who previously offered testimony in this**
2 **proceeding?**

3 A1. Yes, I am.
4

5 **Purpose of Testimony**

6 **Q2. What is the purpose of your rebuttal testimony?**

7 A2. The purpose of my rebuttal testimony is to refute the proposed disallowances
8 recommended by MPSC Staff (Staff) Witness Rogers and Attorney General (AG)
9 Witness Coppola pertaining to the following IT capital and O&M investments:

10 1) First, Staff Witness Rogers recommends a 10% Capital disallowance for all
11 IT projects carrying Level 3 cost estimates. Staff recommends a capital
12 expenditure disallowance of \$4.734 million in the 21-month bridge period
13 (\$2.896 million in the year 2025 and \$1.839 million in the 9 months ending
14 9/30/2026) and \$1.201 million in the test year ending 9/30/2027. Staff also
15 recommends a disallowance of \$0.085 million in IT O&M for the Test Year
16 ending 9/30/2027.

17 2) Second, Staff Witness Rogers and Attorney General both recommend
18 complete disallowance of \$1.12 million in Capital and \$0.113 million in
19 O&M in projected test year ending September 30, 2027 for the IFS Mobile
20 Work Management (MWM) Enhancements project.

21 3) Third, the Attorney General recommends a complete disallowance of the
22 DTE Gas Utility Network Model Capital investments, for \$0.451 million
23 for the 2024 historical year, \$3.286 million for the 9 months ending
24 September 30, 2026, and \$3.66 million for the projected test year ending

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1 September 30, 2027.

2 4) Fourth, Staff Witness Rogers recommends a \$2.130 million O&M
3 disallowance for IT O&M expenses in the projected test year ending
4 September 30, 2027.

5 My rebuttal testimony will demonstrate that the requested recovery is required for
6 prudent and necessary projects to support Gas IT Operations. The absence of a
7 discussion of other matters in my testimony should not be taken as an indication
8 that I agree with all other aspects of Staff's or the Attorney General's testimony.

9

10 **Q3. Are you sponsoring any rebuttal exhibits?**

11 A3. I am sponsoring or supporting the following exhibits:

<u>Exhibit</u>	<u>Schedule</u>	<u>Description</u>
A-34	X1	Cost Estimation Analysis: 2025 Actuals vs Projected

15 **Level 3 Disallowances**

16 **Q4. What disallowances did Staff propose related to IT capital projects with Level**
17 **3 cost estimates, and what reasons does Staff provide in support of those**
18 **recommendations?**

19 A4. Staff Witness Rogers recommends a 10% disallowance of Capital and O&M costs
20 related to all IT projects carrying Level 3 cost estimates. Witness Rogers in her
21 direct testimony on pages 7-10, lines 6-16 stated that Level 3 cost estimates are
22 "immature and inaccurate in nature" on the grounds that projects receive Level 3
23 estimates approximately one year or more prior to implementation, and that during
24 this interval "many things can and do change such as a change in project timeline,
25 scope, realized efficiencies, or the necessity of the project altogether." Witness

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1 Rogers further supports her recommendation by reference to Exhibit S-10.3, which
2 compares Level 3 cost estimates submitted by DTE Gas in Case No. U-21291 to
3 2024 actual costs in the instant proceeding.

4

5 **Q5. Do you agree with Staff's characterization of Level 3 cost estimates as**
6 **"immature and inaccurate in nature," and does that characterization**
7 **accurately describe DTE Gas's project planning and cost estimation process?**

8 A5. No, I respectfully disagree with Staff's characterization of Level 3 cost estimates as
9 "immature and inaccurate in nature" (Witness Rogers' direct testimony page 7-8,
10 lines 16-7). A Level 3 cost estimate is a detailed cost estimate that is prepared before
11 a project is submitted for funding approval and execution. It is generated only after
12 a project has successfully advanced through the Company's Annual Planning Cycle
13 ("APC"). As I described in my direct testimony pages ALB-16 and ALB - 17, Level
14 3 estimates are developed once the solution design is finalized and all requirements
15 are documented, with vendor cost estimates, detailed workstream estimates prior to
16 final funding approval. The accuracy range of - 10% to + 15% reflects the outer
17 bounds of expected variance on a mature estimate. Importantly, Level 3 estimates
18 reflect both favorable and unfavorable variance. There is no regulatory requirement
19 that cost estimates must be conservative. Staff witness Rogers does not assert such
20 a requirement, but rather recommends a downward adjustment based on perceived
21 over-recovery risk. That recommendation operates as an unreasonable penalty
22 because it asymmetrically reduces estimates that may overstate costs while
23 providing no corresponding mechanism to adjust upward when estimates
24 understate actual costs

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1 **Q6. How do the Company's 2025 actual IT capital expenditures compare to the**
2 **Level 3 projections included in this proceeding?**

3 A6. The 2025 actual expenditure data, as shown in Exhibit A-34, Schedule X1,
4 demonstrates that the Level 3 cost estimates performed reliably. Across all 13 Level
5 3 projects in this proceeding for which 2025 actual costs are available, the Company
6 spent \$29.163 million against a Level 3 projected total of \$28.956 million, a net
7 variance of positive \$0.207 million, or approximately 0.7%. The Company did not
8 under-spend its Level 3 estimates in 2025; it exceeded its projections. This outcome
9 is consistent with a reliable and well-calibrated estimation system and is
10 inconsistent with Staff's characterization of Level 3 estimates as immature or
11 inaccurate.

12
13 **Q7. Does Staff's Exhibit S-10.3, which compares Level 3 cost estimates from Case**
14 **No. U-21291 to 2024 actual costs in this proceeding, provide a complete and**
15 **reliable basis for evaluating the performance of DTE Gas's Level 3 cost**
16 **estimation process?**

17 A7. No. Exhibit S-10.3 does not provide a complete basis for evaluating the
18 performance of the Level 3 estimation process, and that the figures cited by Staff
19 overstate the apparent over-recovery for three reasons.

20 First, the 37 % overall figure of Witness Rogers Exhibit S-10, line 11, omits \$2.58
21 million in actual costs for the Corrosion Database Upgrade and the Leak Survey
22 from its comparison because they were not included in DTE Gas's prior general
23 gas rate case, U-21291, characterizing them as emergent demand. However, a
24 complete assessment of whether ratepayers paid more than the Company spent
25 should include all actual spending. Staff's own Exhibit S-10.3, at Line 14, reflects

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1 this complete picture: when emergent demand is included, the Company hasn't
2 over-recovered, but rather under-recovered. Moreover, the 12% variance between
3 the projected costs in U-21291 and the actual costs in U-21973 (inclusive of
4 emergent demand) falls within the upper bound of the Level 3 accuracy range.

5 Second, the 30 percent Level 3-specific figure is driven substantially by a single
6 project. The Gas Scada Upgrade was estimated at \$2.89 million in U-21291 and
7 came in at approximately \$1.035 million in 2024, an underrun attributable to a pull-
8 ahead of hardware procurement and efficiency gains that benefited customers. The
9 remaining three Level 3 projects performed within or close to the stated accuracy
10 range. Therefore, the portfolio does not reflect a pattern of systematic over-
11 estimation.

12 Third, the comparison in Witness Rogers' Exhibit S-10.3 is structurally limited and
13 compares only 2024 calendar-year expenditures, not total project scope and costs.
14 Capital projects regularly experience variation in annual spending based on
15 procurement timing and implementation phasing and comparing a single year's
16 actual spend to a prior full-project estimate does not provide a reliable measure of
17 estimation accuracy.

18

19 **Q8. Should the Commission adopt Staff's recommended 10% disallowance of**
20 **\$5.93 million capital and \$0.085 million in O&M costs associated with Level 3**
21 **cost estimates?**

22 A8. No, the Commission should reject the proposed disallowances for Level 3 estimates
23 by Witness Rogers.

24

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1 **Individual Project Disallowances**

2 **Q9. Beginning on page 52, line 7, of AG Witness Coppola's direct testimony, what**
3 **disallowance did the Attorney General propose related to the DTE Gas Utility**
4 **Network Model, and what reasons does the Attorney General provide in**
5 **support of that recommendation?**

6 A9. Attorney General Witness Coppola recommends complete disallowance of the
7 DTE Gas Utility Network Model of \$0.451 million for 2024, \$3.286 million for the
8 9 months ending September 2026 and \$3.661 for the projected test year ending
9 September 30, 2027. Witness Coppola's basis for disallowance is that the project is
10 currently in the planning phase with costs and timelines not yet firmly established,
11 rendering it premature to include in rate base.

12

13 **Q10. Does the Attorney General's characterization of the Gas Utility Network**
14 **Model as premature for rate recovery apply equally to the 2024 historical**
15 **expenditures and the forecasted bridge and test year amounts?**

16 A10. No. The Attorney General's characterization of the Gas Utility Network Model as
17 premature does not apply equally to all periods at issue, i.e. 2024 historical
18 expenditures and the forecasted bridge and test year amounts.

19 With respect to the 2024 historical expenditure of \$0.451 million, those costs have
20 already been incurred and are reflected in the historical test period of this
21 proceeding. AG Witness Coppola has not identified or even claimed that these
22 historical expenditures were imprudent. Witness Coppola's position rests on a
23 characterization of the project as premature without distinguishing between costs
24 already incurred and costs forecasted for future periods.

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1 AG Witness Coppola’s repeated assertion that projects are “premature” is not
2 consistent with well established projected-test-year ratemaking. Forward-looking
3 rate cases necessarily evaluate capital investments based on their reasonableness at
4 the time of filing, not post-construction certainty. Requiring full execution or final
5 cost certainty would nullify the use of a projected test year altogether.

6 With respect to the bridge and test year expenditures, the project's planning-phase
7 status reflects prudent, sequenced project development. Prior to committing to full
8 implementation, the Company has already completed a Proof of Concept to
9 evaluate data readiness, integration complexity, and system requirements
10 associated with ESRI’s Utility Network platform. That work included structured
11 data assessments, preliminary data mapping, identification of data quality issues
12 and remediation needs, development of a preliminary unified data model,
13 documentation of system and IT requirements, and configuration of a limited
14 application pilot to validate key concepts. The Proof of Concept was designed
15 specifically to reduce implementation risk and inform investment decisions before
16 the Company committed to full-scale execution. Advancing to full implementation
17 following a completed Proof of Concept reflects sound project governance and
18 appropriate sequencing, not prematurity. The bridge and test year expenditures
19 represent the next logical phase of a project that has already demonstrated its
20 technical feasibility and operational necessity through that prior work. This phased
21 approach reduces execution risk, limits upfront capital exposure, and directly
22 benefits customers by avoiding premature or mis-scoped implementation.

23

24 **Q11. What is the operational significance of the Gas Utility Network Model to DTE**
25 **Gas, and why is it appropriate for recovery in this proceeding?**

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1 A11. As stated in Bolda’s direct testimony pages ALB-30, 31 and in case U-21973
2 Exhibit A-12, Schedule B5.16 pages 35-37, the Gas Utility Network Model
3 represents the replacement of DTE Gas's current geographic information system
4 infrastructure, which is nearing end of life and can no longer adequately support
5 the operational demands of the Company's gas asset management functions. This
6 investment has direct operational significance across both Gas Transmission and
7 Gas Distribution functions.

8 From 2026 through 2029, DTE will execute the full implementation of ESRI’s
9 Utility Network platform using an iterative approach, beginning with Transmission
10 and followed by Distribution, to manage risk and incorporate lessons learned at
11 each stage. Planned activities include implementation of a new Utility Network data
12 model, migration of gas asset data, redesign of interfaces and integrations with key
13 enterprise systems, and transition to services-based GIS editing workflows.
14 Supporting infrastructure will be reviewed and aligned to ensure compatibility with
15 the new platform.

16 These activities are intended to improve data accuracy, system integration, and
17 long-term operational efficiency across the Company's gas asset management
18 functions. The platform provides the spatial data infrastructure required to
19 accurately model the Company's gas distribution and transmission networks,
20 manage field assets, support pipeline integrity programs, and meet regulatory
21 reporting and compliance obligations. The investment is reasonably planned,
22 operationally necessary, and appropriate for recovery in this proceeding.

23

24 **Q12. Should the Commission adopt the AG’s recommendation for Gas Utility**
25 **Network Model disallowance across all periods?**

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1 A12. No, the Commission should reject the AG's proposed disallowance for the Gas
2 Utility Network Model projects across all periods.

3

4 **Q13. Beginning on page 53, line 7, of AG Witness Coppola's direct testimony, and**
5 **page 13, line 19, of Staff Witness Rogers' direct testimony what disallowance**
6 **did both witnesses recommend related to IFS Mobile Work Management**
7 **Enhancements?**

8 A13. Both AG Witness Coppola and Staff Witness Rogers recommend the Commission
9 disallow \$1.125 million of Capital expenditure for IFS Mobile Work Management
10 (MWM) Enhancements from test year ending 9/30/2027. Additionally, Staff
11 Witness Rogers recommend full O&M disallowance of \$0.113 million for IFS
12 Mobile Work Management Enhancements in the test year ending 9/30/2027.

13

14 **Q14. What reasons do AG Witness Coppola and Staff Witness Rogers provide for**
15 **these proposed disallowances?**

16 A14. AG Witness Coppola asserts in his direct testimony on page 53, line 3-6, that the
17 project is still in the early stage of development, with costs and timelines not yet
18 firmly established, based on the Company's discovery response to U-21973
19 AGDG-6.267 b-c that this project is the second phase of the previous MWM project
20 and is scheduled to begin in 2027. Staff Witness Rogers believes this project will
21 not be used and useful in the test year. Staff Witness Rogers further states that the
22 investment is for enhancements to a Field Service Management application that is
23 not planned for implementation until the end of 2026. If the timeline of that project
24 is delayed, this enhancement project could not be ready for execution until the
25 middle of the test period, or even after the test period, where its use and usefulness

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1 is not realized. Staff Witness Rogers in her direct testimony on page 12, lines 1-12,
2 adds “since these enhancements are for an application not yet in service, the
3 necessity of this investment cannot be certain until the new Field Service
4 Management application is implemented and being used, and a complete view of
5 the gaps are identified.”

6

7 **Q15. Do you agree with the proposed disallowance based on IFS Mobile Work**
8 **Management (MWM) Enhancements cost estimates?**

9 A15. No. I respectfully disagree with both characterizations. The IFS Mobile Work
10 Management Enhancements project is not speculative or premature. It is directly
11 tied to the implementation of the IFS platform, which will be placed in service in
12 2026. The IFS platform is replacing ClickSoft Field Service Edge, which is being
13 retired by Salesforce in Q4 2026. That replacement is not discretionary; it is a
14 mandatory migration triggered by a vendor end-of-life decision. The IFS
15 implementation is proceeding on schedule for Q4 2026 execution, and the
16 Enhancements project is properly sequenced as the follow-on phase to address
17 optimization tuning, auditing of optimization logic, and enhanced editing and data
18 viewing capabilities necessary to ensure the system operates at its intended level of
19 effectiveness. The characterization of this project as early-stage or uncertain does
20 not reflect its actual status. The scope of the Enhancements is defined, the
21 operational dependency on the base IFS implementation is established, and the test
22 year timing reflects the logical sequence of a platform go-live followed by post-
23 implementation optimization.

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1 **Q16. Is there additional context regarding the operational dependency between the**
2 **IFS implementation and the MWM Enhancements project that bears on the**
3 **appropriateness of the requested recovery?**

4 A16. Yes. The relationship between the IFS implementation and the MWM
5 Enhancements project is important context for evaluating the appropriateness of the
6 requested recovery.

7 The initial IFS implementation is intentionally scoped to replicate the base
8 capabilities currently provided by ClickSoft, ensuring continuity of field service
9 management operations during the transition. This approach was specifically
10 chosen to minimize implementation risk by limiting the scope of change at go-live.

11 The IFS MWM Enhancements project represents the subsequent phase in which the
12 Company will implement capabilities that IFS offers beyond what ClickSoft
13 provides: capabilities that were deliberately deferred from the initial
14 implementation to manage risk but that are necessary to realize the full operational
15 and customer benefit of the new platform.

16 These additional capabilities will directly benefit DTE Gas customers by enabling
17 more efficient and effective management of field service operations, including
18 improved scheduling, crew management, and work completion processes that
19 support timely and reliable gas service delivery.

20 The Enhancements project is not a speculative future initiative but an integral
21 completion phase of a platform that will be in service during the test year. A
22 complete disallowance of the IFS MWM Enhancements would leave the Company
23 with an implemented platform whose full operational capabilities remain
24 unrealized, having absorbed the cost and disruption of a mandatory platform
25 migration without recovering the investment required to make that migration fully

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1 beneficial to customers. The Commission should approve the full capital and O&M
2 recovery requested for the IFS MWM Enhancements project.

3

4 **Q17. Should the Commission adopt Staff's and the Attorney General's**
5 **recommendations to completely disallow the IFS Mobile Work Management**
6 **Enhancements capital and O&M?**

7 A17. No. Staff's concern rests on a hypothetical schedule delay in the base IFS
8 implementation that has not occurred and the Attorney General's recommendation
9 is based on the assertion that the Enhancements are early-stage with preliminary
10 timing and costs. The IFS implementation remains on schedule, and the
11 Enhancements are a defined, sequenced second phase. Accordingly, the proposed
12 disallowances by Staff Witness Rogers and Attorney General Witness Coppola
13 should be rejected.

14

15 **O&M Disallowances**

16 **Q18. Beginning on page 12, line 20 of Witness Rogers direct testimony, what**
17 **disallowance did Staff propose related to IT O&M expenses, and what**
18 **methodology did Staff use to support that recommendation?**

19 A18. Staff Witness Rogers recommends a \$2.13 million disallowance of IT O&M
20 expense for the projected test year ending September 30, 2027. Staff arrives at this
21 figure by reducing the Company's projected IT O&M of \$22.82 million to the five-
22 year average of actual IT O&M costs for the period 2020 through 2024, which Staff
23 calculates at \$20.69 million. Staff states that because there is no trend in historical
24 IT O&M costs, the five-year average provides a more stable and accurate cost
25 projection.

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2 **Q19. Does Staff's five-year historical average provide an appropriate basis for**
3 **projecting DTE Gas's IT O&M expense for the projected test year?**

4 A19. No. Staff's use of a five-year historical average to set the projected test year IT
5 O&M expense is not an appropriate methodology for this category of cost, and the
6 resulting \$2.13 million disallowance is not supported by the record.

7 Witness Rogers acknowledges in her direct testimony on pages 12-13, lines 19-13,
8 that there is "no trend" in the historical IT O&M data. Averaging across multiple
9 years inherently obscures whether any given year's cost reflects a reasonable
10 baseline or an outlier driven by project-volume.

11 More fundamentally, IT O&M expenses in the categories at issue are not uniform
12 recurring costs that can be reliably projected by reference to historical averages.
13 The Company's IT O&M Cost-to-Achieve expenses are tied to specific capital
14 projects, cybersecurity-related expenditures, and enterprise software licensing and
15 renewal cycles reflect discrete events and contractual obligations that vary
16 materially from year to year. Disallowing IT O&M while approving the related
17 capital projects results in an artificial separation of inherently linked operational
18 costs.

19

20 **Q20. What is the appropriate standard for evaluating the reasonableness of the**
21 **Company's projected IT O&M, and should the Commission adopt Staff's**
22 **recommended disallowance?**

23 A20. The appropriate standard is whether the projected IT O&M is reasonable and
24 prudent given the capital investment program and project activity before the
25 Commission in this proceeding, rather than matching a historical average calculated

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1 from years with fundamentally different levels of project activity. The Company's
2 projected IT O&M of \$22.82 million for the test year is grounded in the specific
3 capital projects and associated Cost-to-Achieve expenses reflected in Company
4 Exhibit A-12, Schedule B5.15.

5 The Commission should reject Staff's \$2.13 million IT O&M disallowance and
6 approve the Company's requested IT O&M for the projected test year.

7

8 **Q21. Does this complete your rebuttal testimony?**

9 A21. Yes.

STATE OF MICHIGAN
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DTE GAS COMPANY)
for authority to increase its rates, amend)
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Case No. U-21973

REBUTTAL TESTIMONY

OF

GEORGE H. CHAPEL

DTE GAS COMPANY
REBUTTAL TESTIMONY OF GEORGE H. CHAPEL

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1 **Q1. Are you the same George H. Chapel who previously offered testimony in this**
2 **proceeding?**

3 A1. Yes, I am.

4

5 **Purpose of Testimony**

6 **Q2. What is the purpose of your rebuttal testimony?**

7 A2. The purpose of my testimony is to rebut/address the testimony of Staff Witness
8 Hubbell's:

- 9 1. Recommended sales adjustments to the Company's forecast
10 2. Recommended changes to the Company's seven demand region approach
11 to forecasting
12 3. Comments regarding the Company's normalization methodology
13 4. Observation of the Company's filing of Attachments

14

15 The absence of a discussion of other matters in my rebuttal testimony should not
16 be taken as an indication that I agree with all other aspects of Staff and intervenor
17 testimony.

18

19 **Q3. In summary, what are your recommendations to the Commission in this**
20 **rebuttal testimony?**

21 A3. Consistent with the Company's long-standing, Commission-reviewed forecasting
22 framework, I recommend that the Commission:

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- 1 1. Reject Staff's proposed adjustments to the projected test year delivery
- 2 forecasts for Rate A and Rate 2A II and instead adopt the Company's
- 3 forecasts;
- 4 2. Reject Staff's proposal to move from the Company's seven-demand-
- 5 region forecasting approach, which is designed to take into account the
- 6 quantifiable regional differences in weather and customer usage across
- 7 the Company's service territory; and
- 8 3. Reject Staff's criticisms of the Company's normalization methodology
- 9 as a basis to override the Company's test-year forecast.

10

11 In summary, Staff's analysis does not comport with recent actual usage and it

12 appears to have been developed using a largely mechanical approach that does not

13 include an adequate reasonableness check. Further, Staff evaluated a mean error

14 analysis without considering other diagnostic results that indicate fundamental

15 errors in the analysis.

16

17 **Q4. In summary, what are your significant concerns with Staff's forecasting**

18 **approach in this case?**

19 A4. As discussed more fully below, Staff's proposed adjustments for Rates A and 2A

20 II do not reflect current customer usage behavior and eliminates the Company's

21 region-specific modeling that captures material differences across its service

22 territory. Staff's proposed approach shows a biased sales forecast with errors

23 increasing over time. This bias, shown in Table 4 below, leads to increasingly

24 overstated sales forecasts as the time series goes on. There is no evidence of a

25 current upward trend, and Staff's conclusion risks embedding inflated sales

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1 volumes into base rates. This raises significant concerns because if, as the record
2 demonstrates, actual deliveries continue to follow the documented declining usage
3 trends, then the Company would not have a reasonable chance to recover the
4 Commission-approved revenue requirement—even though the Company complied
5 with the Commission’s directives and the underlying costs were found reasonable
6 for recovery.

7

8 **Q5. Are you sponsoring any rebuttal exhibits?**

9 A5. Yes. I am sponsoring or supporting the following exhibits:

10	<u>Exhibit</u>	<u>Schedule</u>	<u>Description</u>
11	A-32	V1	Monthly Sales vs. Normal HDDs
12	A-32	V2	Discovery Responses STDG-1.2a & 2b
13	A-32	V3	Discovery Response DGST-2.1 and 2.2
14	A-32	V4	Supplemental Discovery Response DGST-2.1

15

16 **Recommended Sales Adjustments**

17 **Q6. What are Staff’s recommendations for the Company sales forecast for the**
18 **Projected Test Year?**

19 A6. In her testimony on page 8, lines 1 and 2, Witness Hubbell agreed with the
20 Company’s forecasts for Rates GS-1, GS-2, S, and 2A I. For Rates A and 2A II,
21 however, she recommended a higher sales forecast than proposed by the Company.
22 For Rate A, she recommended a forecast of 114,588,658 Mcf with a customer count
23 of 1,266,602 (an average of 90.5 Mcf/customer). For Rate 2A II, she recommended
24 a forecast of 3,691,080 Mcf with a customer count of 4,547 (an average of 811.8
25 Mcf/customer).

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1

2 **Q7. What is the volumetric variance between Staff's proposed sales forecast versus**
3 **Witness Chapel's?**

4 A7. For Rate A, Staff recommends a delivery forecast of 114,588,658 thousand cubic
5 feet (Mcf) be used for the test year, an increase of 4,745,364 Mcf from the
6 Company's forecast. For Rate 2A II, Staff recommends a forecast of 3,691,080
7 Mcf be used for the test year, an increase of 283,864 Mcf from the Company's
8 forecast. In total, Staff is proposing an increase of 5,029,228 Mcf from the
9 Company's forecast. DTE Gas has not seen this level of normalized sales since
10 2021 - 2022.

11

12 **Q8. In the Company's as-filed sales forecast, did the Company change any**
13 **components of the forecasting methodology?**

14 A8. No, the Company's as-filed forecast is consistent with methodology reviewed and
15 approved by the Commission in the Company's GCR Plans, EWR Plans, and Rate
16 Cases each year since 2009.

17

18 **Q9. Are Staff's proposed changes to the Rate A and the Rate 2A II sales volumes**
19 **appropriate?**

20 A9. No, they are not.

21

22 **Q10. What is the impact of Staff's proposed methodology regrading EWR to the**
23 **Rate A and the Rate 2A II sales volumes?**

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1 A10. Staff's proposed methodology results in an erroneous conclusion because, most
2 strikingly, it does not appear to recognize historical normalized volumes adjusted
3 for expected EWR activity.

4

5 **Q11. What is the historical basis for Rate A consumption?**

6 A11. Since 2017, the Company has experienced a consistent trend of modest usage per
7 customer decline. This trend can be seen clearly in See Figure 1 below. Note that
8 historical normalized consumption for Rate A customers was 88.5 Mcf/customer
9 for 12 months ended August 2024 and 87.8 Mcf/customer for 12 months ended
10 August 2025, an average of 88.2 Mcf/customer for that entire 24-month period.
11 From this historical basis, 1% annual reductions due to EWR should bring this
12 average rate down further, closer to the 86.7 Mcf/customer rate that the Company
13 supports on Exhibit A-15, Schedule E1. Staff's proposed rate of 90.5 Mcf/customer
14 reflects historical levels generally not seen in the Rate A class in many years.

15

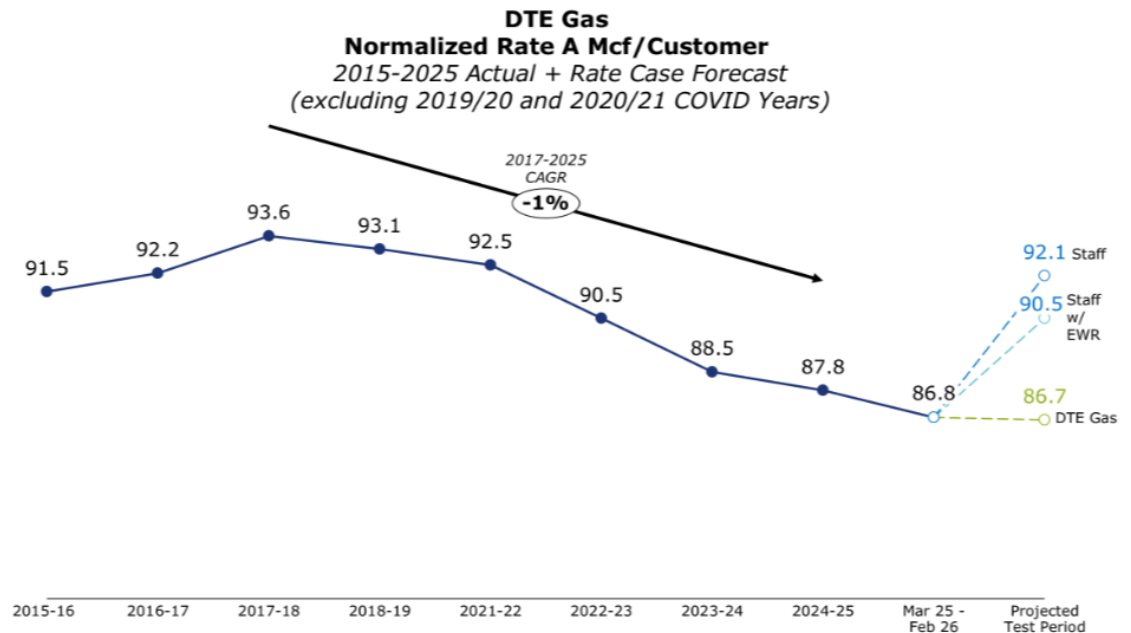
16 Furthermore, on a 12-months-ended February 2026 basis, the normalized actual
17 Mcf/customer for Rate A customers is 86.8, nearly the same as the Company's
18 projected test year. That is, actual usage per customer during the bridge period in
19 this case supports the Company's forecast. (Note that the Covid years of 2019-20
20 and 2020-21 were omitted from this graph as customer behavior during Covid [90.1
21 Mcf/customer and 89.3 Mcf/customer, respectively] were outliers and are not
22 expected to happen again. However, even when including the Covid years, the
23 same general downward trend remains.)

24

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1

Figure 1. DTE Gas Normalized Rate A Mcf/Customer



2 **Q12. How did the Company normalize the Rate A consumption of 87.8**
3 **Mcf/customer?**

4 A12. The Rate A 87.8 Mcf/customer is calculated based upon 12-months ended August
5 2025 Rate A actual billed sales of 107,093,400 Mcf with an average customer count
6 of 1,245,325, adjusted for normal weather. See the calculation below:

7

8	Actual Mcf	107,093,400	
9	Base Load Mcf	20,389,056	(August billed sales x 12)
10	Heat Load Mcf	86,704,344	(Actual – Base Load)
11	Customers	1,245,325	
12	Actual Wtd. HDDs	6,007	
13	HL/Cust./HDD	0.01159	
14	Normal HDDs	6,164	
15	Nrmlzd. Heat Load	88,970,464	(Normal HDDs x customers x Mcf/cust)
16	Nrmlzd. Sales Mcf	109,359,520	(Nrmlzd. Heat Load + Base Load)
17	Nrmlzd. Mcf/cust.	87.8	(Nrmlzd. Sales / customer)

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1

2 **Q13. Is this the same basic process for all of the other historical years analyzed?**

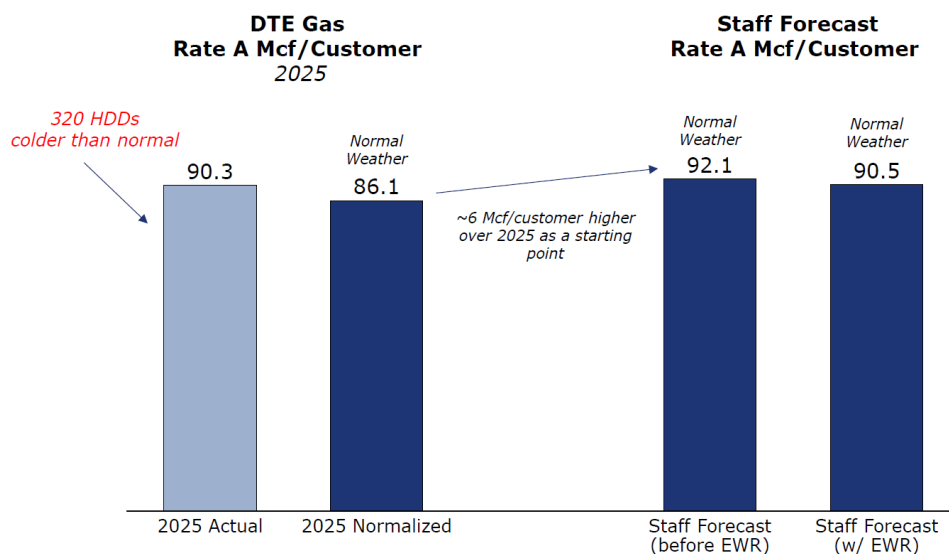
3 A13. Yes, it is. This method calculates the normal usage for each period if HDDs had
4 been 6,146. This normalized usage is then divided by the actual number of
5 customers. The resulting usage per customer shows how much a customer would
6 have used if normal weather was 6,146 HDDs. This process provides an apples-to-
7 apples comparison of how much a customer would use on a Mcf basis over
8 time.

9

10 **Q14. How does Staff's rate of 90.5 Mcf/customer for Rate A compare with the recent**
11 **behavior of that rate class?**

12 A14. As shown in Figure 1, Staff's rate of 90.5 Mcf/customer is notably higher than the
13 12-months ended February 2026, as well as calendar 2025 as shown in Figure 2
14 below:

15 **Figure 2. DTE Gas vs. MPSC Staff Rate A Mcf/Customer Forecast**



16

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1 Calendar 2025 was colder-than-normal by 320 system-weighted HDDs. With that
2 colder-than-normal weather, Rate A customers used an average of 90.3
3 Mcf/customer. Adjusting for normal weather, that usage would drop to 86.1
4 Mcf/customer. Staff's pre-EWR forecast rate (which should compare with 2025
5 normalized) is 92.1 Mcf/customer - a 6.0 Mcf/customer higher rate - which is an
6 enormous gap, especially when considering that this would apply to all 1.3 million
7 Rate A customers. Even Staff's figure, that *includes* their adjustment for EWR, is
8 90.5, still *higher* than the actual *colder-than-normal* per customer usage for 2025.
9 This clearly demonstrates that Staff's methodology overstates usage, by a
10 substantial margin, for Rate A customer consumption.

11
12 If the Commission were to determine that an adjustment to the Company's
13 proposed forecast is warranted, the most appropriate alternative would be a forecast
14 based on historical normalized usage. For Rate A, based upon Figure 1 above, the
15 average of twelve months ended August 2025, 87.8 Mcf per customer, and the
16 twelve months ended February 2026, 86.8 Mcf per customer, would provide a
17 forecast based on recent actual normalized data that could be used. This average,
18 87.3 Mcf per customer, is more in alignment with recent customer behavior than
19 Staff's forecast. For Rate 2A II, the average of twelve months ended August 2025,
20 741.6 Mcf per customer, and the twelve months ended February 2026, 718.9 Mcf
21 per customer would result in a forecast of 730.2 Mcf per customer. Again, this
22 average, 730.2 Mcf per customer, is more in alignment with recent customer
23 behavior than Staff's forecast. Nonetheless, DTE Gas's initial proposed forecast is
24 most appropriate and should be approved as it reflects expected normal usage in the
25 projected test period, which includes approved EWR impacts, and it is grounded in

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1 a forecasting approach the Commission has reviewed and approved over many
2 years.

3

4 **Q15. How did Staff develop their factors for their forecast model?**

5 A15. In discovery, Staff provided their forecast model (See Exhibit A-32, Schedule V3).
6 In that model, they performed a statistical regression on monthly sales data from
7 January 2010 to October 2025. The results of this regression generated an average
8 use per customer for Rate A customers over that nearly 16-year period.

9

10 **Q16. Is there evidence that Staff's methodology overstates Rate A customer demand**
11 **for forecast purposes?**

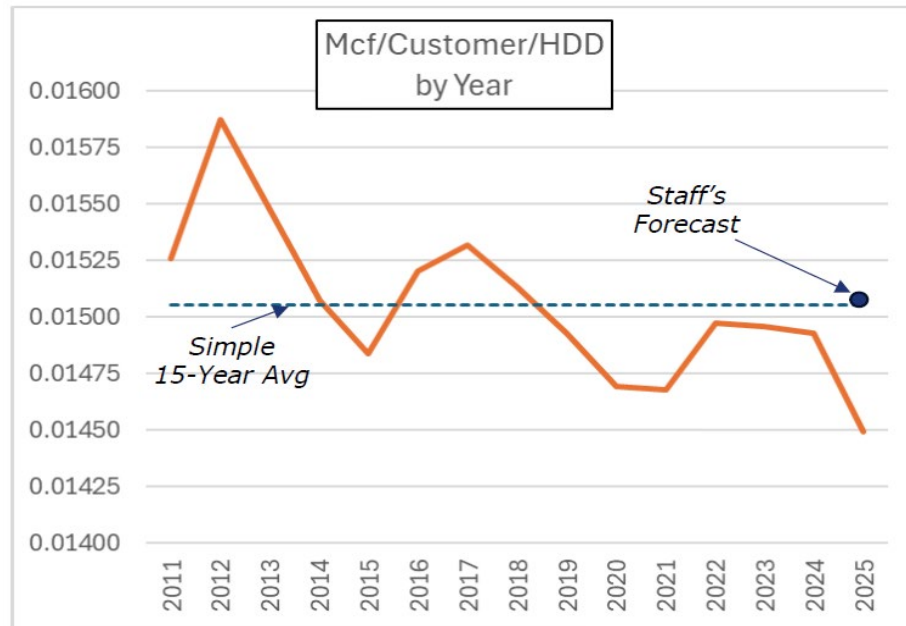
12 A16. Yes, there is. Staff's regression gives equal weight to each period over the 15-year
13 timeframe. A key, implicit assumption in Staff's methodology is that customer
14 behavior does not change over time. If Staff had used a time variable, their
15 methodology may have produced more reasonable results. As shown in Figure 3
16 below, customer behavior does indeed change over time:

17

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Figure 3. Mcf/Customer/HDD by Year



2

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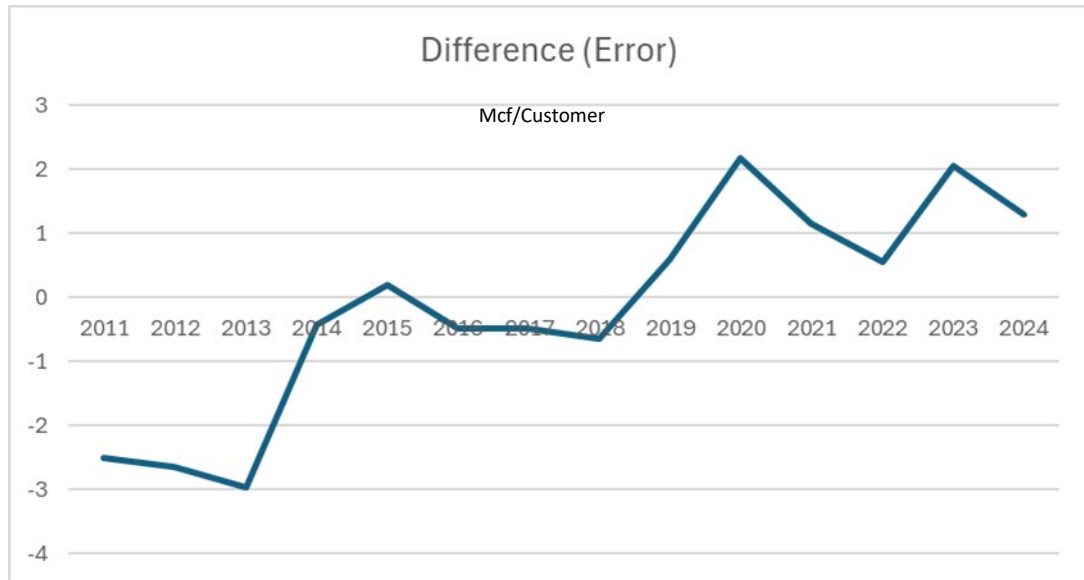
13

14

Using annual data (12 months ended August 2025) from Staff's regression model inputs, the orange line on this graph depicts how Rate A customer behavior has changed over the past decade and a half, in terms of Mcf/customer/HDD. There is clearly a downward trend over that time, driven by a number of factors including (but not limited to) customers upgrading to high efficiency furnaces, new windows, insulation, and new construction. All these factors lead to a continuing decline in consumption per HDD. Staff's model assumes that Rate A customers would consume natural gas at a rate of ~0.015 Mcf/HDD for each of the past several years. The reality is, though, that Staff's model would underpredict demand from 2011 to about 2018, and then overpredict demand from about 2019 onward, as shown in Figure 4 below:

Line
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1 **Figure 4. Difference (Error) of Staff Prediction versus Actuals**



2

3 Because Staff's forecast gives equal weight to Mcf/customer/HDD to each period
4 over the 15-year timeframe, the resulting 2026-27 forecast is overstated and does
5 not reflect current customer behavior.

6

7 **Q17. What is the historical basis for Rate 2A II consumption?**

8 A17. Normalized sales for Rate 2A II customers were 743.6 Mcf/customer on a 12-
9 months ended August 2025 basis, 68.2 Mcf/customer (8%) less than the 811.8
10 Mcf/customer proposed by Staff. From this historical basis, 1% annual reductions
11 due to EWR should bring this average rate down to well below Staff's proposed
12 rate.

13

14 **Q18. What was the normalized historical usage per customer for the Rate 2A II**
15 **customer class in the post-Covid era?**

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1 A18. See below for Rate 2A II normalized usage per customer on a 12-months ended
2 August basis:

3	Period	Mcf/Customer
4	2021-22	800.0
5	2022-23	788.8
6	2023-24	783.6
7	2024-25	792.0
8	2025-26	719.3 (Note: this line represents Mar 2025 – Feb 2026)

9

10 **Q19. What is Staff's proposed usage per customer for Rate 2A II in the projected**
11 **test year?**

12 A19. Staff's proposed usage per customer rate for the Rate 2A II customer class is 811.8
13 Mcf/customer. This rate of consumption for Rate 2A II customers is higher than
14 anything observed in this rate class in the post-Covid era.

15

16 **Q20. What is the Company's forecasted usage per customer for Rate 2A II in the**
17 **projected test year?**

18 A20. The Company's forecast for this rate class in the projected test year is 743.6
19 Mcf/customer. This number is more in line with the recent trends seen in this
20 customer class and is consistent with the idea that consumption rates are reducing,
21 including as a result of the EWR program. It should be noted that the Company's
22 rate for the projected test year is actually higher than the most recently observed
23 rate of 719.3 Mcf/customer for the 12 months ended February 2026 period.

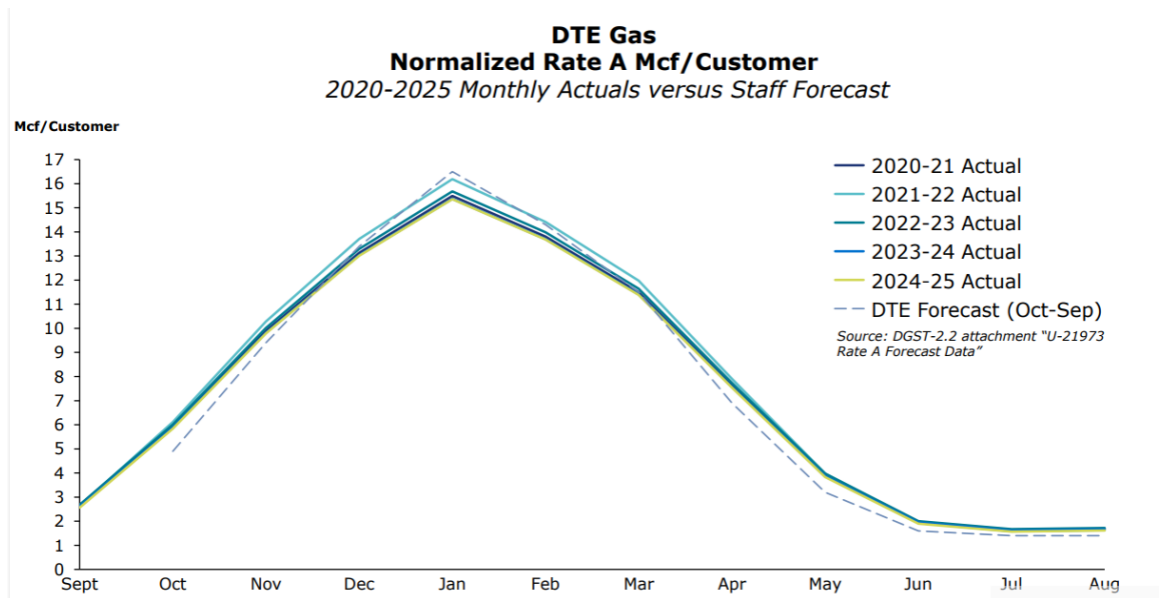
24

25 **Q21. What is the typical shape of normalized demand for Rate A customers on a**
26 **monthly basis?**

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1 A21. See Figure 5 below:

2 **Figure 5. DTE Gas Normalized Rate A Mcf/Customer**



3

4 Over the past five years, Rate A normalized demand, on an Mcf/customer basis,
5 has had a very consistent shape, gradually ramping up in the fall months, peaking
6 in January, and then declining through the spring and into the summer months. This
7 is the pattern that the Company's forecast methodology (the dotted line) replicates.

8

9 **Q22. How does this historical shape of normalized Rate A demand compare with**
10 **Staff's as-filed monthly forecast?**

11 A22. See Figure 6 below that appends Staff's as-filed monthly forecast to Figure 5 above.

12 It is clear that Staff's methodology of forecasting billed sales, as opposed to
13 calendar-month billed and unbilled sales, produces a forecast out of line with
14 historical actuals. A forecast done in this way would produce erroneous monthly
15 forecasts for all the Company's applications, be they for monthly purchases or

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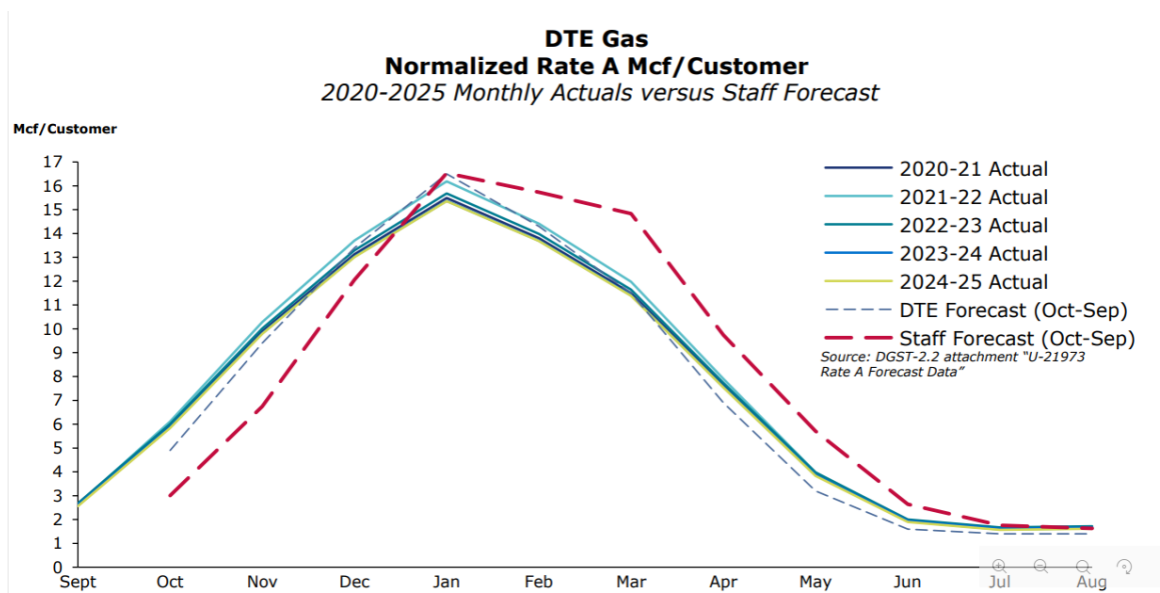
1 reporting out to the financial community. For example, Staff forecasted that April
2 sales would be nearly 1.5 times higher than November sales, even though there are
3 fewer HDDs in April.

4

5 **Figure 6. DTE Gas Normalized Rate A Mcf/Customer – Monthly Actuals vs.**

6

Staff Forecast



7

8 **Q23. What was Staff’s rationale for its methodology of forecasting billed sales, as**
9 **opposed to calendar month billed and unbilled sales?**

10 A23. In response to discovery, the Staff stated that “Since the Company used billed sales
11 in its model, Staff chose to also use billed sales ... Staff’s main consideration in
12 choosing to use billed sales was using the same inputs as the Company.” (See
13 Exhibit A-32, Schedule V3, which is Staff’s response.)

14

15 **Q24. Is Staff’s understanding of the Company’s model accurate?**

Line
No.

1 A24. No. Although Staff refers to a prior discovery response (STDG-1.2a) as support
2 for their claim, it is clear that Staff misunderstood or misinterpreted the Company's
3 response. Furthermore, in the Company's very next discovery response, (STDG
4 1.2b, and included as Exhibit A-32, Schedule V2), the Company explained in detail
5 its methodology for computing usage factors based on historical billed sales, as well
6 as explaining its process for allocating monthly HDDs on a billed basis to better
7 align with historical billed sales. In its response to STDG 1.2b, the Company also
8 provided 14 attachments that detailed the precise, allocated billed HDDs that the
9 Company used in its historical billed sales analysis.

10

11 **Q25. Did Staff subsequently prepare a revised forecast model?**

12 A25. Yes. After receiving the Company's discovery request DGST-2, Staff ran a
13 subsequent analysis using calendar month billed and unbilled sales and provided
14 this analysis in their supplemental discovery response (included as Exhibit A-32,
15 Schedule V4). Although this modification (correction) generally addressed the
16 monthly sales distribution problem in their as-filed position, it still did not address
17 the inappropriately high usage per customer forecast, which I have previously
18 rebutted.

19

20 **Q26. Did Staff prepare their forecast using the seven demand regions that the**
21 **Company used in preparing its forecast?**

22 A26. No, it did not. Beginning on page 6, line 7 of Witness Hubbell's testimony, Staff
23 indicated no reason to forecast each region independently, stating that "Staff does
24 not see the need to have five separate regions in the Lower Peninsula, especially
25 when many of the regions are located so close to each other. Staff is not convinced

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1 that customers in Grand Rapids behave significantly different to those in
2 Muskegon, when the two areas are located so close together.”

3

4 **Q27. Is Staff correct in making this assessment?**

5 A27. No, it is not. For one, the Company’s forecast methodology is used in many
6 applications across the corporate entity, not just in rate cases. The Company’s
7 forecast methodology is used in GCR Plans, EWR Plans, financial forecasts, and
8 providing regional assessments of growth and/or decline across the Company’s
9 service territory. As this forecast has many uses across the corporation, many
10 assumptions and nuances in the forecast must be considered, among them, forecasts
11 by region. This can only be accomplished by a granular, build-up approach to the
12 forecast. The Company’s consistent forecast methodology yields greater reliability
13 over time by considering all the regional nuances, whereas without using those
14 seven regions, the forecasts would be less accurate.

15

16 Furthermore, Staff’s assertion that customers in Grand Rapids do not behave
17 significantly different from those in Muskegon is directly contradicted by the data.
18 The observed difference, 8%, is material and should be accounted for in the
19 analysis. If Staff’s forecast does not account for this measurable regional
20 difference, then Staff’s results are not a reliable representation of customer usage.

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1 The average annual GCR/GCC Mcf/customer (residential, commercial, small
2 industrial combined) by region is as follows:

3	Detroit	114
4	Grand Rapids	115
5	Muskegon	106
6	Traverse City	108
7	Alpena	107
8	Sault Ste. Marie	127
9	Iron Mountain	130

10

11 **Q28. Does the weather vary significantly amongst the demand regions?**

12 A28. Yes. Weather conditions vary meaningfully across the Company's demand
13 regions. As shown below, the annual 2010-2024 normal HDDs differ by region:

14	Detroit	5,757
15	Grand Rapids	6,162
16	Muskegon	6,044
17	Traverse City	6,772
18	Alpena	7,543
19	Sault Ste. Marie	8,034
20	Iron Mountain	8,429

21 In addition to that, there are even anomalies amongst the demand regions on a
22 monthly basis. For instance, in February 2026, Detroit and Muskegon were colder-
23 than-normal (by 30 and 27 HDDs, respectively) while Grand Rapids, which is
24 situated geographically between the two, was *warmer*-than-normal by 20 HDDs.
25 These types of apparent anomalies are not uncommon and further strengthen the
26 Company's argument to subdivide its forecast into a regional, build-up approach.

27

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1 Accordingly, Staff's assertions that it "does not see the need" to separate Lower
2 Peninsula regions because certain areas are "located so close to each other," and
3 that it is "not convinced" Grand Rapids differs materially from Muskegon, are not
4 supported by the actual differences in these regions, as shown above.

5

6 **Q29. Why is there no variability in the sales forecast methodology for different**
7 **uses?**

8 A29. In all instances, it is important that DTE Gas use the single best forecast
9 methodology it has available. If the Company used one forecast for gas purchases
10 and another for financial forecasts, presumably that would mean the Company did
11 not expect one of them to be correct. The Company uses its one forecast
12 methodology because it has delivered consistent and reliable results over nearly the
13 past two decades. It consistently utilizes the same methodology whether it is for
14 internal operational planning, financial reporting, or in regulatory proceedings. It
15 is a forecast that the Company believes accurately forecasts customer behavior and
16 demand. In short, different forecast methodologies for different applications could
17 be seen as disingenuous.

18

19 **Q30. What is your recommendation regarding the sales forecasts for Rate A and**
20 **Rate 2A II?**

21 A30. The Company's methodology should be adopted. The Company's methodology
22 appropriately begins with a 24-month historical review of gas demand by rate class,
23 regressing customer demand by region with HDDs by region. It then adjusts for
24 EWR going forward to arrive at projected customer behavior that falls in line with
25 historical trends. Staff's flawed methodology would result in Rate A and Rate 2A

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1 II volume rates that have not been observed in several years and would result in
2 grossly overstating normal demand for the projected test year. DTE Gas's initial
3 proposed forecast, based on forecasting methodology the Commission has
4 reviewed and approved over many years, is most appropriate and should be
5 adopted. If an adjustment is made, the most appropriate alternative would be a
6 forecast based on recent historical normalized usage.

7

8 **Normalization Methodology**

9 **Q31. Did Staff support the Company's normalization methodology?**

10 A31. No, it did not.

11

12 **Q32. What evidence did Staff provide in supporting their normalization metrics**
13 **over the Company's?**

14 A32. Staff provided Exhibit S-18.4 describing Mean Average Percent Error (MAPE)
15 scoring for both the Company's and the Staff's normalization methodology.

16

17 **Q33. What conclusions did Staff arrive at from this exhibit?**

18 A33. Staff's position was that their methodology was superior to the Company's.

19

20 **Q34. What assumptions were made in Staff's methodology that were erroneous?**

21 A34. Staff's conclusion was that their forecast for both Rate A and Rate 2A II produced
22 lower MAPE scores and, thus, provided greater accuracy.

23

24 **Q35. Is Staff correct in arriving at this conclusion?**

Line
No.

1 A35. No, it is not. While it is true that the MAPE scores for Staff were lower in the
2 exhibit, Staff's comparison is not valid because it is not an apples-to-apples
3 evaluation. Staff compared their monthly forecast only to billed sales data, rather
4 than calendar month data, while the Company correctly forecasts calendar-month
5 sales. Because Staff's original MAPE comparison evaluated a billed-month model
6 against the Company's calendar-month model, it does not provide a reliable
7 measure of relative forecast accuracy, nor does it support the conclusion that Staff's
8 normalization methodology is superior.

9

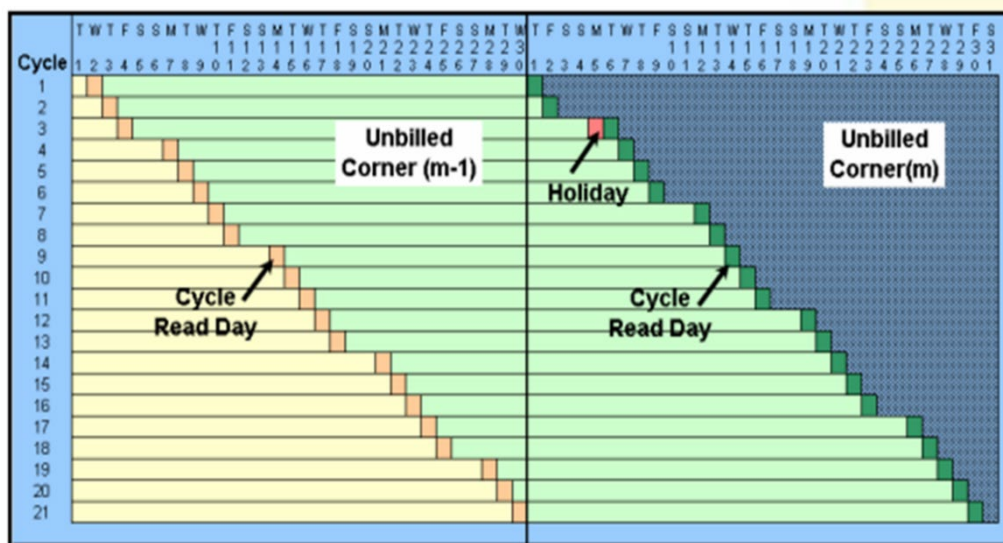
10 **Q36. What is the significance of utilizing calendar month sales instead of billed sales**
11 **data?**

12 A36. Calendar sales match the HDDs used in a forecast much more closely than billed
13 sales. Billed sales reflect volumes used over the space of two months. The first
14 billing cycle is almost all usage that occurred in the prior month. Using Staff's
15 method, the HDDs used to forecast the first billing cycle are all in the following
16 month. For example, almost all of a customer's bill based on a May 1 read, will
17 have occurred in April. When it is put into a forecast, Staff's model would compare
18 it to HDDs that occurred in May. These data will have no correlation to each other.
19 Only at the very last days of the month will the majority of the volumes used in a
20 bill be related to the month in which the bill is issued. The matching principle
21 supports a using calendar month usage data. Note the chart below for a graphic
22 depiction of billed sales and unbilled sales. Billed sales are depicted in the green
23 parallelogram extending across the two months. When the Company analyzes
24 historical billed demand, it aligns that demand with allocated monthly HDDs that

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1 align with the billed sales (the green parallelogram) in the chart above. See the
2 chart below.

3 **Figure 7. Billed and Unbilled Consumption¹**



4

5 **Q37. How does DTE Gas adjust its calendar HDD data to align with billed cycle**
6 **data?**

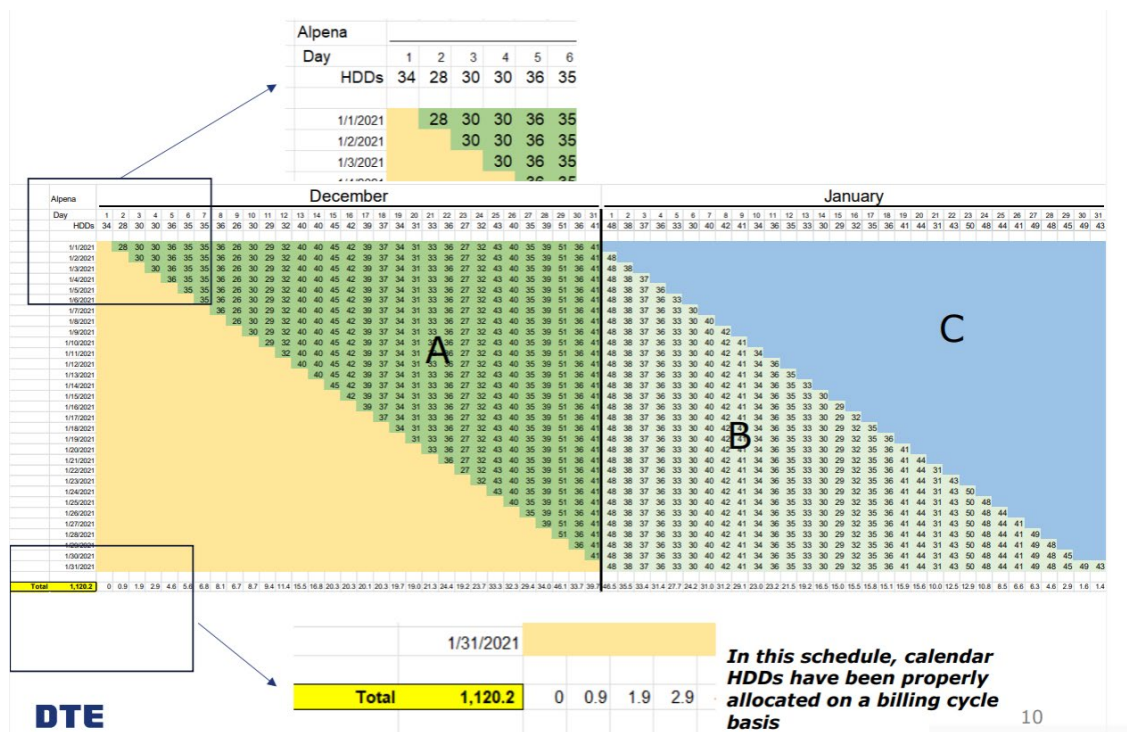
7 A37. Figure 8, below, is an example of how the Company allocates monthly HDDs to
8 align with billing periods. (This chart is Alpena for January 2021, but it is a similar
9 process for all seven demand regions and all months. The Company provided all
10 of this historical weather data to Staff in discovery.) The Company’s methodology
11 compared billed sales (green triangle A plus light green triangle B) with allocated
12 billed HDDs (green triangle A plus light green triangle B). Staff’s methodology
13 compared billed sales (green triangle A plus light green triangle B) with calendar
14 month HDDs (green triangle A plus blue triangle C). By doing this, for each month,

¹ Itron website entitled “Modeling and Accounting Methods for Estimating Unbilled Energy, author J. Stuart McMenamin, PhD, VP Itron Forecasting. <https://na.itron.com/o/commerce-media/accounts/-/attachments/3827763>.

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1 they were comparing customer demand with weather that much of those customers
2 did not experience.

3
4 **Figure 8. Weather Allocation Methodology Used to Create “Billed Basis
5 Weather”**



6

7 **Q38. Did Staff’s methodology produce anomalous results?**

8 A38. Yes. Staff’s results show anomalies that are inconsistent with the expected
9 relationship between HDDs and demand. To highlight this, I can refer to Staff’s
10 forecast for the months of November and April. A normal November will see 727
11 system-weighted HDDs and a normal April will see 532 system-weighted HDDs.
12 All else equal, demand should be significantly higher in November than in April.
13 Staff’s methodology, however, produces the opposite result: it forecasts a lower
14 Rate A demand of 8,463 MMcf for November and higher 12,095 MMcf for April

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1 (3.6 Bcf *more*, despite having 195 fewer HDDs). This type of outcome indicates
2 that Staff is not making an appropriate comparison between billed sales and the
3 corresponding weather experienced during the billed period, and therefore the
4 resulting conclusions are not reliable.

5

6 **Q39. Does a billed month sales forecast match the way base rate changes are**
7 **implemented?**

8 A39. No. As reflected in Witness Maroun's proposed tariff sheets in Exhibit A-16,
9 Schedule F5.1, new base rates will be implemented on a service rendered basis.
10 Accordingly, because new base rates are implemented on a service rendered basis,
11 the method used to calculate customer bills should be consistent with the data used
12 to calculate those bills.

13

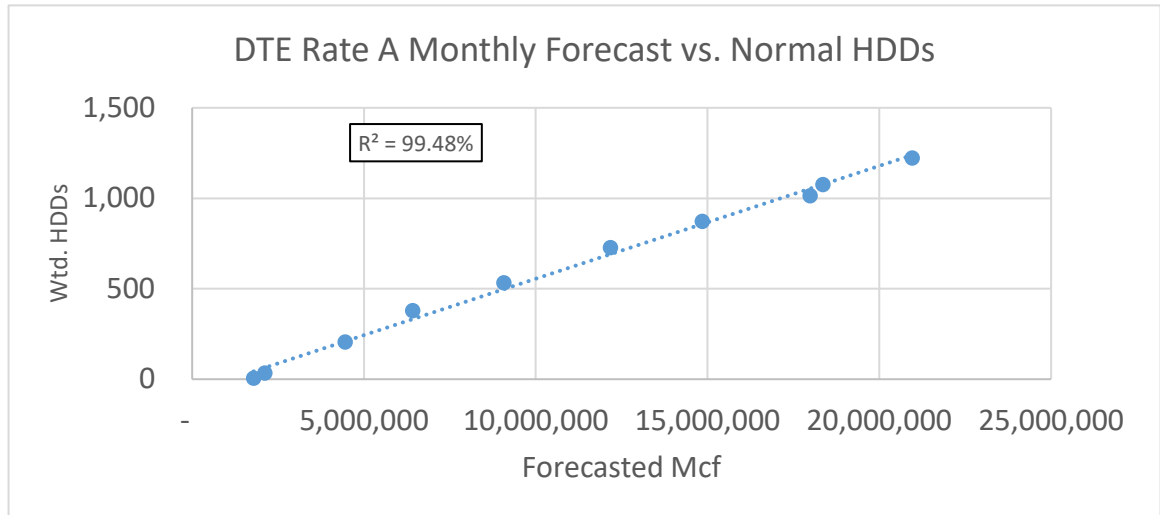
14 **Q40. How do the Company's forecast methodology compare with Staff's**
15 **methodology when calendar month sales are examined?**

16 A40. Figure 9 is demonstrative of the accuracy of the monthly forecast of the Company's
17 methodology. The accuracy is affirmed because forecasted data lines up very
18 tightly around the trendline, yielding an R^2 of greater than 99%. Conversely, Figure
19 10 Staff's proposed methodology by juxtaposing weighted HDDs against
20 forecasted monthly demand for Rate A customers. The data are much more loosely
21 gathered around the trendline with an R^2 of just 83%. This methodology would
22 produce far less forecast accuracy on a monthly basis.

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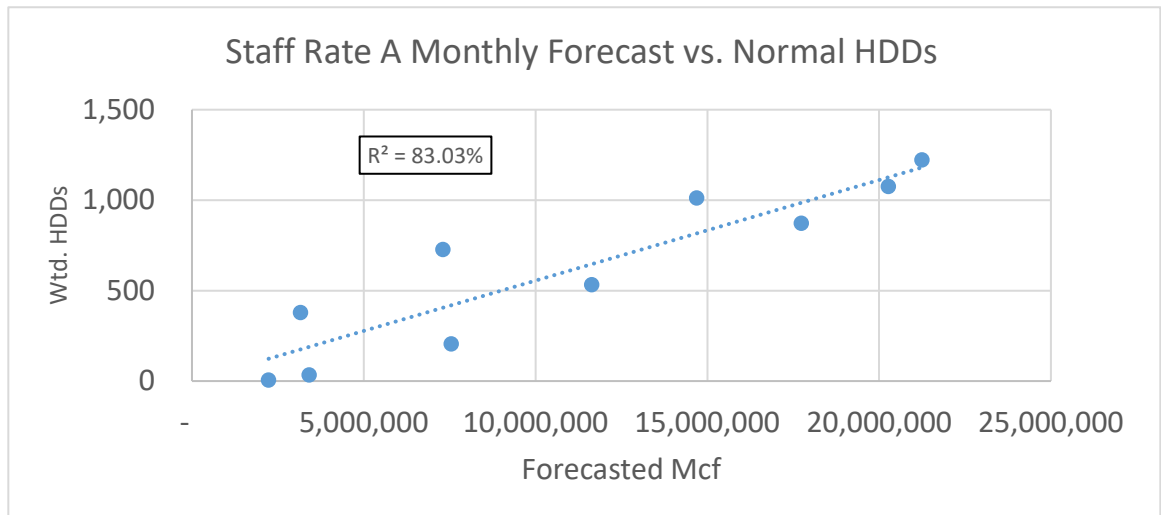
1

Figure 9. DTE Rate A Monthly Forecast vs. Normal HDDs



2

Figure 10. Staff Rate A Monthly Forecast vs. Normal HDDs



3

4

Figures 11 and Figure 12 compare the Company's methodology with Staff's methodology with regard to the Rate 2A II customer class. In both instances, the Company's monthly methodology provides greater accuracy, both visually, as the data points are clustered much more closely to the trendline, and with R² scores that are significantly greater.

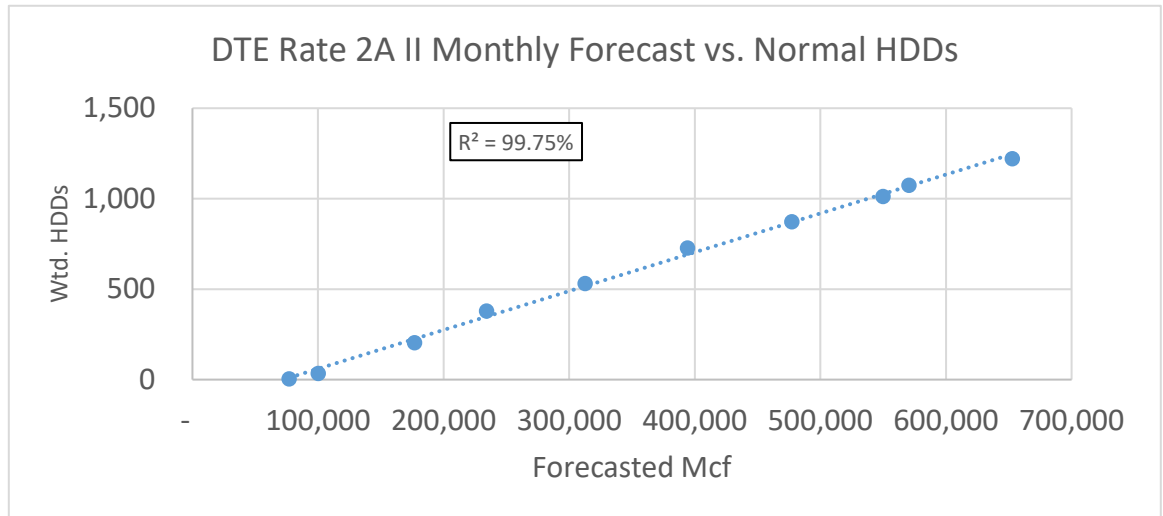
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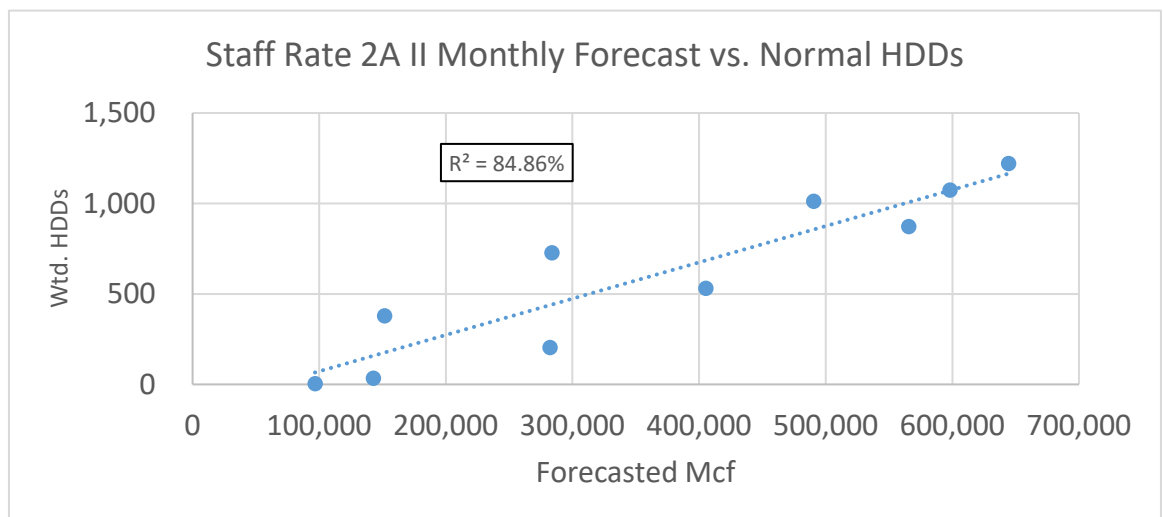
2

Figure 11. DTE Rate 2A II Monthly Forecast vs. Normal HDDs



3

Figure 12. Staff Rate 2A II Monthly Forecast vs. Normal HDDs



4

5

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No.

1 **Q41. What evidence do you have that the Company's forecast provides a higher**
2 **degree of accuracy on a monthly basis?**

3 A41. See Exhibit A-32, Schedule V1. In this exhibit, I have copied Staff's Exhibit S-
4 18.4 and added normal monthly weather data in weighted HDDs. In this file, I
5 juxtaposed normal weighted HDDs against forecasted monthly sales numbers, for
6 both Rate A and Rate 2A II, and graphed them on an xy-graph. As residential sales
7 are highly correlated with HDDs, the methodology that produces the highest R^2
8 would be preferable. The Company's R^2 values for monthly sales are 99.48% for
9 Rate A and 99.75% for Rate 2A II. Because Staff forecasts sales on a billed sales
10 basis, their methodology produced R^2 values for monthly sales of 83.03% for Rate
11 A and 84.86% for Rate 2A II. Staff's methodology simply does not provide the
12 monthly accuracy necessary for the Company's various forecast requirements.

13
14 To emphasize this point, consider the Rate A forecasts for November and May in
15 this exhibit. The forecasted (i.e. normal) HDDs are 727 for November and 205 for
16 May. November is demonstrably colder than May. The Company's methodology
17 forecasts a demand of 12.2 Bcf for November and 4.5 Bcf for May, very much in
18 line with the normal HDDs for each of those months. Staff's methodology,
19 however, forecasts a demand of 7.3 Bcf for November and 7.5 Bcf for May.
20 Despite more than 500 fewer HDDs, Staff's methodology for May forecasts *higher*
21 demand.

22

Line
No.

1 **Observation on the Company's Filing Attachments**

2 **Q42. Did Staff note a mistake in the Company's pre-filed attachment Part III 2f**
3 **Historical Period Actual Heating Degree Day Information and Part III Att 3.2**
4 **Data 60 Months Normalized Sales and Customers?**

5 A42. Yes, it did. Staff noted that the actual HDDs in those files reflected Weighted
6 Company HDDs in the years leading up to 2017, but then reflected Detroit-only
7 HDDs in the years 2018 forward.

8

9 **Q43. Is Staff correct in this observation?**

10 A43. Yes, it is. The Company filed these attachments erroneously.

11

12 **Q44. Did this error impact any of the Company's filed exhibits, its sales forecast, or**
13 **any other sales related forecast issues?**

14 A44. No, it did not. The error only impacted the pre-filed attachments themselves. The
15 Company's sales forecast was developed as described within my direct testimony,
16 incorporating weather, customers, and historical demand from each of the
17 Company's seven demand regions. Further, historical normalizations in the
18 Company's Exhibit A-15, Schedule E4 were developed using system-weighted
19 HDDs for all the years presented.

20

21 **Q45. Does the Company believe it should change or modify its forecasting**
22 **methodology to align with Staff's proposed methodology?**

23 A45. No, it does not for the aforementioned reasons.

24

Line
No.

1 **Q46. Does the Company believe that the Sales Forecast for Rate A and Rate 2AII**
2 **need to be amended to align with Staff's proposal.**

3 A46. No, it does not. The Company's forecast methodology has been accepted and
4 approved in many regulatory proceedings over many years. This methodology has
5 remained consistent, is responsive to changes over time, reflects the latest customer
6 behavior, and is sensitive to important regional variances across the Company's
7 service territory.

8

9 **Q47. Does this complete your rebuttal testimony?**

10 A47. Yes, it does.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
DTE GAS COMPANY)
for authority to increase its rates, amend)
its rate schedules and rules governing the)
distribution and supply of natural gas, and)
for miscellaneous accounting authority.)

Case No. U-21973

REBUTTAL TESTIMONY

OF

MICHAEL S. COOPER

DTE GAS COMPANY
REBUTTAL TESTIMONY OF MICHAEL S. COOPER

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1 **Q1. Are you the same Michael S. Cooper who previously offered testimony in this**
2 **proceeding?**

3 A1. Yes, I am.
4

5 **Purpose of Testimony**

6 **Q2. What is the purpose of your rebuttal testimony?**

7 A2. The purpose of my testimony is to rebut the arguments of the following witnesses:
8 • Michigan Public Service Commission Staff (Staff) Witness Rueckert's
9 proposals regarding expense estimates for the projected test year for Active
10 Healthcare, New Hire VEBA and Other Benefits.
11 • Attorney General (AG) Witness Coppola's proposals regarding projected
12 Active Healthcare expense and New Hire VEBA.
13

14 The absence of a discussion of other matters in my testimony should not be taken
15 as an indication that I agree with all other aspects of intervenor testimony.
16

17 **Q3. Are you sponsoring any rebuttal exhibits?**

18 A3. I am sponsoring or supporting the following exhibits:

<u>Exhibit</u>	<u>Schedule</u>	<u>Description</u>
A-36	Z1	Healthcare Articles
A-36	Z2	Active Health Care: Staff Correction
A-36	Z3	Active Health Care: AG Correction
A-36	Z4	New Hire VEBA: Staff Correction
A-36	Z5	New Hire VEBA: AG Correction
A-36	Z6	Other Benefits: Staff Correction

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1 A-36 Z7 Other Benefits: Rates vs Actual

2

3 **Active Healthcare**

4 **Q4. What adjustments do Staff Witness Rueckert and AG Witness Coppola**
5 **propose to the Company’s projected Active Healthcare expense?**

6 A4. While I will describe the specific proposals in greater detail below, both Staff
7 Witness Rueckert and AG Witness Coppola use a recent average of increases in the
8 Company’s Active Healthcare costs which is applied to a historical base to project
9 the Company’s future Active Healthcare expense. The average annual escalation
10 proposed by Staff Witness Rueckert is 1.1%, and the average annual escalation
11 proposed by AG Witness Coppola is 2.2%. These Active Healthcare escalations
12 are lower than the average projected increase for the years 2025 through 2027 in
13 the Consumer Price Index (CPI) sponsored by Staff Witness Ufolla of 2.50% and
14 2.48% sponsored by AG Witness Coppola (Ufolla Direct, p. 25, line 1 and Coppola
15 Direct, p. 16, lines 6-9).

16

17 **Q5. Do you agree with Staff Witness Rueckert’s and AG Witness Coppola’s**
18 **assumption that the Company’s actual Active Healthcare cost annual average**
19 **percent changes are a valid basis for predicting the future rate of increase in**
20 **the Company’s Active Healthcare cost?**

21 A5. No. Both Staff Witness Rueckert and AG Witness Coppola seem to assume,
22 without any stated basis, that historical increases in the Company’s Active
23 Healthcare costs are reliable predictors of future cost increases. There is no support
24 for that assumption.

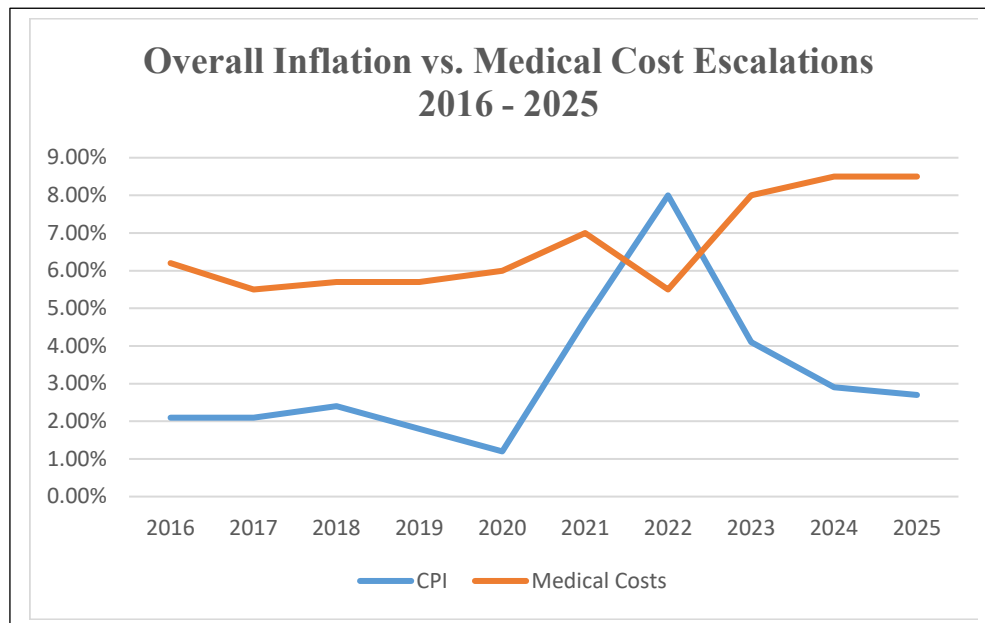
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1 **Q6. Is the assumption of Staff Witness Rueckert and AG Witness Coppola that the**
2 **Company’s Active Healthcare costs will increase by less than the overall level**
3 **of inflation as measured by the CPI reasonable?**

4 A6. No. Other than during the high inflation period of 2022, the cost of healthcare
5 consistently increases faster than the overall rate of inflation as measured by the
6 CPI. The chart below shows how actual medical costs, as measured by PwC in its
7 2026 Medical Cost Trend Report (Direct Exhibit A-13, Schedule C5.9.2),
8 compared to annual changes in the CPI.

9
10 **Figure 1: Overall Inflation vs. Medical Cost Escalations**



22 Given the well-established trend of medical costs increasing at a higher rate than
23 overall inflation, it is inconceivable that the Company’s actual Active Healthcare
24 costs will increase by less than overall inflation during the projected test year. In
25 addition to the cost pressures identified in Willis Towers Watson’s (WTW)

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1 healthcare cost trends analysis in Exhibit A-13, Schedule C5.11.1, which included
2 cost risks associated with healthcare labor shortages and expectations of future
3 inflation written into recent three- to five-year contracts between carriers and
4 healthcare providers, the popular press is rife with reports of increasing healthcare
5 costs. Exhibit A-36, Schedule Z1 includes two examples of outlooks for healthcare
6 costs, issued by Peterson-KFF and the Business Group on Health.

7

8 **Q7. Are there any possible explanations as to why the Company's recent historical**
9 **annual increases have been unrepresentative of medical cost trends**
10 **experienced by others?**

11 A7. Yes. The small population size of the employees and dependents enrolled in the
12 Company's self-insured health plans, which is the predominant source of the
13 volatility in the Company's Active Healthcare costs, contributes to a substantial
14 degree of volatility in its Active Healthcare costs. This volatility is graphically
15 displayed in the chart below of the Company's actual annual change in Active
16 Healthcare costs per employee for the years 2020 through 2025.

17

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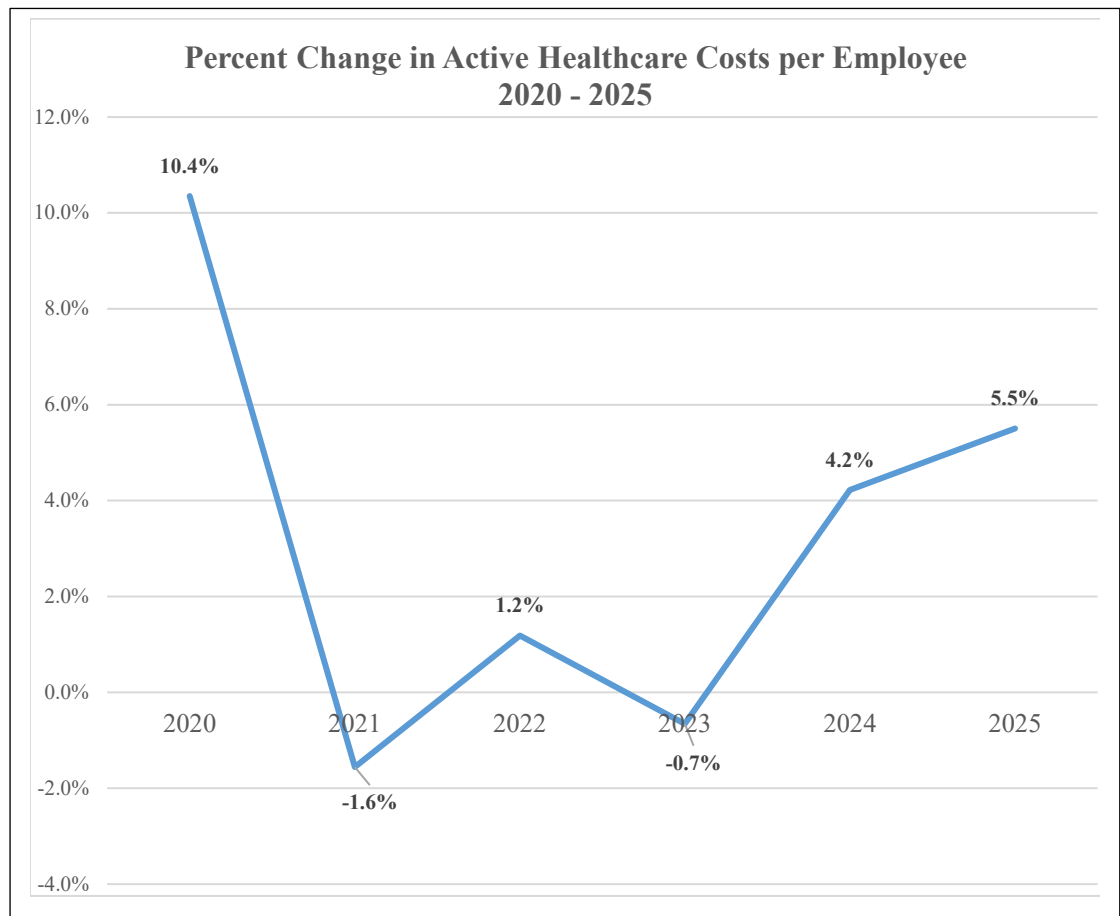
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Figure 2: Percent Change in Active Healthcare Costs per Employee



16 It is precisely this level of annual volatility that makes the use of historical average
17 annual percent changes in the Company’s actual Active Healthcare costs an
18 unreliable method of determining future escalations.

19

20 **Q8. Why doesn’t the use of a multi-year average of annual increases address the**
21 **issue of annual volatility?**

22 A8. While the average annual increase in the Company’s Active Healthcare costs for
23 the years 2020 through 2025 was only 3.2%, the Standard Deviation was 4.5%,
24 which means about 68% of the time we could expect the actual annual increase to
25 be between a low of a negative 1.3% or a high of 7.7%. The ratio of the Standard

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1 Deviation of 4.5% to the average of 3.2% of 1.4 demonstrates an extremely high
2 degree of variability among years. This implies historical averages are unlikely to
3 be accurate predictors of the future.

4

5 **Q9. What would be a more reliable method of projecting future increases in the**
6 **Company's Active Healthcare costs?**

7 A9. The more reliable means of projecting future increases in the Company's Active
8 Healthcare costs is to use the escalations prepared by the healthcare experts at
9 Willis Towers Watson as adjusted for the impact of the Company's Wellness
10 program, as I describe in my Direct Testimony (pp. 16 through 19). These projected
11 increases reflect the expectation that prescription drug costs will continue to rise
12 and the actual increases in the Health Maintenance Organization rates. Not directly
13 reflected in the WTW medical trend assumptions used in my projections was the
14 potential impact of the scheduled expiration of the enhanced subsidies under the
15 Affordable Care Act on December 31, 2025. Those enhanced subsidies did in fact
16 expire, which will increase the cost of all healthcare services, which is expected to
17 result in higher levels of uninsured and thus drive up the cost to all users of the
18 healthcare system. Thus, the actual cost of the Company's Active Healthcare costs
19 are likely understated, although the impact remains unquantifiable.

20

21 **Q10. What adjustments did Staff Witness Rueckert make to the Active Healthcare**
22 **Expense?**

23 A10. Staff Witness Rueckert proposes a reduction in the Company's projected Active
24 Healthcare expense based on his observation that the Company's Active Healthcare
25 costs have remained relatively flat for four consecutive years. Specifically, Staff

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1 Witness Rueckert calculates a five-year average annual growth rate of 1.1% for the
2 years 2019 through 2024 that he applies to the Company's unadjusted 2024
3 historical test year cost of \$27.637 million, resulting in Active Healthcare costs for
4 the projected test period of \$28.519 million. This amount is multiplied by 60.2% of
5 Active Healthcare costs to remove the portion capitalized to arrive at his proposed
6 Active Healthcare expense projection of \$17.157 million (Rueckert Direct, page 8,
7 lines 4-9, Exhibit S-14-2, lines 13-18).

8

9 **Q11. Do you agree with Staff Witness Rueckert's projections?**

10 A11. No. The most significant flaw in Staff Witness Rueckert's projected Active
11 Healthcare is his assumption that the historical increases in Active Healthcare costs
12 are a reliable basis to predict future increases, as described above. In addition, the
13 calculation is further flawed because it is based on the total change in the
14 Company's Active Healthcare costs, without regard to changes in the number of
15 employees. Last, Staff Witness Rueckert failed to adjust the Company's 2024
16 Active Healthcare costs for both the out-of-period drug rebates and the excess
17 accrual of employee contributions.

18

19 **Q12. What is Staff Witness Rueckert's position on the out-of-period prescription
20 drug rebate adjustment?**

21 A12. It is Staff Witness Rueckert's position that rebates the Company receives should be
22 to the benefit of the rate payer and not used by the Company to increase the historic
23 test year above the actual expenses for projection purposes to benefit shareholders
24 (Rueckert Direct page 7, lines 6-10).

25

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1 **Q13. Do you agree with Staff Witness Rueckert’s assessment of the out-of-period**
2 **prescription drug rebate adjustment?**

3 A13. No. Customers do realize the benefits from rebates that are attributable to the
4 historical test year base, but out-of-period rebates should not be included in the base
5 for setting future rates. Doing so understates the historical test year base used to
6 project future costs. In 2024, the Company received a \$347,000 rebate from its
7 prescription benefit manager that was related to an audit of 2022 and 2023. This
8 specific out-of-period rebate should not be included in the base for the historical
9 and projected test years because it is non-recurring, consistent with the well accepted
10 practice of excluding non-recurring items from the historical test year.

11

12 **Q14. Why is an adjustment for the excess accrual of employee contributions**
13 **adjustment required?**

14 A14. Failure to adjust for the excess accruals of employee contributions in 2024 results
15 in an additional understatement of the 2024 historical test year base. In 2024, the
16 Company accrued 27 pay periods of employee contributions to its Medical, Dental,
17 Vision, and Life Insurance costs, rather than the standard 26 pay periods. Because
18 employee contributions to Medical, Dental, Vision, and Life Insurance are
19 recognized when accrued, the Company recognized non-recurring excess employee
20 contributions in 2024 for these benefits. This resulted in \$385,000 of excess
21 employee contributions in 2024 related to Active Healthcare costs. It is worth
22 noting that Staff Witness Rueckert accepted the adjustment for the excess accrual
23 of employee contributions related to Life Insurance, which is included in Other
24 Benefits.

25

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1 **Q15. How are you proposing to correct Staff Witness Rueckert's calculations?**

2 A15. Exhibit A-36, Schedule Z2 reflects an updated projection of Witness Rueckert's
3 calculation for the Company's Active Healthcare using cost per employee 2019 –
4 2024 yielding an average annual growth rate of 3.3%. This exhibit adjusts for out-
5 of-period drug rebates of \$347,000 and the excess accrual of employee
6 contributions in 2024 of \$385,000, then calculates the 2024 active healthcare
7 expense. Finally, this exhibit applies the five-year annual growth rate per employee
8 to the normalized 2024 base expense to arrive at the projected test year expense of
9 \$18.643 million, which is \$1.486 million higher than Witness Rueckert's
10 calculation. While I continue to advocate that the Commission should adopt the
11 projection of Active Healthcare expense as reflected on Exhibit A-13, Schedule
12 C5.9, as described in my Direct Testimony which properly escalates costs based on
13 projections for healthcare trends provided by the healthcare experts, if the
14 Commission is persuaded by Staff Witness Rueckert's approach, it should at least
15 make these corrections.

16

17 **Q16. Does AG Witness Coppola adjust Active Healthcare?**

18 A16. Yes. AG Witness Coppola projects Active Healthcare expense based on his
19 calculation that the Company's Active Healthcare costs have increased at an
20 average annual rate of 2.2% for the years 2019 through 2025. He then applied that
21 average annual rate to the actual 2025 healthcare costs to arrive at a projected test
22 year cost of \$30.761 million. This amount was reduced by the portion capitalized
23 of \$11.997 million to arrive at a projected test year expense of \$18.764 million
24 (Coppola Direct, page 127, lines 12-19, Exhibit AG-56, lines 1-6). This compares

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1 to the Company's projection of \$20.759 million, which represents a reduction of
2 \$1.995 million.

3

4 **Q17. How are you proposing to correct Witness Coppola's calculations?**

5 A17. Exhibit A-36, Schedule Z3 reflects an updated projection of Witness Coppola's
6 calculation for the Company's Active Healthcare using cost per employee 2019 –
7 2025 yielding an average annual growth rate of 3.2%. This growth rate is used to
8 calculate active healthcare costs for 2026 and 2027. The percent expensed is then
9 applied to these numbers to get 2026 and 2027 active healthcare expenses to arrive
10 at the projected test year expense of \$19.079 million which is \$0.315 million higher
11 than Witness Coppola's calculation. While I continue to propose that the
12 Commission adopt the projection of Active Healthcare expense as reflected on
13 Exhibit A-13, Schedule C5.9, as described in my Direct Testimony which properly
14 escalates costs based on projections for healthcare trends provided by the healthcare
15 experts. If the Commission is persuaded by AG Witness Coppola's approach, it
16 should at least make these corrections.

17

18 **New Hire VEBA**

19 **Q18. What adjustments do Staff Witness Rueckert and AG Witness Coppola**
20 **propose to the Company's projected New Hire VEBA expense?**

21 A18. Both Staff Witness Rueckert and AG Witness Coppola develop projections based
22 on the development of historical trends that they then use to adjust the Company's
23 actual New Hire VEBA expense to produce a projected New Hire VEBA expense.
24 While I will address the specific proposals of both below, the detailed projection
25 presented in my Direct Testimony continues to be the most reliable estimate of New

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1 Hire VEBA expense for the projected test year because it is based on a detailed
2 analysis of participants and expected growth in participants, which appropriately
3 excludes the reductions experienced in the most recent years.

4

5 **Q19. What adjustments did Staff Witness Rueckert recommend for New Hire**
6 **VEBA?**

7 A19. Staff Witness Rueckert recommends a five-year average annual growth rate for
8 New Hire VEBA costs for the years 2019 through 2024 of 5.45 % be applied to the
9 2024 base year New Hire VEBA cost of \$4.081 million to develop a New Hire
10 VEBA cost for the projected test year of \$4.723 million. This amount is adjusted
11 for the proportion of New Hire VEBA costs charged to expense of 62.1% to arrive
12 at a total expense of \$2.934 million. (Rueckert Direct, page 5, lines 17-22 and page
13 6, lines 1-3, Exhibit S-14.2, lines 1-6.)

14

15 **Q20. Do you agree with this approach?**

16 A20. No. While Staff Witness Rueckert properly adjusted the Company's 2024 New Hire
17 VEBA expense for the impact of excess true ups, he failed to adjust the actual
18 annual average escalation for that adjustment.

19

20 **Q21. How should the New Hire VEBA be calculated using Witness Rueckert's**
21 **approach?**

22 A21. If Staff's approach is adopted, the five-year average growth rate should be adjusted
23 for the impact of the excess 2024 true ups as shown on Exhibit 36, Schedule Z4.
24 This exhibit uses the same approach advocated by Staff Witness Rueckert but
25 determines the average annual escalation of 8.4% rather than the unadjusted

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1 average annual escalation used by Staff Witness Rueckert of 5.4%. Use of the five-
2 year annual growth rate calculated and applied to the adjusted 2024 total New Hire
3 VEBA cost of \$4.081 million through the projected test period results in a projected
4 test year cost of \$5.101 million, which after adjustment for the portion capitalizes
5 results in New Hire VEBA expense of \$3.168 million. This increases Staff Witness
6 Rueckert's projection by \$234,000.

7

8 **Q22. Did AG Witness Coppola also recommend adjustments to the Company's**
9 **position on New Hire VEBA?**

10 A22. Yes. AG Witness Coppola determined an average annual increase in the number of
11 participants from 2018 to 2025 of 175 participants added annually, which produces
12 an average annual increase of 6.0% for new participants. He then applied the
13 percentage increase in participants to the 2025 VEBA expense to forecast the
14 VEBA expense increase for 2026 and 2027 with a projected test year amount of
15 \$2.318 million (Coppola Direct, page 123, lines 3-14, Exhibit AG-51, lines 1-4).

16

17 **Q23. Do you agree with the approach AG Witness Coppola took?**

18 A23. No. AG Witness Coppola's calculation that determined an average annual increase
19 in the number of participants from 2018 to 2025 is flawed because it includes the
20 decline in participants due to the reduction in plan participants in both 2024 and
21 2025 due to the financial challenges in 2023 and the VSIP in 2024. Moreover, AG
22 Witness Coppola's projection ignores the unusually large true up recognized in
23 2025.

24

25 **Q24. How do you propose to fix AG Witness Coppola's calculation?**

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- 1 A24. On Exhibit 36, Schedule Z5, I used the same calculation as Witness Coppola with
2 two corrections. First, I normalize 2025 for the excess true up that occurred in 2025
3 and second, I use an average growth in participants from 2018-2023 to eliminate
4 the distorting effects of the plan participant reductions in 2024 and 2025, which
5 results in an average annual increase of 8.8%. These two adjustments result in
6 \$2.831 million, which is an increase to Witness Coppola's calculation of \$513,000.
7
- 8 **Q25. Why is it appropriate to normalize the 2025 true up?**
- 9 A25. The Company's true up of the 2024 New Hire VEBA expense to reflect actual 2024
10 funding was \$1.015 million, compared to a five-year average for the years 2020
11 through 2024 of \$421,000, as shown on lines 1-7 of Exhibit A-36, Schedule Z5,
12 page 3 of 3. Since true ups are the result of unexpected changes in the level of
13 actual funding requirements, which are determined based on the number of
14 participants and forfeitures, they are inherently unpredictable. Moreover, as the
15 annual true ups can vary significantly between years with no discernable trend, it
16 is proper to use an historical average rather than the most current year's true ups.
17
- 18 **Q26. Did AG Witness Coppola also make some observations about the projections**
19 **of New Hire VEBA, Employee Savings Plan and Active Healthcare expenses**
20 **in the Company's most recent general rate case (Case No. U-21291)?**
- 21 A26. Yes. AG Witness Coppola included in his testimony references a Discovery
22 response to a request by the AG regarding the expense projections for New Hire
23 VEBA, Employee Savings Plan (ESP) and Active Healthcare relative to the actual
24 expenses incurred in these categories during the 12 months ended September 30,
25 2025, which was the projected test year used in Case No. U-21291.

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1

2 **Q27. Did the Company provide any context for the differences between the expense**
3 **levels projected in Case No. U-21291 and the actual expenses incurred?**

4 A27. Yes. Exhibit AG-55 explains that the projected period in Case No. U-21291 did
5 not include the impacts of the Voluntary Separation Incentive Plan implemented in
6 2024. Thus, total employees allocable to DTE Gas as of September 30, 2025, were
7 about 5% lower than in 2022. The savings in VEBA, ESP and Healthcare expense
8 due to this reduction in employees is estimated to be almost \$2 million. Further, the
9 projected Active Healthcare expense included a Constant Dollar adjustment of \$1.3
10 million and \$1.5 million of COVID related costs that did not recur in 2025. These
11 factors constitute the majority of the differences between the Company's initial
12 projections in Case No. U-21291 and the actual expenses incurred.

13

14 **Other Benefits**

15 **Q28. What adjustment has Staff Witness Rueckert proposed to the Company's**
16 **Other Benefits expense?**

17 A28. Staff Witness Rueckert uses the novel approach of grouping all Other Benefits
18 expense categories, as detailed in Exhibit S-14.2. Staff Witness Rueckert begins
19 with the 2024 historical test year and adjusts for temporary items, normalization
20 adjustments and also reduces the Company's 2024 Other Benefits expense for the
21 VSIP and Lag Hiring adjustments. In addition, Staff Witness Rueckert provides no
22 price level escalation for the projected test period based on his observation that
23 Other Benefits expense decreased by 0.6% over the five years 2019 through 2024
24 (Rueckert Direct, page 8, lines 17-20 and Exhibit S-14.3, lines 19 through 26). In
25 addition, Staff Witness Rueckert seems to support his use of zero escalation through

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1 the projected test year based on his observation that the Company has incurred
2 actual Other Benefits expense that was less than the Other Benefits expense
3 included in the revenue requirement adopted by the Commission in the last four
4 years.

5

6 **Q29. Why does Staff Witness Rueckert exclude adjustments for VSIP and Lag**
7 **Hiring as well as any inflationary increases?**

8 A29. Staff Witness Rueckert states that the VSIP and Lag Hiring “should not be borne
9 by the rate payer”, and no inflationary increases are applied because the 5-year
10 average annual growth rate was negative for the aggregated expenses and that the
11 Company’s actual Other Benefits expense “have been much lower than the amount
12 approved in rates for 4 consecutive years” (Rueckert Direct, p. 9, lines 12 through
13 14).

14

15 **Q30. Do you agree with Staff Witness Rueckert?**

16 A30. No. There are four issues with this approach. First, the VSIP and Lag Hiring
17 adjustments are incorrectly excluded by Staff Witness Rueckert from the historical
18 test year because these adjustments were not in the Company’s historical 2024
19 Other Benefits expense used as a starting point by Staff Witness Rueckert. Thus,
20 Staff Witness Rueckert has improperly reduced Other Benefits expense by \$32,000,
21 which represents the net of the VSIP and Lag Hiring Adjustments reflected in line
22 25 of columns (e) and (f) of Exhibit A-13, Schedule C5.9 page 2 in my Direct
23 Testimony. Second, Staff Witness Rueckert has combined into one projection a
24 variety of remarkably dissimilar benefit categories that can be individually
25 projected. Third, Staff Witness Rueckert claims that his acceptance of the

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1 normalization adjustments to the Company's 2024 Other Benefits expense for the
2 programs suspended in 2023, specifically expenses related to Wellness and General
3 Benefits, is sufficient for the projected test year (Rueckert Direct, p. 9, lines 14 and
4 15). Last, the level of Other Benefits expense included in the Company's revenue
5 requirements adopted by the Commission relative to the Company's incurred Other
6 Benefits expense is irrelevant in the determination of the proper projection of Other
7 Benefits expense in this case.

8

9 **Q31. Why aren't Staff Witness Rueckert's adoption of the Company's**
10 **normalization adjustments for Temporary Items related to Wellness and**
11 **General Benefits expense sufficient for the projected test year?**

12 A31. While acceptance by Staff Witness Rueckert of the Company's normalization of
13 the Temporary Items related to Wellness and General Expense is appreciated, it is
14 insufficient to cover the expenses for these items that will be incurred in the
15 projected test year. Having set the historical base to a level in line with the expense
16 levels prior to the Company's financial challenges of 2023, there is no basis to
17 presume these expenses will remain static through the projected test year.
18 Accordingly, these expenses should be escalated at the expected price level changes
19 appropriate for these cost categories. Moreover, by providing for zero escalation
20 through the end of the projected test year, Staff Witness Rueckert's proposal
21 ignores the other expected changes in Other Benefits expense, as described below.

22

23 **Q32. What are the proper adjustments to Staff Witness Rueckert's projections?**

24 A32. I propose the Commission adopt my corrections by excluding VSIP and Lag Hiring
25 adjustments, as both initially proposed by the Company and improperly included

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1 in Staff Witness Rueckert's adjustment, and project the Other Benefits expense by
2 each component through the end of the projected test year.
3 Specifically, Exhibit 36, Schedule Z6 uses the same Other Benefits categories
4 reflected in Exhibit A-13, Schedule C5.9 and makes the necessary known and
5 measurable adjustments, as accepted by Staff Witness Rueckert (Exhibit S-14.2,
6 lines 20 and 21), to develop a normalized 2024 Other Benefits expense of \$5.869
7 million. This normalized amount is adjusted for the Company's escalations based
8 on the individual expense component. Accrued Vacation and Life Insurance are
9 escalated at the 3.0% labor escalation, Wellness and Affordable Care Act expense
10 are escalated at the Company's Active Healthcare projected escalations and all
11 other items are escalated by the Company's projected Consumer Price Index
12 increases. In addition to the escalations, Exhibit 36, Schedule Z6 also reflects
13 certain specific projections in column (j). These specific projections include the
14 projected Supplemental Severance expense, which is based on estimates provided
15 by Aon, the Company's actuaries, and Supplemental Savings Plan and Deferred
16 Compensation expense projections, which are based on the Expected Return on
17 Pension assets. These escalations were all described in my Direct Testimony (p 20,
18 line 20, through p. 23, line 8) whereas Company Witness Fix describes the
19 adjustments to Supplemental Severance, Supplemental Savings Plan and Deferred
20 Compensation (Fix Direct, p. 12, line 12 through p. 16, line 25).

21

22 This results in a projected Other Benefits expense of \$6.562 million compared to
23 Staff Witness Rueckert's projected Other Benefits expense of \$5.838 million, or
24 an increase of \$0.724 million. This adjusted Other Benefits expense is comparable
25 to the Company's projected Other Benefits expense of \$6.596 million, as reflected

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1 on Exhibit A-13, Schedule C5.9, which supports the reasonableness of the
2 Company's original projection.

3

4 **Q33. Do you agree with Staff Witness Rueckert's conclusion regarding the**
5 **Company's actual Other Benefits expense compared to the Other Benefits**
6 **expense included in the Company's revenue requirements adopted by the**
7 **Commission for the last four years?**

8 A33. No. While Staff Witness Rueckert does not specifically cite the basis for his
9 conclusion regarding the Company's actual Other Benefits expense compared to
10 the Other Benefits expense included in the Company's revenue requirements
11 adopted by the Commission for the last four years, Staff Witness Rueckert seems
12 to be implying that any difference in actual expenses and Commission adopted
13 revenue requirements for Other Benefits would justify zero escalation through the
14 projected test year in this case. This conclusion is inappropriate because it is well-
15 understood that future rates can't be adjusted to refund any past surpluses.

16

17 **Q34. Are there other flaws with Staff Witness Rueckert's reliance on the**
18 **comparison of Other Benefits expense included in rates with the Company's**
19 **actual Other Benefits expense?**

20 A34. Yes. First, while Staff Witness Rueckert references four years, the analysis he
21 relies upon is based on the revenue requirements adopted by the Commission in
22 only two contested cases. That is Case No. U-18999, Order issued on September
23 13, 2018, and Case No. U- 20940, Order issued on December 9, 2021. In between
24 these Orders was a Commission approval of a settlement in Case No. U-20642 in
25 an Order issued on August 20, 2020. Because this case was settled by the parties,

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1 the Commission did not approve any specific components of the Company's
2 revenue requirement. While the Commission approved rates to be implemented
3 December of 2024 in Case No. U-21291, the costs adopted by the Commission
4 were in effect for only one month of 2024. Second, the disparate nature of the
5 individual cost components contributes significantly to the difference between the
6 expenses included in the Commission adopted revenue requirements and the
7 Company's actual Other Benefits expense.

8

9 **Q35. Have you prepared an analysis of the components of the Company's Other**
10 **Benefits expense for the years 2020 through 2024?**

11 A35. Yes. Exhibit A-36, Schedule Z7, details the cost components included in Other
12 Benefits expense for the years 2020 through 2024, which includes the expense
13 levels implicit in the revenue requirements adopted in the rate cases over that
14 period, the actual expenses incurred by the Company, the variances by cost
15 component between the two and the relative contribution of each cost component
16 to the total variance. Note that the amounts on line 13 of this exhibit are identical
17 to the amounts reflected on Exhibit S-14.3, line 8.

18

19 **Q36. What conclusions do you draw from this analysis?**

20 A36. When the years 2020 and 2021 are combined, the Company's actual expense was
21 greater than the level implicit in the Company's rates by \$215,000 (2020 of
22 negative \$976,000 and 2021 positive of \$761,000), as shown in columns (b) and
23 (c), line 41). For 2022, the entire variance between the Other Benefits expense
24 included in rates and actual Other Benefits expense is due to an increase in the
25 accrued vacation credit as more employees took their vacations after the COVID-

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1 19 pandemic and the poor financial market return that decreased the Company's
2 Supplemental Savings Plan expense. Neither of those can be expected to be
3 recurring. Moreover, in 2023 the largest contributors to the variance between the
4 Other Benefits expense included in rates and actual Other Benefits are due to
5 predicted reduction in the Company's Supplemental Severance plan expense as the
6 prior service cost become fully amortized as well as reductions in Wellness Plan
7 expense and General Benefits expense for tuition reimbursement and Employee
8 Service award programs as a result of the Company's 2023 financial challenges,
9 which have since been restored. Further, for all years one of the largest contributors
10 to the variance between Other Benefits expense included in rates and actual Other
11 Benefits expense annual changes is the Employee vacation expense accrual, which
12 volatility among years is addressed using a multi-year average. For these reasons,
13 the Commission should consider each Other Benefits category individually versus
14 in aggregate as suggested by Staff Witness Rueckert.

15

16 **Q37. Has the Commission addressed the projection of Other Benefits expense based**
17 **on an aggregated approach, as proposed by Staff Witness Rueckert in other**
18 **cases?**

19 A37. Yes. In DTE Electric's most recent rate case Staff Witness Rueckert made an
20 identical proposal to project Other Benefits expense based on the aggregate of the
21 same dissimilar items. The Commission rejected that approach and instead adopted
22 the Company's alternative of individual projections of the components of Other
23 Benefits expense (Case No. U-21860, Order, February 19, 2026, p. 354).

24

25 **Q38. Does this complete your rebuttal testimony?**

Line
No.

1 A38. Yes, it does.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
DTE GAS COMPANY)
for authority to increase its rates, amend)
its rate schedules and rules governing the)
distribution and supply of natural gas, and)
for miscellaneous accounting authority.)

Case No. U-21973

REBUTTAL TESTIMONY
OF
HENRY J. DECKER

DTE GAS COMPANY
REBUTTAL TESTIMONY OF HENRY J. DECKER

Line
No.

1 **Q1. Are you the same Henry J. Decker who previously offered testimony in this**
2 **proceeding?**

3 A1. Yes, I am.

4

5 **Purpose of Testimony**

6 **Q2. What is the purpose of your rebuttal testimony?**

7 A2. The purpose of my testimony is to rebut the following arguments :

- 8 1. Michigan Environmental Council (MEC) Witness Napoleon’s assertions
9 that DTE Gas did not consider a range of options to decarbonize the gas
10 system, that DTE Gas HVAC cost modeling is flawed, that DTE Gas did
11 not comply with Commission’s directives in U-21291, that the GDP does
12 not consider likely reductions in demand due to electrification and the
13 associated risks, and that DTE Gas did not consider changes to forecasts or
14 Non-Pipeline alternatives (NPA) to avoid gas system investments.
- 15 2. Citizens Utility Board (CUB) Witness Menghaney’s proposal to disallow
16 the expense associated with the Company’s carbon offset program.
- 17 3. Frontline Organizations (FLO) Witness Cira-Reyes’ arguments that
18 electrification is significantly impacting costs to customers on the gas
19 system, that electrification will lead to cost savings for customers, and that
20 the Company did not consider the financial impacts of electrification on its
21 customers,
- 22 4. Frontline Organizations (FLO) Witness Kinkhabwala’s statement that DTE
23 Gas’s investment plan is based on “overly optimistic projections” from
24 incomplete studies and that the evaluation for the costs of electrification are

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1 flawed.

2 5. Ann Arbor (AA) Witness Stults' assertion that a franchise agreement is
3 required to conduct business within Ann Arbor, that DTE Gas is not
4 including EWR impacts in its forecasting, and that the Company's analysis
5 was not sufficient to consider electrification and the associated impacts on
6 system assets.

7 6. Ann Arbor (AA) Witness Walsh's testimony in the following areas: the
8 statement that DTE's response to the Commission's order to consider the
9 Energy Transition in its GDP is insufficient, specifically that DTE Gas did
10 not sufficiently engage stakeholders, the validity of the scenarios and
11 outcomes presented in the revenue requirement model, the questioning of
12 the industry standard emission factor-based accounting of methane
13 emissions calculations, that RNG is not a viable emission reduction option
14 due to supply constraints, and that non-pipeline alternatives have not been
15 sufficiently considered by DTE Gas during the capital planning process.

16
17 The absence of a discussion of other matters in my testimony should not be
18 taken as an indication that I agree with all other aspects of intervenor
19 testimony.

20

21 **Q3. Are you sponsoring any rebuttal exhibits?**

22 A3. I am sponsoring or supporting the following exhibits:

<u>Exhibit</u>	<u>Schedule</u>	<u>Description</u>
A-40	DD1	HVAC Cost Model (MECCUBDG-3.12a Discovery Response)

Line
No.

1	A-40	DD2	NYSERDA Report
2	A-40	DD3	Pearl Edison Heat Pump Concierge
3	A-40	DD4	HVAC Appliance Permits
4	A-40	DD5	LCFS Current Pathways CNG

5

6 **Emission Reduction Targets**

7 **Q4. On page 13, line 7 of MEC Witness Napoleon’s direct testimony, what**
8 **“mandated emission reduction targets” does the witness reference?**

9 A4. Witness Napoleon makes reference to Executive Directive 2020-10, which requires
10 economy-wide carbon neutrality by 2050 and the targets established in the
11 Michigan Healthy Climate Plan that was issued in April 2022. However, none of
12 these emission reductions are mandated by current legislation or regulations. As
13 stated in my direct testimony, there are no federal or state laws that require specific
14 GHG emission reduction targets or actual reductions from the production,
15 transportation, or use of natural gas for heating.

16

17 **Q5. Does Witness Napoleon specify which target, even though not mandated, is**
18 **relevant for DTE Gas?**

19 A5. Yes, Witness Napoleon referenced the MI Healthy Climate Plan target to reduce
20 emissions from the built environment 17% by 2030 from a 2005 baseline.

21

22 **Q6. Witness Napoleon states DTE Gas “has not provided sufficient detail about its**
23 **plans for achieving state emission reduction targets.” Do you agree with this**
24 **statement?**

Line
No.

1 A6. No. As stated in my direct testimony, DTE Gas has already achieved an 18%
2 reduction in emissions per customer since 2005, exceeding the MI Healthy Climate
3 plan target of 17% and achieving it 5 years early. Also included in my direct
4 testimony was that these emission reductions were primarily achieved through
5 energy efficiency programs.

6

7 **Q7. Do any other witnesses have concerns about DTE Gas's methods to meet the**
8 **targets established in the MI Healthy Climate Plan?**

9 A7. Yes, FLO Witness Kinkhabwala states on page 62, line 3 "The Company's current
10 plans to meet the targets set forth by the MI Healthy Climate Plan are not the most
11 effective – from both an affordability and environmental standpoint."

12

13 **Q8. Does FLO Witness Kinkhabwala explain why DTE Gas's achievement of the**
14 **MI Healthy Climate Plan target is not the most effective?**

15 A8. Yes, he states "...DTE Gas has not accounted for the decreased demand for natural
16 gas that is likely to result from both external climate goals and its internal
17 programs."

18

19 **Q9. Do you agree that DTE Gas has not accounted for decreased natural gas**
20 **demand?**

21 A9. No. As stated in my direct testimony, DTE Gas has already achieved the 17%
22 reduction target established by the MI Healthy Climate Plan and those reductions
23 are already in all forecasts and analyses. Future demand reductions from EWR
24 programs are also accounted for in the demand forecasts provided. Lastly, the two
25 most affordable internal programs for emission reductions, forestry offsets and

Line
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1 RNG, would not impact future demand. This is supported by Staff Witness Creisher
2 who states “Pages 31-38 of the GDP address gas delivery and further addresses
3 supply and future demand on page 85. This information includes a weather
4 normalized demand from 2005 to 2024, a 2030 and 2035 forecast, and future
5 demand considering both growth and energy efficiency”.

6

7 **Q10. Did Witness Kinkhabwala provide suggestions for more effective emission**
8 **reduction measures?**

9 A10. Yes, on page 60, line 3, Witness Kinkhabwala states “none of the climate or
10 emission reductions measures proposed by DTE Gas are as effective as
11 electrification and renewable energy.”

12

13 **Q11. Do you agree with Witness Kinkhabwala’s statement that none of the climate**
14 **or emission reduction measures proposed by DTE Gas are as effective as**
15 **electrification and renewable energy?**

16 A11. No. First, Witness Kinkhabwala does not provide any specific measures or
17 evidence to support his claim. Second, as I discussed in my direct testimony, page
18 Table 1, DTE Gas presented four different options to reduce emissions from
19 residential heating: energy efficiency, a hybrid Gas/Heat Pump system, full
20 electrification, and RNG blending. The lowest cost option was energy efficiency,
21 specifically a more efficient furnace, which saves the customer money and reduces
22 emissions. When evaluating it from a cost per metric ton of carbon reduced, it is -
23 \$90/mt CO₂e. This is the primary measure DTE Gas has used to achieve the built
24 environment target established in the MI Healthy Climate Plan which Witness
25 Kinkhabwala claims is not as effective as electrification. The next most affordable

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1 option was blending of RNG, which reduced emissions at \$85/mt CO₂e. The hybrid
2 option costs roughly 5 times more at \$440/mt CO₂e and full electrification, the
3 most expensive option, costs more than 11.5 times RNG blending at \$990/mt CO₂e.
4 However, DTE Gas does not propose to implement any of the options beyond
5 energy efficiency at this time. DTE Gas has already met the MI Healthy Climate
6 Plan target for the built environment. DTE Gas will continue to use energy
7 efficiency to reduce emissions and lower customer costs. Other decarbonization
8 options specifically for the built environment would, at this time, put additional
9 costs on our customers. As stated in my direct testimony, if additional targets were
10 established today that required emission reductions beyond those achievable with
11 energy efficiency, DTE Gas would propose RNG blending as the most affordable
12 option for customers.

13

14 **Costs of Electrification**

15 **Q12. Have any Witnesses suggested changes or adjustments to the cost analysis**
16 **DTE Gas used to evaluate the different emission reduction technology options?**

17 A12. Yes. MEC Witness Napoleon suggested the costs associated with installing a
18 furnace were underestimated and costs of installing a heat pump were
19 overestimated. FLO Witness Kinkhabwala suggested that the lack of different rate
20 structures results in an overestimation of the operating costs of electrification and
21 that a dual-fuel system and geothermal systems were not considered.

22

23 **Q13. Do you agree with the adjustments suggested by Witness Napoleon?**

24 A13. No. I do not agree with the proposed updated costs. The data presented by Witness
25 Napoleon is not reflective of the data presented in the study referenced. Witness

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1 Napoleon’s updated model proposed a ccASHP installation cost of \$13,500 based
2 purely on the difference between a standard ASHP and a ccASHP, which the LBNL
3 study suggests is only \$192 per ton. However, the LBNL study states in the same
4 sentence “it is important to note many of the systems in the ‘Standard’ category
5 may have been cold climate models that were not adequately labeled in our data
6 sources.” This makes Witness Napoleon’s proposal of only a 4% increase between
7 a standard ASHP and ccASHP unfounded. Furthermore, Witness Napoleon did not
8 use the actual numbers provided in the LBNL study. Figure G21 in the LBNL study,
9 the figure referenced when discussing the difference between standard ASHP and
10 ccASHP, shows the actual cost of the heat pumps at \$4,399 per ton for a standard
11 heat pump and \$4,591 per ton for a ccASHP. Based on expected heating loads in
12 Michigan, the Guidehouse model presented by DTE suggests a 5-ton ccASHP is
13 required, resulting in a ccASHP cost of \$22,955, which is actually ~\$5,000 **more**
14 than the price currently assumed in DTE’s proposed costs. Further reinforcing the
15 higher costs of ccASHP, the City of Ann Arbor, a city within DTE Gas territory,
16 provides a Heat Pump Concierge tool to estimate the cost of switching to a heat
17 pump. When selecting a typical house (~1,850 sq. ft., two-story house built in
18 1969), the tool indicates an installation cost of \$20,800 - \$28,100, again even higher
19 than the assumptions used in the DTE model. See Exhibit A-40, Schedule DD3,
20 “Pearl Edison Heat Pump Concierge”

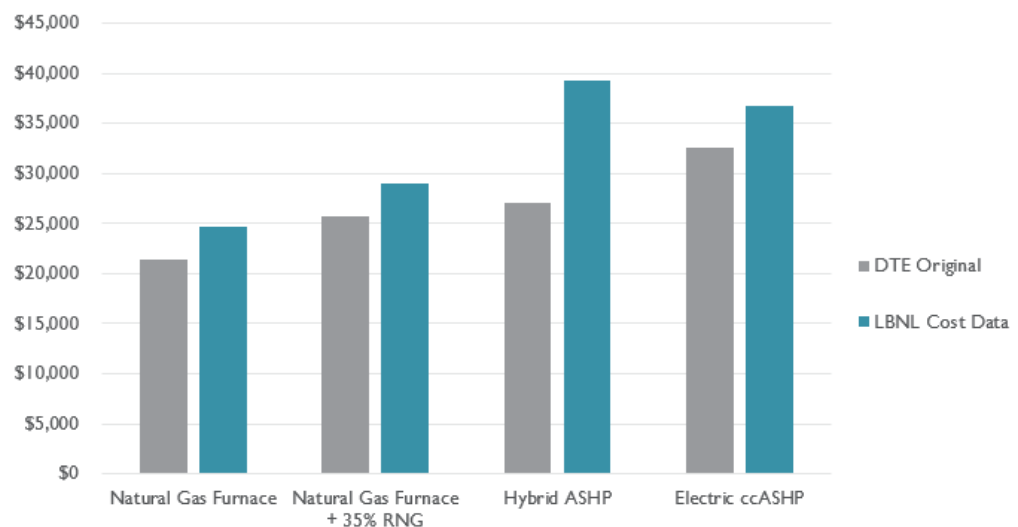
21

22 **Q14. What would be the updated cost comparison if using the cost data presented**
23 **in the LBNL study?**

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1 A14. The below figure shows the difference in costs when using data from the LBNL
2 study cited by Witness Napoleon. As seen below, the cost of the natural gas furnace
3 and RNG blending remain significantly lower than either electrification option.
4
5

6 **Figure 1: Lifecycle Costs of Home Heating – LBNL Cost Data**



7
8 **Q15. Do you agree with Witness Kinkhabwala’s proposed implementation of**
9 **alternative rate designs when evaluating the costs of electrification?**

10 A15. No. Although alternative rate designs can be a valid addition to consider in future
11 analysis, Witness Kinkhawala’s proposed inclusion of a Geothermal rate, which is
12 *only applicable for ground-source heat pumps*, is not appropriate when considering
13 the costs associated with operating Air-Source Heat Pumps.
14

15 **Q16. Does Witness Kinkhabwala’s proposed alternative rate designs change the**
16 **outcome of the analysis?**

Line
No.

1 A16. No. The alternative rate designs do decrease the annual operating costs by a few
2 hundred dollars, but under all the appropriately applied rates, the operating costs
3 for electrification are still more expensive than natural gas. Also, Witness
4 Kinkhabwala failed to address the upfront cost of the electrification options, which
5 based on the analysis by Guidehouse are at least \$14,000 more than the traditional
6 gas system.

7

8 **Q17. Do you agree with Witness Kinkhabwala's assertions that DTE Gas did not**
9 **consider dual-fuel or geothermal systems in the analysis?**

10 A17. No. Table 1 in my direct testimony clearly includes an evaluation of a "Hybrid
11 Gas/HP" system, which is a dual-fuel system. Additionally, the model developed
12 by Guidehouse included a geothermal option, but the high upfront costs and the
13 land requirements make this an even more costly option than the air-source heat
14 pump options evaluated.

15

16 **Q18. Do you agree with Witness Kinkhabwala's assertion that the analysis is**
17 **oversimplifying the diversity of the housing stock to favor continued natural**
18 **gas usage?**

19 A18. No, I do not agree. While the Guidehouse analysis does focus on single-family
20 homes, that currently accounts for 72% of homes in Michigan and on average the
21 energy use of a single-family home is double that of a multi-family unit per data
22 from the EIA. Therefore, the focus on single-family homes is appropriate for
23 planning purposes.

24

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1 **DTE Gas Customer Survey**

2 **Q19. Did any Witnesses challenge the validity of the results of the customer survey**
3 **conducted by DTE Gas to determine customer sentiment around**
4 **electrification?**

5 A19. Yes. Witness Napoleon, Witness Kinkhabwala, and Ann Arbor (AA) Witness
6 Stults all suggest the conclusions of the survey do not indicate limited customer
7 interest in electrification.

8

9 **Q20. What issues did Witness Napoleon specify with the survey?**

10 A20. Witness Napoleon states that the target audience of propane customers does not
11 include the universe of potential gas/electrification customers such as “customers
12 using other energy sources like solar, wood, or oil” and that the question phrasing
13 is biased towards natural gas.

14

15 **Q21. Do you agree with Witness Napoleon’s statement that the survey is flawed**
16 **because of the decision to only survey propane customers?**

17 A21. No. Propane users surveyed are more likely to have considered the different
18 alternative fuel options, and therefore were determined to be a good test case to
19 determine customer opinions based on actual costs and impacts of switching fuels.
20 Additionally, the proposed inclusion of wood and oil would be unlikely to change
21 the results, as cost was identified as the most common factor and both of these
22 options are much more expensive than the natural gas option. Additionally, the
23 overall percentage of households using wood (2%) or oil (0.8%) are small relative
24 to propane (8.7%).

25

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- 1 **Q22. Do you agree with Witness Napoleon’s claim that “the question is biased**
2 **against electric equipment” and Witness Kinkhabwala’s statement that “the**
3 **phrasing of certain survey questions and answers was unlikely to yield**
4 **unbiased data” when referring to the question “How likely would you be to**
5 **switch to electric if your monthly energy bills doubled and there would be**
6 **additional costs to switch your current appliances to electric”?**
- 7 A22. No. As shown in the HVAC Cost Model, there will be substantial upfront costs
8 associated with electrification to replace appliances, and the cost of heating will
9 nearly double for customers when considering the geographies in DTE Gas service
10 territory like Muskegon and Saginaw. These are the geographies where many of
11 these customers live. These scenarios are available in the model provided in
12 response to discovery question MECCUBDG-3.12a (Exhibit A-40, Schedule
13 DD1). Therefore, the question includes accurate information and any claim that it
14 is biased or misleading is incorrect.
15
- 16 **Q23. Do you agree with Witness Stults’ claim that it is unreasonable to make any**
17 **conclusions about DTE customers as a whole based on the referenced survey?**
- 18 A23. No. As stated above, the propane customers contacted in the survey are individuals
19 currently dealing with high energy prices and DTE Gas believes these customers
20 are more likely to be aware of the different heating options available and pros and
21 cons of each.
22
- 23 **Q24. What support does Witness Stults provide in support of her claim?**

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1 A24. Witness Stultz cites two additional data points, the first being a national trend of
2 heat pumps outselling furnaces and the second being permit data from Ann Arbor
3 showing a growing share of heat pumps for HVAC installations.

4

5 **Q25. Do you agree that the data presented by Witness Stults supports the conclusion**
6 **that electrification is happening at a significant rate in DTE Gas service**
7 **territory?**

8 A25. No. The first data point is the national sales of heat pumps versus furnaces. Heat
9 pump economics change drastically based on the climate, housing stock, and energy
10 costs, therefore a national study does not reflect the true economic realities in
11 Michigan. The second data point is the growing Heat Pump HVAC permits in Ann
12 Arbor. Additionally, Table 1 presented by Witness Stults likely overrepresents the
13 number of heat pumps. A review of the data reveals instances of duplicate
14 addresses, permits for air-conditioners being labeled as heat pumps, and
15 approximately 200 of the 450 total residential heat pump permits being mini-split
16 systems (per Permit Desc column), which are not commonly used as furnace
17 replacements. In addition, DTE Gas customer counts in the zip codes covering Ann
18 Arbor have increased by a total 660 over the same time period (more than the total
19 permits of 646 identified), and by a total of 2000 customers since 2018. See Exhibit
20 A-40, Schedule DD4, HVAC Appliance Permits.

21

22 **Impacts of Reduced Demand**

23 **Q26. Did any witnesses propose alternative demand reduction scenarios from the**
24 **DTE Gas proposal of approximately 4% maximum customer electrification?**

Line
No.

1 A26. Yes, Ann Arbor Witness Walsh provided 8 different scenarios of different demand
2 assumptions. Two scenarios are described as baseline scenarios, one scenario called
3 “mild decline”, another scenario assuming 100% adoption of hybrid heating
4 systems, and 4 scenarios modeling the elimination of natural gas by 2050. No other
5 intervenor witnesses proposed alternative scenarios.

6

7 **Q27. What conclusions does Witness Walsh make about the baseline scenarios and**
8 **the mild decline scenario in the evaluation of these scenarios?**

9 A27. Witness Walsh suggests that these scenarios show that “modest declines of the
10 customer base” create “significant impacts” on customer bills, showing a 15%
11 increase in bills for a “no growth” baseline scenario and a 19% increase with a
12 reduction of 4% of customers.

13

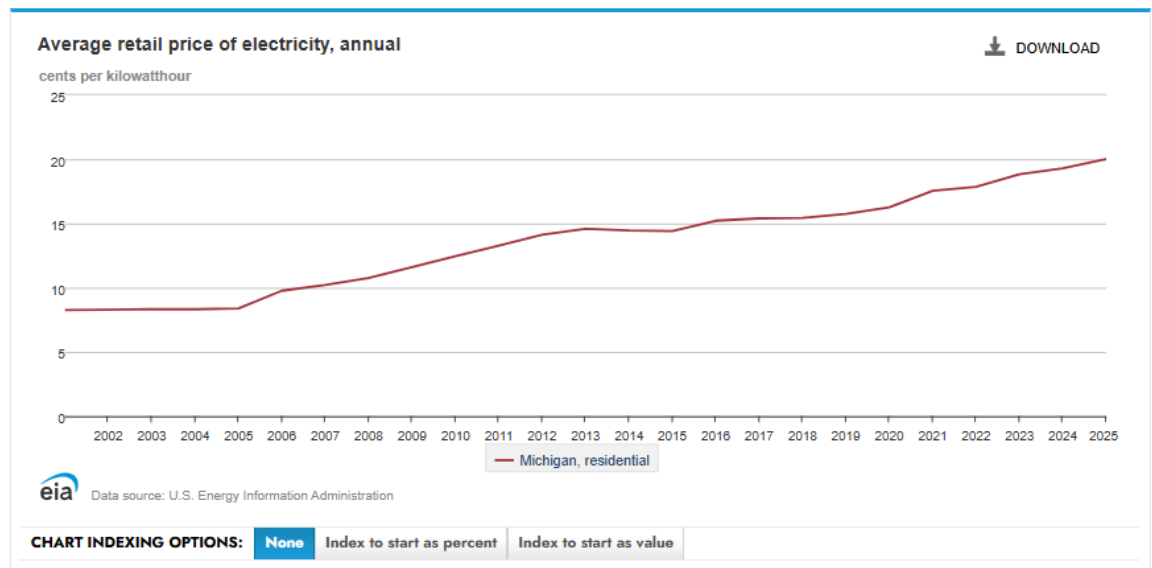
14 **Q28. Do you agree with Witness Walsh’s characterization of these as “significant**
15 **impacts” on customer bills?**

16 A28. No. While DTE Gas strives to provide affordable service while maintaining a safe
17 and reliable natural gas system, the baseline and mild scenarios provided by
18 Witness Walsh are not “significant impacts” based on historical energy prices. In
19 the baseline scenario proposed, bills would grow 15% over the next 25 years, or an
20 average 0.6% annually. For the mild decline scenario, this increases to 36% over
21 25 years, or 1.44% annually. To put this in context, residential electricity prices in
22 Michigan from 2005 to 2025, when adjusted using the 2.3% inflation rate proposed
23 by Witness Walsh, have increased on average 2.1% annually per EIA average retail
24 price of electricity data (see chart below). Based on this comparison, a 1.44%

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1 annual increase is in line with historical cost increases for the proposed alternative
2 energy source.

3 **Figure 2: Average Retail Price of Electricity, Annual¹**



4

5 **Q29. What conclusions did Witness Walsh reach based on the other scenarios**
6 **proposed?**

7 A29. Witness Walsh claims that the remaining scenarios show “gas customers face
8 sharply escalating bills under any climate-aligned scenario.”

9

10 **Q30. Do you agree with the characterization of the additional scenarios as “climate-**
11 **aligned?”**

12 A30. No. The remaining scenarios presented by Witness Walsh represent zero emission
13 scenarios, assuming all electricity is coming from zero emission sources. This is
14 not aligned with the MI Healthy Climate Plan, which targets a 17% reduction in

¹ <https://www.eia.gov/electricity/data/browser/> accessed on March 30th, 2026

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1 emissions from the built environment and indicates 40 million metric tons of
2 negative emissions from Michigan's natural lands will offset emissions across all
3 sectors. There are no regulations, policies, or legislation that indicate zero
4 emissions are required from the built environment for the state to meet the target
5 established by the MI Healthy Climate Plan.

6

7 **Q31. Do you have any other notable concerns with the analysis conducted by**
8 **Witness Walsh?**

9 A31. Yes. I have identified one notable issue in Witness Walsh's model - the
10 mischaracterization of the cost of RNG. Per Witness Walsh's model, the price for
11 RNG is \$48/MMBtu. However, Witness Walsh failed to consider that the
12 \$48/MMBtu price identified in the MI RNG report is the marginal price, and that
13 90% of the RNG achievable at that price is available for under \$25/MMBtu,
14 therefore the weighted average cost of RNG would be closer to \$20/MMBtu.

15

16 **Q32. Do you agree with Witness Walsh's characterization of the analysis that the**
17 **increasing bills are likely to lead to increasing customer defection?**

18 A32. No. Witness Walsh's analysis does indicate that significant emission reductions in
19 the built environment would increase energy costs for gas customers. This much
20 has already been stated in Witness Decker's testimony. To show the risk of
21 customer defection, the analysis would need to include an evaluation of the electric
22 system and customer costs as well. To start, in the full electrification scenario,
23 roughly 1.3 million customers would need to buy a cold-climate air-source heat
24 pump, a heat pump hot water heater and retrofit their home to accommodate them.
25 Based on the Guidehouse analysis, this would be \$25,260 per home, less the cost

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1 of replacing their existing appliances of \$8,704, for an incremental cost of \$16,556
2 per home. This equates to a total incremental cost of approximately \$21.5 billion in
3 total. Additionally, these appliances have a lifespan of only 15 years, so customers
4 would need to spend another \$17.6 billion more than current heating and cooling
5 options every 15 years after that (retrofit costs excluded). This is compared to the
6 \$15 billion Witness Walsh forecasts DTE Gas will need to spend over the next 15
7 years. Additionally, the analysis would also need to consider the additional costs
8 for the electric system. This would include the costs to make all electric generation
9 zero emission and the upgrades to the distribution system required to support a peak
10 demand tied to the new heating loads. According to EIA, 2020 total electricity
11 usage in Michigan was 111.9 tBTU while just the natural gas heating load in
12 Michigan was 213 tBTU, which mostly occurs November through April. This
13 suggests, even considering heat pumps capable of 200% efficiency, electric
14 generation would need to double current capacity and at a time when the state is
15 trying to transition to the power sector to zero emissions. On top of that, the electric
16 grid would likely need to support about 3 times current loads, as on the coldest days
17 heat pump efficiency likely drops closer to 100%. The only thing Witness Walsh's
18 analysis confirms is that all scenarios eliminating emissions from the built
19 environment are going to substantially increase costs for customers.
20 Similar affordability concerns have been raised in other jurisdictions, most notably
21 New York, where state-led analyses have identified material bill impacts for
22 customers who rely on natural gas or heating oil.

23

24 **Q33. Do any other witnesses provide evidence that the scenarios 3 through 6**
25 **presented by Witness Walsh are reasonable futures to consider?**

Line
No.

1 A33. No, Witness Stults, Witness Napoleon, Witness Kinkhabwala, and FLO Witness
2 Cira-Reyes all reference the increasing rates caused by customer defections and the
3 impact on the remaining customers. The only reasoning provided for growing
4 customer defections presented by the witnesses is a transition towards
5 electrification. However, none of these witnesses provide any data that indicates a
6 trend of increased electrification within DTE Gas service territory or any evidence
7 that would indicate such a trend is likely. In fact, no other specific scenarios are
8 presented by any of the above witnesses.

9

10 **Q34. What does Witness Walsh claim about the effectiveness of RNG as a solution**
11 **to reduce emissions in the built environment?**

12 A34. Witness Walsh claims that RNG is not an effective emission reduction solution for
13 three primary reasons: limited supply, inaccurate cost assumptions, and incorrect
14 emission factors for RNG and the electric grid.

15

16 **Q35. Do you agree with Witness Walsh that RNG is not effective to reduce emissions**
17 **due to limited supply?**

18 A35. No. Whether RNG is sufficient to meet emission reduction targets for the built
19 environment depends on targets being set. At this time, there are no additional
20 targets established beyond the 17% reduction by 2030 target established in the MI
21 Healthy Climate Plan. For an additional 5% reduction in emissions, RNG would be
22 a viable option based on the supply and cost data presented in the MI RNG study
23 and the lowest cost option per the Guidehouse HVAC model. Additionally, Witness
24 Walsh only considers supply available in Michigan. RNG may be available from
25 areas with lower overall gas demand and where electrification is more economical.

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1

2 **Q36. Do you agree with Witness Walsh that the RNG costs relied on inaccurate**
3 **price assumption for RNG?**

4 A36. No. The assumptions used for that analysis are aligned with current market prices.
5 The MI RNG study shows production costs rising to \$48/mmBtu as production
6 increases, but the first 50 tBtu/yr are available at an average price of approximately
7 \$12.50/mmBtu. DTE Gas uses a conservative \$18/MMBtu in the cost evaluation of
8 HVAC options. As stated above, there is no established target for emission
9 reductions in the built environment. Without a target, it is impossible to know the
10 cost of using RNG to meet that target.

11

12 **Q37. Do you agree with Witness Walsh that inaccurate emission factors for the**
13 **electric grid were used?**

14 A37. No. For electric grid emission intensity, MISO PROMOD was used instead of DTE
15 Environmental Target for two reasons. First, DTE Gas service territory does not
16 align with DTE Electric's service territory, where as they both reside in the MISO
17 Zone 7. Second, DTE Environmental Target is a reflection of the energy DTE is
18 specifically producing, but does not necessarily align with energy purchased from
19 the broader MISO market. Therefore, the MISO PROMOD forecast is a more
20 appropriate option.

21

22 **Q38. Do you agree with Witness Walsh that inaccurate emission factors for RNG**
23 **were used?**

24 A38. No. Witness Walsh assigns the emissions factor of cleaning biogas to RNG for all
25 RNG emissions. However, RNG emissions vary widely based on feedstock, with

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1 many being negative emissions. Of 770 RNG pathways certified by California Air
2 Resource Board for the LCFS program, 556 have negative emission factors with
3 the average being -163.66. Therefore, using an assumed zero emission factor for
4 RNG is appropriate, and perhaps even conservative. See Exhibit A-40, Schedule
5 DD5, “LCFS Current Pathways CNG”.

6

7 **Non-Pipeline Alternatives**

8 **Q39. What concerns with DTE Gas’s approach to NPAs were highlighted by**
9 **intervening witnesses?**

10 A39. Witness Walsh, Witness Kinkhabwala, and Witness Napoleon all point to the lack
11 of consideration for electrification as an NPA as evidence that DTE Gas does not
12 consider NPAs in the capital planning process. Witness Walsh specifically
13 references Witness Decker testimony where it states: “DTE Gas does not foresee a
14 material impact on the need for natural gas infrastructure in realistic electrification
15 scenarios.”

16

17 **Q40. Several witnesses assert that DTE Gas does not consider NPAs in the capital**
18 **planning process because it does not consider electrification as a viable NPA.**
19 **Do you agree with that assessment?**

20 A40. No. First, that assertion rests on the unsupported premise that electrification is
21 presently a viable non-pipeline alternative capable of avoiding or deferring natural
22 gas infrastructure investments at scale. Neither Witness Napoleon nor Witness
23 Walsh presents evidence that electrification is economically or politically viable as
24 an NPA, particularly at scale such that it will have a material impact on the need
25 for natural gas infrastructure. Second, Witness Decker, in his direct testimony, cited

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1 a publicly available third-party report from Rocky Mountain Institute (RMI), which
2 concludes that NPAs relying on broad-scale electrification are not viable at scale.
3 Although Witnesses Napoleon and Walsh assert that my testimony
4 mischaracterizes the RMI report, neither identifies any specific portion of the report
5 that reaches a conclusion inconsistent with the conclusions presented in my direct
6 testimony. As discussed further below, the RMI report expressly recognizes the
7 significant barriers to such approaches. Finally, each witness relied on policy
8 actions and limited pilots in other jurisdictions as evidence that electrification is a
9 viable NPA today. However, those examples do not establish that electrification is
10 a scalable, cost-effective alternative for DTE Gas's service territory. In sum, the
11 absence of electrification as an NPA in DTE Gas's capital planning does not
12 support the conclusion that the Company fails to consider NPAs.

13

14 **Q41. Do you agree with Witness Walsh's and Witness Napoleon's assertion that**
15 **DTE Gas's conclusion of the RMI study was misleading?**

16 A41. No. Quoting directly from the study, "Individual customer persuasion to reach
17 100% participation is not a scalable NPA approach for avoided replacement
18 projects. Under the current regulatory framework, NPAs that avoid infrastructure
19 replacement require voluntary and coordinated conversion of 100% of customers
20 on the segment from gas to all-electric equipment. To date, no U.S. utility has
21 successfully completed this type of NPA under the existing regulatory framework
22 for projects serving greater than 5 customers."

23

24 **Q42. Did Witness Walsh or Witness Napoleon describe what was misleading about**
25 **Witness Decker's conclusion?**

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No.

1 A42. Yes. They suggest that the study does not say NPAs are not viable, but that the
2 study highlights the need for policy and planning changes to make NPAs more
3 effective.

4

5 **Q43. Are you aware of any policies currently enacted by the state of Michigan that**
6 **would make NPAs viable per the RMI study?**

7 A43. No. I am not aware of any policies described in the RMI report being considered
8 by the Governor's office, legislature, or other regulatory bodies nor is there any
9 evidence of these policies in the record. Specifically, the RMI study describes
10 policies that would need to be enacted to enable utilities to utilize NPAs as a viable
11 alternative to existing gas infrastructure. These policy examples from RMI include
12 disconnecting existing customers based on community needs or system economics,
13 coordinated planning between electric networks, gas networks, and municipalities,
14 and enabling joint funding of projects by electric customers, gas customers,
15 individuals and local, state, and federal governments. Until those policies exist,
16 DTE Gas continues to see limited impact of electrification as an NPA.

17

18 **Q44. What are some of the specific programs and policies Witness Walsh, Witness**
19 **Napoleon, and Witness Kinkhabwala refer to when suggesting electrification**
20 **as a viable NPA?**

21 A44. Two policy actions, Massachusetts order 20-80-B and California Senate Bill 1221,
22 as well as programs in Colorado, New York, and California.

23

24 **Q45. Do any of these policy actions or programs demonstrate electrification as an**
25 **NPAs is a viable solution in Michigan?**

Line
No.

1 A45. No. First, Massachusetts order 20-80-B, which according to Witness Walsh
2 requires all capital projects to include evaluations for NPAs, actually only requires
3 **expansion** projects to include consideration for electrification. Additionally, it does
4 not state that NPAs are viable, only that they must be considered via a standard
5 framework. California Senate Bill 1221 simply enables up to 30 pilots. The purpose
6 of a pilot is to test different solutions to determine if they are viable at scale.
7 Similarly, the projects in New York and Colorado are all either pilots, still in the
8 process of implementation, or are having such a small impact that DTE Gas would
9 characterize them as immaterial. Specifically, Witness Napoleon mentions a
10 program from ConEd in New York that “as of November 2025, has electrified over
11 100 customers and avoided the installation of nearly 3,000 feet of main.” In 2024
12 alone, ConEd replaced over 100 miles (or 528,000 feet) of legacy main. Therefore,
13 NPAs implemented by ConEd at this point successfully avoided main installation
14 equivalent to approximately half a percent of the Company’s annual main
15 replacements. Based on the limited examples of NPA implementations at scale, the
16 economic evaluation of electrification in Michigan, and current customer sentiment
17 towards natural gas, DTE Gas does not believe electrification is a viable NPA
18 option at this time.

19

20 **Q46. Has DTE Gas considered other NPAs during the capital planning process?**

21 A46. Yes. As stated in my direct testimony, DTE Gas engineers regularly consider
22 multiple solutions to mitigate an identified system risk, including non-pipeline
23 solutions that the engineering teams determine can sufficiently mitigate the
24 identified risk. An example of the Van Born project can be found in Exhibit A-12

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1 Schedule B5.6 and is discussed by Witness Fedele in both direct and rebuttal
2 testimony.

3

4 **Other Issues**

5 **Q47. Do you agree with Witness Menghaney’s suggestion that DTE Gas’s proposal**
6 **to retire \$1 million in carbon offsets has “no statutory requirement for a**
7 **program like this, nor is it otherwise necessary to provide safe and reliable gas**
8 **service”?**

9 A47. No. As ordered by the Commission in case U-21291, DTE Gas was required to
10 provide plans to achieve the targets set forth in the MI Healthy Climate Plan. As
11 part of the support for that plan, DTE Gas is directly supporting the plan’s goal of
12 “protecting 30 percent of Michigan’s land and water by 2030 to naturally capture
13 GHG emissions.” Additionally, as has previously been discussed, expanding the
14 carbon reduction capabilities of our forests has the potential to lessen the impact on
15 the cost of transitioning to a net zero economy, which directly impacts DTE Gas’s
16 customers. I provided in my direct testimony the expected cost per metric ton of
17 carbon reduced for RNG, hybrid gas/electric and full electrification scenarios and
18 all were significantly more expensive than the cost per metric ton of carbon from
19 improved forest management.

20

21 **Q48. Do you agree with Witness Napoleon’s and Witness Walsh’s claims that DTE**
22 **Gas did not meaningfully engage stakeholders in the development of the GDP?**

23 A48. No. As stated in my direct testimony, DTE Gas held a stakeholder meeting on April
24 10, 2025 where the Company solicited feedback, insights, ideas and concerns from
25 participants then and through additional communications by request. The Company

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1 also requested that should any stakeholder have feedback, ideas, or suggestions (i.e.
2 studies from other jurisdictions), after the meeting, they should please forward
3 those to the Company. None of the attending parties provided feedback at the
4 meeting, nor provided any subsequent feedback after the meeting ended.

5

6 **Q49. Do you agree with Witness Walsh's claim that the use of emission factors to**
7 **determine emission reductions is not effective and that direct measurement is**
8 **required to properly characterize emission reductions?**

9 A49. No. DTE Gas uses emission factors established by the Federal government to
10 calculate emissions as required by the Greenhouse Gas Reporting Protocol.
11 Emission factors are a well-established method to estimate emissions. DTE Gas
12 also recognizes the value of direct measurement, and has been investing in Picarro
13 units similar to those mentioned by Witness Walsh, and discussed by Company
14 Witnesses Kehoe and Bolda, to increase our capabilities to do direct measurement.
15 However, at this time, there are insufficient resources to conduct direct
16 measurement across the approximately 21,000 miles of gas pipelines on DTE Gas'
17 system.

18

19 Also, Witness Walsh mischaracterizes how emission factors work when he says
20 "...this framing assumes that plastic pipe is perfectly leak free at install and does
21 not develop leaks over time." Emission factors, however, are developed by
22 measuring plastic pipe of multiple ages and conditions. The purpose of emission
23 factors is to capture an average of emissions from that material across a variety of
24 different conditions. The new plastic pipe being installed does not have an emission
25 factor of zero, it has an emission factor tied to average leak rates of existing plastic

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1 pipes. It is also important to note that emission reductions are not the sole purpose
2 for DTE Gas to replace legacy pipe materials. These investments support the safety
3 and reliability of the gas system, as discussed at length by other Company witnesses
4 in their direct and rebuttal testimony.

5

6 **Conclusion**

7 **Q50. Do you think it is appropriate or necessary for DTE Gas to develop additional**
8 **scenarios of declining gas demand other than what the Company has already**
9 **included in this case as suggested by Witnesses Napoleon, Walsh, and Stults?**

10 A50. No, I do not. The Company has developed a scenario based on i) current legislation
11 and regulations for the state of Michigan, ii) the relative economics of converting
12 homes to electric technologies and iii) customer preferences for their heating
13 source. Based on these factors, the Company believes the impact on gas demand
14 from electrification in the State of Michigan will be muted and its current Gas
15 Delivery Plan is a reasonable planning scenario. This position is supported by Staff
16 Witness Creisher who, citing my direct testimony, agrees the company has
17 considered energy transition pathways and associated costs. The scenarios
18 proposed by intervenors go well beyond these reasonable planning assumptions.

19

20 **Q51. Should the Company develop a scenario in which natural gas demand declines**
21 **to zero as suggested by some intervenors?**

22 A51. No. The Company should not, on its own, develop such a complex and speculative
23 scenario. A zero gas demand scenario assumes total electrification of the built
24 environment and the elimination of natural gas use statewide—an outcome that is

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1 not contemplated by any existing Federal or State legislation, regulatory
2 requirement, or even State policy, including the MI Healthy Climate Plan.

3

4 Developing such a scenario would require assumptions and policy determinations
5 well beyond the scope of this rate case and beyond the Company's role as a
6 regulated natural gas utility. Such a scenario would require coordinated, statewide
7 planning across multiple sectors, including electric generation and distribution,
8 building codes, appliance standards, workforce readiness, housing stock
9 characteristics, customer affordability impacts, and local and state policymaking.

10 No single utility has the statutory authority (or requirement), data, or policy
11 direction to independently model such an outcome in a meaningful or credible way.

12

13 The inability to plan for, let alone achieve, a zero gas demand scenario is not unique
14 to Michigan. Even in jurisdictions with some of the most aggressive climate laws
15 in the country, including New York, state policymakers and energy agencies are
16 actively reassessing the affordability, timing, and feasibility of large-scale
17 electrification mandates. For example, recent analyses by the New York State
18 Energy Research and Development Authority have highlighted the potential for
19 significant household cost impacts associated with accelerated compliance
20 timelines, prompting public discussion among policymakers about whether
21 statutory targets and implementation pathways require adjustment. See Exhibit A-
22 40, Schedule DD2 for additional information.

23

24 If the State of Michigan wishes to evaluate pathways that assume the complete
25 elimination of natural gas demand, that effort should occur through a

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1 comprehensive, statewide initiative codified in legislation and directed by the
2 Commission. Such an initiative would necessarily involve the Legislature, the
3 Commission and its Staff, the Attorney General's Office, regulated utilities,
4 municipalities across the state, home builders, HVAC manufacturers and installers,
5 economic development agencies, low-income customer advocates, and many other
6 stakeholders not represented in a rate case proceeding.

7

8 Accordingly, the Company believes it is reasonable and appropriate to limit its
9 demand scenario analysis to futures grounded in existing law, regulation, customer
10 preferences, and economic realities, as has been done in this case.

11

12 **Q52. Does this conclude your rebuttal testimony?**

13 A52. Yes.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the application of)
DTE GAS COMPANY for authority)
to increase its rates, amend its rate)
schedules and rules governing the)
distribution and supply of natural gas,)
and for miscellaneous accounting authority)
_____)

Case No. U-21973

REBUTTAL TESTIMONY

OF

KELLY M. FEDELE

DTE GAS COMPANY
REBUTTAL TESTIMONY OF KELLY M. FEDELE

Line
No.

1 **Q1. Are you the same Kelly M. Fedele who previously offered testimony in this**
2 **proceeding on behalf of DTE Gas Company (“DTE” or the “Company”)?**

3 A1. Yes, I am.

4

5 **Q2. What is the purpose of your Rebuttal Testimony?**

6 A2. The purpose of my Rebuttal Testimony is to respond to arguments raised by the
7 intervenors in this proceeding regarding DTE Gas’s Gas Delivery Plan (“GDP”)
8 and large capital projects. Specifically, I respond to various points and issues raised
9 by intervenors in this docket concerning:

10 1. The East Petoskey Pipeline Reinforcement Project, as discussed in the
11 testimony of the Attorney General (AG) Witness Coppola, Michigan
12 Environmental Council (MEC) Witness Napoleon, and Ann Arbor Witness
13 Brown;

14 2. The South Grand Rapids Distribution Line Project, as discussed in the
15 testimony of AG Witness Coppola;

16 3. The Fort Street Main Replacement Project, as discussed in the testimony of
17 Ann Arbor Witness Brown;

18 4. The Carlton Main Replacement Project, as discussed in the testimony of the
19 MEC Witness Napoleon, and Ann Arbor Witness Brown;

20 5. The Van Born Project, as discussed in the testimony of Association of
21 Businesses Advocating Tariff Equity (ABATE) Witness Fitzhenry;

22 6. The Taggart Compressor Station Replacement Project, as discussed in the
23 testimony of MEC Witness Napoleon, and ABATE Witness Fitzhenry; and

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1 7. Non-Pipeline Alternatives (NPAs) (i.e. Electrification and Demand
2 Response) related to Large Capital Projects as discussed in the testimony of
3 MEC Witness Napoleon.

4

5 The absence of a discussion of other matters in my rebuttal testimony should not
6 be taken as an indication that I agree with other aspects of any Staff or intervenor
7 testimony.

8

9 **Q3. Are you sponsoring any exhibits with your Rebuttal Testimony?**

10 A3. Yes. I am sponsoring the following rebuttal exhibits:

11	Exhibit	Schedule	Description
12	A-38	BB1	AGDG-3 Discovery Responses (107a)
13	A-38	BB2	AADG-2 Discovery Responses (1k)
14	A-38	BB3	AADG-3 Discovery Responses (8d, 11b-e)
15	A-38	BB4	AADG-5 Discovery Responses (2a, 2bi-bii)
16	A-38	BB5	KPS-1 Audit Responses (1a-b)
17	A-38	BB6	MECCUBDG-8 Discovery Responses (21a-b, 25a)
18	A-38	BB7	MECCUBDG-5 Discovery Responses (24b)
19	A-38	BB8	AADG-2 Discovery Response (3a)

20

21 **Q4. Were these exhibits prepared by you or under your direction?**

22 A4. Yes.

23

Line
No.

1 **I. Response to The East Petoskey Pipeline Reinforcement Project**

2 **Q5. What capital expenditure disallowance does Witness Coppola recommend for**
3 **the East Petoskey Pipeline Reinforcement Project?**

4 A5. On page 41, lines 8–10, of his direct testimony Witness Coppola states that he is
5 recommending a disallowance of \$35,840,000 for the East Petoskey Pipeline
6 Reinforcement Project.

7
8 **Q6. Why does Witness Coppola recommend a disallowance of \$35,840,000 for the**
9 **East Petoskey Pipeline Reinforcement Project?**

10 A6. On page 41, lines 5-8, of his direct testimony Witness Coppola claims that it is
11 premature to seek recovery of the project in this case because the project has not
12 yet obtained the necessary internal approval and because the project is still in the
13 preliminary engineering design phase, which is not estimated to be complete until
14 April 30, 2027. Therefore, Witness Coppola argues that it is unlikely that the project
15 will be placed into service by the end of the projected test period.

16
17 **Q7. How does DTE Gas respond to Witness Coppola’s recommended**
18 **disallowance?**

19 A7. Since the time of filing, DTE Gas has determined that the East Petoskey Pipeline
20 Reinforcement Project is unlikely to be in service before the end of the projected
21 test period in this proceeding and therefore the Company is no longer seeking cost
22 recovery in this case. The Company intends to seek recovery for this project in a
23 future rate case.

24

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1 **Q8. How does the removal of the East Petoskey Pipeline change the capital plan**
2 **and the Company's revenue requirement/deficiency in this case?**

3 A8. Updated exhibits have been provided to Staff and intervenors response to audit
4 request KPS-1 and are included as Exhibit A-38 Schedule BB5, to support the
5 changes to the capital plan and the impact to the Company's revenue
6 requirement/deficiency in this case.

7
8 **Q9. What capital expenditure disallowance does Witness Napoleon recommend for**
9 **the East Petoskey Pipeline Reinforcement Project?**

10 A9. On page 92 lines 5-9, Witness Napoleon recommends disallowing rate base
11 inclusion of the projected bridge period and test year for East Petoskey Pipeline
12 Reinforcement Project capital expenditures. While Witness Napoleon does not
13 specify an amount, based on her testimony on page 83, lines 12 and 13, the
14 Company infers that this proposed disallowance is \$35,434,000 million.

15
16 **Q10. Why does Witness Napoleon recommend a disallowance of \$35,434,000 for the**
17 **East Petoskey Pipeline Reinforcement Project?**

18 A10. On page 88, lines 5-16, Witness Napoleon claims that the Company has not
19 provided the capacity of the existing line and the impact on reliability of the project,
20 claiming that the analysis was performed using proprietary modeling that could not
21 be shared. She also stated that the Company refused for the same reason to provide
22 any information to support the claim that reducing the MAOP to 405 psig would
23 not provide enough pipeline capacity to serve the existing customers under peak
24 conditions and would not mitigate the outage potential. She also claims that the
25 Company did not demonstrate that it analyzed the ability to perform ILI on the

Line
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1 pipeline during the summer when any problems with getting an inspection tool
2 would be less severe.

3

4 **Q11. How does DTE Gas respond to Witness Napoleon's recommended**
5 **disallowance?**

6 A11. As stated above, since the time of filing, DTE Gas has determined that the East
7 Petoskey Pipeline Reinforcement Project is unlikely to be in service before the end
8 of the projected test period in this proceeding and therefore the Company is no
9 longer seeking cost recovery in this case. The Company intends to seek recovery
10 for this project in a future rate case. Nevertheless, to promote a complete record, I
11 will address several of Witness Napoleon's inaccurate and unsupported claims and
12 statements.

13

14 **Q12. How does DTE Gas respond to Witness Napoleon's claim that DTE would not**
15 **or could not provide the capacity of the existing pipeline?**

16 A12. Witness Napoleon's request to provide discrete numbers for the capacity of the
17 existing and proposed pipelines displays a lack of understanding of natural gas
18 system planning and pipeline sizing. This question was also addressed in discovery
19 response MECCUBDG-8.21 (see Exhibit A-38, Schedule BB6). Currently
20 customers are supplied from the existing 8" Petoskey line at 20 locations along the
21 pipeline including 18 district regulators and Charlevoix and Petoskey Gate Stations.
22 Each of those supply points has individual load requirements and minimum
23 required inlet pressures that need to be maintained to safely and reliably operate the
24 regulator station equipment at those locations. The Company hydraulically models
25 these systems and reviews the capacities of the regulator stations annually and when

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1 new customer loads are requested to ensure capacity is available. However,
2 pressure drop through a pipeline is a function of fluid flow over distance, so an
3 additional load may be supportable at the start of a pipeline but not at the end.
4 Therefore, a single discrete value cannot be accurately provided for the capacity of
5 the existing 8" Petoskey pipeline, but for reference, the existing pipeline supplies
6 approximately 1265 mcfh of customer load at peak conditions and the new pipeline
7 was sized for that load.

8

9 **Q13. How does DTE Gas respond to Witness Napoleon's claim that the Company**
10 **refused to provide information supporting its claim that reducing the**
11 **pipeline's MOAP to 405 psig would not provide enough pipeline capacity to**
12 **serve the existing customers during peak conditions, nor mitigate the outage**
13 **potential?**

14 A13. Witness Napoleon's claim here is factually incorrect. The Company shared in
15 discovery response MECCEBDG-8.25a (see Exhibit A-38, Schedule BB6) that the
16 hydraulic modeling results showed that reducing the pipeline's MAOP to 405 psig
17 was not a feasible option, which indicates that the model cannot be balanced
18 because pressures have dropped to below zero on the system when modeled with
19 that low of an inlet pressure. This is a clear indication that deration to 405 psig is
20 not a remotely feasible solution and should not be pursued further. For reference,
21 the lowest MAOP that would maintain acceptable inlet pressures at the regulation
22 stations on this system is approximately 565 psig. To facilitate transparency, the
23 Company offered an in person review of the hydraulic models at Company offices.
24 Despite being offered the opportunity to review the hydraulic models used for this
25 analysis, no request for an in-office review has been received by the Company.

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1 Therefore, Witness Napoleon's characterization that the modeling "could not be
2 shared" is misleading.

3

4 **Q14. How does DTE Gas respond to Witness Napoleon's claim that the Company**
5 **did not demonstrate that it analyzed the ability to perform ILI on the pipeline**
6 **during the summer when any problems with getting an inspection tool stuck**
7 **would be less severe?**

8 A14. Witness Napoleon's claim that DTE did not seek an alternate pipeline inspection
9 method such as direct assessment is factually incorrect. The Company has
10 performed direct assessments on the pipeline in the past, but this assessment method
11 is limited to only addressing corrosion in specific areas of the pipeline. To utilize
12 the best available technology and ensure the safety and reliability of the entire
13 pipeline, the Company chose to retrofit the Petoskey 8" pipeline with the ability to
14 run ILI tools. Please refer to Witness Janness's direct testimony on page 51 for
15 additional details and regulatory drivers for using ILI.

16

17 Witness Napoleon testified that the Company, in response to discovery,
18 "acknowledges that it is possible to perform ILI during the summer months when
19 problems would be less severe." However, in making this assertion, Witness
20 Napoleon intentionally omits the second half of the Company's response to
21 discovery response AGDG-3.107a, (see Exhibit A-38, Schedule BB1).
22 Specifically, the Company clearly emphasized that regardless of the time-of-year
23 outages occur, customers would still be required to be relit which would be
24 unacceptable to our customers who rely on our service.

25

Line
No.

1 **Q15. What capital expenditure disallowance does Witness Brown recommend for**
2 **the East Petoskey Pipeline Reinforcement Project?**

3 A15. On page 16 lines 8-11, Witness Brown states that he is recommending disallowance
4 of \$39.4 million for the East Petoskey Pipeline Reinforcement Project.

5

6 **Q16. Why does Witness Brown recommend a disallowance of \$39.4M for the East**
7 **Petoskey Pipeline Reinforcement Project?**

8 A16. On page 16, lines 3-8, Witness Brown claims the expense of the new redundant
9 East Petoskey pipeline is not justified by either the remote risk that backup gas will
10 be needed during the ILI on the existing Petoskey pipeline or as a mitigation
11 strategy for potential future failure of the existing pipeline. He believes that there
12 are other viable, much lower cost alternatives to mitigate the risk raised by the
13 Company.

14

15 **Q17. How does DTE Gas respond to Witness Brown's recommended disallowance?**

16 A17. As stated above, since the time of filing, DTE Gas has determined that the East
17 Petoskey Pipeline Reinforcement Project is unlikely to be in service before the end
18 of the projected test period in this proceeding and therefore the Company is no
19 longer seeking cost recovery in this case. The Company intends to seek recovery
20 for this project in a future rate case. However, I will still address the inaccurate and
21 unsupported claims and statements made in Witness Brown's testimony.

22

Line
No.

1 **Q18. How does DTE Gas respond to Mr. Brown's opinion regarding the risk of the**
2 **ILI project causing customer outage due to a stuck pig tool?**

3 A18. For clarity, when the Company refers to ILI tools or pigs, it refers to the entire suite
4 of tools typically used for preparing and assessing a pipeline. Although ILI
5 technically refers to the smart ILI tool only, any tools run on the Petoskey pipeline
6 may get stuck. This includes the initial foam pig all the way to the smart ILI tools.

7

8 With respect to the scenarios that would need to occur for a pig tool to get stuck, it
9 appears that Witness Brown incorrectly assumed that the Company has not
10 performed a thorough mechanical review of the pipeline to address any potential
11 issues that may cause a tool to get stuck. This assumption is unfounded. The
12 Company has performed a review of the available records of this 1963 pipeline to
13 ensure obstructions have been removed. Nonetheless, there remains the possibility
14 of undetected issues within the line due to potential incomplete records, which
15 could increase the risk of a pig becoming stuck. This is a consideration inherent in
16 any initial pipeline assessment; however, given that this pipeline serves as a single
17 feed to Petoskey, the associated risk is considered unacceptable.

18

19 **Q19. How does DTE Gas respond to Witness Brown's opinion regarding the use of**
20 **ILI tools designed to identify obstructions that reduce the chance of the ILI**
21 **tools getting stuck in the pipeline?**

22 A19. The Company is well aware of the tool sequencing leading up to the smart ILI tool
23 run to ensure successful travel, including the highly flexible foam ILI tool
24 referenced by Witness Brown. However, Witness Brown overlooks the fact that the
25 foam tool can compress easily around any obstructions and may provide a false

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1 sense that the pipeline is clear, causing the other more aggressive tools that do not
2 compress to be stuck and are at risk of partially blocking or stopping flow
3 completely. In addition, if there is a blockage in the line like debris, a foam tool
4 would not traverse even though designed as a first pass test. Foam tools would also
5 not be able to tell you where an obstruction is located. Sections of a foam tool may
6 be missing when they come out of the pipeline, which indicate or suggest
7 underlying issues but do not provide an indication of where the issues may be and
8 how to address them. Considering the pipeline has been in service for over sixty
9 years and has never undergone cleaning, it is unreasonable to assume the absence
10 of debris that could potentially cause a blockage. Witness Brown does not identify
11 any historical operational data for this pipeline. Without reference to the pipeline's
12 operating history, his conclusion that the presence of debris is unlikely is
13 unsupported.

14

15 **Q20. How does DTE Gas respond to Witness Brown's opinion that a stuck ILI tool**
16 **"may" allow a significant amount of gas to bypass the tool depending on how**
17 **the tool gets stuck and not cause a customer outage?**

18 A20. Neither Witness Brown nor the Company would be able to practicably predict "how
19 it (the tool) gets stuck in the pipeline". Consistent with prudent utility practice, the
20 Company does not rely on a tool getting stuck in a pipeline in such a way where it
21 "may" still feed our customers. Such an approach would be irresponsible. The
22 Company's operating assumptions prioritize safety and reliability, not uncertain
23 outcomes. Witness Brown's suggestions in this regard are unfounded and
24 unsuitable as a basis for ensuring safe and reliable service.

Line
No.

1 **Q21. How does DTE Gas respond to Witness Brown's operating strategies to**
2 **dislodge a stuck ILI tool?**

3 A21. While Witness Brown has offered various operational strategies to dislodge a stuck
4 ILI tool, he also oversimplifies what actually occurs and mistakenly assumes these
5 strategies will work on all pipelines. Typically, when a tool is stuck, for reasons
6 other than changes in wall thickness of the pipeline, the only way to remove the
7 tool is by cutting it out regardless of how much differential pressure is across the
8 tool to prevent serious damage to the tool or potentially the pipeline. For pipelines
9 such as Petoskey, there is no way to simply increase the pressure behind the tool
10 because the pipeline pressure is common with the rest of the system. There is also
11 no source of higher pressure that could be used to increase the differential pressure
12 across the tool. In addition, for long distance lines such as Petoskey, there is no way
13 to quickly increase or decrease pressure to cause this surging effect. There is also
14 no way to reverse the flow on the pipeline because there is no source of gas on the
15 other end due to the Petoskey line being a single feed and the tools typically move
16 in one direction. Attempting to push the tool backwards introduces the risk of
17 flipping the drive cups and potentially causing damage to the tool. Deploying a
18 second tool without first identifying the cause of the obstruction of the first tool
19 would likely exacerbate the issue rather than resolve it. All of the proposed
20 strategies offered by Witness Brown for dislodging the tool are oversimplified and
21 impractical on this pipeline.

22

Line
No.

1 **Q22. How does DTE Gas respond to Witness Brown's comments on things that can**
2 **be done to avoid customer outages in the event the ILI tool becomes stuck and**
3 **severely restricts gas flow?**

4 A22. Witness Brown claims that if an ILI tool becomes stuck, the Company could have
5 enough time to cut it out and replace pipe before any customer outages occur.
6 However, this argument is unrealistic. It is impossible to predict the nature of how
7 or where the pig may get stuck and how long it would take to remove it to safely
8 restore the line before customers lose gas service. No amount of preparation could
9 guarantee that the necessary resources and time would be available instantly should
10 an ILI tool get stuck. During an average summer day, if a pig were to get stuck,
11 there would only be approximately 6.5 hours of line pack available on the system
12 before pressures would drop below the minimum inlet pressures required at
13 Petoskey Gate station. This is not a reasonable amount of time to locate a stuck pig,
14 excavate at potentially multiple locations, install stopping equipment, purge the
15 isolated area, cut out the stuck pig, install replacement pipe, perform Non-
16 Destructive Testing (NDT), purge the isolated area back to gas, and remove
17 stopping equipment to restore service.

18

19 **Q23. How does DTE Gas respond to Witness Brown's comments regarding the use**
20 **of portable LNG and portable CNG as a means to provide supplemental**
21 **supply into the gas system?**

22 A23. The Company acknowledges that portable LNG/CNG can be considered as an
23 option to provide gas to customers; however, it is an impractical approach to this
24 problem as stated extensively in my direct testimony on pages KMF-38 and 39 and
25 reiterated in discovery responses (see Exhibit A-38 Schedule BB3). This approach

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1 is not practical, particularly regarding third-party damage and the inability to have
2 LNG/CNG available at a moment's notice. While Witness Brown asserts
3 experience with LNG/CNG, the logistics of maintaining substantial equipment in a
4 populated area with multiple trucks lined up to supply and convert the LNG to gas
5 pose significant challenges and is an impractical approach. Furthermore, Witness
6 Brown's suggestion to add a second unit as a backup would increase costs for a
7 service available only during pipeline pigging, without addressing protection from
8 third-party damage. Comparing the costs of using LNG/CNG to those of installing
9 a new pipeline is inappropriate, as LNG offers only a temporary solution, whereas
10 a new pipeline ensures long term safe and reliable gas delivery, which our
11 customers expect from the Company.

12

13 **Q24. How does DTE Gas respond to Witness Brown's comments regarding the**
14 **Company having made no case that there are integrity issues with the pipeline**
15 **that would cause the pipeline to fail?**

16 A24. I disagree. As a prudent operator, the Company is assessing the current condition
17 of the pipeline to address any potential issues. DTE Gas does not have the necessary
18 data to assess its condition other than where DA has been performed and therefore
19 needs to run ILI tools. The implementation of ILI technology, regarded as the best
20 available technology for pipeline assessments, enables us to evaluate the condition
21 of the entire pipeline and remediate promptly. The Company's objective is to be
22 proactive in preventing incidents, acknowledging that the absence of past events
23 does not eliminate future risk, particularly with respect to third-party damage.
24 Suggesting otherwise contradicts the intent of being a prudent operator.

25

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1 Witness Brown asserts that the Company should use ILI to identify integrity issues,
2 making a redundant pipeline unnecessary. However, the purpose of the redundant
3 pipeline is to assess the condition of the current line without risk of service
4 interruptions. If an assessment causes customer outages that the redundant line
5 could have mitigated, it undermines its intended benefit.

6

7 **Q25. How does DTE Gas respond to Witness Brown's comments that third-party**
8 **damage on this pipeline is unlikely to occur?**

9 A25. I disagree. Witness Brown argues that because no third-party damage has
10 previously occurred on the pipeline, he believes such damage is unlikely due to the
11 population density around it (based on his review of Google Earth). However,
12 trying to predict where, how, or why third-party damage might occur simply by
13 looking at a Google map is perplexing. Third-party damage can take place at any
14 time for various reasons. The Company implements all preventative measures
15 outlined by Witness Brown as required to prevent such damage, but it is
16 unreasonable to assume these steps make third-party damage impossible. Many
17 utilities in the industry have experienced third-party damage even after following
18 all the requirements. Considering how critical this pipeline is for the large number
19 of customers it supplies; it would be imprudent and negligent to assume damage of
20 this type is not possible.

21

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1 **Q26. How does DTE Gas respond to Witness Brown’s comments suggesting that the**
2 **Company could install mainline valves of remote-control valves on the line to**
3 **isolate sections of the pipeline in the case of an incident?**

4 A26. Witness Brown recommends that the Company could potentially install more
5 mainline valves and even remote controls on these valves to isolate these sections
6 in case of an incident. However, trying to predict when and where pipeline damage
7 might occur and assuming there will be enough gas in the line to serve customers
8 is not an effective strategy. This approach is impractical since it relies on
9 forecasting unpredictable events, while the real solution is to provide an alternate
10 feed to the system. The usefulness of stopple equipment in this context is also
11 questionable as it requires extensive set up and only serves to isolate the pipeline.
12 The Company has extensive experience with pipeline assessments and has
13 previously reviewed, discussed and ultimately rejected all options proposed by
14 Witness Brown. DTE Gas concluded that installing a redundant line is the best
15 solution to ensure long-term safe and reliable natural gas service for our customers.

16

17 **II. Response to The South Grand Rapids Distribution Line Project**

18 **Q27. What capital expenditure disallowance does Witness Coppola recommend for**
19 **the South Grand Rapids Distribution Line Project?**

20 A27. On page 40, lines 11-15, Witness Coppola states that he is recommending
21 disallowance of \$27,767,000 for the South Grand Rapids Distribution Line Project.

22

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1 **Q28. Why does Witness Coppola recommend a disallowance of \$27,767,000 for the**
2 **South Grand Rapids Distribution Line Project?**

3 A28. On page 38, lines 13-15, Witness Coppola claims that the project is unsupported by
4 sufficient and clear evidence. On page 39, lines 1-12, Witness Coppola further
5 states that the Company has not adequately supported the need for the project
6 because there was no evidence of any leaks reported on the pipeline in the last five
7 years and no ruptures have occurred in the last 10 years. He further states that the
8 Company could not provide any specific information on the severity of wrinkle
9 bends on this pipeline and that while the Company reported that some portions have
10 been exposed for construction activities, no direct assessments or laboratory
11 analysis of this pipeline had been performed because the assessment of the pipeline
12 is not due until 2029.

13

14 **Q29. Do you agree with Witness Coppola's recommended disallowance for the**
15 **South Grand Rapids Distribution Line Project?**

16 A29. No. Although DTE Gas has not experienced any known leaks or ruptures on the
17 South Grand Rapids Distribution Line in the last five years, the Company cannot
18 wait until after a potentially catastrophic event or a "serious or imminent problem
19 exists" to address known safety risks. A leak on a transmission line is more
20 impactful when compared to a leak on a low-pressure distribution line. Moreover,
21 direct assessment is not a viable option. Therefore, Witness Coppola's comments
22 regarding direct assessment are not applicable. As addressed in my direct testimony
23 on page KMF-46, direct assessment is only applicable in assessing potential
24 corrosion on the pipeline and does not assess all other applicable threats that the
25 pipeline can experience, such as potential cracking in the long seam, the condition

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1 of the wrinkle bends on the pipeline, and the potential hard spots as previously
2 described. Direct assessment therefore would leave many other threats
3 unaddressed on the pipeline that have the potential to cause a rupture. Regarding
4 Witness Coppola's request for evidence on the severity of wrinkle bends, the
5 Company's discovery response Exhibit AGDG3.11b (See Exhibit A-38 Schedule
6 BB1) identifies the South Grand Rapids Pipeline Completion Report dated
7 December 28, 1949, which documents the use of wrinkle bends and details the
8 construction process for this pipeline.

9 However, it appears that AG Witness Coppola ignored this information. This report
10 notes that changes in direction were made by bending pipe utilizing cold wrinkle
11 method and describes the specifications for the wrinkle bending. The Company has
12 assessed pipes of similar vintage and manufactured by the same manufacturer and
13 has found lack of fusion, seam cracks, selective seam corrosion, and laminations.
14 The Company has also shared, in discovery response AGDG-3.11b (See Exhibit A-
15 38, Schedule BB3), with Witness Coppola that there have been many failures in the
16 industry with wrinkle bends being a root cause, including and a 2010 incident in
17 Louisiana where a 30" line ruptured due to a crack that developed around the
18 circumference of a wrinkle bend and in 2009 where a 24" line ruptured in Alabama
19 due to a failed wrinkle bend.

20 As explained in my direct testimony at KMF-43, line 5, this project provides current
21 material benefits. Replacing the pipeline with a higher-pressure distribution line
22 that operates below 20% SMYS will reduce integrity risk, improve the reliability
23 of the Grand Rapids area, and remove the need for transmission integrity
24 assessments by transferring its integrity management to the distribution integrity
25 management program. Further, as explained in my direct testimony at KMF-18,

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1 line 21 to KMF-19, line 4, on a standalone basis, certain requests for recovery in an
2 individual rate case may appear to be narrowly focused but are best understood as
3 components of a broader, long-term plan. Replacing the pipeline with a higher-
4 pressure distribution line best balances current needs while also supporting future
5 system reliability improvements that will only further improve DTE Gas's service
6 to customers. The Company has performed an exhaustive review of alternatives, as
7 discussed in my direct testimony on pages KMF-44 to KMF-47, and detailed why
8 these alternatives were not selected. The new 24" line will not only improve safety
9 and reliability, but it will also increase capacity and pressure, which will allow for
10 future system reliability upgrades to improve redundancy and mitigate customer
11 risk in the event of an outage in the Grand Rapids area.

12

13 **III. Response to The Fort Street Main Replacement Project**

14 **Q30. What capital expenditure disallowance does Witness Brown recommend for**
15 **the Fort Street Main Replacement Project?**

16 A30. While Witness Brown does not recommend a specific disallowance amount, on
17 page 19, lines 15-17, he recommends that the Commission require DTE to provide
18 transparency regarding the breakdown of costs for this project, including the cost
19 for only the number of miles of pipe installed, so that the reasonableness of such
20 costs can be evaluated.

21

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1 **Q31. Does Witness Brown support the need for the Fort Street Main Replacement**
2 **Project?**

3 A31. Yes. On page 17, lines 18 -22 to page 18 lines 1-2, Witness Brown states that the
4 Company has provided sufficient justification for the Fort Street Main Replacement
5 Project.

6

7 **Q32. If Witness Brown supports the need for the Fort Street Project, why does he**
8 **recommend the Company provide the breakdown of costs for only the number**
9 **of miles of pipe installed for the Fort Street Main Replacement Project?**

10 A32. On page 19, lines 11-13, Witness Brown claims that because the Company has not
11 provided the actual costs of main replacement for this project, he had to make high-
12 level assumptions to estimate the cost per mile of main installed. Based upon these
13 assumptions and his estimations, he determined that the Fort Street Project cost is
14 extremely high and also compares it to a transmission pipeline project.

15

16 **Q33. Do you agree with Witness Brown's recommendation for the Fort Street Main**
17 **Replacement Project?**

18 A33. No. As stated in discovery response AADG-2.3a (See Exhibit A-38 Schedule BB8),
19 the Fort Street Main Replacement Project has been completed and tracked by phase
20 and year. Cost for the miles of pipeline is not readily available. The assumptions
21 made by Witness Brown do not include the level of complexity of phasing that were
22 addressed. While the Company does find that the Fort Street Main Replacement
23 project has a higher than typical cost per mile of pipe replaced, it is due to many
24 unique factors, including, large diameter steel pipeline construction, multiple large
25 horizontal directional drills and auger bores, unmarked facility reroutes, historic

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1 trolley track removal, thickened pavement removal and replacement, increased
2 trench protection requirements, increased traffic control costs, cost for flowable
3 filling large diameter abandoned pipelines, and additional costs for coordinating
4 with large customers, the Gordie Howe International Bridge (GHIB) project, other
5 Michigan Department of Transportation (MDOT) projects, and local events.
6 Anyone familiar with working in this area of Detroit would understand the
7 complexity of performing this work. The coordination and costs associated with the
8 multiple mobilization and demobilization efforts and traffic plans/permits on short
9 segments to support local businesses, City projects, MDOT streetscape and the
10 construction of the international bridge is over and above that of an average
11 distribution pipeline project. All work for the Fort Street project has been
12 competitively bid, and contract awards have been in line with the Company's
13 internal cost estimates. Additionally, the Company has also realized efficiencies
14 from lessons learned in prior phases resulting in costs savings to the project as
15 described in my direct testimony on pages KMF-56 and KMF-57. Additionally,
16 while Mr. Brown made a comparison to transmission pipeline costs in his review,
17 it should be noted that transmission pipeline installation projects are typically
18 constructed in permanent pipeline right of way easements under soft surface with
19 no abandonment of existing pipeline facilities, so it is not reasonable to compare
20 those costs to the complexity of the Fort Street project.
21

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1 **IV. Response to The Carlton Main Replacement Project**

2 **Q34. What capital expenditure disallowance does Witness Napoleon recommend for**
3 **the Carlton Main Replacement Project?**

4 A34. On page 92 lines 5-9, Witness Napoleon recommends disallowing the projected
5 bridge period and test year for Carlton Main Replacement Project capital
6 expenditures. While Witness Napoleon does not specify an amount, based on her
7 testimony on page 83, lines 1 and 2, the Company infers that this proposed
8 disallowance is \$13,960,000.

9

10 **Q35. Why does Witness Napoleon recommend this disallowance for the Carlton**
11 **Main Replacement Project?**

12 A35. On page 92, lines 5-9, Witness Napoleon states that the Company has not
13 adequately demonstrated consideration of alternatives by providing a “robust
14 quantitative analysis comparing the proposed solutions with a reasonable set of
15 alternatives.” More specifically, on page 89, lines 13-14, Witness. Napoleon claims
16 that the Company did not justify why pipe relining or a like for like replacement of
17 the Carlton Main were inferior to the Company’s proposed solution to replace the
18 existing main with a pipeline of twice the capacity.

19

20 **Q36. Do you agree with Ms. Napoleon’s recommended disallowance for the Carlton**
21 **Main Replacement Project?**

22 A36. No. The Company has detailed several alternatives on pages KMF-60 and KMF-61
23 where I explain why each of these will not mitigate the project risks. As described
24 in my direct testimony, the Carlton Main Replacement Project is driven by the need
25 to mitigate system risk and improve long term reliability and operational flexibility.

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1 Pipe relining was reviewed and not considered as a reasonable alternative because
2 it would not provide the level of risk mitigation required for this project. This was
3 addressed in discovery question MECCEBDG-5.24b (see Exhibit A-38 Schedule
4 BB7). While relining may be suitable in limited circumstances where site
5 conditions make pipe replacement impractical, it does not address the system-level
6 reliability, pressure integration, and operational limitations associated with the
7 existing Carlton Main.

8 DTE Gas has evaluated pipeline relining technologies and has performed test
9 installations of similar technologies in the past. In doing so, the Company
10 considered total project cost, system impacts, constructability, and realistic field
11 condition constraints when comparing relining to replacement with new plastic or
12 steel pipe. Based on this evaluation, the Company determined that pipe relining is
13 not a reasonable alternative for the Carlton Main replacement.

14 Replacing this pipeline will improve safety and simplify operations of the high-
15 pressure system in the area by integrating multiple pressure systems while
16 additionally reducing the risk of multiple customer outages as described in my
17 direct testimony on pages KMF-59 – KMF-60.

18

19 **Q37. What is Witness Brown’s overall recommendation for the Carlton Main**
20 **Replacement Project?**

21 A37. On page 24, lines 18-21 and page 25, lines 1-14, Witness Brown recommends that
22 the Company revisit the option to downrate the pressure of the main to decrease
23 pipeline stress and integrate the main into the local distribution system. He also
24 recommends that the Commission require the Company to perform hydraulic
25 analysis to determine how long the pipeline pressures would be sufficient to

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1 maintain customer service in the event of a failure on the section of pipeline it
2 proposes to replace and to provide estimates for the cost of injecting portable CNG
3 to support the system while repairs are made as compared to significant capital
4 required to install a new pipeline. He would also like to the Company to provide
5 reasons why the 12-inch new main needs to have 4 times the flow capacity of the
6 existing main.

7

8 **Q38. Do you agree with Witness Brown's recommendations for the Carlton Main**
9 **Replacement Project?**

10 A38. No. With respect to Mr. Brown's recommendation regarding the option to derate
11 the Carlton main, I explain why replacing the Carlton main at 274 psig is the best
12 solution in my direct testimony on page KMF-61. DTE Gas uses hydraulic
13 modeling to simulate multiple potential solutions for projects and evaluates various
14 system characteristics including system pressures, flow velocities, regulator station
15 capacities, and system reliability during potential failure scenarios to compare the
16 benefits and risks of each potential solution.

17

18 Regarding Witness Brown's recommendation to utilize portable CNG to support
19 the system in case of failure, please refer to Q24 above on the East Petoskey project
20 for reasoning on why relying on LNG or CNG as a backup supply for a dead-end
21 pipeline is not a prudent or effective plan and as addressed in Exhibit A-38
22 Schedules BB2 and BB4. Replacing the pipeline at the current 125 psig MAOP
23 would not mitigate the risk of a failure of the station or pipeline that could result in
24 service interruptions to customers fed by the Carlton Main. On to pages KMF61 to
25 KMF-62 of my direct testimony, I explain that utilizing the existing 274 psig system

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1 capitalizes on the existing infrastructure as well as reduces unique pressure systems
2 that DTE operates by interconnecting multiple single source systems into an
3 integrated 274 psig system with multiple redundant supplies. Installation of a 12-in
4 main is necessary to provide adequate pipeline flow capacity to provide redundancy
5 to the 274 psig system. Replacing this pipeline will improve safety and simplify
6 operations of the high-pressure system in the area by integrating multiple pressure
7 systems while additionally reducing the risk of multiple customer outages as
8 described in my testimony on pages KMF-59 – KMF-60.

9

10 **V. Response to The Van Born Project**

11 **Q39. What capital expenditure disallowance does Witness Fitzhenry recommend**
12 **for the Van Born Project?**

13 A39. On page 19, lines 6-8 Witness Fitzhenry states that he is recommending
14 disallowance of \$4.8 million for the Van Born Project.

15

16 **Q40. Why does Witness Fitzhenry recommend a disallowance of \$4.8 million for the**
17 **Van Born Project?**

18 A40. On page 19, lines 8-23, Witness Fitzhenry claims that DTE Gas has failed to
19 adequately support the \$4.8 million in total costs sought for recovery through the
20 end of the projected bridge year. On page 20, lines 1-2, Witness Fitzhenry states
21 that Company testimony lacks thorough explanation regarding preemptive
22 identification of utility conflicts during preliminary stages of the project.

23

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1 **Q41. Do you agree with Witness Fitzhenry’s recommended disallowance for the**
2 **Van Born Project?**

3 A41. No. During preliminary stages of the project, subsequently denoted as design, it is
4 expected that sufficient foreign utility locations will be surveyed and referenced
5 into project documents to eliminate conflict with proposed designs. This occurred
6 under the Van Born Project. As acknowledged in Witness Fitzhenry’s testimony
7 stating, “large rigorous projects may encounter technical issues” (page 16, line 8)
8 “and delays” (page 17, line 11). The construction challenges, i.e. technical issues,
9 experienced at the Middlebelt and Beverly Road main line valve site detailed on
10 page KMF-68 only became apparent during the construction phase of the project.
11 The emergent interferences and necessary timeline to determine reasonable
12 redesign, rerouting, accompanying permitting, and relocating conflicted with the
13 permissible construction timetable and planned outage windows. Any deviations or
14 changes to the construction duration on the Van Born pipeline requires a review by
15 our system planning/gas control teams to ensure the ability to serve customers with
16 the proposed construction impacts. Therefore, the timing required for the redesign
17 and identified tasks pushed the construction work into the following year.
18 The Company also emphasizes that the cost support is reasonable considering the
19 Non-Pipe Alternative (NPA) approach to address potential customer outages. The
20 Company successfully implemented the NPA, an alternative supported by the
21 Commission and noted as a cost-effective solution on page 13 Line 16 of Witness.
22 Fitzhenry’s testimony. Detailed in my testimony from Case U-21291, Table 9
23 provides several options the Company considered with the associated capital
24 investment. The Van Born NPA provided approximately \$122M savings compared

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1 to the original proposed solution of a new 7 mile-24” pipeline from Willow Gate
2 Station to new Van Born Interconnection Station.

3 .

4 **VI. Response to The Taggart Compressor Station Replacement Project**

5 **Q42. What capital expenditure disallowance does Witness Napoleon recommend for**
6 **the Taggart Compressor Station Replacement Project?**

7 A42. On page 92 lines 5-9, Witness Napoleon states that she is recommending to
8 disallow the projected bridge period and test year capital expenditures for the
9 Taggart Compressor Station Replacement Project. While Witness Napoleon does
10 not specify an amount, based on her testimony on page 84, lines 7 and 8, the
11 Company infers that this proposed disallowance is \$271,659,000 million.

12

13 **Q43. Why does Witness Napoleon recommend a disallowance of \$271,659,000 for**
14 **the Taggart Compressor Station Replacement Project?**

15 A43. On page 91, lines 1-11 Witness Napoleon claims that the Company has not filed
16 any evidence in this case to support their case of moving from a Compressor
17 Replacement Project in U-21291 to a Compressor Station Replacement Project in
18 this proceeding. She also claims that the Company has not performed a cost-benefit
19 analysis on the project and has not estimated costs for any alternatives to the project.

20

21 **Q44. Do you agree with Witness Napoleon’s recommended disallowance for the**
22 **Taggart Compressor Station Replacement Project?**

23 A44. No. As explained in my direct testimony on page KMF-79, at the time of filing U-
24 21291, the Taggart Compressor Replacement project was in the very early stages
25 of the project lifecycle. As the Company completed their reviews of the original

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1 project scope, it was concluded that compression replacement on the existing site
2 would not be a feasible solution. The Company proceeded with the review of
3 several other alternatives and associated risks as described on pages KMF-79 to
4 KMF-82, including stocking of critical spare parts, partial unit replacements,
5 individual plant replacement at the existing site, cooling system replacements and
6 replacement of the auxiliary equipment and buildings. Our review concluded that
7 due to the risks reviewed and the benefits provided on page KMF-83 to KMF-84 in
8 testimony that the current project approach of a complete compression station
9 replacement is the most prudent as it prioritizes safety of infrastructure, Company
10 and Contractor personnel, maintains deliverability through new construction, and
11 affords a reasonable timeline to achieve Company compression and storage
12 objectives of long-term system reliability, operational efficiency, and system
13 resiliency.

14 DTE Gas performed an extensive review of the project that included engineering,
15 system planning, operational and project management teams who are intimately
16 involved with the site and operational conditions, including responsibility for the
17 overall reliability of providing natural gas to our customers. However, Witness
18 Napoleon simply believes that the only evidence to support this project would be a
19 cost-benefit analysis. Rather, large utility capital projects that are justified by
20 system safety, reliability and regulatory compliance are fundamentally different
21 from discretionary or economic investments. Waiting for a failure to occur before
22 acting may appear to be “cost-effective” under a narrow cost-benefit framework,
23 but it is neither prudent nor an acceptable utility practice. The absence of a cost-
24 benefit analysis does not indicate that the Company lacks cost discipline. Rather,
25 the Company assesses alternative engineering solutions considering phasing,

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1 timing options, constructability, lifecycle costs and ways to reduce scope without
2 compromising safety and reliability. As stated in my direct testimony on page
3 KMF-73 and KMF-74, this project addresses the challenges arising from equipment
4 obsolescence and the advanced age of the facility which has led to unplanned and
5 prolonged outages at the station. The Company is required to serve our customers
6 under design day conditions. Given the existing facility's risks and limitations, and
7 with the trend that we are seeing, we are reaching a point of impacting deliveries to
8 customers with the loss of only one additional unit. This project is essential to
9 proactively resolve challenges associated with aging infrastructure that is
10 approaching the end of its service life and now poses single points of failure. Failing
11 to move forward puts the reliability of both the plant and gas delivery to our
12 customers at risk.

13

14 **Q45. What capital expenditure disallowance does Witness Fitzhenry recommend**
15 **for the Taggart Compressor Station Replacement Project?**

16 A45. On page 3 lines, 28-29, Witness Fitzhenry is recommending a proposed
17 disallowance of \$360.9 million for the Taggart Compressor Station Replacement
18 Project.

19

20 **Q46. Why does Witness Fitzhenry recommend a disallowance of \$360.9 for the**
21 **Taggart Compressor Station Replacement Project?**

22 A46. On page 3, lines 29-31 through page 4, lines 1-2, Witness Fitzhenry states that his
23 recommendation of the disallowance is due to the Company's extremely aggressive
24 schedule that leaves no room for typical delays and relies on a narrow 15-day
25 window for complex commissioning.

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1

2 **Q47. Do you agree with Witness Fitzhenry's recommended disallowance for the**
3 **Taggart Compressor Station Replacement Project?**

4 A47. No. The milestone dates provided by the Company in U-21973 Exhibit A-12
5 Schedule B5.5 are completion dates and are not explicitly specified as start dates
6 for subsequent activities. Select project activities corresponding to these milestones
7 can and typically occur in parallel. Permitting began during the engineering design
8 phase but concludes after design completion. Material procurement also began
9 during the engineering design phase, which included major engineered items such
10 as the compressor units. Presently, the Company has awarded purchase orders to
11 all compressor unit and dehydration plant suppliers, who have in turn committed to
12 providing the equipment within the completion date outlined in Exhibit A-12 B5.5.
13 Regarding site activities, construction will overlap with commissioning. Tail end
14 construction tasks often include punch list resolution, site restoration, and other
15 final completion items. Commissioning activities occur after systems become
16 available throughout construction, provided energizing and operating the new
17 assets can be done safely without compromising personnel and remaining
18 construction activity. Mr. Fitzhenry's recommendation for disallowance is based
19 on misinterpretation of the Company milestone schedule and incorrectly assumed
20 commissioning duration. As stated above and in my direct testimony on page KMF-
21 73 and KMF-74, this project addresses the challenges arising from equipment
22 obsolescence and the advanced age of the facility which has led to unplanned and
23 prolonged outages at the station. The Company is required to serve our customers
24 under design day conditions. Given the existing facility's risks and limitations, and
25 with the trend that we are seeing, we are reaching a point of impacting deliveries to

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1 customers with the loss of only one additional unit. This project is essential to
2 proactively resolve challenges associated with aging infrastructure that is
3 approaching the end of its service life and now poses single points of failure. Failing
4 to move forward puts the reliability of both the plant and gas delivery to our
5 customers at risk.

6

7 **VII. Response to comments on NPAs (i.e. Electrification and Demand Response)**
8 **related to Large Capital Projects**

9 **Q48. What other recommendations are made by Witness Napoleon with respect to**
10 **NPAs and Large Capital Projects?**

11 A48. On page 8, lines 12-13, Witness Napoleon states that DTE is not considering
12 demand-side alternatives with the Company's large capital projects.

13

14 **Q49. Do you agree with Witness Napoleon's recommendation that NPAs such as**
15 **demand-side and electrification alternatives should be reviewed with large**
16 **capital projects?**

17 A49. No, not regarding large capital projects. Although the Company does evaluate
18 NPAs in appropriate circumstances such as with the Van Born project, described in
19 Exhibit A-12 Schedule 5.6 and in Q42 above. Witness Napoleon's proposed NPAs
20 such as demand-side measures and electrification alternatives have material
21 limitations that prevent them from serving as a substitute for large, reliability-
22 driven natural gas capital projects. While demand response and electrification may
23 in some situations reduce expected system load, they do not eliminate the need for
24 infrastructure where reliability is critical to serving our customers. These types of
25 demand-side resources are inherently geographic and customer specific and are not

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1 broadly scalable for major reliability projects. These limitations have been verified
2 by the RMI study cited by Witness Decker, which states: “Under the current
3 regulatory framework, NPAs that avoid infrastructure replacement require
4 voluntary and coordinated conversion of 100% of customers on the segment from
5 gas to all-electric equipment. To date, no U.S. utility has successfully completed
6 this type of NPA under the existing regulatory framework for projects serving
7 greater than 5 customers.” The Company has evaluated specific demand response
8 programs, as discussed by Witness Farrell in his direct testimony.

9

10 **Q50. Does this conclude your rebuttal testimony?**

11 A50. Yes, it does.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
DTE GAS COMPANY)
for authority to increase its rates, amend)
its rate schedules and rules governing the)
distribution and supply of natural gas, and)
for miscellaneous accounting authority.)

Case No. U-21973

REBUTTAL TESTIMONY

OF

MATTHEW A. FIX

DTE GAS COMPANY
REBUTTAL TESTIMONY OF MATTHEW A. FIX

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1 **Q1. Are you the same Matthew A. Fix who previously offered testimony in this**
2 **proceeding?**

3 A1. Yes, I am.

4

5 **Purpose of Testimony**

6 **Q2. What is the purpose of your rebuttal testimony?**

7 A2. The purpose of my testimony is to rebut the arguments of several witnesses,
8 including:

- 9 • Michigan Public Service Commission Staff (Staff) Witness Shannon
10 Rueckert's exclusion of 2024 excess forfeitures in the Employee Savings Plan.
11 • Attorney General (AG) Witness Coppola's reduction in the Company's
12 projected Employee Savings Plan expense and his proposal to exclude 40% of
13 the incentive compensation expense related to the operating measures.

14

15 The absence of a discussion of other matters in my testimony should not be taken
16 as an indication that I agree with all other aspects of intervenor testimony.

17

18 **Q3. Are you sponsoring any rebuttal exhibits?**

19 A3. I am sponsoring or supporting the following exhibits:

<u>Exhibit</u>	<u>Schedule</u>	<u>Description</u>
20 A-35	Y1	Employee Savings Plan: Staff Correction
21 A-35	Y2	Revised ESP
22 A-35	Y3	AIP/REP 2020-2025 Performance Weighted
23		Results
24		
25		

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1 **Q4. Were these exhibits prepared by you or under your direction?**

2 A4. Yes, they were.

3

4 **Employee Savings Plan**

5 **Q5. What statements and adjustments did Staff Witness Rueckert propose to the**
6 **Company's Employee Savings Plan expense projection?**

7 A5. Staff Witness Rueckert recommends rejection of the normalization of the excess
8 forfeitures recognized in 2024 as well as Company's VSIP and Lag Hiring
9 normalization adjustments. He also proposes use of a five-year average annual
10 growth rate of 4.75% be applied to the 2024 total historic expense (Rueckert
11 Testimony, page 6, lines 18-21. Exhibit S-14.2, lines 7-12) resulting in an ESP
12 expense of \$11.631 million, or a reduction of \$1.635 million compared to the
13 Company's projection of \$13.266 million.

14

15 **Q6. What is Staff Witness Rueckert's basis for rejecting the normalization of the**
16 **excess forfeitures recognized in 2024?**

17 A6. Staff Witness Rueckert claims that the proposed normalization "simply increases
18 the historic test year by adding back the flat gas allocation of forfeitures the
19 Company incurred in 2024" (Rueckert, p. 6, lines 13 through 14).

20

21 **Q7. Is this an accurate description of the Company's normalization of excess**
22 **forfeitures in 2024?**

23 A7. No. As I explained in my Direct Testimony (p. 11, lines 10-20), in 2024, the
24 Company changed its accounting practices related to recognizing ESP forfeitures
25 for employees who leave the Company before becoming vested. Previously, the

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1 Company recognized the impact of employee forfeitures in the year subsequent to
2 forfeiture. Beginning in 2024, the Company started recognizing forfeitures in the
3 same year the employee departed. As a result, in 2024 the Company recognized
4 employee ESP forfeitures related to both 2023 and 2024. That is, the Company
5 recognized total forfeitures in 2024 of \$771,000, which included forfeitures related
6 to 2023 of \$398,000 and forfeitures related to 2024 of \$373,000. (In comparison,
7 the five-year average of forfeitures for the years 2019 through 2023 was \$292,000.)
8 The recognition of two years of forfeitures in 2024 resulted in an artificially low
9 ESP cost for 2024. As a result, a normalization adjustment to ESP is required to
10 eliminate the forfeitures related to 2024 of \$373,000, resulting in an increase in the
11 2024 ESP expense of \$225,000. By including excess forfeitures recognized in 2024
12 that were due to this accounting change, Staff Witness Rueckert understates both
13 the historical test year and the average annual growth rate.

14

15 **Q8. How do you propose to fix this omission?**

16 A8. Both the 2024 historical test year and the growth rate must be adjusted to exclude
17 forfeitures attributable to the accounting change, thereby increasing the historical
18 test year total cost to \$17.352 million and the five-year average annual growth rate
19 to 5.2%. When applying the 5.2% growth rate to the 2024 ESP cost, excluding
20 excess forfeitures due to the accounting change, the result is an increase of
21 \$395,000 to Staff's ESP expense projection. See calculations on Exhibit A-35,
22 Schedule Y1, Employee Savings Plan Staff Correction.

23

24 As described below, the Company has prepared a revised projection of ESP expense
25 that is based on 2025 participants and projected employee additions, and thus, is a

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1 more accurate estimate of the ESP expense to be incurred in the projected test year.
2 The adjustment to Staff's ESP expense merely represents a minimum correction
3 needed.

4

5 **Q9. How did AG Witness Coppola's calculate ESP?**

6 A9. AG Witness Coppola calculated the five-year average growth rate of 3.63% based
7 on the historical expense from 2020 to 2025 and applied that growth rate to the
8 2025 savings plan expense of \$11.161 million resulting in a forecasted expense of
9 \$11.881 million for the projected test year compared to the Company's projection
10 of \$13.266 million, or a reduction of \$1.385 million (Coppola Direct, page 125,
11 lines 14-17, Exhibit AG-54, lines 1-4).

12

13 **Q10. Do you agree with AG Witness Coppola's projected for ESP expense?**

14 A10. No. Both Staff Witness Rueckert's and AG Witness Coppola's projections of ESP
15 are flawed because they rely on historical changes in the Company's actual ESP
16 expense without regard to changes in employment levels in the periods analyzed.
17 Specifically, Staff Witness Rueckert uses the period covering the years 2019
18 through 2024 while AG Witness Coppola uses the period covering the years 2020
19 through 2025. These periods reflect declines in the Company's headcount in both
20 2023 and 2024 as result of the temporary cost reductions implemented in 2023 and
21 the Voluntary Separation Incentive Plan (VSIP) implemented in 2024. The number
22 of employees declined by almost 5% during the period 2022 through 2025, which
23 is unsustainable. As importantly, both Staff Witness Rueckert and AG Witness
24 Coppola ignore the projected increases in headcount for the projected test year.

25

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1 **Q11. Do you have an alternative to Staff Witness Rueckert's and AG Witness**
2 **Coppola's projected ESP expense?**

3 A11. Yes. Exhibit A-35, Schedule Y2, Employee Savings Plan Revised Projection
4 reflects an updated summary of a detailed projection of the Company's ESP that is
5 based on 2025 actual ESP costs, that reflects the actual level of participants and
6 eligible salaries for both those employees covered under the traditional 401(k)
7 matching program and those employees hired after the traditional defined benefit
8 pension plan was closed to new employees in 2012 – 2013, who generally receive
9 a contribution equal to 4% their salaries. Because new employees receive both the
10 401(k) match and the 4% in lieu of pension contributions, the impact of new
11 employees can be significant, even if the total employee population is static.

12

13 **Q12. How was the projected Employee Savings Plan expense developed?**

14 A12. The projected ESP expense was calculated based on the total eligible earnings of
15 active plan participants as of December 31, 2025, along with the applicable
16 Company contribution percentage. Eligible employee earnings were increased by
17 3.0% annually to reflect the projected pay raises. I also adjusted for projected
18 employee growth, prorated to reflect the assumption that new participants are added
19 evenly throughout the year (i.e., divided by two). Additionally, the projection
20 assumes half of the departing employees are currently receiving the additional 4%
21 Company contribution, based on the determination that half of the departing
22 employees in 2025 were covered by plan provisions implemented in 2012-2013,
23 whereas the other half were not eligible for the additional 4% Company
24 contribution because they were participants in a defined benefit pension plan. The
25 actual 2025 Company contribution percentage was applied to the adjusted eligible

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1 earnings to determine the annual ESP costs. These costs were reduced by the five-
2 year average employee forfeitures of unvested Company contributions, as adjusted
3 for the excess forfeitures in 2024 arising from the change in accounting, of
4 \$392,000. The resulting cost for the projected period is \$20.763 million. This
5 amount is reduced by the capitalized portion of costs, equal to 38.1%, to produce
6 an ESP expense for the projected test period of \$12.847 million. This represents a
7 compound annual increase between 2025 and the projected test year of 8.4%.
8 Notably, the cost related to the traditional 401(k) match increases at 5.5% per year
9 while the contributions In Lieu of Pension increase by 12.6% per year, which
10 reflects the growing significance of the defined contribution plan that replaced the
11 defined benefit plan. Based on the assumption of the continuation of the
12 Company's traditional increase in employees base pay of 3% annually, the
13 Company's ESP contributions will increase by at least 3% annually, but the
14 projected increase in both replacement and new employees results in 8.4% average
15 annual increase in Company contributions. However, if in the unlikely situation
16 the Company only replaced the employees who leave the Company, that is a zero
17 net increase in employees, the average annual increase in Company contributions
18 will be 5.1%, which results in an average annual increase in ESP expense of 5.6%.
19 This produces an ESP expense for the projected test year of \$12.268 million.

20

21 This revised projection is a more realistic estimate of the ESP expense to be
22 incurred by the Company in the projected year than either Staff Witness Rueckert's
23 or AG Witness Coppola's because it is not distorted by employee reductions in
24 2023 and 2024 and reflects the impact of changes in the mix of the employee

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1 population, as employees covered by the legacy benefit plans are replaced by
2 employees covered by the current plans.

3

4 **Incentive Compensation**

5 **Q13. What adjustments did AG Witness Coppola propose to the Company's**
6 **projected Incentive Compensation expense?**

7 A13. Among other things, AG Witness Coppola proposes the exclusion of 40% of the
8 incentive compensation expense related to the operating measures.

9

10 **Q14. What is the basis for Witness Coppola's proposal to exclude 40% of the**
11 **incentive compensation related to operating measures?**

12 A14. Witness Coppola states that 60% represents the percentage of performance
13 measures that have been achieved at target level or higher over the past five years,
14 from 2020 to 2024 (Coppola Direct page 133, lines 18-19). As a result, he proposes
15 that only 60% of the incentive compensation expense related to the operating
16 measures be included and the remaining 40% should be excluded.

17

18 **Q15. Do you agree with Witness Coppola's analysis of historical operating**
19 **performance measures?**

20 A15. No. Witness Coppola's analysis of the proportion of measures that were at Target
21 or above is flawed because it fails to recognize how the program works. While
22 certain measures may produce results that are less than Target, other measures can
23 produce results that are greater than Target. Moreover, even those measures where
24 actual performance was less than Target can still generate payouts if the actual
25 performance was higher than the Threshold level. Under AIP, payouts range from

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1 25% for Threshold performance to 175% for Maximum performance for non-
2 executives, and up to 200% for executives, with 100% payouts for Target
3 performance. Payouts under the REP range from 50% for Threshold performance
4 to 150% for Maximum performance with 100% payouts for Target performance.
5 Thus, if the actual performance is less than Target but higher than Threshold,
6 payouts under the AIP would range between 25% to 100% and the REP payouts
7 would range between 50% and 100%.

8
9 These ranges in potential payouts result in Witness Coppola's singular focus on
10 whether actual performance was at Target or above or below Target being an
11 inaccurate representation of the impact of performance on actual payouts.
12 Similarly, Witness Coppola's method ignores the impact of performance above
13 Target, which could result in payouts of 150% for the REP and 200% for the AIP
14 when Maximum performance levels are achieved. Witness Coppola's exclusive
15 reliance on the achievement of performance relative to Target levels fails to
16 recognize the gradients of performance between Threshold and Maximum
17 performance levels that are the basis for actual payouts.

18

19 **Q16. Is it reasonable to assume that only 60% of the operating performance**
20 **measures will be achieved in the projected test year?**

21 A16. No. The establishment of costs to be reflected in the Company's revenue
22 requirement is subject to various uncertainties, but the goal is to establish expenses
23 at the levels that are most likely to be incurred. In this instance, it is reasonable to
24 assume that the Company will, on an overall basis, achieve Target performance

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1 levels for both AIP and REP and include all incentive compensation expenses
2 related to the operating measures.

3

4 **Q17. Have you computed the actual operating performance levels for the same**
5 **period that recognizes the gradients of performance between Threshold and**
6 **Maximum levels?**

7 A17. Yes. Exhibit A-35, Schedule Y3, shows that actual weighted performance for the
8 last five years was 89.9% for the REP and 100.3% for the AIP, and the four-year
9 average for Executive AIP was 112.6%. This results in a combined average payout
10 result of 100.9%.

11

12 **Q18. Has the Commission addressed a similar proposal by the AG in prior DTE**
13 **cases?**

14 A18. Yes. In DTE Electric's 2024 general rate case in Case No. U-21534, the
15 Commission rejected an identical AG proposal (Order, January 23, 2025, p. 278)
16 and the Commission rejected it again in DTE Electric's 2025 general rate case in
17 Case No. U-21860 (Order, February 19, 2026, p. 363). As the Commission
18 observed in its Order in Case No. U-21860, p. 363, "...the arguments by parties in
19 this case are substantially similar to what was argued in Case No. U-21534 and the
20 Commission sees no reason to depart from the decision in that case." This
21 conclusion remains true.

22

23 **Q19. Does this complete your rebuttal testimony?**

24 A19. Yes, it does.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
DTE GAS COMPANY)
for authority to increase its rates, amend)
its rate schedules and rules governing the)
distribution and supply of natural gas, and)
for miscellaneous accounting authority.)

Case No. U-21973

CONFIDENTIAL REBUTTAL TESTIMONY

OF

JULIA L. HUFFMAN

DTE GAS COMPANY
REBUTTAL TESTIMONY OF JULIA L. HUFFMAN

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1 **Q1. Are you the same Julia L. Huffman who previously offered testimony in this**
2 **proceeding?**

3 A1. Yes, I am.

4

5 **Purpose of Testimony**

6 **Q2. What is the purpose of your rebuttal testimony?**

7 A2. The purpose of my Rebuttal Testimony is to respond to arguments raised by the
8 Michigan Public Service Commission Staff (MPSC) and intervenors in this
9 proceeding regarding the following issues:

10 1. End-use Transportation (EUT), as discussed in the testimony of the
11 Attorney General (AG) Witness S. Coppola, Retail Energy Supply
12 Association (RESA) Witness D. Huth, and Detroit Thermal Witness R.
13 Pucak;

14 2. Midstream, as discussed in the testimony of the Attorney General (AG)
15 Witness S. Coppola;

16 3. Customer Attachment Program, as discussed in the testimony of the MPSC
17 Staff Witness C. Creisher, Attorney General (AG) Witness S. Coppola,
18 Michigan Environmental Council (MEC) Witness A. Napoleon, Ann Arbor
19 City Witness M. Walsh, and Frontline Organizations: Urban Core
20 Collective, Soulardarity, and We Want Green, Too (FLO) Witness Y.
21 Kinkhabwala;

22 4. Home Protection Plus Program, as discussed in the testimony of the
23 Attorney General (AG) Witness S. Coppola, and Frontline Organizations:

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- 1 Urban Core Collective, Soulardarity, and We Want Green, Too (FLO)
2 Witness J. Schott;
3 5. Public Awareness Program, as discussed in the testimony of the Attorney
4 General (AG) Witness S. Coppola;
5 6. Marketing O&M, as discussed in the testimony of the Citizens Utility Board
6 of Michigan (CUB) Witness M. Menghaney, and marketing the use of gas
7 for indoor cooking, as discussed in the testimony of Frontline
8 Organizations: Urban Core Collective, Soulardarity, and We Want Green,
9 Too (FLO) Witness J. Schott; and
10 7. Corporate Memberships, as discussed in the testimony of the Frontline
11 Organizations: Urban Core Collective, Soulardarity, and We Want Green,
12 Too (FLO) Witness S. Cira-Reyes.

13

14 **Q3. Are you sponsoring any rebuttal exhibits?**

15 A3. I am sponsoring or supporting the following exhibits:

16	<u>Exhibit</u>	<u>Schedule</u>	<u>Description</u>
17	A-37	AA1	WHO Study
18	A-37	AA2	GAO-25-107514 Report
19	A-37	AA3	Off-System Transport
20	A-37	AA4	Discovery Response AGDG-2.59d
21	A-37	AA5	NAHB Priced-Out Estimates for 2023
22	A-37	AA6	Staff Recommendation

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1 **SECTION 1: END-USE TRANSPORTATION REBUTTAL**

2 Attorney General

3 **Q4. What are Witness Coppola's recommendations concerning End-Use**
4 **Transportation?**

5 A4. Witness Coppola recommends increasing forecasted EUT revenues by updating the
6 power generation volume to reflect more recent historical data, which he calculates
7 would result in approximately \$206,000 of additional revenue (Coppola, Direct-95,
8 lines 1-2). In addition, he recommends eliminating the projected reduction in EUT
9 volumes attributed to energy optimization for ST and LT customers, arguing that
10 the assumed 1% annual reduction is unsupported by historical evidence. Removing
11 this assumption, he recommends an additional increase of approximately \$914,000
12 in forecasted EUT revenues (Coppola, Direct-96, lines 12-13).

13

14 **Q5. Do you agree with Witness Coppola's recommendation that the five-year**
15 **power generation customer volume ending 2025 should be used? If not, why?**

16 A5. No. Using the same five-year average approach whereby DTE Gas utilizes the latest
17 volumes available upon the filing of the rate case provides the most consistent
18 approach to forecasting this subset of EUT customers. The Company's projected
19 test period volumes were developed at a point in time with a methodology
20 consistent with prior rate cases. Witness Coppola's methodology is an asymmetric
21 form of selectively updating or "cherry-picking". Witness Coppola's
22 recommendation to shift the five-year window forward simply because later data
23 happens to be higher undermines the very stability that the as-filed five-year
24 average is intended to provide and opens the door for parties to arbitrarily pick

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1 whatever time period best supports their litigation position. The methodology
2 utilized by the Company is specifically designed to smooth short-term volatility in
3 power generation usage and avoid overreacting to temporary spikes or dips. The
4 reality is that power generation customer volumes continue to vary drastically from
5 year-to-year, whether it be due to gas prices, other area plant outages, and/or
6 weather. For example, as shown on Table 2 on page 21 of my direct testimony, the
7 12-month period ending August 2022 was 2 Bcf lower than the prior 12-month
8 period ending August 2021. In contrast, the 12-month period ending August 2024
9 was 14.8 Bcf higher than the subsequent 12-month period ending August 2025.
10 These comparisons illustrate that volumes from this segment do not follow a linear
11 trend, and reliance on the most recent 12-month period does not necessarily result
12 in higher volumes. Recalculating the five-year average later in the case to pick up
13 a new twelve-month period effectively converts the five-year power generation
14 forecasting method into a moving target that can be reset mid-proceeding whenever
15 it is advantageous to do so. As such, the Company's proposed historical period and
16 proposed volumes for the projected period should be approved as it avoids arbitrary
17 time period selection.

18

19 **Q6. Do you agree with Witness Coppola's recommendation that the 769 MMcf**
20 **future test year volume reduction attributed to EWR, shown in Exhibit A-15,**
21 **pg. 2 of 2, line No. 3, should be disallowed and \$0.9M added to DTE's**
22 **forecasted revenue?**

23 A6. No, I do not. Witness Coppola made a similar argument in Case No. U-20940 which
24 was not adopted by the Commission in its Order for that case. On pg. 112 of that

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1 Order, the MPSC stated, “The Commission agrees with the ALJ that a separate
2 EWR review and audit proceeding is the appropriate forum for addressing EWR
3 plans and energy savings results.” DTE Gas agrees that the correct place to litigate
4 EWR details is in a fully litigated EWR case to which the Attorney General is a
5 party. Witness Coppola’s argument here relies heavily on the fact that DTE Gas
6 cannot prove from where each molecule of energy efficiency savings will come.
7 However, the Commission does not require utilities to demonstrate precise
8 historical Mcf level attribution of EWR impacts in rate cases, but instead relies on
9 Commission approved EWR plans, statutory savings requirements, and prospective
10 program goals when evaluating the reasonableness of forecasted volumes. DTE
11 Gas has applied the same 1% EWR adjustment to ST and LT rate classes in all
12 recent general rate cases and the Company stands by its original 769,000 Mcf EWR
13 EUT impact on the future test year in this case.

14

15 RESA

16 **Q7. What are Witness Huth’s recommendations concerning End-Use**
17 **Transportation?**

18 A7. Witness Huth argues that DTE Gas is unusual among Michigan and regional gas
19 utilities because it does not offer an EUT pooling option, which she claims would
20 lower supplier and customer costs while improving system reliability (Huth, pg. 14,
21 lines 12-18). Witness Huth proposes DTE Gas adopt a voluntary EUT pooling
22 program where the Company would calculate load balancing and Unauthorized gas
23 usage charges based on the net imbalance of a supplier’s pool (Huth, pg. 13 lines
24 12-23, and Huth, pg. 14, lines 1-3).

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1

2 **Q8. Does DTE Gas already have an approved pooling-like option for EUT**
3 **customers in the rate book?**

4 A8. Yes. Per section C11 (sheet C-53 and C-54) of the Rate Book, the Company offers
5 the option not only for EUTs, but also for GS-2 and Rate S customers to aggregate
6 their accounts, as long as certain criteria are met as explained in the tariff. DTE Gas
7 realizes this is different than the type of pooling Witness Huth is proposing;
8 however, this is the only pooling-like option with which DTE Gas is able to support
9 in order to protect our current system and operations, as well as other customers.

10

11 **Q9. Has the pooling concept been proposed in prior DTE Gas general rate cases?**

12 A9. Yes. Constellation New Energy-Gas (CNEG), an affiliate to RESA, intervened in
13 DTE Gas's general rate case, Case No. U-15985. In that proceeding, (pg. 100 of
14 that Order) the Commission denied CNEG's proposal for pooling, citing the
15 intervenor failed to demonstrate pooling would benefit anyone other than gas
16 suppliers. In Case No. U-18999, RESA proposed that DTE Gas adopt an EUT
17 pooling program. While the Commission acknowledged certain concerns raised by
18 DTE Gas, it concluded on pages 120 and 121 of that Order that the proposal lacked
19 sufficient detail to support implementation, could adversely affect daily
20 nominations, would impose additional administrative burdens on the utility, and
21 was unlikely to produce cost savings for EUT customers. The Commission did not
22 require DTE Gas to implement a pooling program; rather, it directed the Company
23 to participate in a pooling collaborative convened by Consumers Gas.

24

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1 **Q10. Did DTE Gas participate in the pooling collaboration with Consumers Gas**
2 **that Witness Huth mentions on page 9 of her testimony?**

3 A10. Yes. Several DTE Gas employees participated in those meetings. While it was
4 interesting to participate in the discourse, DTE Gas concluded the collaboration
5 with the same concerns as before participating in the collaboration. That is, RESA
6 did not provide any further justification for their proposal or address the system and
7 customer protection concerns that DTE Gas previously raised.

8

9 **Q11. Does DTE Gas believe implementing a pooling program will increase its**
10 **operational risk?**

11 A11. Yes. A pooling program, as we understand Witness Huth is proposing, would
12 introduce additional and largely undefined operational risk to the Company's gas
13 system and potentially other EUT customers. As mentioned previously in my
14 testimony, DTE Gas does offer a form of limited pooling via our EUT aggregation
15 option. This comes with restrictions listed in section C of the Rate Book, including
16 common ownership. Although aggregation provides benefits to our customers, the
17 restrictions associated with the EUT aggregation option also inherently helps
18 protect DTE Gas and its customers by limiting the size of the aggregated pool and
19 the potential negative impact that a large aggregation could have on system
20 operations. In the pooling scenario that RESA proposes, a single pool manager
21 (supplier) would control nomination decisions for a large block of EUT load. In
22 response to external market price signals, that pool manager could significantly and
23 unilaterally reduce nominations into the DTE Gas system and redirect supply
24 elsewhere, relying on the ability to rebalance (or catch up) the pool later in the
25 month. This has the potential to negatively impact the system, particularly during

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1 extreme cold winter weather. Without a compelling analysis demonstrating that
2 pooling would not adversely impact the DTE Gas system, the Company does not
3 support adding pooling to the EUT tariff.

4

5 **Q12. Does DTE Gas believe that adding a pooling option to the EUT tariff would**
6 **reduce costs for DTE Gas?**

7 A12. No. On page 6 of her testimony, Witness Huth states that pooling would reduce
8 administrative costs by allowing the utility to monitor fewer accounts, verify fewer
9 nominations and storage banks, simplify imbalance tracking, and ultimately reduce
10 manpower and invoicing costs. However, much of the monitoring cited by Witness
11 Huth is performed through automated systems. Whether the system monitors one
12 nomination or multiple nominations does not materially affect staffing
13 requirements. Similarly, imbalance nominations are already tracked automatically,
14 and nominations exceeding a customer's MDQ are rejected by the system without
15 manual intervention.

16

17 With respect to invoicing, DTE Gas is required to continue issuing monthly bills to
18 all EUT customers in accordance with existing billing standards, regardless of
19 whether a customer participates in a pool. In addition, a pooling program could
20 require DTE Gas to invoice pool suppliers for pool administration charges and any
21 pool level storage imbalance penalties. Given the above, DTE Gas's administrative
22 costs would not decrease and may instead increase.

23

24 **Q13. What does Witness Huth state in her testimony about the hypothetical impact**
25 **of DTE Gas implementation of pooling and the number of suppliers?**

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1 A13. Witness Huth suggests, on a hypothetical basis, that pooling implementation by
2 DTE Gas may increase supplier participation (pg. 5, lines 12-13). This assertion is
3 speculative and is not supported by system-specific analysis or evidence
4 demonstrating that pooling would, in fact, result in an increased number of
5 suppliers on the DTE Gas system. Additionally, Witness Huth acknowledges that a
6 customer participating in a pool would “not be able to purchase gas from multiple
7 suppliers” (pg. 7, lines 21–22), indicating that pooling participation could limit,
8 rather than expand, supplier choice for those customers.

9

10 **Q14. Do you agree with Witness Huth’s characterization of how an EUT pooling**
11 **program would benefit EUT customers?**

12 A14. No. In her testimony, Witness Huth contends that an EUT pooling program would
13 benefit EUT customers by allowing gas suppliers to net imbalances across multiple
14 customers (pg. 4, lines 8 & 9), thereby reducing imbalance fees (pg. 3 lines 15 &
15 16) and simplifying daily nominations (pg. 3, lines 18-20). She further assumes that
16 any supplier cost savings resulting from pooling would be passed through to EUT
17 customers (pg. 5, lines 22-23) as suppliers could “extract more value” from storage
18 assets. I do not agree with this position, as Witness Huth provides no evidence or
19 mechanism demonstrating that suppliers would be required or incentivized to flow
20 such savings through to EUT customers rather than retain them. Nor does Witness
21 Huth demonstrate that EUT customers on Consumers’ system have experienced
22 cost savings or other benefits.

23

24 **Q15. Does DTE Gas already have a fully optimized gas storage system?**

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1 A15. Yes, we do. DTE Gas already optimizes its assets via the Midstream group to
2 generate additional revenue. As stated in my direct testimony (JLH-22, lines 14-
3 18), the services Midstream sells maximize the utilization of DTE Gas's rate base
4 assets. The revenue and associated GIK collected from the sale of these services
5 reduce DTE Gas's overall revenue requirement; therefore, this optimization
6 mitigates rate increases for all DTE Gas customers. Allowing an unregulated third
7 party to "extract" value from these assets would deprive all other customers of the
8 cost offsets they currently enjoy. In the current rate case, DTE Gas is forecasting a
9 revenue benefit to customers of \$135.1 million through Midstream Services'
10 optimization of the gas system.

11

12 **Q16. Witness Huth often compares DTE Gas to Consumers Gas in her testimony,**
13 **implying that what works for Consumers Gas should also work for DTE Gas.**
14 **Is it appropriate to compare the Consumers Gas system with the DTE Gas**
15 **system?**

16 A16. No. While both utilities are large gas providers in Michigan, the DTE Gas and
17 Consumers Gas systems differ in material ways, including how system assets are
18 optimized. Notably, Consumers Gas does not actively optimize excess storage and
19 transportation capacity to generate customer rate offsets, making direct
20 comparisons between the two systems inappropriate.

21

22 **Q17. Based on your understanding of Witness Huth's pooling proposal, could an**
23 **EUT customer participating in a pool end the month in balance for its share**
24 **of the pool, yet still be assessed a pro-rata share of a pool level imbalance**
25 **penalty by its supplier?**

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1 A17. Witness Huth does not provide sufficient detail regarding how individual customer
2 accountability would be maintained within a pooling structure. As described on
3 page 6 of her testimony, it appears possible that an EUT customer could remain
4 individually in balance yet still be allocated a share of a pool level imbalance
5 penalty resulting from the actions of other customers in the pool. Arguably,
6 suppliers offering this utility service, balancing, should be subject to all of the
7 billing rules. Without this requirement, EUT customers would have no recourse if
8 they believed a supplier was not acting properly.

9

10 **Q18. Even if the policy and operational concerns associated with EUT pooling were**
11 **resolved, does DTE Gas currently have the system capabilities necessary to**
12 **implement and administer an EUT pooling program?**

13 A18. No. Even if the policy and operational concerns were resolved, DTE Gas could not
14 implement an EUT pooling program using its current billing and nomination
15 systems. Witness Huth does not account for the significant system enhancements
16 and associated costs that would be required for the Company to operate such a
17 program.

18

19 **Q19. What are your conclusions concerning RESA's pooling proposal?**

20 A19. In summary, DTE Gas does not support the adoption of an End-Use Transportation
21 pooling program as proposed by Witness Huth. While DTE Gas currently offers a
22 limited aggregation option under its tariff that balances customer flexibility with
23 system protections, the broader pooling construct proposed by RESA raises
24 unresolved policy, operational, and system reliability concerns. Witness Huth's
25 proposal lacks sufficient detail regarding customer accountability, supplier

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1 incentives, and pool governance, and fails to demonstrate that any potential supplier
2 benefits would flow through to EUT customers. Moreover, a pooling program could
3 increase operational risk, impose additional administrative and system costs, and
4 expose non-pool customers to adverse impacts during constrained system
5 conditions. Even if these concerns were addressed, DTE Gas does not currently
6 have the billing and nomination system capabilities necessary to implement such a
7 program. Accordingly, absent compelling evidence that pooling would provide
8 measurable benefits to customers without jeopardizing system integrity; DTE Gas
9 does not support adding the proposed EUT pooling option to its tariff.

10

11 Detroit Thermal

12 **Q20. Have you reviewed the rebuttal testimony of DTE Gas Company Witness**
13 **Habeeb J. Maroun addressing the testimony of Detroit Thermal Witness**
14 **Pucak?**

15 A20. Yes. I have reviewed the rebuttal testimony of Witness Maroun responding to the
16 direct testimony of Detroit Thermal Witness Pucak in the instant case.

17

18 **Q21. Do you agree with the rebuttal testimony of Witness Maroun?**

19 A21. Yes. I agree with Witness Maroun's rebuttal testimony addressing Detroit Thermal
20 Witness Pucak's positions regarding the Alternate Cost of Service Study, the XXLT
21 breakeven structure and eligibility threshold, and the relative magnitude of XXLT
22 rate impacts.

23

24 **Q22. Do you have anything to add in rebuttal to Detroit Thermal Witness Pucak's**
25 **proposal on page 18 of his testimony to deny the increase in the XXLT**

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No.

1 **minimum volume threshold to 4 Bcf and to retain XXLT in economic**
2 **breakeven adjustments?**

3 A22. Yes. The Company’s proposal to remove the XXLT rate schedule from economic
4 breakeven adjustments and to establish a minimum participation threshold of 4 Bcf
5 is intended to better align the XXLT rate with its intended purpose. The XXLT rate
6 schedule was designed to serve a very limited number of customers with
7 exceptionally large volumes and distinct usage characteristics, and not as an
8 extension of other end-user transportation classes. Continued reliance on breakeven
9 adjustments for XXLT has contributed to recurring disputes over eligibility and
10 class boundaries, including criticisms that have been raised in prior rate cases.

11

12 Establishing a minimum volume requirement of 4 Bcf reinforces the intended role
13 of the XXLT rate schedule by ensuring that eligibility is limited to customers whose
14 scale and service characteristics are consistent with that purpose. This approach is
15 comparable to the treatment used by other Michigan utilities for their largest
16 transportation customers and provides greater clarity and stability in the rate
17 structure. For these reasons, Detroit Thermal’s objection does not provide a
18 sufficient basis to reject the Company’s proposed refinements.

19

20 **SECTION 2: MIDSTREAM SERVICES REBUTTAL**

21 Attorney General

22 **Q23. What does Attorney General Witness Coppola conclude regarding Midstream**
23 **Services?**

Line
No.

1 A23. Witness Coppola asserts that the revenue forecasts for Contract Storage and Off-
2 System Transportation are significantly understated (Coppola, Direct-97, lines 3-
3 4).

4
5 **Q24. Do you agree with Witness Coppola's findings and recommendations?**

6 A24. No, I do not. As discussed further below, Witness Coppola relies on several
7 miscalculations and unsupported assumptions. As a result, his conclusions
8 regarding the Company's forecasted Midstream Services revenues are incorrect and
9 cannot be relied upon.

10

11 CONTRACT STORAGE

12 **Q25. What does Witness Coppola recommend in regards to Contract Storage**
13 **Revenue?**

14 A25. Witness Coppola recommends that the Commission increase the Company's
15 forecasted Contract Storage revenue by \$14.5 million (Coppola, Direct-98, lines
16 15-17).

17

18 **Q26. How does Witness Coppola come to this recommendation?**

19 A26. First, Witness Coppola incorrectly calculates the forecasted revenue for Contract
20 Storage services by multiplying the volume of storage available by the BTU factor
21 by the rate (Coppola, Direct-98, line 15). Witness Coppola then cites a storage
22 agreement executed by the Company for 1 Bcf of the 21.7 Bcf of expiring storage
23 at a rate of [REDACTED] and assumes that this rate should be applied to the entire
24 21.7 Bcf expiration profile.

25

Line
No.

1 **Q27. Do you agree with Witness Coppola’s recommendation?**

2 A27. No, I do not. Witness Coppola has made a serious calculation error.

3

4 **Q28. How should Witness Coppola have calculated the forecasted revenue from**
5 **Contract Storage services?**

6 A28. As stated in my Direct Testimony (Page 31, lines 2-7), “Midstream has 40.8 Bcf of
7 the 62.5 Bcf storage capacity available to it sold and under contract through the
8 projected test period. These longer-term contracts will contribute \$47.1 million in
9 revenue. The additional 21.7 Bcf of capacity available for sale in the 2027/28 cycle
10 (Starting April 1, 2027) is forecasted to contribute an additional \$4.0 million for a
11 total of \$51.1 million of storage revenue.”

12

13 Because the 21.7 Bcf of available capacity is only available for the final six months
14 of the projected test period, starting April 1, 2027 (or 50% of the forecasted test
15 period), the appropriate way to calculate the forecasted revenue from Contract
16 Storage services for the 21.7 Bcf is:

17

18 $21.7 \text{ Bcf (available capacity)} \times 1.054 \text{ (heat rate)} \times \text{rate (\$/Dth)} \times 6/12 \text{ (applicable}$
19 $\text{months in the test period where the available capacity is under contract, i.e. April}$
20 $\text{1, 2027 though September 30, 2027}).$

21

22 This methodology is consistent with the Company’s forecast and results in the \$4.0
23 million revenue estimate presented in my Direct Testimony (page 31, line 6).

24

Line
No.

1 **Q29. Did Witness Coppola have the appropriate information to make the correct**
2 **calculation?**

3 A29. Yes. The information necessary to calculate forecasted Contract Storage revenues
4 was available to Witness Coppola. As discussed above and explained in my Direct
5 Testimony, the appropriate methodology for evaluating Contract Storage revenues
6 was clearly described. In addition, in the Company's response to discovery request
7 AGDG-2.50b, which is also included in the Attorney General's Exhibit AG-37, the
8 Company provided an Excel attachment containing embedded formulas that could
9 be used to correctly calculate annual Contract Storage revenues under any proposed
10 rate.

11

12 **Q30. If Witness Coppola correctly calculated the increase to Contract Storage, what**
13 **would his recommended revenue increase have been?**

14 A30. Using the [REDACTED], rate proposed by Witness Coppola – although not
15 supported by the Company – and applying the correct methodology, the resulting
16 increase to the forecasted Contract Storage Revenues would have been [REDACTED]

17 [REDACTED]

18 [REDACTED] The calculation for this is as follows:

19

20 [REDACTED]

21

22 By instead making an incorrect calculation, Witness Coppola overstates his own
23 recommendation by [REDACTED] Under the correct
24 methodology, achieving a [REDACTED] increase in Contract Storage revenues
25 would require a Contract Storage rate of [REDACTED]:

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4

Such a rate is completely unsupported by prevailing market conditions, nor has Witness Coppola provided any support for Contract Storage rate of [REDACTED]

6

7

Q31. Are there additional considerations for the value of capacity available for sale for the 2027/2028 cycle?

8

9

A31. The Company concedes that it is reasonable to incorporate the executed 1 Bcf Contract Storage agreement at a rate of [REDACTED] into its Contract Storage revenue forecast, as suggested by the Attorney General. The Company further recognizes that storage market conditions for the 2027/2028 cycle have strengthened since the filing of Direct Testimony. Current storage market rates are at \$0.45/Dth (Table 1.), representing an increase of \$0.10/Dth relative to the rate utilized in the original forecast.

10

11

12

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Table 1. MichCon Storage Indicative Value 2027/2028

MichCon Storage Indicative Value 2027/2028							
Month	NYMEX	BASIS	MichCon	Season Avg	Fuel (1%)	Time Value of Money (7%)	Indicative Intrinsic
							2027/2028
Apr-27	\$3.24	(\$0.18)	\$3.06				\$0.45
May-27	\$3.21	(\$0.24)	\$2.97				
Jun-27	\$3.35	(\$0.28)	\$3.07				
Jul-27	\$3.54	(\$0.36)	\$3.18	\$3.13	(\$0.03)	(\$0.11)	
Aug-27	\$3.60	(\$0.37)	\$3.22				
Sep-27	\$3.58	(\$0.42)	\$3.15				
Oct-27	\$3.65	(\$0.44)	\$3.22				
Nov-27	\$3.89	(\$0.48)	\$3.42				
Dec-27	\$4.56	(\$0.61)	\$3.95				
Jan-28	\$4.98	(\$0.84)	\$4.14	\$3.72	(\$0.04)	(\$0.13)	
Feb-28	\$4.32	(\$0.45)	\$3.88				
Mar-28	\$3.49	(\$0.30)	\$3.19				

Source: ICE 3/13/2026 closing data

Line
No.

1

2 **Q32. How are the market rates that are used to calculate Contract Storage revenue**
3 **determined?**

4 A32. The Company utilizes natural gas forward pricing from Intercontinental Exchange
5 (ICE) as the source of this information, which is widely accepted as a reputable
6 industry source of this type of information. The Company then calculates the price
7 differential, or spread, between the projected prices during the withdrawal period
8 and the projected prices during the injection period, discounted for the cost of
9 financing inventory and injection fuel costs. This pricing is dictated by the market
10 conditions at any given point in time and can change over a short period of time.

11

12 **Q33. How does incorporating the executed Storage contract and utilizing the**
13 **current market rates change the forecasted Contract Storage revenue for the**
14 **forecasted test period?**

15 A33. Incorporating the 1 Bcf Contract Storage agreement at [REDACTED] as identified
16 by the Attorney General, increases the Contract Storage revenue for the forecasted
17 test period by [REDACTED]. The calculation is as follows:

18

19

[REDACTED]

20

21 Increasing the forecasted market rate by \$0.10/Dth, as described above, increases
22 the Contract Storage revenue for the forecasted test period by approximately \$1.09
23 million. The calculation is as follows:

24

25

20.7 Bcf x (\$0.45 - \$0.35)/Dth x 1.054 (heat rate) x 6/12 = \$1.09 million

Line
No.

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2

The Company is recommending incorporation of these two increases into the Contract Storage revenue for the forecasted test period, which will increase the Contract Storage revenue by \$1.33 million. This would increase the Company's Contract Storage revenue to approximately \$52.4 million for the forecasted test period.

3

4

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8

OFF-SYSTEM TRANSPORTATION

9

Q34. What does Witness Coppola recommend regarding Off-System Transportation Revenue?

10

11

A34. Witness Coppola recommends that the Commission increase the Company's forecasted Off-System Transportation revenue by \$1.849 million (Coppola, Direct-100, lines 7-8).

12

13

14

15

Q35. How does Witness Coppola come to this recommendation?

16

A35. Witness Coppola calculates an average rate per contract and applies that to expiring capacity that is expected to be renewed. Per Exhibit AG-38, Witness Coppola takes all existing Firm Off-System Transportation contractual revenue excluding contracts with Blue Water, ANR and NEXUS (\$9.8 million) and divides that by the total volume provided in discovery response AGDG-2.53a (Exhibit AG-38) (48.8 million dekatherms) to calculate an average rate of \$0.20/Dth. He then applies that to the expiring capacity and calculates incremental revenue of \$1.8 million.

17

18

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20

21

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23

24

Q36. Do you agree with Witness Coppola's recommendation?

25

A36. No, I do not.

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1

2 **Q37. What are your concerns with Witness Coppola's calculation?**

3 A37. Witness Coppola's approach materially misrepresents the actual average rate for
4 Off-System Transportation services during the test period and results in an artificial
5 inflation of those rates. The volume in the referenced discovery response (included
6 in Exhibit AG-38) was a forecasted utilization based on historical usage for Firm
7 Off-System Transportation contracts, versus the capacity associated with the stated
8 revenue. The rate for Firm Off-System Transportation services is a daily capacity
9 charge for reserving a set amount of capacity on the system. These charges are a
10 fixed fee paid to the Company to guarantee specific capacity on the pipeline and do
11 not change based on a customer's utilization. Accordingly, revenue is determined
12 by the applicable reservation rate multiplied by the contract's maximum daily
13 quantity ("MDQ") and the number of days in the contract term, not by the volumes
14 actually utilized. For example, if a shipper enters a contract to pay \$0.10/Dth for
15 1,000 Dth for 30 days, the shipper pays $\$0.10 * 1,000 \text{ Dth} * 30 \text{ days} = \$3,000$ even
16 if the shipper does not actually utilize the capacity.

17

18 By relying on utilized volumes rather than contracted MDQs, Witness Coppola
19 ignores the fundamental pricing structure of Firm Off-System Transportation
20 services. Customers are charged based on their reserved capacity at the MDQ and
21 applicable reservation rate, regardless of actual usage. As a result, his calculation
22 does not reflect how Firm Off-System Transportation revenues are incurred and
23 therefore does not produce a valid average rate. In short, customers are charged for
24 the service at the MDQ and reservation rate, regardless of how much they actually
25 utilize the service.

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1

2 **Q38. Why is it important that Witness Coppola uses the MDQ of each Off-System**
3 **Transportation service in the calculation, rather than the utilized volume of**
4 **each service during the test period?**

5 A38. The utilized volumes of Firm Off-System Transportation services are smaller than
6 the MDQs of those same services during the test period; therefore, Witness
7 Coppola's analysis would artificially raise the cost per Dth of these services.
8 Witness Coppola's analysis vastly understates the actual reserved volumes while
9 keeping revenues the same and unfairly suggests that the revenues accrued from
10 these services are vastly higher than their actual value.

11

12 In effect, Witness Coppola's approach significantly understates reserved capacity
13 and overstates the unit value of these services, creating the misleading impression
14 that revenues from Off-System Transportation services are substantially higher
15 than their actual economic value. Using MDQs, rather than utilized volumes, is
16 therefore necessary to accurately reflect how these services are priced and how
17 revenues are incurred.

18

19 **Q39. If Witness Coppola were to use his methodology and recalculate the average**
20 **rate using the MDQs for each service over the test period rather than the**
21 **utilized volumes, what would the new average rate for Off-System**
22 **Transportation services during the test period be?**

23 A39. If the Company were to accept Witness Coppola's methodology using the correct
24 information, the average rate of Off-System Transportation services during the test

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1 period would be \$0.08/Dth. Refer to Exhibit A-37, Schedule AA3 for further detail
2 on this calculation.

3

4 **Q40. Using the corrected average price above, what would the change be in the**
5 **Company's forecasted revenue if the Company were to adopt Witness**
6 **Coppola's methodology?**

7 A40. Using the methodology used by Witness Coppola with the correct average rate as
8 explained above, the Company would need to **decrease** revenue forecasts for Off-
9 System Transportation services by approximately \$565,000.

10

11 **Q41. How should Witness Coppola have calculated the forecasted revenue from**
12 **Off-System Transportation services?**

13 A41. As stated in my Direct Testimony, (Page 35, lines 5-6), "the forecasts for Off-
14 System Transportation revenue are defined by the assets available for sale and the
15 market demand for services." Specifically, a primary driver of revenue on any Off-
16 System Transportation service is the difference in price of gas at the receipt point
17 and delivery point (Page 26, lines 22-24). Each service contains unique receipt
18 points, delivery points, maximum daily quantities (MDQ), and seasonality terms.

19

20 Because each service is unique, the most reasonable measure of the value of an
21 expiring service to be renewed is the current rate of that same service which is set
22 to expire. Witness Coppola incorrectly postulates that the average of **all** Off-System
23 Transportation services (excluding Blue Water, ANR, and Nexus) in the forecasted
24 test period serves as an appropriate proxy for the forecasted rates for expiring Off-
25 System Transportation contracts, rather than the current rates of those expiring

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1 services themselves. This assumption disregards the service-specific characteristics
2 that drive value and pricing. Therefore, the appropriate rate to be used for
3 calculating forecasted Off-System Transportation revenue is \$0.11 per Dth, as
4 reflected in the Company's filing, rather than the \$0.20 per Dth proposed by
5 Witness Coppola.

6
7 Therefore, the methodology and calculation Witness Coppola presented is
8 incorrect, and the Commission should approve the methodology and the as-filed
9 revenues proposed by the Company for Off-System Transportation services
10 revenue for the forecasted test period.

11

12 **SECTION 3: HOME PROTECTION PLUS REBUTTAL**

13 Attorney General

14 **Q42. What is Witness Coppola recommending regarding gross profit margin (net
15 revenue) for the Company's Home Protection Plus (HPP) program?**

16 A42. Witness Coppola recommends (Coppola, Direct-103, lines 1-2) that the
17 Commission increase the Company's forecasted net revenue for the projected test
18 year by \$6,776,000 for the HPP program (Witness Coppola refers to this as
19 Appliance Service Program).

20

21 **Q43. How did Witness Coppola calculate this adjustment?**

22 A43. Witness Coppola made this recommendation after reviewing the Company's
23 forecast for the projected test year and comparing it to the actual HPP results
24 produced in discovery. He states (Coppola, Direct-101, lines 6-8) that the Company
25 forecasted the same HPP revenue for the projected test year that it reported for 2024

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1 — \$108.5 million. He then says the discovery responses provided actual HPP
2 revenues and operating expenses for 2019 through 2025, and those materials
3 showed 2025 revenue of \$116.8 million, which was \$8.3 million above 2024. He
4 further explains that he looked at the program's gross profit margin, which he
5 defines as the difference between program revenues and operating expenses. He
6 states that the gross margin increased from \$32.9 million in 2022 to \$41.1 million
7 in 2025, which he characterizes as approximately 8% average annual growth. He
8 then applied that historical cycle average growth rate to the 2025 actual gross
9 margin to develop his projected test year estimate. Using that approach, he
10 calculated a projected test year gross margin of \$47.105 million, which he says is
11 \$6.776 million higher than the Company's forecasted amount of \$40.392 million.

12

13 **Q44. Do you agree with Witness Coppola's recommendation to use historical**
14 **averages to increase revenue?**

15 A44. No, not with the approach Witness Coppola has taken. The approach that Witness
16 Coppola used was not a 4-year straight average where each year is equally
17 weighted; rather, it is a cycle average growth rate from two points in time. Witness
18 Coppola chose a low point, 2022, and then a high point, 2025, and ignored the
19 impact of the years in-between (2023 and 2024). Margin growth rates are highly
20 sensitive to starting points, one-time effects, and timing differences. Sensitivity to
21 timing is evident in Witness Coppola's approach. Using the data in Exhibit AG-40,
22 calculating the yearly growth rates shows a large swing in results. Gross margin,
23 highlighted on the exhibit, shows a growth rate of 21% from 2022-2023, while the
24 growth from 2023-2024 and 2024-2025 are 1.5% and 1.9%, respectively.
25 Therefore, the Company disagrees with using this approach of taking a cycle

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1 average growth rate, since it ignores the small margin growth rates from 2023 thru
2 2025.

3

4 **Q45. Do you agree with Witness Coppola’s secondary recommendation to adopt**
5 **2025 actual gross margin of \$41,147,000 (Coppola, Direct-103, lines 2-5)?**

6 A45. Yes. The Company supports using the most recent historical financial data for
7 revenue and expenses. The Company does not support calculations that arbitrarily
8 choose years to achieve a desired outcome as Witness Coppola has recommended.
9 Using this historical approach the margin would increase by \$755,000 and not the
10 arbitrary amount in Witness Coppola’s testimony of \$6,776,000.

11

12 **Q46. What are Witness Coppola’s recommendations concerning the Company’s**
13 **HPP IT Projects?**

14 A46. Witness Coppola testified that the Company has not made compelling arguments
15 regarding the investment in the Self-Service Portal Project and the HPP Product
16 Enhancements Project. He further states that \$6.4 million should be disallowed as
17 he views these as “non-essential”, as referenced on Page 51, lines 18-19 of his direct
18 testimony.

19

20 **Q47. Do you agree with Witness Coppola’s recommendation?**

21 A47. No. Witness Coppola’s “non-essential” label is not a ratemaking standard and does
22 not justify a disallowance. As an unregulated program, HPP's investments are
23 outside the scope of the Commission’s prudence and reasonableness review in this
24 proceeding. HPP has a proven track record of serving its customers and providing

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1 benefits to regulated customers. Witness Coppola offers no valid basis for
2 disallowing these costs in this proceeding.

3
4 While HPP's investment decisions fall outside the scope of the Commission's
5 ratemaking review, those business decisions are reasonable and certainly do not
6 provide a basis for disallowance in this proceeding. Given the HPP program's
7 profitability (which is a benefit to customers) and scale, the relatively modest
8 investments in the HPP Self-Service Portal and Product Enhancements are
9 necessary to maintain competitiveness, enhance customer experience, and protect
10 an important revenue source while supporting customer affordability. Specifically,
11 the HPP program generated gross revenues of approximately \$108.5 million in
12 2024 and has consistently reduced the overall cost of service to customers.

13

14 **Q48. On page 49, lines 11-17, and page 50, lines 1-12, Witness Coppola challenges**
15 **investments in the HPP Self-Service Portal. Do you agree?**

16 A48. No. The HPP Self-Service Portal is a Strategic IT project that modernizes how
17 HPP customers interact with the Company. Through a secure online portal
18 integrated with their DTE account, HPP customers can: review enrollment dates,
19 contract cost, and coverage; make certain enrollment changes; view their service
20 history; and create service orders to request repairs. Without the HPP Self-Service
21 Portal, HPP customers are required to call the HPP call center during business hours
22 to perform these actions. As I explained in my Direct Testimony, customer
23 expectations have shifted toward digital self-service. Additionally, I provided
24 information to the Attorney General in AGDG-2.59d (see Exhibit A-37, Schedule
25 AA4) where I referenced a study that was conducted on prospective customers in

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1 Western Michigan. The study found that certain age groups and customer segments
2 recommended modernizing the customer experience, specifically by adding digital
3 interaction options. The conclusion was that these enhancements would attract
4 customers who would not otherwise enroll unless digital options were available.
5 Finally, industry benchmarking showed that competitors in the heating and cooling
6 sector were already offering digital experiences, further motivating DTE Gas to
7 provide similar capabilities to remain competitive and attract new customers. The
8 study results reflect the growing importance of digital tools in customer
9 transactions. The HPP portal supports operational efficiency, improves customer
10 satisfaction, and ensures alignment with industry standards and competitive
11 offerings. Notably, the HPP Self-Service Portal is implemented on an existing SAP
12 cloud platform already in use for the HPP Check Reimbursement Solution approved
13 in Case No. U-21291.

14

15 **Q49. Do you agree with Witness Coppola’s summary of the discovery conducted by**
16 **the AG as referenced on page 49, lines 11-16?**

17 A49. No. Discovery question AGDG-2.59f (Coppola Exhibit AG-15) asked: “Confirm
18 that the Company provides a copy of the contract when customers sign up for HPP
19 service and are given a copy of the service order and invoice for their record when
20 services are provided to the customer. If not confirming, explain why this
21 information is not provided to the customer in hard copy”. In response, DTE Gas
22 explained that customers are given a copy of their contract terms and conditions at
23 the time of enrollment, along with a welcome letter. HPP does not provide copies
24 of paper invoices to customers when repair services are received. Beginning on
25 line 11, page 49, Witness Coppola uses this answer to conclude that the HPP Self-

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1 Service Portal project is unnecessary, since HPP provides customers with the
2 relevant information at enrollment and they can call customer service for the
3 “infrequent” occasion when appliance service is needed. The Company did not at
4 any time indicate that calls for service were infrequent.

5
6 Witness Coppola’s position appears to be that, because HPP did not explicitly ask
7 or track customer demand for HPP Self-Service, the decision lacks a sound business
8 basis. This overlooks the core purpose of Self-Service: improving the customer
9 experience by providing access to information that is not easily available to them
10 thereby increasing the value of HPP repair coverage to customers.

11

12 **Q50. On page 51, lines 1 - 15, Witness Coppola challenges the investments in the**
13 **HPP Product Enhancements. Do you agree?**

14 A50. No. The HPP Product Enhancements project is an IT Enhancement initiative
15 targeting the Customer Relationship and Billing (CR&B) system and associated
16 tools used to administer the HPP program. This is not a new system, but a set of
17 targeted enhancements to existing capabilities: HPP plan management and pricing,
18 to simplify configuration across regions; data structure and analytics, to improve
19 data storage, access, and insight into the relationship among enrollment, tenure, and
20 service costs; and customer service tools, to give agents a single, consolidated view
21 of a customer’s plan, enrollment, and service history—reducing screen navigation,
22 errors, call handling time, and customer frustration. CR&B is a shared platform
23 used to bill and service HPP customers and all DTE Gas customers. Therefore,
24 enhancements that improve CR&B’s data quality, configuration capabilities, and
25 agent tools therefore support both HPP and core utility billing.

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1

2 **Q51. What does Witness Coppola assert on page 51, lines 8-11?**

3 A51. Witness Coppola claims “Additional discovery responses show that the ability to
4 effectively operate the current system exists by involving the IT department when
5 making price changes, soliciting customers in new zip code areas of the state, and
6 supporting other functions needed by operating personnel”. In summary, Witness
7 Coppola believes the “IT Department” magically makes these changes happen
8 without funding.

9

10 **Q52. Do you agree with this claim?**

11 A52. No. The HPP Product Enhancements project is conducted by IT personnel and
12 contractors, as acknowledged by Witness Coppola (pg.58, lines. 8–11), and is fully
13 funded through DTE Gas IT Capital approved in general rate cases, including this
14 case. While Witness Coppola suggests alternative means of completing the work,
15 the IT department is already executing the project – which is the purpose of
16 including the capital recovery in this case.

17

18 **Q53. Please explain the prudence and necessity of HPP Self-Service Portal and HPP
19 Product Enhancements.**

20 A53. As explained above, the relevant inquiry here is the appropriate ratemaking
21 treatment of the revenues and costs associated with HPP- which is separate and
22 distinct from regulation of HPP’s (a non-regulated entity) business decisions. The
23 Company’s multi-year investments supporting the HPP program are appropriate.
24 Specifically, investments totaling \$3.1 million for the HPP Self-Service Portal
25 (\$1.2 million in the Historical Test Year, \$1.4 million in the bridge period, and \$0.5

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1 million in the Projected Test Year) and \$3.0 million for HPP Product Enhancements
2 (\$0.8 million in the Historical Test Year, \$1.7 million in the bridge period, and \$0.5
3 million in the Projected Test Year) are necessary to modernize customer
4 interactions and to effectively maintain and manage a program of this size.
5 Together, the HPP Self-Service Portal and Product Enhancements address high call
6 volumes, service complaints, and inefficient plan and data management, while
7 supporting customer attraction and retention. Sustaining HPP participation
8 preserves program profitability, which helps reduce utility rates and supports
9 affordability. If the investments in both the Self-Service Portal and HPP Product
10 Enhancements are not approved, the result could be lower customer enrollments
11 and a decrease in customer satisfaction. Furthermore, HPP revenues and costs are
12 both included in the Company's revenue requirement and, on a net basis, reduce
13 that requirement for customers. Excluding capital or O&M expenditures associated
14 with HPP while continuing to include HPP revenues and expenses would be
15 inconsistent.

16

17 FLO

18 **Q54. Identify Witness Schott's recommendations concerning the Company's HPP**
19 **program.**

20 A54. On pages 51 through 53 of his testimony, Witness Schott recommends that the
21 Commission:

22 "(4) Penalize DTE for failing to submit the financial statements required in its Code
23 of Conduct for HPP and other limited regulation programs and require the
24 Company to correct this failure immediately.

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1 (5) Investigate the potential issues of loose and comingled accounting of DTE's
2 HPP and regulated rates and require full separation.

3 (6) Until DTE can demonstrate that no shutoff is the result, in full or in part, from
4 a customer's HPP arrears, which would be illegal, the Commission should prohibit
5 DTE from shutting off customers enrolled in HPP programs.

6 (7) Ban DTE from i) Collecting any ratepayer funds for IT or other improvements
7 that would be used for its HPP programs and ii) Passing on uncollectible expenses
8 from HPP programs to other ratepayers.

9 (8) Require the Company provide prominent additional disclosures to customers
10 about the costs and benefits of participating in HPP programs.

11 (9) Prohibit DTE from marketing the use of gas for indoor cooking, which is known
12 to cause multiple health problems and disproportionately harms Detroiters.

13 [REDACTED]

14 [REDACTED]

15 [REDACTED]

16 [REDACTED]

17 [REDACTED]

18 [REDACTED]

19 Each issue will be addressed separately in the subsequent Q&As. Recommendation
20 9 is addressed in section 6 of my rebuttal.

21

22 **Q55. Witness Schott has suggested that DTE Gas be penalized for failing to submit**
23 **financial statements required by the Code of Conduct (Recommendation 4,**
24 **page 52, of Witness Schott's direct testimony). Do you agree?**

Line
No.

1 A55. No. DTE Gas has complied with the Code of Conduct by timely filing its annual
2 Code of Conduct reports for its Home Protection Plus (“HPP”) program, as required
3 by Rule 12 and MCL 460.10ee. The Code of Conduct is a reporting requirement,
4 not an accounting system mandate, and it does not require utilities to create or
5 maintain standalone balance sheets, general ledgers, or trial balances for
6 unregulated value added programs.

7
8 Rule 12(1)(e) requires a balance sheet only “where available,” and no HPP specific
9 balance sheet exists; consistent with the rule, the Company provided an HPP
10 income statement and detailed information identifying program specific revenues
11 and direct and indirect costs, including the methodologies used to derive those costs
12 (Ex. FLO232, p. 9). Likewise, Rule 12(1)(f) presupposes the existence of a general
13 ledger or trial balance, neither of which is maintained for HPP, and the Code does
14 not require their creation.

15
16 These annual Code of Conduct reports have been filed and accepted for multiple
17 years and have never been found deficient or non-compliant by the Commission.
18 Witness Schott himself acknowledges the existence of annual reporting to the
19 Commission (Schott Direct Testimony, p. 43). Accordingly, there is no basis in the
20 Code of Conduct or the record to support Witness Schott’s claim that DTE Gas
21 failed to comply or should be penalized.

22

23 **Q56. In his testimony at page 45, line 11, Witness Schott states that he believes DTE**
24 **Gas does not fully segregate the finances of its regulated operations and the**

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1 **HPP program. (Recommendation 5, page 52, of Witness Schott’s direct**
2 **testimony). Do you agree?**

3 A56. No. Witness Schott’s assertion is expressly based on discovery and discussion from
4 Electric Rate Case No. U-21860, which did not involve DTE Gas or the HPP
5 program. On page 45, line 14 of his testimony, Witness Schott relies on
6 Commission commentary from Case No. U-21860, an electric rate case, and
7 attempts to apply it to DTE Gas operations and HPP. DTE Gas, as well as HPP,
8 operates separately from electric utility operations, and conclusions regarding value
9 added programs drawn from Case No. U-21860 do not provide a factual or
10 procedural basis to evaluate the segregation of finances between DTE Gas’s
11 regulated operations and the HPP program. Accordingly, Witness Schott’s
12 statement does not support a conclusion that DTE Gas fails to properly segregate
13 HPP finances.

14
15 **Q57. In his summary of findings, Page 50, lines 13-16, Witness Schott testifies that**
16 **DTE Gas could not confirm or refused to confirm that DTE Gas had a**
17 **mechanism for segregating costs for the HPP program. Is that accurate?**
18 **(Recommendation 5, page 52, of Witness Schott’s direct testimony)**

19 A57. No. Witness Schott’s claim is incorrect. As I explained in response to discovery
20 request FLODG 3.2a (Exhibit FLO-227), for customers enrolled in an appliance
21 service program, the monthly HPP charge is billed on the DTE statement as its own
22 line item, separate from regulated electric or natural gas service charges (Schott
23 Direct Testimony, Ex. FLO-227, pg. 2). This billing structure demonstrates that the
24 Company has a mechanism to segregate HPP charges from regulated service.
25 Moreover, the Code of Conduct does not require a particular accounting system or

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1 separate books for value added programs; rather, Rule 12 requires annual reporting
2 sufficient to identify program specific revenues and costs, including the separation
3 of direct and indirect costs. As reflected in the Company's annual Code of Conduct
4 reports, DTE Gas satisfies that requirement. Accordingly, the record does not
5 support Witness Schott's claim that the Company lacks a mechanism to segregate
6 HPP costs.

7

8 **Q58. Witness Schott has suggested that DTE Gas be banned from collecting rate**
9 **payer funds for IT improvements. Do you agree? (Recommendation 7, page**
10 **52, of Witness Schott's direct testimony)**

11 A58. No. Regulated customers are not paying for these IT improvements. While HPP IT
12 improvements are not segregated for individual reporting, they are more than offset
13 by HPP revenues, providing a net benefit to all customers. The net impact on
14 regulated customers is to reduce their rates. If these costs are not included in
15 calculating base rates, the corresponding revenues should not be included either.
16 As I stated in my direct testimony, HPP program revenues exceed the program's
17 fully allocated costs, and those excess revenues are included in General Rate Case
18 proceedings, where they reduce the overall cost of service for all DTE Gas
19 customers, thereby supporting affordability (Huffman Direct Testimony, pg. 56,
20 lines 12-19, and pg. 58-59, lines 19-2 respectively).

21

22 **Q59. Does DTE Gas agree that HPP is contributing to shut-offs and that shut-offs**
23 **are racially driven? (Recommendations 6, page 52, of Witness Schott's direct**
24 **testimony)**

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1 A59. No. These unfounded allegations are addressed and rebutted in detail in Witness
2 Sparks’s rebuttal testimony, Questions 58 through 60. The record does not support
3 the claim that HPP contributes to shutoffs or that shutoffs are racially driven. .
4

5

6 **Q60. Witness Schott’s testimony cites FLO-204 Workpaper 1, Section 3.3, page 62**
7 **of 238, which characterizes HPP enrollment by low-income customers in**
8 **certain communities as creating a financial burden and recommends**
9 **additional disclosures. How is HPP helping with affordability?**
10 **(Recommendation 8, page 52, of Witness Schott’s direct testimony)**

11 A60. Witness Schott’s discussion in FLO-204, Section 3.3, is based on a comparison of
12 HPP premiums to low-income assistance credits using aggregated,
13 community-level data. Using the same ten communities identified in that analysis,
14 the Company reviewed actual HPP service activity and found that customers in
15 those communities received approximately 81,000 covered repair services in 2025.
16 From the Company’s perspective, this service usage indicates that participating
17 customers are receiving value from the program, including protection from
18 unplanned repair costs, and the Company therefore does not agree that the record
19 supports the need for additional disclosures beyond those already provided.
20

21

21 **Q61. [REDACTED]**
22 **[REDACTED]**
23 **(Recommendations 8 & Recommendation 10 confidential, page 52-53 of**
24 **Witness Schott’s direct testimony)**

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1 A61. As described in Witness Huffman’s direct testimony, customers receiving covered
2 repair services through HPP, which is a voluntary program, have access to repairs
3 for essential household equipment, including heating, cooling, hot water, and other
4 basic appliances, generally without additional charges for common repairs
5 (Huffman Direct Testimony, pp. 52–53). Access to these covered repair services
6 can help customers who also participate in LIA or RIA by limiting exposure to
7 unplanned repair expenses associated with maintaining essential household
8 equipment. While HPP operates separately from income-based assistance
9 programs, the availability of covered repairs may help participating customers
10 manage household costs related to necessary repairs (Huffman Direct Testimony,
11 p. 53). By contrast, a customer not enrolled in HPP may face an unplanned repair
12 expense that can amount to several hundred dollars or more for labor and parts,
13 depending on the equipment and nature of the repair.

14
15 **Q62. Do you agree with Witness Schott’s analysis that the correlation he identifies**
16 **between enrollment in low-income assistance programs and HPP shows** [REDACTED]
17 [REDACTED] **(Witness Schott**
18 **pg. 49, line 11 through pg. 51, line 7)?**

19 A62. No. Witness Schott’s analysis identifies a correlation at an aggregated, community
20 level, but it does not evaluate the covered repair services customers receive through
21 HPP or the role those services play in managing household costs. As described in
22 my direct testimony, customers receiving covered repair services through HPP have
23 access to repairs for essential household equipment, generally without additional
24 charges for most common repairs, which can limit exposure to unplanned repair
25 expenses (Huffman Direct Testimony, pg. 52, line 21–25 and pg. 53, line 1–5).

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1 Accordingly, the correlation identified does not support the conclusion [REDACTED]
2 [REDACTED]
3 [REDACTED] (Huffman Direct Testimony, pg. 53, line. 10–
4 15).

5

6 **Q63.** [REDACTED]
7 [REDACTED]
8 [REDACTED]
9 [REDACTED] (**Recommendation 10 confidential, page 53, of**
10 **Witness Schott’s direct testimony**)

11 A63. No. Witness Schott’s conclusion that HPP is contributing to an affordability gap
12 for BIPOC communities is not supported by his analysis. As reflected in his
13 testimony, Witness Schott relies on regression analysis identifying correlations
14 between HPP enrollment patterns, geography, and participation in low-income
15 assistance programs. That analysis identifies geographic associations and does not
16 demonstrate that HPP enrollment causes or contributes to an affordability gap.
17 Correlation alone is insufficient to support the conclusion underlying his
18 recommendation. As I explained in my direct testimony, HPP is a voluntary service
19 that provides participating customers—including those in BIPOC communities—
20 with value by helping manage appliance repair costs and reducing exposure to
21 unexpected, out-of-pocket expenses. Because Witness Schott does not establish a
22 causal relationship between HPP and affordability outcomes, his recommendation
23 should be disregarded.

24

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1 **Q64. Does DTE Gas agree with Witness Schott’s characterization of HPP as**
2 **operating in an anticompetitive manner or that customers are captive to**
3 **DTE’s marketing (Witness Schott, pg. 42, line 10)?**

4 A64. No. DTE Gas does not agree with Witness Schott’s characterization of HPP as
5 operating in an anticompetitive manner or that customers are captive to DTE’s
6 marketing. As explained in my direct testimony, HPP marketing activities are
7 conducted in full compliance with the Commission’s Code of Conduct and are
8 required to rely exclusively on non-utility data that is separate from regulated utility
9 operations. HPP does not have access to utility customer lists, utility billing
10 information, payment status, or participation in low-income programs, and does not
11 use, nor is it able to use, such information for marketing or customer solicitation
12 (Huffman Direct Testimony, pg. 53, lines 16–25). While the Company uses the
13 billing system to bill and dispatch service for existing HPP customers, that system
14 is not used for marketing or customer targeting. HPP marketing relies on externally
15 obtained data consistent with the Code of Conduct (Huffman Direct Testimony,
16 pg. 54, lines 1–10).

17
18 Accordingly, the record does not support the claim that HPP marketing is
19 anticompetitive or that customers are captive to HPP’s marketing efforts. Those
20 characterizations are factually inaccurate, unsupported by the record, and
21 inconsistent with the Code of Conduct’s clear restrictions on information sharing
22 and marketing practices, and therefore should be rejected.

23
24 **Q65.** [REDACTED]
25 [REDACTED]

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1

[REDACTED]

2

[REDACTED] (Recommendation 10, p. 53 of Witness

3

Schott's direct testimony)

4

A65. No. Witness Schott's assertion is inaccurate and unsupported by evidence. As reflected in his testimony, Witness Schott does not identify any DTE practice that uses race or ethnicity in the design, administration, or marketing of the HPP program, nor does he demonstrate that HPP participation causes harm to customers in any community. DTE Gas's HPP program is a longstanding, voluntary appliance service program that is not designed, administered, or marketed based on race or ethnicity. DTE Gas does not collect or use customer race data for HPP, does not conduct analyses linking HPP enrollments to shutoff activity or racial demographics, and does not target marketing to specific racial or ethnic communities. HPP is broadly available to all eligible customers and exists to provide cost predictability and access to qualified repair services, particularly to help customers avoid unexpected and potentially unaffordable repair expenses.

16

17

To characterize HPP as predatory or of no benefit to customers who voluntarily enroll is a gross mischaracterization of the program and is inconsistent with the evidence I have sponsored. Because Witness Schott does not establish that HPP causes harm to any community, and because his assertions rest on inference rather than record support, the Commission should disregard his recommendations calling for action related to HPP's practices.

22

23

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1 **Q66. Witness Schott asserts that DTE Gas has not previously presented testimony**
2 **about HPP, and “certainly not in its last gas rate case U-21291” (Schott, pg. 6,**
3 **lines 6-7). Has DTE Gas previously presented testimony related to HPP?**

4 A66. Yes, testimony about HPP has been included in prior rate cases. The most recent
5 case in which there was testimony regarding HPP was in Case No. U-21291.

6
7 **Q67. Why does the Company include testimony on HPP in general rate case**
8 **proceedings?**

9 A67. As I have previously testified, HPP is a voluntary program that provides its
10 customers with covered repairs for essential household equipment, which can help
11 participants reduce exposure to unexpected repair expenses. In addition, all DTE
12 Gas customers benefit from a ratemaking standpoint. DTE Gas’s pricing structure
13 for the HPP program results in revenue that fully exceeds the fully allocated costs
14 from the program, which reduces the overall cost of service to DTE Gas customers,
15 assisting in affordability to all DTE Gas customers (Huffman Direct Testimony, pg.
16 52, lines 10-25 and pg. 53 lines 1-2). Therefore, the Company includes testimony
17 on HPP in general rate case proceedings.

18
19 **SECTION 4: CUSTOMER ATTACHMENT PROGRAM REBUTTAL**

20 MPSC Staff

21 **Q68. What are Witness Creisher’s recommendations concerning the Company’s**
22 **Customer Attachment Program?**

23 A68. Witness Creisher recommends that the Commission not support the Company’s
24 Customer Attachment Program (CAP) as filed. She concludes that the Company’s
25 projected increase in customer attachments for 2026 and 2027 is not adequately

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1 supported by historical attachment data and therefore recommends reducing
2 projected attachments to 10,400 per year, based on multi-year historical averages
3 (Creisher, pg.8, lines 12-14). Consistent with this adjustment, she recommends
4 reducing the associated capital expenditures for non-large end-use transportation
5 attachment categories—community expansions, main extensions, new
6 construction, and on-main conversions. She is recommending capital expenditures
7 be set at \$72,506,423 for the nine months ending September 30, 2026, and
8 \$86,082,185 for the test year ending September 30, 2027 (Creisher, pg. 10, lines 3–
9 5).

10

11 **Q69. What level of attachment reduction does adopting a forecast of 10,400 in 2026**
12 **and 2027 result in?**

13 A69. Adopting a forecast of 10,400 attachments would reduce projected attachments by
14 1,495 in 2026 and 1,446 in 2027, relative to the Company’s forecast in this case.

15

16 **Q70. What level of capital expenditure reduction does adopting Witness Creisher’s**
17 **recommendation of \$72,506,423 for the nine months ending September 30,**
18 **2026, and \$86,082,185 for the test year ending September 30, 2027, result in?**

19 A70. Witness Creisher’s recommendation of \$72,506,423 for nine months ending
20 September 30, 2026, results in a decrease of \$9,470,577. The recommendation of
21 \$86,082,185 for calendar year 2027 results in a decrease of \$11,215,815.

22

23 **Q71. What is the basis of Witness Creisher’s attachment recommendation of 10,400**
24 **per year for 2026 and 2027?**

25 A71. Witness Creisher relies on a 3-year average 2022-2024, which was 10,472.

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1

2 **Q72. Does the Company rely exclusively on historical averages to project growth in**
3 **new attachments?**

4 A72. No. Attachment forecasts are informed by blending historical performance with a
5 range of forward-looking indicators, including customer sign-ups, housing starts,
6 relative fuel prices, and community expansion construction timing. The relevance
7 of these indicators varies by attachment category, with some more closely tied to
8 housing activity and others to pricing signals and fuel-conversion economics.
9 Please refer also to my rebuttal below to Witness Coppola for more information
10 regarding the Company's forward-looking forecast methodology.

11

12 **Q73. Do you agree with Witness Creisher's recommendations on reduced**
13 **attachments and associated capital expenditures?**

14 A73. No, the Company maintains the forecast of 11,895 attachments for 2026 and 11,846
15 attachments for 2027 and associated capital expenditures. Any reduction in the
16 attachments forecast would result in a reduction in the sales forecast, as attachments
17 have a direct impact on sales.

18

19 Attorney General

20 **Q74. What are Witness Coppola's recommendations concerning the Company's**
21 **Customer Attachment Program?**

22 A74. Witness Coppola contends that the Company's forecast of customer attachments
23 materially exceeds recent historical experience and relies on overly broad statewide
24 indicators that may not accurately reflect the Company's service territory (Coppola,
25 Direct-35, lines 17-19 and Direct-36, lines 1-8). Based on these concerns, Witness

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1 Coppola recommends lowering the new attachment forecast and associated capital
2 expenditures.

3

4 **Q75. What adjustment is Witness Coppola recommending for the forecasted**
5 **attachments for 2026 and 2027?**

6 A75. Witness Coppola is recommending 10,168 attachments for each calendar year 2026
7 and 2027. This represents a reduction of 1,727 attachments in 2026 and 1,678
8 attachments in 2027, from the Company's forecast of 11,895 in 2026 and 11,846 in
9 2027.

10

11 **Q76. What is the basis for Witness Coppola's adjustments?**

12 A76. In support of this recommendation, Witness Coppola relies on a comparison of the
13 Company's forecasted customer attachments to a three-year historical average,
14 which he characterizes as a more reliable indicator of future attachment levels than
15 the Company's forward-looking forecast.

16

17 **Q77. Do you agree with Witness Coppola's exclusive reliance on an historical**
18 **average for forecasting future attachments?**

19 A77. No. Forecast periods reflect approved or active expansion programs that are not
20 captured in historical averages. In addition, historical averages do not reflect
21 forecast-period economic trends affecting new construction activity, which
22 influence attachment decisions and are not strictly historical in nature. The
23 Company uses a blended approach for forecasting, as explained below.

24

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1 **Q78. What aspects of the Company’s forecasting process does Witness Coppola**
2 **challenge?**

3 A78. Witness Coppola questions the use of statewide housing starts and average gas
4 penetration as inputs, asserting that these indicators may not sufficiently reflect
5 conditions within the Company’s service territory, and he expresses concern that
6 the forecast’s multiple attachment components could overlap.

7

8 **Q79. Do you agree that statewide housing starts and average gas penetration are too**
9 **broad for forecasting purposes? (Coppola, Direct-34, lines 12–13)**

10 A79. No. In the absence of more granular, service territory specific forward-looking data,
11 statewide housing starts and average gas penetration are reasonable leading
12 indicators for forecasting purposes. Importantly, these measures are not relied upon
13 in isolation. For new construction, the Company uses statewide housing start
14 forecasts and average gas penetration to understand overall market trends, then
15 adjusts those results to reflect the Company’s service territory. These
16 forward-looking indicators are blended with historical Company experience to
17 calibrate and moderate the forecast. For proactive attachments (on-main
18 conversions, main extensions, and community expansions), the Company relies on
19 a three-year historical average reflecting actual Company experience and
20 incorporates project-specific details that are not captured in history. These
21 assumptions and methodologies result in a balanced, methodologically sound
22 forecast, rather than an overreliance on any single metric.

23

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1 **Q80. Do you agree with Witness Coppola’s characterization that the methodology**
2 **is “convoluted” and asserts that it may result in duplication? (Coppola, Direct-**
3 **35, line 3)**

4 A80. No. The forecast is clearly delineated by component, including new construction,
5 on-main conversions, main extensions, and community expansion attachments.
6 Each category is tracked separately for planning and execution purposes and
7 reflects distinct customer pathways, not duplicative counts. As part of discovery
8 response MECCUBDG-3, the Company provided the complete forecasting model
9 (NDA U-21973 MECCUBDG-3.9a Attachment - Historical and Projected by
10 Category - 07.2025 Rate Case Update), which is included as exhibit AG-7 with
11 these assumptions clearly laid out. Witness Coppola does not identify any specific
12 instances of double counting, nor does he cite Company workpapers demonstrating
13 overlap among these categories.

14

15 **Q81. Do you agree with Witness Coppola characterizing the Upper Peninsula and**
16 **the City of Detroit as having “extremely low” or declining attachment growth**
17 **(Coppola, Direct-34, lines 13–16)?**

18 A81. No, the Company disagrees. In 2025, approximately 38 percent of the Company’s
19 community expansion projects were located in the Upper Peninsula, demonstrating
20 meaningful attachment activity in that region. As stated in my Direct Testimony,
21 page JLH-48, line 24, the Company’s Area Expansion Projects typically support
22 underserved areas and provide affordable energy options to vulnerable,
23 disadvantaged, and senior citizen populations—many of which are located in the
24 Upper Peninsula. In addition, 28 percent of all new attachments in 2025 occurred

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1 in Southeast Michigan, including the City of Detroit, further contradicting the
2 assertion that these areas are not experiencing attachment growth.

3

4 **Q82. What adjustments to capital expenditures does Witness Coppola recommend?**

5 A82. Witness Coppola recommends reducing capital by \$19,406,000 for the 9 months
6 ending September 2026 and \$13,870,000 for the 12 months ending September 2027
7 (Coppola, Direct-36, lines 6-8).

8

9 **Q83. What is the basis for this recommendation?**

10 A83. Witness Coppola divides the total capital of \$97.3 million for the 12 months ending
11 September 30, 2027 (see Exhibit A-12, Schedule B5.1 p2 of 2 row 13, column (g)
12 in my Direct Testimony) by the incorrect number of total attachments of 11,858 for
13 the 12 months ending December 31, 2027, and arrives at a per attachment capital
14 cost of \$8,205. He then applies this to his recommended attachment forecast:

15

16 2026: $\$8,205/\text{attachment} * 10,168 \text{ attachments} * 9/12 = \$62,571,330$

17 2027: $\$8,205/\text{attachment} * 10,168 \text{ attachments} = \$83,428,440$

18

19 He then subtracts these amounts from the capital expenditures in the original exhibit
20 to arrive at the recommended disallowances:

21

22 2026: $\$81,977,000 - \$62,571,330 = \$19,405,670$

23 2027: $\$97,298,000 - \$83,428,440 = \$13,869,560$

24

25 **Q84. Do you agree with this methodology?**

Line
No.

- 1 A84. The Company does not agree with Witness Coppola's calculation methodology.
2 The approach is inaccurate for multiple reasons:
- 3 1. The capital expenditures in Exhibit A-12, Schedule B5.1, p2 of 2, line 13,
4 include both New Customer Attachment capital and EUT capital. Witness
5 Coppola's largest error is that he calculates a New Attachments capital amount
6 for both time periods and does not include any capital cost for EUT. He then
7 subtracts this new attachments-only capital from the overall capital shown in
8 the exhibit, which includes EUT capital. Therefore, he is overstating his
9 recommended disallowance by \$7,500,000 EUT capital for the nine months
10 ending September 30, 2026, and \$6,300,000 EUT capital for the twelve months
11 ending September 30, 2027 (reference DTE Gas's responses to audit question
12 CLC-1.1_Supplemental included in Creisher Exhibit S-17.2); and
 - 13 2. He incorrectly includes EUT capital in the cost per unit calculation. The correct
14 methodology would include removing EUT capital from the calculation of
15 capital cost per attachment; and
 - 16 3. He assumes 2026 attachments are straight-lined through the year. As shown in
17 DTE Gas's audit response to CLC-2.1 included in Witness Creisher Exhibit S-
18 17.2, 7,474 attachments are forecasted for the first nine months of 2026, or
19 approximately 63 percent of the total 11,895 forecast; and
 - 20 4. The calculation, particularly for 2026, is based on forecast period capital
21 expenditures ending September 30, 2027.
- 22
23 New Markets and EUT costs are driven by distinct, year-specific projects, resulting
24 in different cost characteristics across forecast periods. Additionally, attachment
25 activity varies throughout the year due to weather, customer demand, timing, and

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1 project schedules. It is more appropriate to calculate and apply the cost per
2 attachment applicable to each respective period.

3

4 **Q85. What is the correct methodology for calculating the cost per attachment?**

5 A85. First of all, EUT capital expenditures reflected in Exhibit A-12, Schedule B5.1,
6 page 2 of 2, line 13 should be excluded from the cost per attachment calculation.
7 This requires removing \$7.5 million of EUT capital for the nine months ending
8 2026 and \$6.3 million for the twelve months ending September 30, 2027.

9

10 After removing EUT capital, total capital for new markets equals \$74,477,000 for
11 the nine months ending 2026 and \$90,998,000 for the twelve months ending
12 September 30, 2027. These amounts should then be divided by the forecasted
13 number of attachments, excluding EUT attachments, for the corresponding
14 periods—7,474 attachments for the nine months ending 2026 and 11,862
15 attachments for the twelve months ending September 30, 2027 (see Exhibit S-17.2
16 DTE Gas’s Audit Response CLC-2.1 in Witness Creisher Exhibit: S-17.2).

17

18 For the nine months ending September 30, 2026, Witness Coppola also over-
19 estimated the number of attachments using a straight-line approach. He assumed 75
20 percent of his 10,168 attachments would be achieved through September 30,
21 however, company forecasts estimate approximately 63 percent would be achieved
22 based on historical performance. Taking 63 percent of 10,168 results in 6,406
23 attachments.

24

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1 Following this methodology results in a cost per unit (CPU) of \$9,965 for the nine
 2 months ending 2026 and \$7,671 for the twelve months ending September 30, 2027.
 3 Applying these CPU values to Witness Coppola’s attachment forecasts—6,406
 4 attachments for the nine months ending 2026 and 10,168 attachments for the twelve
 5 months ending September 30, 2027—results in capital amounts of \$71,335,790 and
 6 \$84,298,728, respectively, for New Market Attachments including EUT. As shown
 7 in the table below, Witness Coppola’s recommended attachment reductions result
 8 in a disallowances of \$10,641,210 for the nine months ending September 30, 2026
 9 and \$12,999,272 for 12 months ending September 30, 2027. This calculated
 10 outcome is more consistent with Witness Creisher’s methodology.

11

12 **Table 2. Corrected Calculation Using Witness Coppola’s Recommended**

13 **Attachment Target Reduction**

		9 Months Ending Sept 30, 2026	12 months Ending Sept 30, 2027
1	EUT Capital as filed	\$7,500,000	\$6,300,000
2	New Market (NM) Capital as filed	\$74,477,000	\$90,998,000
3	Total Capital in Exhibit A-12, Schedule B5.1, page 2 of 2, line 13 (line 1 + line 2)	\$81,977,000	\$97,298,000
4	Forecasted New Attachments Excluding EUT's	7,474	11,862
5	CPU Excluding EUT Capital (line 2 divided by line 4)	\$9,965	\$7,671
6	AG Proposed Attachment Target	6,406	10,168
7	NM With AG Proposed Attachment Target (line 5 * line 6)	\$63,835,790	\$77,998,728
8	Total NM and EUT With AG Proposed Attachment Target (line 1 + line 7)	\$71,335,790	\$84,298,728
9	Difference (line 8 – line 3)	(\$10,641,210)	(\$12,999,272)

14

15 **Q86. In total, how much do Witness Coppola’s errors overstate his recommended**
 16 **disallowance for 1,727 attachments in 2026 and 1,678 attachments in 2027?**

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1 A86. For the nine months ending September 30, 2026, Witness Coppola's recommended
2 disallowance of \$19,406,000 is overstated by \$8,764,790 (\$19,406,000 less
3 \$10,641,210 = \$8,764,790).

4

5 For the twelve months ending September 30, 2027, Witness Coppola's
6 recommended disallowance of \$13,870,000 is overstated by \$870,728
7 (\$13,870,000 less \$12,999,272 = \$870,728).

8

9 The table above is simply correcting Witness Coppola's forecast errors to illustrate
10 the magnitude of the multiple mistakes. The Company maintains the capital
11 forecasts of \$81,977,000 for the nine months ending September 30, 2026, and
12 \$97,298,000 for the twelve months ending September 30, 2027.

13

14 **Q87. In summary, do you agree with Witness Coppola's recommendations to**
15 **reduce forecasted attachments and capital?**

16 A87. No, the Company maintains the forecast of 11,895 attachments for 2026 and 11,846
17 attachments for 2027 and associated capital expenditures. Witness Coppola relies
18 on historical averages in isolation. This approach fails to account for approved and
19 active expansion programs, as well as forecast period economic and construction
20 trends that materially influence future attachments. Specifically, in the absence of
21 service-territory-specific forward-looking data, statewide housing starts and
22 average gas penetration serve as reasonable leading indicators for forecasting
23 purposes. These indicators are used in combination with historical experience to
24 forecast new construction. Forecasts of proactive attachments rely on historical
25 experience supplemented by project-specific information. The forecast is clearly

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1 segmented by distinct, non-overlapping attachment categories, and no evidence of
2 double counting has been identified. In addition, the Company rejects Witness
3 Coppola's characterization of limited growth in the Upper Peninsula and Detroit,
4 citing recent attachment and community expansion activity that demonstrates
5 continued and meaningful growth.

6
7 Furthermore, Witness Coppola's mathematical errors grossly overstate the
8 disallowance recommendation by eliminating EUT capital costs and incorrectly
9 calculating cost per attachment for the appropriate time periods; therefore, it cannot
10 be relied upon.

11

12 Finally, any reduction in the attachments forecast would result in a reduction in the
13 sales forecast, as attachments have a direct impact on sales.

14

15 City of Ann Arbor

16 **Q88. What are Witness Walsh's recommendations concerning the Company's**
17 **Customer Attachment Program?**

18 A88. Witness Walsh recommends that the Commission substantially reform or eliminate
19 the Company's Customer Attachment Program (CAP). He asserts that the current
20 program design shifts a material portion of the costs and risks associated with new
21 customer attachments to existing customers. Witness Walsh contends that CAP
22 relies on overly optimistic assumptions regarding long-term customer usage and
23 retention by not adequately accounting for declining gas demand. Based on these
24 concerns, he recommends eliminating or reducing line extension allowances,
25 shortening the payback period used to evaluate customer attachments, and

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1 increasing required upfront CIAC for new attachments to a minimum of 75 percent
2 (Walsh, pg. 73-74).
3

4 **Q89. Describe what Witness Walsh refers to as a “line extension allowance”.**

5 A89. Witness Walsh explains that under the Company’s Customer Attachment Program,
6 a “line extension allowance” is the portion of gas line extension costs for new
7 customer attachments that is not paid by the new customer, but instead is recovered
8 from existing customers through rates. He identifies this allowance as a key feature
9 of CAP that shifts costs associated with new attachments to existing customers
10 (Walsh, pg. 73, lines 10-14).
11

12 **Q90. Do you agree with Witness Walsh’s description of a “line extension
13 allowance”?**

14 A90. No, I do not. While Witness Walsh characterizes a line extension allowance as the
15 portion of construction costs that is capitalized and placed into rate base, implying
16 that existing customers pay for that amount, this description is incomplete and
17 inaccurate because it omits the purpose and design of the Customer Attachment
18 Program (“CAP”). Under CAP, the allowance represents the financed portion of a
19 new attachment that is supported by projected revenues from the new customer or
20 customers. This financed portion is calculated as stated in Rate Book section C8.9
21 and includes a Commission approved carrying cost rate. Together with any CIAC,
22 the allowance is structured to ensure the project is economic and results in no net
23 cost to existing ratepayers.
24

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1 **Q91. What would be the impact to the customer contribution (CIAC) of**
2 **significantly reducing or eliminating this financing mechanism (line extension**
3 **allowances)?**

4 A91. Witness Walsh proposes to prohibit line extension allowances entirely, requiring
5 new customers to make an upfront payment for the full cost of connection to the
6 gas distribution system.

7

8 **Q92. Do you agree with Witness Walsh that the Commission prohibit line extension**
9 **allowances entirely (Walsh, pg. 72, lines 9-10), requiring new customers to pay**
10 **the full cost of connection?**

11 A92. No. This proposal is inconsistent with long-standing Commission policy,
12 unsupported by the record, and contrary to Michigan's public interest—particularly
13 with respect to affordability and access to essential energy services.

14

15 First, the Michigan Public Service Commission has previously approved the
16 Customer Attachment Program (CAP) as a long-standing and well-established
17 mechanism designed to balance system growth, customer choice, and appropriate
18 cost recovery. The CAP exists precisely to ensure that gas system expansion can
19 occur without shifting costs to existing customers, while simultaneously providing
20 a reasonable financing pathway for new customers seeking access to natural gas
21 service. Eliminating the CAP would upend this carefully calibrated balance that the
22 Commission has repeatedly found to be just and reasonable.

23

24 Second, the CAP is not unique to DTE Gas. Comparable line extension allowance
25 programs are utilized by at least five other Michigan gas utilities, reflecting a shared

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1 regulatory understanding that system expansion should be structured in a way that
2 promotes growth while maintaining fairness between new and existing customers.

3

4 Third, Witness Walsh's assertion that eliminating line extension allowances is
5 "consistent with many other states" is not supported by the evidence. As he
6 acknowledges in his direct testimony (page 72, line 11), only four states have
7 adopted the practice he endorses, implying that the remaining 46 states have not
8 done so. Reliance on such a limited subset of jurisdictions does not establish a
9 national consensus and provides no basis for abandoning Michigan's long-standing
10 regulatory approach, particularly where the Commission has already found
11 Michigan's framework to be reasonable and effective.

12

13 Fourth, prohibiting line extension allowances would have serious affordability and
14 equity consequences. Requiring new customers to pay the full, upfront cost of
15 connection would create a significant financial barrier to access, particularly for
16 customers in underserved and lower-income communities. The CAP provides a
17 mechanism that enables these customers to obtain gas service without imposing
18 higher upfront costs, while still ensuring that expansions are not subsidized by
19 existing customers. Eliminating the CAP would therefore restrict access to
20 affordable energy.

21

22 Finally, Witness Walsh's proposal fails to acknowledge the fundamental purpose
23 of the CAP: it is not a subsidy, but a **financing and cost allocation tool** that aligns
24 system expansion with customer usage and revenue recovery over time. Removing

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1 this tool would not improve cost causation or fairness; instead, it would
2 unnecessarily limit customer opportunity.

3

4 For these reasons, Witness Walsh's recommendation to eliminate the CAP and
5 require full upfront payment for line extensions should be rejected. The CAP
6 remains a Commission-approved, widely used, and effective program that
7 appropriately balances affordability, equity, and cost recovery for Michigan gas
8 customers.

9

10 **Q93. What is the basis for Witness Walsh's recommendation to shorten the**
11 **recovery period in the CAP?**

12 **A93.** Witness Walsh recommends shortening the CAP recovery period to seven years
13 based on his view that a twenty-year payback horizon increases the risk that
14 projected revenues from new customers may not be realized (Walsh, pg.72, lines
15 15-16). His recommendation reflects a policy judgment regarding assumed
16 long-term demand uncertainty rather than evidence that the Company's CAP
17 methodology is inconsistent with Commission-approved practice. In support of this
18 recommendation, Witness Walsh relies on an assumed one percent annual decline
19 in natural gas demand cited from the Company's Gas Delivery Plan. That figure,
20 however, represents an average across the existing customer base and reflects
21 historical efficiency improvements and changes in building stock. Witness Walsh
22 does not demonstrate that this system-wide average is representative of, or
23 appropriately applied to, the more than 10,000 new customer attachments added
24 annually through the CAP. As explained in my Direct Testimony (JLH-50, lines 1-
25 9), declining gas demand should not be considered in the CAP model, as it would

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1 occur if customers chose to invest in an alternative heating source, after already
2 investing in converting to natural gas, or as a result of EWR from replacing
3 appliances. Customers who convert to natural gas from higher-cost fuels (e.g.
4 propane) either invest in new, high efficiency appliances or invest in retrofitting
5 existing appliances that have a substantial remaining life. Accordingly, Witness
6 Walsh's recommendation to shorten the CAP recovery period is based on applying
7 a system-wide average demand decline to new customer attachments and on policy
8 considerations regarding risk allocation, rather than on evidence that the
9 Company's current twenty-year recovery period is unreasonable or unsupported.

10

11 **Q94. Do you agree with Witness Walsh's adjustment to shorten the recovery period**
12 **in the Customer Attachment Program?**

13 A94. No. This adjustment is based on an incorrect assertion regarding declining gas
14 demand from newly attached customers. It is not reasonable that newly connected
15 customers will experience the same one percent EWR as the broader existing
16 customer base (as explained above), and even more unreasonable that they will
17 convert to hybrid heat pumps given the significant additional cost required for a
18 hybrid heating solution – particularly after already making a substantial upfront
19 investment in gas piping and equipment. Please reference Witness Decker's
20 rebuttal testimony on this discussion.

21

22 Witness Walsh recommends shortening the CAP recovery period as part of a
23 broader restructuring of the CAP model. Shortening the recovery period in this
24 manner would materially increase the Fixed Monthly Surcharge for new CAP and
25 Area Expansion Project customers, reducing the affordability of gas conversions

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1 and disproportionately impacting rural and lower-income customers who benefit
2 most from lower long-term energy costs.

3
4 Shortening the term would also place an additional financial burden on
5 homeowners, thereby impacting housing affordability in Michigan. A housing
6 economics study completed in 2023, Exhibit A-37, Schedule AA5 indicates that in
7 Michigan, a \$1,000 rise in the median new home price (valued at \$375,352) would
8 push an extra 4,521 households out of the market. This increase would lead to an
9 equivalent number of households becoming disqualified for a new home mortgage.
10 The affordability of housing, particularly for first-time buyers, is challenged by the
11 dual effect of escalating mortgage interest rates and home prices.

12

13 This issue was litigated in Case No. U-21291, and in its November 7, 2024 order
14 (pp. 246–247), the Commission agreed with DTE Gas that a 20-year period is
15 appropriate.

16

17 **Q95. Do you agree with witness Walsh that DTE Gas establish a minimum CIAC,**
18 **ensuring that every new customer pays at least a specified portion of the actual**
19 **connection cost regardless of projected revenues? (Walsh, pg. 72-73, lines 21-**
20 **3)**

21 A95. No. Witness Walsh’s proposal is inconsistent with Commission policy,
22 unsupported by cost-causation principles, and would disproportionately impact
23 underserved and lower-income communities.

24

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1 The Customer Attachment Program is a Commission approved line extension
2 framework that explicitly relies on projected revenues to offset construction costs.
3 This revenue-based approach ensures that new customers pay only the portion of
4 costs not supported by their expected usage, while also protecting existing
5 customers from subsidizing system expansion. A mandatory minimum CIAC
6 would disregard this Commission-approved methodology and require customers to
7 pay upfront costs even when their projected revenues fully justify the investment.

8

9 Imposing a minimum CIAC regardless of revenues would also break the link
10 between cost responsibility and customer usage, resulting in some customers
11 paying more than the costs they cause. An arbitrary minimum contribution
12 requirement would undermine cost-based allocation and is inconsistent with the
13 current commission approved CAP model program.

14

15 Moreover, the proposal would have a disproportionately adverse impact on
16 affordability and access, particularly for customers in underserved and
17 lower-income communities. By creating an unavoidable upfront financial barrier, a
18 minimum CIAC would limit access to gas service even where extensions are
19 economically justified and consistent with prudent system growth—an outcome
20 contrary to the Commission’s broader public-interest objectives.

21

22 Finally, the existing CAP already satisfies the Commission’s requirement that
23 system expansions not be subsidized by existing customers. A minimum CIAC
24 provides no additional customer protection and instead shifts costs unnecessarily
25 onto new customers.

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2

For these reasons, establishing a minimum CIAC regardless of projected revenues would be unjust, unreasonable, and inconsistent with long-standing Commission policy.

4

5

6

Q96. Do you agree with Witness Walsh that new customers should be required to guarantee revenues supporting their allowance calculation?

7

8

A96. No. I do not agree with Witness Walsh's recommendation to require new customers to guarantee revenues supporting their allowance calculation. Walsh proposes that the Company "require new customers to guarantee revenues supporting their allowance calculation, for example through a clawback provision," based on his concern that customers may reduce usage or disconnect before projected revenues are realized (page 73, lines 4–5). The Company disagrees that such an asymmetric revenue guarantee is necessary or appropriate, as it would impose non-standard obligations on customers, depart from traditional utility ratemaking principles under which customers pay for actual usage, and could discourage economically efficient customer attachments.

9

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19

Q97. Do you agree with the assertion on page 64 of Witness Walsh's testimony that capital costs over and above the customer contribution are included in rate base and financed by existing customers?

20

21

22

A97. No. Witness Walsh's testimony is misleading because it omits a key element of DTE Gas's tariffed cost-recovery framework. While he asserts that costs not recovered through CIACs are added to rate base, this characterization fails to acknowledge that DTE Gas's tariff includes a Commission-approved carrying cost

23

24

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1 that applies to customer-related investments, including new service installations.
2 The presence of this carrying cost ensures that the Company is recovering financing
3 costs consistent with Commission-approved tariff provisions and reflects the time
4 value of money and financing costs associated with construction expenditures
5 incurred prior to recovery.

6

7 **Q98. Do existing customers subsidize new attachment customers?**

8 A98. No. As explained above, existing customers are protected by CAP's design. Any
9 CAP shortfall is recovered from new attachment customers through CIAC and
10 Fixed Monthly Surcharges, not existing customers. Additionally, the Company
11 models CAP revenue conservatively—CAP revenues are held at today's
12 distribution rates for twenty years and if future rates are higher than assumed, the
13 additional revenues are a buffer that benefits existing customers, not CAP
14 customers. For these reasons, Witness Walsh's claim that existing customers are
15 subsidizing newly attached customers is not supported by how CAP actually
16 operates.

17

18 **Q99. Do new customer attachments provide a benefit to existing customers?**

19 A99. Yes. Future rate increases are spread across a larger number of customers and can
20 reduce the impact to each individual customer. Further, some community
21 expansions include components that enhance overall system resiliency and
22 reliability through integrating systems, which provides benefits to both new and
23 existing customers.

24

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1 In summary, the CAP is designed to enable the expansion of cleaner, safer, more
2 reliable, and more affordable energy to new customers with a financing mechanism.
3 Under the CAP, the costs of installing the necessary gas facilities for expansions
4 are charged to new customers and the costs are balanced by the revenue generated
5 by the newly attached customers over a 20-year period. The CAP protects existing
6 customers from subsidization, and existing customers benefit from these new
7 attachments.

8

9 MEC

10 **Q100. What are Witness Napoleon's recommendations concerning the Company's**
11 **Customer Attachment Program?**

12 A100. Witness Napoleon recommends multiple changes to the Company's Customer
13 Attachment Program that would materially alter its assumptions, methodology, and
14 capital recovery outcomes. She asserts that the CAP tariff effectively provides no-
15 charge service line installations below 400 feet (Napoleon, pg. 45, lines 8-11),
16 challenges the Company's forecasting methodology for new construction and
17 customer attachments as overly optimistic (Napoleon, pg. 62, line 6), claims that
18 DTE Gas did not comply with the Order in Case No. U-21291 (Napoleon, pg. 40,
19 lines 3-14), and recommends revising the CAP to account for declining gas demand
20 and electrification risk, including shortening the Commission-approved 20-year
21 evaluation period. Witness Napoleon also recommends lower residential
22 consumption assumptions for new attachments and reducing the assumed adoption
23 rate for Area Expansion Projects from 90 percent to 77 percent based on a limited
24 set of older projects. Consistent with these assumptions, she proposes
25 disallowances for specific projects, including Peach Ridge, Austin, and US-2 AEPs,

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1 and recommends capping overall CAP-related capital spending at 2025 levels.
2 Finally, she concludes that the CAP and CIAC methodology results in subsidization
3 by existing customers and recommends adjustments to prevent such alleged cost
4 shifting (Napoleon, Direct, pg. 63, lines 6-22).

5

6 **Q101. Do you agree with Witness Napoleon’s statement that DTE Gas provides a new**
7 **attachment at no charge to the customer if the length of the connection is less**
8 **than 400 feet (Napoleon, pg. 51, lines 1-11)?**

9 A101. No. Witness Napoleon’s statement is incorrect, and demonstrates a lack of
10 understanding of the Company’s CAP. That characterization does not accurately
11 reflect the CAP tariff design or customer cost responsibility. Customers remain
12 responsible for the cost of their required service line as part of the project regardless
13 of length. Rate Book Section C8.5 does not establish a free service line allowance
14 up to 400 feet. Rather, it defines the Service Line Limit for determining whether an
15 additional Excessive Service Line Fee applies. The 400-foot threshold for a single
16 service line functions solely as the point at which the Excessive Service Line Fee
17 may be assessed when service line requirements exceed standard parameters, and
18 that fee applies in addition to, not in lieu of, the service line costs otherwise borne
19 by the customer. Accordingly, the absence of an Excessive Service Line Fee below
20 400 feet does not eliminate the customer’s obligation to pay for their service line.

21

22 **Q102. Does DTE Gas’s methodology for forecasting new construction result in overly**
23 **optimistic forecasts (Napoleon, pg. 44, lines 3-14)?**

24 A102. No. To forecast New Construction attachments, DTE Gas does not employ an
25 overly optimistic methodology. Historical evidence shows that Global Insights has

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1 consistently under-forecasted New Construction attachments in DTE Gas’s service
2 territory prior to adjustment. From 2021 through 2024, actual attachments exceeded
3 the Global Insights forecast by approximately 12 to 26 percent annually,
4 demonstrating a consistent downward bias. While Napoleon states that averaging
5 Global Insights with historical actuals “increases” the forecast by 10 to 30 percent
6 (Napoleon, pg. 44, lines 7-8), this characterization omits the critical context that
7 Global Insights has repeatedly understated observed demand. The averaging
8 methodology is therefore a corrective adjustment, not an optimistic bias, as it
9 anchors forecasts to empirical performance rather than reliance on a single external
10 housing model. This is confirmed by 2025 results, where the averaged forecast of
11 6,475 New Construction attachments closely aligned with the actual outcome of
12 6,630 attachments, resulting in a variance of approximately 2 percent.

13

14 **Q103. Did DTE Gas comply with the Commission's directives from Case No. U-21291**
15 **to consider declining gas demand and energy transition considerations**
16 **(Napoleon, pg. 40, lines 3-14)?**

17 A103. Yes. As explained in my Direct Testimony (JLH-50, lines 1-9), declining gas
18 demand should not be considered in the CAP model, as it would occur if customers
19 chose to invest in an alternative heating source, after already investing in converting
20 to natural gas, or as a result of EWR from replacing appliances. Customers who
21 convert to natural gas from higher-cost fuels (e.g. propane) either invest in new,
22 high efficiency appliances or invest in retrofitting existing appliances that have a
23 substantial remaining life. In both of these cases, over the twenty years included in
24 the CAP model, these customers are unlikely to make another investment to switch
25 fuels again or see declining demand from EWR. To further support this, in my

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1 direct testimony (JLH-48, lines 5-20) I explained that the Company engaged an
2 independent third-party to assess Michigan residents' energy preferences (Exhibit
3 A25 — Electrification Consideration Study) which further informed the
4 Company's planning assumptions. That research, along with observed customer
5 behavior, demonstrates continued demand for natural gas—particularly in
6 underserved communities—driven by affordability and cost savings relative to
7 alternative energy sources.

8

9 **Q104. What is the scope and purpose of the CAP model?**

10 A104. The Michigan Public Service Commission has previously approved the CAP as a
11 long-standing program intended to balance system growth, customer choice, and
12 cost recovery. The CAP is not unique to DTE; comparable programs are utilized by
13 five other Michigan utilities. The CAP is intended to ensure that new customer
14 attachments are financially self-supporting and do not impose unrecovered costs on
15 existing customers. The CAP provides a structured mechanism for financing new
16 service while accounting for project specific costs and revenues. The CAP also
17 incorporates conservative assumptions, including the use of current distribution
18 rates over the evaluation period, which limits credited revenues and protects
19 existing customers.

20

21 **Q105. Do you agree with Witness Napoleon's recommendation to revise the CAP**
22 **model methodology due to declining gas demand and electrification risk**
23 **(Napoleon, pg. 41, lines 3-6)?**

24 A105. No. DTE Gas does not agree with Witness Napoleon's recommendation to revise
25 the Customer Attachment Program model methodology.

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1

2 Witness Napoleon bases her recommendation on broad, system-level
3 decarbonization and electrification considerations – for which she presents no
4 credible support. In particular, on page 46, lines 9–13, Witness Napoleon states that
5 future gas demand may differ from historical demand and that competition from
6 more efficient electric alternatives could cause customers to leave the gas system
7 earlier than DTE assumes. She also cites observed declines in average usage per
8 customer across the gas system, stating on page 47, lines 4–7, that DTE projects
9 continuing declines in gas usage per customer.

10

11 These arguments reflect policy-level concerns regarding long-term system-wide
12 evolution across 1.3 million customers rather than a demonstrated deficiency in the
13 CAP model’s design or application. Accordingly, DTE Gas does not agree that the
14 concerns cited by Witness Napoleon warrant revisions to the CAP model
15 methodology. Please reference Company Witness Decker’s rebuttal testimony for
16 further discussion related to declining gas demand and electrification.

17

18 **Q106. Do you agree with witness Napoleon’s recommendation to revise the 20-year**
19 **term in the CAP model used to calculate the CIAC? (Napoleon, pg. 47, line 7**
20 **through pg. 48 line 8)?**

21 A106. No. The 20-year period that the Company employs is consistent with the
22 Commission-approved CAP and is the same period used by the five other Michigan
23 utilities participating in the CAP since the 1990s. Additionally, Witness Napoleon
24 ignores the reality that existing homes will remain viable for more than twenty
25 years, and as explained above, fails to consider that CAP customers are typically

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1 converting from higher-cost fuels (e.g., propane) and making a substantial upfront
2 investment in gas piping and equipment. It is not realistic to assume that large
3 numbers of these customers will undertake a second major conversion (to
4 all-electric) within the 20-year period. For further discussion of the term, please
5 reference my rebuttal to Witness Walsh. Witness Napoleon does not propose an
6 alternative term or demonstrate that the existing term is unreasonable.

7

8 **Q107. Do you agree with Witness Napoleon that DTE Gas assumes unrealistically**
9 **high residential customer consumption levels above recent historical average**
10 **consumption (Napoleon, pg.41, lines 16-18)?**

11 A107. No. Witness Napoleon relies on an assumed annual usage level of approximately
12 90 Mcf derived from historical system level averages from 2020-2024 (Napoleon,
13 pg. 50, lines 7–10). That figure reflects normalized consumption for approximately
14 1.3 million existing residential customers over that time period, not expected usage
15 for new attachments. Witness Chapel’s testimony does not address new customer
16 consumption assumptions in isolation (Chapel, Direct, pp. 11–19).

17

18 Moreover, the record includes testimony supporting higher expected consumption
19 for conversion customers. Witness Walsh supports an annual usage level of
20 approximately 121 Mcf for conversion customers in rural areas with older homes
21 as a starting point (Walsh, pg. 65, lines 18 through pg. 66, lines 1-7).

22

23 **Q108. What number of total potential customers does Witness Napoleon recommend**
24 **be used to calculate CIACs for Area Expansion Projects (AEPs)?**

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1 A108. Witness Napoleon proposes a 77 percent factor be used to determine the number of
2 customers for an AEP, rather than the Company's 90 percent assumption
3 (Napoleon, pg. 63, lines 6-7). This is derived from the performance of a limited
4 subset of AEPs—specifically, ten projects that began in 2020 (Napoleon, pg. 55,
5 lines 6-7). —and is applied as a uniform adjustment across all AEPs, regardless of
6 project-specific characteristics or circumstances.

7

8 **Q109. Do you agree with this recommendation?**

9 A109. No. Attachment outcomes from ten AEPs initiated in 2020—during a period
10 marked by atypical economic and construction conditions—do not provide a
11 sufficient analytical basis for redefining CIAC assumptions for all current and
12 future AEPs. This approach represents a generic, backward-looking adjustment
13 rather than a forward-looking, project-specific forecast methodology.

14

15 DTE Gas's existing CIAC framework already incorporates reasonable mechanisms
16 to address forecast risk, including spreading customer attachments over multiple
17 years and recognizing that not all potential customers connect in the initial year of
18 service. Furthermore, Witness Napoleon acknowledges that customer adoption
19 rates for 2024 projects are at 102 percent (Napoleon, pg.56, lines 19-20), which is
20 a more relevant indicator of project performance than interim, in-year attachment
21 levels.

22

23 **Q110. Do you agree with Witness Napoleon that DTE Gas overestimates the number**
24 **of new customers that will connect to AEPs, (Napoleon, pg. 41, lines 19-21)?**

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1 A110. No. Witness Napoleon emphasizes ultimate saturation levels from older projects
2 while discounting recent evidence of strong customer commitments and adoption
3 trends.

4
5 As stated above, Witness Napoleon acknowledges that customer adoption rates for
6 2024 projects were 102 percent (Napoleon, pg.56, lines 19-20). In addition, as
7 reflected in the Community Expansion segment, customer sign-ups in 2025 totaled
8 2,226 compared to a goal of 1,988, exceeding the target by approximately 12
9 percent.

10

11 As stated in my testimony, a sign-up forms a contract between the customer and
12 the Company and indicates significant obligations for both parties; therefore, it is
13 appropriate to reference sign-ups alongside installation activity when evaluating
14 customer adoption rates for AEPs. Installations are dependent on construction
15 schedules, project completion timing, weather conditions, and customer conversion
16 behavior, which may extend across calendar years.

17

18 For example, the largest Community Expansion project, Austin, was completed in
19 late October. While customer commitments for that project reached 940, exceeding
20 the goal of 889, a portion of those customers are expected to convert in subsequent
21 periods as they exhaust existing fuel sources (propane) during the winter season.
22 Meter installations are not typically scheduled during periods of peak cold weather
23 to avoid disrupting an existing heat source, and winter weather conditions can also
24 limit construction activity and access in certain locations. This carryover of
25 installations into later calendar years is an expected and recognized outcome of

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1 construction timing and customer conversion patterns, not evidence of systematic
2 overestimation of customer adoption.

3

4 **Q111. Do you agree with Witness Napoleon that the Commission should not approve**
5 **the \$912,000 previously disallowed for Peach Ridge (Napoleon, pg. 58, lines 1-**
6 **2)?**

7 A111. No, I do not. The record shows that Peach Ridge has achieved approximately 96
8 percent of its forecasted adoption through August 2025, (Huffman, JLH 47, line
9 23) demonstrating that the Company's original planning assumptions were
10 reasonable and prudent. Since initial filing, Peach Ridge has continued to add
11 customers, further reinforcing that adoption is progressing as expected. Currently,
12 the Peach Ridge project is in Year 2; per the approved CAP, the targeted adoption
13 is 75 percent. For Peach Ridge to date (March 23, 2026), that equates to 369, and
14 357 have been achieved (97 percent). The total target for the project is 493, meaning
15 the project is just over 72 percent subscribed compared to the 75 percent target. The
16 fact that the project has not yet reached 90 percent of its ultimate adoption potential
17 reflects the normal timing of customer attachments over multiple years rather than
18 evidence of imprudence or forecast failure.

19

20 **Q112. What is Witness Napoleon recommending for Austin AEP?**

21 A112. Witness Napoleon recommends a \$3,063,821 disallowance of Austin AEP capital,
22 citing overly optimistic customer attachment and consumption assumptions that she
23 claims would shift costs to existing customers (Napoleon, pg. 63, lines 3-5).

24

25 **Q113. Do you agree with this recommendation?**

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1 A113. No. Witness Napoleon’s recommendation is based on lower consumption than
2 modeled and an assumed 77 percent adoption rate for the Austin AEP. As discussed
3 above, the Company stands by the consumption assumption in the CAP and the
4 recommended disallowance should be ignored. Furthermore, early adoption for the
5 Austin AEP exceeded first-year targets, undermining the basis for a reduced
6 adoption assumption. Actual early adoption is exceeding expectations, with a 940
7 customer adoption rate compared to a first-year target of 889. This strong initial
8 performance demonstrates that customer adoption is ahead of schedule and does
9 not support the use of a reduced adoption assumption for the Austin AEP.
10 Furthermore, as explained above, the 77 percent is based on a subset of older
11 projects; 2024 projects provide better insight into adoption rates into the future.

12

13 **Q114. Does the Austin project benefit existing customers?**

14 A114. Yes. The Austin Project benefits existing customers by enhancing system reliability
15 and resiliency through the integration of three major systems, Grand Rapids,
16 Muskegon, and Big Rapids, which were previously unconnected portions of the gas
17 system. This integration increases redundancy and operational flexibility, allowing
18 the Company to maintain reliable service during peak demand conditions and to
19 reroute gas during outages or maintenance activities. These system enhancements
20 strengthen long-term system integrity and reduce reliability risks for existing
21 customers.

22

23 **Q115. What is Witness Napoleon recommending for US-2 AEP?**

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1 A115. Witness Napoleon recommends a \$542,242 disallowance of US-2 AEP capital,
2 based on the same concerns identified for the Austin AEP (Napoleon, pg. 63, lines
3 3-5).

4
5 **Q116. Do you agree with this recommendation?**

6 A116. No. For the same reasons stated above with respect to the Austin AEP, early
7 customer adoption for the US-2 AEP is exceeding expectations, with 60 customers
8 signed up compared to a first-year target of 53; therefore, a reduced adoption
9 assumption is not supported. In addition, as with Austin, the Company stands by
10 the consumption assumption in the CAP.

11

12 **Q117. In summary, what is Witness Napoleon's recommended overall capital**
13 **adjustment?**

14 A117. Witness Napoleon recommends several capital adjustments, first capping overall
15 spend at 2025 levels and then adjusting for Austin and US-2 AEPs (Napoleon, pg.
16 63, lines 3-5). A few pages prior she recommends an adjustment for Peach Ridge
17 as well, although not captured in the summary recommendations (Napoleon, pg. 58
18 lines 1-2).

19

20 **Q118. Do you agree with this recommendation?**

21 A118. No. Witness Napoleon's proposed adjustments reflect a disagreement with the
22 CAP's policy design rather than evidence of imprudence or non-compliance. Her
23 adjustment relies on a small subset of covid-era projects and generalized
24 assumptions that are inconsistent with the CAP's design, which expressly allows
25 attachments to mature over time and includes conservative protections for existing

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1 customers. Witness Napoleon has not shown that the Company's assumptions were
2 unreasonable or that the Austin AEP, US-2 AEP, or New Market Attachments
3 failed to comply with the CAP framework, and DTE Gas therefore does not agree
4 that the Commission should adopt the proposed disallowance.

5

6 **Q119. Does DTE Gas's CAP and CIAC methodology result in new attachment**
7 **subsidization by existing customers?**

8 A119. No. Witness Napoleon's recommendation is inconsistent with the Commission-
9 approved CAP framework, the actual characteristics of CAP customers, and the
10 conservative revenue assumptions in the CAP model that protect existing
11 customers. The Company's CAP model already incorporates features that protect
12 existing customers from the risks Witness Napoleon describes. Please see my
13 rebuttal to Witness Walsh for additional discussion related to declining gas demand,
14 subsidization protections, and benefits of new attachments to existing rate payers.

15

16 FLO

17 **Q120. Do you agree with Witness Kinkhabwala that slower or declining population**
18 **growth will negatively affect the forecast of future new connections**
19 **(Kinkhabwala, pg. 31, line 10)?**

20 A120. No, I do not. While population trends are one factor in forecasting customer growth,
21 they are not determinative on their own and should not be viewed in isolation.

22

23 First, new gas connections are more directly correlated with housing development
24 patterns, customer fuel choice, and attachment opportunities in existing structures
25 than with aggregate population growth alone. Even in periods of flat or declining

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1 population, service territory-specific factors such as household formation,
2 redevelopment, infill construction, and commercial activity can sustain connection
3 opportunities. Population decline at the state or regional level does not preclude
4 localized growth within the Company’s service territory.

5
6 Second, forecasts of new connections already incorporate forward-looking housing
7 start data, market share assumptions, and natural gas penetration rates, which
8 inherently reflect demographic conditions. As a result, the effect of slower
9 population growth is embedded in the underlying economic and housing inputs
10 used in the forecast. Treating population trends as an additional, independent
11 downward pressure risks double-counting their impact.

12
13 Third, the Company’s forecast is conservative with respect to the source of future
14 connections. Beginning in 2026 and beyond, new construction is projected to
15 account for approximately 53 percent of total new connections, with the remaining
16 47 percent coming from existing structures. This assumption is materially more
17 conservative than historical experience: from 2017 through 2025, new construction
18 accounted for an average of approximately 69 percent of all new connections. By
19 assuming a significantly lower reliance on new construction and a greater share of
20 attachments from the existing building stock, the forecast already reflects caution
21 regarding future development trends and demographic uncertainty, as reflected in
22 the discovery response to MECCUBDG-3 and summarized in Witness Creisher’s
23 Exhibit S-17.3.

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1 Finally, Witness Kinkhabwala's position implicitly assumes a one-to-one
2 relationship between population change and gas connections, which oversimplifies
3 customer behavior and market dynamics. Customer choice, redevelopment activity,
4 infrastructure availability, and local economic conditions all influence connection
5 decisions and may offset or outweigh population effects over the forecast horizon.
6 Accordingly, while population trends provide useful context, they do not, by
7 themselves, support the conclusion that the Company's forecast of future new
8 connections is overstated or unreasonable. A comprehensive and reasonable
9 forecast must consider the full set of housing, market, and behavioral drivers rather
10 than relying on population growth as a singular explanatory variable.

11

12 **Q121. Do you agree with Witness Kinkhabwala's recommendation that the**
13 **Commission should disallow expenses relying on connection rates higher than**
14 **historic levels for new customer attachments, based on anticipated**
15 **electrification and declining future gas connections? (Kinkhabwala, pg. 78,**
16 **lines 19-22)**

17 A121. No, I do not. As discussed in above rebuttal, for customer attachments, it is more
18 appropriate to incorporate forward looking forecast assumptions rather than solely
19 relying on history. As also described above and in Witness Decker's rebuttal
20 testimony, the Company does not anticipate electrification or declining gas demand
21 to negatively impact customer attachments, particularly in the next few years.

22

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1 **SECTION 5: PUBLIC AWARENESS PROGRAM REBUTTAL**

2 Attorney General

3 **Q122. What adjustment is Witness Coppola recommending for the public awareness**
4 **program (Coppola, Direct-119, lines 12-19, Direct-120, lines 1-17, and Direct-**
5 **121, lines 1-3))?**

6 A122. Witness Coppola recommends that the Commission approve only a \$1 million
7 increase for the Public Awareness Program in the projected test year
8 and disallow the remaining \$1 million of the Company's proposed increase. This
9 would raise total annual program spending to approximately \$1.5 million, which he
10 characterizes as a tripling of prior funding and sufficient to enhance awareness
11 without imposing undue cost on customers.

12

13 **Q123. Do you agree with Witness Coppola's adjustment to funding?**

14 A123. No. Witness Coppola's recommendation focuses solely on reducing the funding
15 level without consideration of the safety incidents, customer behavior gaps, and
16 research-driven communication needs that the Company identified in its direct
17 case. Witness Coppola's proposal to limit the program's expansion to \$1 million
18 does not align with what is required to meaningfully influence customer behavior
19 related to natural gas safety. The Company's proposed \$2 million increase was not
20 arbitrary, rather it was developed based on specific program objectives. However,
21 arbitrarily reducing the increase, as Witness Coppola proposes, would eliminate
22 specific gas safety programs and activities – to the detriment of customer safety.
23 Further, Witness Coppola does not identify any specific expense as imprudent or
24 unnecessary.

25

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1 As outlined in my testimony, the Company has experienced multiple 2025 incidents
2 in which customers and the affected public smelled gas but did not call DTE Gas,
3 resulting in explosions, injuries, and fatalities. These cases clearly demonstrate that
4 current communication methods are not sufficiently driving the necessary
5 behavioral response.

6
7 To address this gap, the Company is proposing to enhance its efforts to include
8 television, radio, digital media, a schools safety program, and expanded efforts on
9 activations, CO detectors and direct mail. These channels were not selected
10 arbitrarily; they reflect the methods identified by the Company as critical to
11 reaching customers and closing identified gaps based on customer research.

12
13 The proposed \$2 million increase is the minimum level required to support a
14 sustainable, broad reach, multichannel safety campaign with a frequency capable
15 of achieving the behavioral change necessary to reduce the likelihood of future
16 incidents. A \$1 million level would be insufficient to provide the frequency,
17 coverage, or reach required for effective mass media safety messaging. This would
18 result in a 64% reduction in mass media investment, materially limiting reach and
19 frequency and significantly diminishing overall impact. It is important to note that
20 mass media is inherently costly, and this level of investment has historically been
21 out of reach, making the \$2 million proposal the first opportunity to execute a
22 campaign at the scale required for impact.

23

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1 In addition, the \$1 million scenario would require scaling back
2 the schools program, reducing participation by approximately 40%, thus limiting
3 our ability to engage students and communities at the intended scale.

4

5 **Q124. Has Staff provided any recommendations regarding the Company’s Public**
6 **Awareness campaign?**

7 A124. Yes. On April 1, 2026, MPSC Staff provided DTE Gas the following
8 recommendation (Exhibit A-37, Schedule AA6, Staff Recommendation) as it
9 relates to our public awareness campaign:

10

11 “Staff makes the following recommendations regarding DTE’s Public Awareness
12 Program: evaluate, enhance, and improve metrics for monitoring the program
13 effectiveness to ensure the message content, frequency of messaging, and media
14 used are as comprehensive as necessary to effectively reach all stakeholders in the
15 areas in which DTE transports gas. Staff further recommends that DTE document
16 its evaluation and any program enhancements to demonstrate continued compliance
17 with the public awareness regulations and the effectiveness of all enhancements.”

18

19 **Q125. What conclusion does the Company draw from Staff’s recommendations**
20 **regarding its Public Awareness campaign?**

21 A125. The Company concludes that the proposed \$2 million public awareness funding
22 proposal is appropriately calibrated to implement Staff’s recommendations and
23 support a more comprehensive and effective public awareness program.

24

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1 **SECTION 6: MARKETING O&M (DEMONSTRATING AND SELLING**
2 **EXPENSES) REBUTTAL**

3 **CUB**

4 **Q126. What are Witness Menghaney’s recommendations concerning Marketing**
5 **O&M (Menghaney, pg. 23-30)?**

6 A126. Witness Menghaney does not support DTE Gas’s proposed Marketing O&M
7 expense levels and recommends specific disallowances. Combining the
8 inflation-related disallowance and the forestry program disallowance, Witness
9 Menghaney recommends a total Marketing O&M disallowance of \$2.924 million,
10 resulting in an allowed Marketing O&M level of \$56.204 million. This is
11 “Demonstrating and Selling Expenses”, Exhibit A-13, Schedule C5.5, Line 4 of my
12 Direct Testimony.

13

14 **Q127. Do you agree with Witness Menghaney’s adjustment to inflation?**

15 A127. No, please see Q22-Q25 in Witness Shpargel’s rebuttal testimony regarding
16 inflation.

17

18 **Q128. Do you agree that Marketing is not directly related to the “day-to-day”**
19 **provision of safe and reliable gas service?**

20 A128. No. Marketing encompasses essential utility communications, including safety
21 messaging, billing information, tools and customer assistance. Additionally, it
22 includes Home Protection Plus (HPP) activities that support approximately \$108.5
23 million in HPP revenues included in this proceeding, including vendor
24 management, call center operations, and marketing costs necessary to administer
25 and sustain the program.

Line
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1

2 **Q129. Do you agree that Demonstrating and Selling expenses should only increase by**
3 **3% each year?**

4 A129. No. In fact, Demonstrating and Selling expenses increased by approximately 5.7%
5 from 2024 to 2025, exceeding a 3% growth assumption, with spending rising from
6 \$52.8 million to \$55.8 million.

7

8 **Q130. What led to the increase in Demonstrating and Selling Expenses from 2024 to**
9 **2025?**

10 A130. The primary driver of the increase is HPP marketing. Smaller items include other
11 HPP expenses, such as the call center and vendor costs. As Witness Coppola
12 pointed out in his testimony, HPP revenue grew from \$108.5 million in 2024 to
13 \$116.8 million in 2025. This jump in revenue required higher costs as well, and
14 some of these higher costs are reflected in this line item. HPP Marketing accounts
15 for marketing expenses to manage a program that is participating in an increasingly
16 competitive service contract and HVAC industry. As changes in the HVAC
17 industry are occurring through the purchases of smaller contractors by private
18 equity firms, so has the marketing by HVAC contractors. To remain competitive,
19 HPP marketing expenses have increased year-over-year as customer acquisition
20 and education have become more critical, particularly given average contract
21 growth of less than 1% over the past five years. We have expanded marketing
22 channels and partnerships to address regional differences across Michigan, and
23 investment in HPP marketing benefits DTE Gas customers by contributing
24 revenues in excess of cost that reduce rates. Therefore, applying a straight 3% year-
25 over-year does not capture the nature of the expenses captured in this line item.

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1

2 **Q131. Are there known and measurables that should also be included?**

3 A131. Yes. There are two known and measurables included in my direct testimony. One,
4 the proposed \$2 million for the Public Awareness Program, can be found in Section
5 5 of this rebuttal. The second, the forestry program, is discussed in Witness
6 Decker's rebuttal testimony.

7

8 **Q132. Do you agree with Witness Menghaney's recommendation to disallow \$2.924**
9 **million from DTE Gas's proposed Marketing O&M expenses?**

10 A132. No. Witness Menghaney recommends disallowing \$2.924 million from DTE Gas's
11 proposed Demonstrating and Selling expenses, citing concerns about inflation
12 assumptions and the inclusion of forestry program costs. However, this
13 recommendation overlooks the essential role that marketing plays in supporting
14 customer communications, safety outreach, and the Home Protection Plus (HPP)
15 program. As detailed in Company Witness Shpargel's rebuttal, the inflation
16 adjustment is addressed and justified. Moreover, the increase in Demonstrating and
17 Selling expenses, from \$52.8 million in 2024 to \$55.8 million in 2025, is primarily
18 driven by HPP related activities that support growing revenues in a competitive
19 HVAC service market. These marketing efforts are critical to sustaining a program
20 that contributes positively to the Company's overall rate structure, with revenues
21 exceeding costs and helping to reduce rates for all DTE Gas customers. Known and
22 measurable items, such as the Public Awareness Program and the forestry initiative,
23 are also appropriately included and further support the proposed expense level.

24

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1 FLO

2 **Q133. Please summarize Witness Schott’s recommendation concerning marketing**
3 **the use of gas for indoor cooking (Schott, pg. 19, lines 5-19, and pg. 55, lines 3-**
4 **5).**

5 A133. Witness Schott recommends prohibiting DTE Gas from marketing the use of gas
6 for indoor cooking citing potential health risks.

7

8 **Q134. Do you agree with this recommendation?**

9 A134. No. While Witness Schott expresses concern that natural gas stoves contribute to
10 asthma and respiratory problems, there is no consensus to substantiate that concern.
11 The World Health Organization (WHO) published a study in the Lancet in February
12 2024 (Exhibit A-37, Schedule AA1, WHO Study). This study found no statistically
13 significant correlation between gas cooking and asthma in children or adults when
14 compared to electricity. The authors caution against overinterpreting earlier studies
15 that did not adequately control for confounding factors. While gas cooking may
16 emit NO₂, the current evidence does not support a causal link to asthma in the
17 general population.

18

19 Likewise, the March 18, 2025, US Government Accountability Office (GAO) Gas
20 Stoves report (Exhibit A-37, Schedule AA2, GAO-25-107514 Report) states “there
21 is no consensus on the health effects of nitrogen dioxide emissions directly
22 attributable to gas stove cooking.”

23

24 Witness Schott recommends that DTE Gas be prohibited from marketing the use of
25 natural gas for indoor cooking, citing potential health risks. As demonstrated in the

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1 WHO study and GAO report there is no consensus on the health effects of nitrogen
2 dioxide emissions directly attributable to gas stove use. Considering this lack of
3 scientific consensus, DTE Gas will continue to responsibly highlight the benefits
4 associated with its product.

5

6 **SECTION 7: CORPORATE MEMBERSHIPS REBUTTAL**

7 FLO

8 **Q135. What are Witness Cira-Reyes’s recommendations concerning the Company’s**
9 **corporate membership costs?**

10 A135. On page 74, lines 1-16, Witness Cira-Reyes recommends that the Commission (1)
11 disallow DTE Gas’s entire \$819,886 recovery request for its American Gas
12 Association membership dues to prevent ratepayers from funding advocacy, and
13 (2) closely examine the Company’s remaining corporate membership requests and
14 reject those that either fund political advocacy or lack sufficient detail to
15 demonstrate tangible customer benefits, consistent with the Commission’s order in
16 Case No. U-21291.

17

18 **Q136. Do you agree with this recommendation?**

19 A136. No, I do not.

20

21 **Q137. Is DTE Gas requesting recovery of corporate membership dues in Case No. U-**
22 **21973?**

23 A137. Yes. The Company is requesting to recover approximately \$2.0 million in corporate
24 membership dues. Of that, the three largest corporate memberships—American

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1 Gas Association, Operations Technology Development, and Utilization
2 Technology Development—total \$1.9 million.

3

4 **Q138. Has the Company excluded lobbying or political advocacy costs from its**
5 **corporate membership recovery request?**

6 A138. Yes. The Company agrees that lobbying and political advocacy costs are not
7 recoverable from ratepayers, and those costs have been excluded from the
8 Company's request. As explained in my Direct Testimony (JLH-75 through JLH-
9 76) and supported by Company Witness Uzenski, any reported lobbying
10 component of a corporate membership is identified and removed. The amounts
11 included in Exhibit A-23, Schedule M1 are therefore net of lobbying. Accordingly,
12 Witness Cira-Reyes's recommendation to disallow AGA dues on this basis is
13 already addressed in the Company's filing, and the full \$2.0 million of corporate
14 membership costs—including \$819,886 associated with AGA—should be
15 approved for recovery.

16

17 **Q139. Has DTE Gas complied with the Commission's directive in Case No. U-21291**
18 **by disclosing its corporate memberships, itemizing the projected corporate**
19 **membership fees, and providing justifications showing why those costs are**
20 **necessary to maintain safe and reliable gas service?**

21 A139. Yes. DTE Gas has complied with the Commission's directive in Case No. U-21291
22 by fully disclosing its corporate memberships, itemizing projected membership
23 fees, and providing specific justifications demonstrating that the costs are required
24 to support safe and reliable gas service and are in ratepayers' interests. As explained
25 in Witness Huffman's direct testimony (JLH-75 through JLH-81), Exhibit A23,

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1 Schedule M1 identifies each corporate membership and includes the organization
2 name, description, benefit category, customer benefit explanation, responsible
3 business unit, and associated cost for the projected test year. Consistent with the
4 Commission’s instruction in Case No. U21291, the Company has provided
5 membership-specific justification showing why those costs are necessary to
6 maintain safe and reliable gas service.

7

8 **Q140. Does Witness Huffman’s direct testimony provide enhanced support for the**
9 **Company’s three largest corporate memberships?**

10 A140. Yes. As discussed in Witness Huffman’s direct testimony (JLH-78 through
11 JLH-81), the Company provides enhanced support for its three largest
12 memberships—American Gas Association (AGA), Gas Technology Institute–
13 Utilization Technology Development (GTI-UTD), and Gas Technology Institute–
14 Operations Technology Development (GTI-OTD) which make up approximately
15 95% of the Company’s total membership costs. These memberships support safety
16 and reliable gas service through the development and sharing of industry safety and
17 integrity standards; collaborative research and development that improves safety
18 and reduces costs; and ongoing technical and regulatory information exchange.
19 Participation in these organizations ensures alignment with evolving industry
20 standards and best practices related to pipeline design, construction, inspection, and
21 integrity management, which directly inform the Company’s leak detection,
22 integrity assessments, storage and transmission initiatives, and ongoing O&M
23 practices. GTI-UTD and GTI-OTD also enable the Company to leverage shared
24 R&D investments rather than independently developing technologies, reducing
25 costs and accelerating deployment of proven solutions.

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1

2 **Q141. Does DTE Gas’s participation in the AGA Quality Committee support the**
3 **Company’s ISO 9001-aligned quality management and operational**
4 **improvement efforts?**

5 A141. Yes. Company Witness Kehoe testifies that DTE Gas’s participation in the AGA
6 Quality Committee directly supports the Company’s ongoing development of a
7 Quality Management System guided by ISO 9001 principles. The AGA Quality
8 Committee provides an industry forum for sharing best practices among utilities
9 implementing ISO 9001-based quality frameworks, supporting improved service
10 delivery, operational risk reduction, and regulatory alignment, which aligns with
11 the Company’s obligation to provide safe and reliable natural gas service.

12

13 **Q142. The Commission has directed DTE Gas to justify why corporate memberships**
14 **are truly required and in ratepayers’ interests. In this proceeding, Ann Arbor**
15 **Witness Stults relies on AGA Energy Insights data (Exhibit AA-21) for her**
16 **testimony. How do you respond?**

17 A142. The reliance by Ann Arbor Witness Stults on AGA Energy Insights data, submitted
18 as Exhibit AA-21, demonstrates that the American Gas Association produces
19 objective, industry-wide research that is relevant to Commission review.

20

21 Accordingly, the demonstrated use of AGA analytical products by an intervenor
22 witness in this case provides tangible evidence that DTE Gas’s AGA membership
23 yields customer-relevant value. It shows, in addition to the support I already
24 provided in my direct testimony, that the membership supports access to data and

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1 research that informs regulatory decision making and long-term system planning,
2 rather than providing only generalized or internal corporate benefits.

3

4 **Q143. Do you agree with Witness Cira-Reyes's assertion (pg. 65, lines 1–12,**
5 **recommendation #2) that Witness Huffman's direct testimony and Exhibit**
6 **A-23, Schedule M1 lacked sufficient detail to demonstrate tangible customer**
7 **benefits for eight corporate memberships totaling approximately \$99,000?**

8 A143. No. As explained in my Direct Testimony (JLH-75 through JLH-81) and
9 documented in Exhibit A23, Schedule M1, the Company provided specific,
10 membership level customer benefits for each of the eight corporate memberships
11 identified by Witness Cira-Reyes: Common Ground Alliance; Council on State
12 Taxation; E Source Companies LLC; Midwest Energy Association; National
13 Association of Corporate Directors; North American Energy Standards Board; The
14 Conference Board Inc.; and The Engineering Society of Detroit. As shown in
15 columns (b), (c), and (d) of Schedule M1, these memberships provide concrete
16 benefits—including benchmarking, best practices, research, and networking—that
17 support the Company's ability to provide safe and reliable gas.

18

19 Specifically, the approximately \$99,000 associated with these memberships
20 supports documented operational benefits, including damage prevention best
21 practices (Common Ground Alliance); tax research and compliance support
22 (Council on State Taxation); customer service benchmarking and research (E
23 Source Companies LLC); operational training and benchmarking (Midwest Energy
24 Association); governance best practices (National Association of Corporate
25 Directors); gas market standards development (North American Energy Standards

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1 Board); economic research and benchmarking (The Conference Board Inc.); and
2 engineering best practices and professional collaboration (The Engineering Society
3 of Detroit). Accordingly, the approximately \$99,000 associated with these
4 memberships should be approved for recovery.

5

6 **Q144. Do you agree with Witness Cira-Reyes claims (pg. 65, lines 13-21) that DTE**
7 **Gas “provided only generic, vague descriptions of supposed customer**
8 **benefits” for the five corporate memberships listed totaling approximately**
9 **\$92,000?**

10 A144. No. I do not agree with Witness Cira-Reyes’s claim. As explained in my Direct
11 Testimony (JLH-77) and as documented in Exhibit A-23, Schedule M1, the
12 Company provided specific, concrete descriptions of customer benefits for each of
13 the five corporate memberships identified. As shown in columns (c) and (d) of
14 Schedule M1, these memberships are associated with clearly identified benefit
15 categories—benchmarking, best practices, research, and networking—that are
16 directly tied to utility operations and customer outcomes.

17

18 Specifically, the American Society of Employers supports benchmarking and
19 research related to workforce practices that enable the Company to attract, retain,
20 and manage a skilled workforce necessary to operate the gas system safely and
21 reliably. Chartwell and E Source Companies LLC provide utility specific
22 benchmarking, research, and best practices that support customer service
23 operations. Gartner LLC provides research and advisory services that support audit
24 functions and strengthen technology and risk governance. HR Policy Association
25 and the Institute for Corporate Productivity provide benchmarking, research, and

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1 best practices that support effective governance, risk management, and
2 organizational performance. These descriptions are neither generic nor vague and
3 demonstrate tangible customer benefits.

4

5 **Q145. How do Witness Cira-Reyes's arguments compare to issues previously raised**
6 **by intervenors and rejected by the Commission in DTE Electric's most recent**
7 **rate case No. U-21860?**

8 A145. Witness Cira-Reyes's arguments mirror those previously raised by intervenors in
9 DTE Electric's most recent Rate Case, Case No. U-21860, where intervenors
10 asserted that corporate membership benefits were vague and failed to demonstrate
11 discrete customer "achievements." In that proceeding, the Commission found that
12 DTE Electric adequately supported recovery by identifying the nature of the
13 corporate memberships, describing the operational benefits of corporate
14 memberships and excluding lobbying expenditures from recovery. On that basis,
15 the Commission determined that recovery of those costs was reasonable. The same
16 reasoning should apply in this proceeding. DTE Gas has identified the nature of
17 the benefits provided by its corporate memberships, demonstrated their operational
18 value, and excluded lobbying from recovery. The Commission has not required
19 utilities to demonstrate isolated customer outcomes attributable to each
20 membership, but rather to show that the memberships provide operational value
21 consistent with Commission guidance. The Company's evidentiary presentation is
22 consistent with the standard applied by the Commission in DTE Electric's most
23 recent rate case. Accordingly, approval of the Company's corporate membership
24 cost recovery is reasonable.

25

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- 1 **Q146. Does this complete your rebuttal testimony?**
- 2 A146. Yes, it does.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
DTE GAS COMPANY)
for authority to increase its rates, amend)
its rate schedules and rules governing the)
distribution and supply of natural gas, and)
for miscellaneous accounting authority.)

Case No. U-21973

REBUTTAL TESTIMONY

OF

ANNA E. JACKSON

DTE GAS COMPANY
REBUTTAL TESTIMONY OF ANNA E. JACKSON

Line
No.

1 **Q1. Are you the same Anna E. Jackson who previously offered testimony in this**
2 **proceeding?**

3 A1. Yes, I am.

4

5 **Purpose of Testimony**

6 **Q2. What is the purpose of your rebuttal testimony?**

7 A2. The purpose of my rebuttal testimony is to rebut the arguments raised by Attorney
8 General (AG) Witness Coppola, Michigan Attorney General and Citizens Utility
9 Board of Michigan (CUB) Witness Woolley, and Michigan Public Service
10 Commission (MPSC) Staff (Staff) Witness Hansen regarding the Company's
11 proposed Routine Capital Expenditures. Specifically, I respond to various points
12 and issues raised in this docket concerning:

- 13 1. Unplanned Main Renewal, as discussed in testimony by AG Witness
14 Coppola;
- 15 2. Public Improvement, as discussed in testimony by AG Witness Coppola;
- 16 3. Service Alterations, as discussed in testimony by AG Witness Coppola;
- 17 4. Communications & Control – Meters, as discussed in testimony by AG
18 Witness Coppola and MPSC Staff Witness Hansen;
- 19 5. System Reliability, as discussed in testimony by AG Witness Coppola;
- 20 6. Routine Storage Plant, as discussed in testimony by AG Witness Coppola;
- 21 7. Structures and Improvements, as discussed in testimony by AG Witness
22 Coppola;
- 23 8. Transportation Vehicles & Equipment, as discussed in testimony by AG and
24 CUB Witness Woolley.

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I will show that the expenditures are reasonable and prudent and should be approved. The absence of discussion of other matters in my testimony should not be taken as an indication that I agree with all other aspects of intervenor testimony.

5

6

Q3. Are you sponsoring any rebuttal exhibits?

7

A3. I am sponsoring or supporting the following exhibits:

8

<u>Exhibit</u>	<u>Schedule</u>	<u>Description</u>
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9

A-41	EE1	Discovery Response AGDG-4.136a
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10

A-41	EE2	Discovery Response AGDG-4.155d
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A-41	EE3	Discovery Response AGDG-4.157b
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12

A-41	EE4	Discovery Response AGDG-4.161a
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13

14

Unplanned Main Renewal

15

Q4. Beginning on page 19, line 9 of AG Witness Coppola's direct testimony, what disallowance did he recommend related to Unplanned Main Renewal?

16

17

A4. Witness Coppola recommended a disallowance of \$7,604,000 for 2025, \$141,000 for the 9 months ending September 2026 and \$1,795,000 for the projected test year from the Company's forecasted capital expenditures.

20

21

Q5. Why is AG Witness Coppola recommending the disallowance of Unplanned Main Renewal capital expenditures?

22

23

A5. Witness Coppola recommended disallowances for the Company's forecasted capital expenditures in 2026 and 2027 because he is utilizing the average number of main installed feet for the most recent years of 2023-2025 – 21,113 feet. He then

24

25

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1 applied the Company's projected cost per unit in each of those years to arrive at his
2 proposed capital expenditures for the years 2026 and 2027.

3

4 **Q6. Do you agree with AG Witness Coppola's recommended disallowances for**
5 **2025 Unplanned Main Renewal capital expenditures?**

6 A6. The Company acknowledges that 2025 actual capital expenditures for Unplanned
7 Main Renewal were lower than projected in this rate case. However, two projects
8 totaling \$2.1 million, that were planned to occur in 2025 are scheduled to be
9 completed in 2026. Therefore, \$2.1 million of the \$7.6 million underspend should
10 be added to the Company's projected 2026 capital expenditures. \$2.1 million
11 represents the total cost estimate to complete these two projects; these two projects
12 will be discussed in detail below.

13

14 **Q7. Why does the Company feel the 2025 completed units of Unplanned Main**
15 **Renewal were anomalous when compared to its historical three-year average**
16 **of 2022-2024?**

17 A7. The Company considers the 2025 Unplanned Main Renewal capital expenditures
18 to be anomalous when compared to the historical three-year average largely driven
19 by two significant projects that were identified and scheduled to be completed in
20 2025. However, due to design related complexities both projects will be completed
21 in 2026. Together, these two projects represent \$2.1 million of capital expenditure
22 that would normally have occurred in 2025.

23

24 The first of these projects, located at Wyoming & Southern in Dearborn, involves
25 the renewal of ~6,000 feet of 16" main located underneath concrete and running

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1 under a railroad. This project also involves the replacement of an existing vault. To
2 avoid any impacts to system supply during heating season as a result of the vault
3 replacement, construction was moved from late 2025 to 2026. At the time this
4 testimony is being written, this project is planned to be executed during the 2026
5 construction season, at the current estimate of ~\$1.5 million.

6
7 The second project consists of three separate 6” and 8” steel mains totaling ~4,000
8 feet, each initially identified as individual Unplanned Main Renewals. Because of
9 their proximity, it would be more efficient, from an engineering perspective, to
10 complete these as a single coordinated project. Additionally, to renew these three
11 segments, the Company must obtain an easement for a portion of the main to be
12 renewed in the alley. At the time this testimony is being written, the procurement
13 of this easement is expected to be resolved by the end of May 2026, allowing for
14 construction to be completed by the end of July 2026.

15
16 These two projects will result in the renewal of ~10,000 feet of steel main and are
17 estimated to cost ~\$2.1 million. Neither of these projects were completed in 2025,
18 the year they were identified, materially reducing the level of Unplanned main
19 Renewal capital expenditures in 2025.

20

21 **Q8. Do you agree with AG Witness Coppola’s recommended disallowances for**
22 **2026 and 2027 Unplanned Main Renewal capital expenditures?**

23 A8. No, I do not agree with Witness Coppola’s recommended disallowances for 2026
24 and 2027. The Company’s projected main install unit figures for 2026 and 2027 are
25 higher than the figures calculated by Witness Coppola because our projections are

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1 based on the 2022-2024 three-year average, whereas Witness Coppola utilized the
2 2023-2025 three-year average. The year 2025 completed units of main install feet
3 is clearly anomalous when compared to our historical units of main install feet, as
4 illustrated in the table below, which the Company provided in its discovery
5 responses to the AG (See Exhibit A-41, Schedule EE1).

6

7

Table 1. Unplanned Main Renewal

8

	2022	2023	2024	2025
Capital Spend (\$000)	\$6,618	\$5,818	\$7,244	\$3,173
Units (feet)	27,409	23,838	23,327	16,769
Cost / Unit	\$241	\$244	\$311	\$189

9

10 Relying on 2025 to project future years units of main install feet materially
11 understates the level of capital expenditures the Company projects to incur. Based
12 on Witness Coppola's methodology, his recommendation would result in ~\$4.5
13 million of annual Unplanned Main Renewal capital expenditures for 2026 and
14 2027. When this value is compared to the Company's historical Unplanned Main
15 Renewal capital expenditures, this represents a reduction of \$2 million per year
16 below our 2022-2024 historical average. The Company is already projecting an
17 annual reduction of ~\$1 million dollars for 2026 and 2027. Any further reduction
18 in proposed capital expenditures for Unplanned Main Renewal beyond what the
19 Company has already proposed would underrepresent necessary expenditures.

20

Line
No.

1 **Q9. Do you agree with AG Witness Coppola’s assertion that the Company did not**
2 **provide a clear explanation as to how the forecasted number of units and**
3 **capital expenditures were determined.**

4 A9. No. As discussed in my direct testimony, the Company stated that it expects to
5 perform less overall Unplanned Main Renewal work while also recognizing that a
6 larger percentage of the projected workload is expected to occur in Greater
7 Michigan, which historically has a lower cost per unit, driven in large part by select
8 municipalities having less extensive restoration requirements. To that effect, the
9 Company projected to incur an overall lower cost per unit than the historical 2022-
10 2024 three-year average, which was supported by Witness Coppola in his direct
11 testimony. Furthermore, the Company utilized the 2022-2024 historical average for
12 units to project its future completed units of Unplanned Main Renewal. Because
13 the projected cost per unit was lower than the historical average, the Company
14 already projected an annual reduction of ~\$1 million dollars for 2026 and 2027
15 when compared to the 2022-2024 historical average expenditure.

16

17 **Public Improvement**

18 **Q10. Beginning on page 22, line 13 of AG Witness Coppola’s direct testimony, what**
19 **disallowance did he recommend related to Public Improvement?**

20 A10. Witness Coppola recommended a disallowance of \$2,898,000 for 2025, \$1,275,000
21 for the 9 months ending September 2026 and \$2,203,000 for the projected test year
22 from the Company’s forecasted capital expenditures.

23

24 **Q11. Why is AG Witness Coppola recommending the disallowance of Public**
25 **Improvement expenditures?**

Line
No.

1 A11. Witness Coppola removed two of the largest projects from the Company's
2 projected project list to identify the amount of his recommended disallowances –
3 for the I-375 Russell Bridge Project, \$1,195,000 in the 9 months ending September
4 2026 and \$398,000 in the projected test year and for the Ford Road Relocate
5 Project, \$80,000 in the 9 months ending September 2026 and \$1,805,000 in the
6 projected test year.

7

8 **Q12. Do you agree with the AG Witness Coppola's recommended disallowance?**

9 A12. The Company agrees with the recommended disallowances for 2025 as actual
10 capital expenditures for Public Improvement were lower than projected for that
11 year. However, the Company does not agree with Witness Coppola's recommended
12 disallowances for 2026 and 2027. Capital expenditures for 2026 and 2027 are based
13 on historical averages. As stated in the Company's response to discovery, Public
14 Improvement projects often vary in regard to timing and scope. Historically, new
15 projects have come in to replace projects that become delayed, as is the case with
16 the I-375 bridge and Ford Road Relocation project incurring schedule delays. The
17 Company has already proposed a reduction to its Public Improvement capital
18 expenditures by \$3.0 million per year when compared to the 2022-2024 historical
19 three-year average, as stated in my direct testimony. Further reductions, such as
20 those recommended by Witness Coppola, would significantly impair the
21 Company's ability to be respond to municipal and external stakeholder construction
22 projects that conflict with our existing gas infrastructure. Historically, the Company
23 is made aware of Public Improvement projects with short or immediate notice and
24 requires the Company to undertake these projects as soon as they are identified. As
25 stated in my direct testimony, the Company is required to relocate existing gas

Line
No.

1 assets to comply with section 15 of Act 368, of MI Public Act 1925 (MCL §
2 247.185). Adopting Witness Coppola’s proposed disallowances would jeopardize
3 the Company’s ability to remain compliant with section 15 of Act 368, of MI Public
4 Act 1925 (MCL § 247.185). The Company’s proposed level of Public Improvement
5 capital expenditures is therefore both reasonable and necessary to ensure timely
6 compliance and maintain responsiveness to municipality and external stakeholder
7 construction projects.

8

9 **Q13. Can you please provide an example of the type of municipal projects the**
10 **Company needs to be responsive to and complete?**

11 A13. Yes, for example, an MDOT project has recently been proposed along US-12
12 (Michigan Avenue) between I-96 and Cass Avenue in the City of Detroit. MDOT
13 is proposing new drainage infrastructure and an inductive charging system along
14 this corridor, which will require the relocation of existing gas assets for
15 approximately 30-40 locations. Based on MDOT’s proposed schedule, the
16 Company would need to complete this work by Q1 2027, necessitating construction
17 to begin late in 2026. Current estimates anticipate the cost of this project at ~\$1.5
18 million. This single project is equal to nearly half of the recommended
19 disallowances by Witness Coppola and demonstrates the short or immediate notice
20 with which Public Improvement projects are identified. As this project
21 demonstrates, additional projects will continue to surface with limited notice, and
22 the Company must be prepared to respond and complete this work to meet statutory
23 obligations and ensure public safety.

24

Line
No.

1 **Service Alterations**

2 **Q14. Beginning on page 19, line 8 of AG Witness Coppola's direct testimony, what**
3 **disallowance did he recommend related to Service Alterations?**

4 A14. Witness Coppola recommended a disallowance of \$4,629,000 for 2025, \$661,000
5 for the 9 months ending September 2026, and \$4,355,000 for the projected test year
6 from the Company's forecasted capital expenditures.

7

8 **Q15. Why is AG Witness Coppola recommending the disallowance of Service**
9 **Alteration capital expenditures?**

10 A15. Witness Coppola recommended disallowances for the Company's forecasted
11 capital expenditures in 2026 and 2027 because he is utilizing the average number
12 of completed service alterations for the most recent years of 2023-2025. He then
13 applied the Company's projected cost per unit in each of those years to arrive at his
14 proposed capital expenditures for the years 2026 and 2027. In his testimony,
15 Witness Coppola stated that he disagrees with the Company's assertions that the
16 rising number of complex service alterations and an increase in cross bore
17 inspections are leading to an increase in capital expenditures for Service
18 Alterations. However, he additionally states that he finds the projected cost per unit
19 reasonable and uses this projected cost per unit to provide his recommendations for
20 2026 and 2027. By using the Company's projected cost per unit and stating that he
21 finds it reasonable, Witness Coppola is inherently agreeing with the Company's
22 reasoning and the methodology used to project future capital expenditures.

23

24 **Q16. Do you agree with AG Witness Coppola's recommended disallowances for**
25 **Service Alterations capital expenditures?**

Line
No.

1 A16. The Company agrees with the recommended disallowances for 2025 as actual
2 capital expenditures for Service Alterations were lower than projected for that year.
3 However, the Company does not agree with Witness Coppola's recommended
4 disallowances for 2026 and 2027. As stated above, Witness Coppola finds the
5 Company's projected cost per unit reasonable but disagrees that the projected
6 number of units is justified.

7

8 **Q17. What does the Company propose for 2026 and 2027 Service Alterations capital**
9 **expenditures instead?**

10 A17. To determine the projected number of units for 2026 and 2027, the Company
11 initially used a historical three-year average to project its number of units. The
12 number of units completed in 2022-2024 averages to 6,612 and the projected
13 number of units completed for 2026-2027 averages to 6,614 – which is directly in
14 line with the historical average. Witness Coppola is utilizing the 2023-2025 three-
15 year average of units – which is 6,050 as stated in his direct testimony – to project
16 the number of completed units for 2026 and 2027. The Company would contend
17 that due to the anomalous and considerably sharp drop in the number of units
18 completed in 2025, utilizing a four-year average would be more appropriate to
19 project the number of units in 2026 and 2027. For this immediate rate case and for
20 Service Alterations only, the Company believes that utilizing a four-year average
21 would be more appropriate considering the distinct divergence from historical
22 norms in the number of completed units in 2025. As a result, the Company
23 acknowledges a reduction of \$23,000 for the 9 months ending September 2026, and
24 \$3,505,000 for the projected test year from the Company's initial forecasted capital
25 expenditures.

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1

2 **Communication & Control – Meters**

3 **Q18. Beginning on page 32, line 19 of AG Witness Coppola’s direct testimony, what**
4 **disallowance did he recommend related to Communication & Control –**
5 **Meters?**

6 A18. Witness Coppola recommended a disallowance of \$2,396,000 for the 9 months
7 ending September 2026 and \$7,507,000 for the projected test year, from the
8 Company’s projected capital expenditures, which reflects the entirety of the
9 planned investment in ultrasonic meter technology and by-pass devices.

10

11 **Q19. Do you agree with the points of contention AG Witness Coppola raised in his**
12 **Communication & Control – Meters direct testimony?**

13 A19. No, the Company disagrees with the points of contention raised by AG Witness
14 Coppola, specifically:

15 1. The Company should not include the installation costs of ultrasonic meters
16 and by-pass devices within the IRM

17 2. The Company needed to or should have presented a comprehensive
18 program with the full cost of replacement from inception to completion

19 3. Ultrasonic metering technology has not been widely implemented or
20 adopted throughout the gas industry

21 4. Replacing failing AMI/AMR modules with new AMI/AMR is a more
22 economical approach than installing new ultrasonic meters

23 5. Benefits realized from the installation of by-pass devices are not justified

24 6. The Company did not perform a complete cost/benefit analysis (CBA) and
25 therefore, is not able to provide economic justification for the program

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1 I will specifically discuss why the Company disagrees with each of these points of
2 contention from AG Witness Coppola.

3

4 **Q20. Why do you disagree with AG Witness Coppola’s assertion that the Company**
5 **should not include installation costs of ultrasonic meters and by-pass devices**
6 **within the IRM?**

7 A20. Witness Coppola incorrectly asserts that the Company intends to move an entire
8 meter replacement program into the IRM. As stated in my direct testimony, page
9 31 lines 1-4,

10 “The Initial installs will be prioritized through integration with
11 existing operational programs, including routine meter work and the
12 Gas Renewal Program (GRP)”

13 To further clarify, the Company plans to install new ultrasonic meters through
14 existing routine meter work performed because the work is already occurring,
15 installing ultrasonic meters through this process does not create additional
16 installation costs for customers. Similarly, the Company intends to install ultrasonic
17 meters through the GRP when crews are already performing meter move outs or
18 when renewing / impacting existing gas services. Leveraging GRP in this way
19 avoids multiple return trips to the same location and impacting customers more than
20 once. Installing ultrasonic meters during planned GRP work is the most efficient
21 and cost-effective approach, and therefore the associated installation costs should
22 be appropriately included within the IRM. Under these circumstances, it would be
23 less prudent to continue installing new diaphragm meters and AMI/AMR modules
24 than to transition to a modern ultrasonic platform. Doing nothing, or perpetuating
25 expiring technologies, would expose customers to higher long-term costs, increased

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1 failure risk, and lost safety and reliability benefits. Accordingly, the Company's
2 decision to begin installing ultrasonic meters is both prudent and necessary to
3 ensure safe, reliable, and cost-effective service over the long term.

4

5 **Q21. Why do you disagree with AG Witness Coppola's assertion that the Company**
6 **should have presented a comprehensive program with full costs from inception**
7 **to completion?**

8 A21. The Company disagrees with Witness Coppola's assertion that a comprehensive
9 program with full costs from inception to completion should have been presented
10 in this case. As stated in my direct testimony, Q56, page 27, "The Company must
11 address near-term module replacements and aging meters. We also need to
12 determine how the new technology performs on a larger scale in the field and
13 potential benefits before replacement of gaining infrastructure accelerate in the
14 future." The Company will use the investment proposed in the instant case to gain
15 that data and refine the proposal for inclusion in a future rate case for a full program
16 recommendation on pace, duration and cost benefit impact to address the full
17 population of meters. Also if for some unknown reason the Company does not
18 continue installing ultrasonic meters, the IT technology investment would support
19 other types of equipment such as AMI cellular modules and would not be
20 considered a stranded cost.

21

22 **Q22. Why do you disagree with AG Witness Coppola's assertion that ultrasonic**
23 **meter technology has not been adopted throughout the gas industry?**

24 A22. Witness Coppola's claim focuses solely on the fact that diaphragm meters are still
25 in use today and misses the more important point- that diaphragm meters are an

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No.

1 aging and declining technology. As I explained in my direct testimony, major
2 manufacturers are explicitly redirecting their production toward ultrasonic meters,
3 with only two major manufacturers still producing diaphragm meters. For example,
4 in 2020, ITRON discontinued manufacturing diaphragm meters to focus on
5 ultrasonic meters. That is a direct indication that one of the largest meter
6 manufacturers views diaphragm meters as a legacy product and is investing in new
7 ultrasonic meter technology instead. Additionally, Honeywell has publicly
8 projected 400,000 units per year of ultrasonic meter capacity by the end of 2026,
9 with plans to scale to 1 million ultrasonic meters in 2027. Notably, when Honeywell
10 ramps up to 1 million ultrasonic units in 2027, it will be producing the same number
11 of ultrasonic meters annually as diaphragm meters. This is a significant signal:
12 Honeywell is aligning ultrasonic production with its historical mass-production
13 capability for diaphragm meters, indicating where it sees the future of the market.
14 These manufacturer decisions show that, while diaphragm meters have not
15 disappeared, new investment and production growth are centered on ultrasonic
16 meters, not diaphragm meters. Additionally, gas utilities in other operating regions
17 are increasingly moving toward residential ultrasonic meters rather than traditional
18 diaphragm meters. For example, CenterPoint Energy, Spire, and Peoples have each
19 deployed ultrasonic meters in quantities ranging from approximately 700,000 to
20 over 1 million meters, demonstrating that ultrasonic technology is becoming the
21 industry standard of measurement for residential sites. As manufacturers and the
22 broader gas industry transition away from diaphragm meters, customers will be met
23 with growing procurement and lifecycle risks.
24

Line
No.

1 **Q23. Do you disagree with AG Witness Coppola’s assertion that replacing failing**
2 **AMI/AMR modules with new AMI/AMR is a more economical approach than**
3 **installing new ultrasonic meters?**

4 A23. Yes, because as my direct testimony explains, the impetus for undertaking
5 ultrasonic meter installations is a result of aging diaphragm meters that need to and
6 are already being replaced. Replacing only the modules on aging diaphragm meters
7 would be a short-sighted and ultimately more expensive solution for customers. As
8 I explained in my direct testimony, the Company’s existing AMI/AMR modules
9 were installed beginning in 2008 and are reaching the end of their expected
10 twenty-year service lives. The Company reasonably expects a significant increase
11 in module failures beginning around 2030 — at which point the earliest AMI/AMR
12 modules will be twenty-two years old and the average age of the diaphragm meters
13 will be thirty-five years — if they are not replaced in an orderly fashion.
14 Specifically, in 2030, the Company expects approximately 110,000 AMI/AMR
15 modules to fail, and between 2030 through 2038, the Company anticipates an
16 average of 115,000 AMI/AMR module failures each year. At the same time, the
17 diaphragm meters themselves are becoming obsolete, as discussed in my direct
18 testimony, page 27 lines 5-12. If the Company were to replace only the AMI/AMR
19 modules on these legacy diaphragm meters, we would be investing new capital into
20 expiring technology, both at the meter and module level. Additionally, we would
21 still need to replace the underlying diaphragm meters, resulting in duplicative
22 replacement efforts and increased total costs. Finally, if the Company were to
23 replace only the AMI/AMR modules, customers would not receive the enhanced
24 safety and operational benefits that modern ultrasonic meters provide.

25

Line
No.

1 **Q24. Why do you disagree with AG Witness Coppola's assertion that that benefits**
2 **realized from the installation of by-pass devices are not justified?**

3 A24. The Company disagrees with Witness Coppola's conclusion that the benefits of
4 bypass devices are not justified. By-pass devices are a prudent, long-lived
5 investment that materially improves both customer experience and field operations
6 at a very modest cost. The target cost of each by-pass is approximately \$150 per
7 unit, with an expected service life of about sixty years. Once the by-pass is more
8 broadly deployed, the Company expects to use this feature roughly 25,000 times
9 per year across the meter population. In each of those instances, the by-pass allows
10 the Company to perform meter work (maintenance, inspection, replacement, or
11 upgrades) without interrupting gas service. This has two important implications: it
12 preserves service continuity for the customer, avoiding unnecessary interruptions
13 to gas service for routine meter work; and it eliminates the need for customer
14 appointments to relight appliances following that work in those cases. Taken
15 together, the modest unit cost, significant service life, and volume of anticipated
16 use demonstrates that by-pass devices are a cost-effective, long-term improvement
17 to the metering installation. Far from being an unnecessary addition, they are a
18 prudent, customer-focused enhancement that supports reliability, efficiency, and
19 customer convenience over many decades.

20

21 Witness Coppola's suggestion that by-pass devices create safety concerns during
22 emergency work by not notifying or involving customers during these incidents
23 grossly mischaracterizes their purpose. In emergency situations, the Company will
24 continue to involve the customer and shut off gas services when safety reasons
25 dictate. These by-pass devices simply provide flexibility in situations where

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1 shutting off service is not required. Additionally, Witness Coppola's suggestion
2 that customers may discover a way to by-pass the meter on their own is also
3 misplaced. Whether or not the Company installs by-pass devices or not, customers
4 may discover a way to illegally by-pass the meter on their own. Customers
5 engaging in this activity have no bearing or impact on the by-pass device itself and
6 is therefore completely irrelevant.

7

8 **Q25. Why do you disagree with AG Witness Coppola's assertion that the Company**
9 **did not provide economic justification for the program due to not completing**
10 **a cost/benefit analysis (CBA)?**

11 A25. I disagree. AG Witness Coppola's position focuses narrowly on economics metrics
12 and completely overlooks significant safety, reliability, and operational benefits
13 these devices provide. As stated in my direct testimony, ultrasonic meters eliminate
14 mechanical issues common in traditional diaphragm meters that can affect billing
15 accuracy and customer satisfaction. They also provide enhanced reliability features
16 including remote shut off, alarms, and auto-shutoff capabilities for pressure, flow
17 and temperature that materially improve system safety.

18 When paired with new by-pass devices, ultrasonic metering technology will also
19 allow the Company to perform routine and emergency work without temporarily
20 shutting off gas to customers, thereby eliminating need for customer appointments
21 and improving the overall customer experience. Additionally, as described earlier,
22 the Company is leveraging existing work streams to support the installation of
23 ultrasonic meters and by-pass devices. This approach avoids multiple return trips
24 to the same location, minimizing customer disruption, and is in fact the most
25 efficient and cost-effective approach. As stated in my direct testimony on page 27

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1 rows 15-25 and above in my rebuttal, it does not make sense to install infrastructure
2 that is becoming obsolete.

3

4 **Q26. Do MPSC Staff Witnesses Hansen and Creisher support the Company's**
5 **proposed installation of ultrasonic and by-pass devices?**

6 A26. Yes, both MPSC Staff Witness Hansen and Creisher are supportive of the
7 Company's proposed installation of ultrasonic and by-pass devices. As stated in
8 Witness Creisher's direct testimony, page 18 lines 8-15,

9 "However, as outlined by the customer experience, operational, and safety
10 benefits, it is Staff's position that there is sufficient support for the
11 ultrasonic meter technology program to move forward as apart of the GRP.
12 Staff is supportive of the ramp up of the program through existing
13 workstreams, such as the GRP. By completing the installations while the
14 Company is already in an area performing work, this reduces customer
15 interruptions to return to install ultrasonic meters at a later date."

16 Staff Witness Hansen states in his direct testimony, page 8 lines 19-23 and page 9
17 lines 1-4,

18 "Because of the AMI/AMR modules reaching end of life, the aging of the
19 diaphragm meters, and the reliance of the modules on DTE's electric meters
20 for communication, Staff agrees that the Company is at a point where it
21 needs to begin addressing replacement of its current diaphragm meters and
22 AMI/AMR modules. The proposed ultrasonic meters offer safety benefits
23 that its current meters are not capable of such as auto-shutoff and threshold
24 alarms. The new meters also have no meters also have no moving parts,
25 which improves accuracy and reliability, they also have a higher delivery

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1 capacity which reduces the number of customers upgrading their current
2 diaphragm meter for a higher capacity one.”

3

4 **Q27. Beginning on page 13, line 7 of MPSC Staff Witness Hansen’s direct testimony,**
5 **what disallowance did he recommend related to Communication & Control –**
6 **Meters?**

7 A27. Witness Hansen recommended a disallowance of \$1,410,000 for the 9 months
8 ending September 2026 and \$2,210,000 for the projected test year, from the
9 Company’s projected capital expenditures.

10

11 **Q28. Why is MPSC Staff Witness Hansen recommending the disallowance of**
12 **Communication & Control – Meters capital expenditures?**

13 A28. Witness Hansen is recommending disallowances for Communication & Control –
14 Meters based on his calculations when referencing my direct testimony. He
15 contends that if you take the Company’s proposed meter purchases from Table 7
16 from my direct testimony and multiply by the stated unit price of \$290, the
17 Company should expect to incur \$870,000 in 2026 and \$4,785,000 in 2027 rather
18 than the \$2.2 million and \$6.1 million for 2026 and 2027 the Company stated for
19 ultrasonic meters in Table 5 from my direct testimony. Similarly with by-pass
20 devices, Witness Hansen utilized the exact values from Table 7 and stated the
21 Company should expect to incur \$450,000 in 2026 and \$2,475,000 in 2027 rather
22 than the \$1.1 million and \$3.2 million for 2026 and 2027 the Company stated for
23 by-pass devices in Table 5 from my direct testimony.

24

Line
No.

1 **Q29. Do you agree with MPSC Staff Witness Hansen’s recommended disallowances**
2 **for Communication & Control – Meters capital expenditures?**

3 A29. No, the Company disagrees. Staff Witness Hansen’s methodology is accurate,
4 however, it appears that he missed the footnote for Table 7 in my direct testimony
5 that states the Company plans to purchase ~4,500 more ultrasonic meters and by-
6 pass devices than the values articulated in Table 7, to ensure delivery and material
7 is on hand for installations the following year. If Staff Witness Hunter had included
8 the purchase volumes noted in the footnote, and applied his own methodology, he
9 would have calculated that the Company plans to purchase 7,500 meters in 2026
10 (the 3,000 listed in Table 7 plus the 4,500 mentioned from the footnote). Using his
11 stated assumed unit cost of \$290, this results in an estimated expenditure of \$2.2
12 million for ultrasonic meters, which is exactly the figure reflected in Table 5 of my
13 direct testimony. This adjustment to Witness Hansen’s calculations should apply to
14 ultrasonic meters in 2027 and by-pass devices in 2026 and 2027 as well, for him to
15 arrive at the capital expenditures provided by the Company in my direct testimony
16 and in audit and discovery responses.

17

18 **Q30. Do you agree with the other points MPSC Staff Witness Hansen raised in his**
19 **Communication & Control – Meters direct testimony?**

20 A30. No. I disagree with Staff Witness Hansen’s suggestion that the Commission require
21 the Company to provide Staff with a full program recommendation and cost benefit
22 analysis to receive any recovery for costs beyond what Staff recommends in this
23 case. It will take several years of operational experience and data collection to fully
24 evaluate the performance of ultrasonic meters and quantify long-term benefits.
25 Safety benefits may not be quantifiable but must be taken into account. Several

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1 meaningful benefits – such as improved accuracy, enhanced safety features, and
2 operational efficiencies –can be achieved right away as detailed in MPSC Staff
3 Witness Creisher’s testimony. It would be inappropriate to limit the Company or
4 Commission as new information becomes available, and likewise imprudent to stop
5 using existing workstreams to deploy these meters. Further, consistent with all the
6 Company’s proposed expenditures, meter expenditures should similarly be
7 evaluated for reasonableness and prudence in each case. For example, continuing
8 to install ultrasonic meters and by-pass devices through routine meter work in 2028,
9 as the Company enters only its second full year of data collection, remains both
10 reasonable and efficient. Both Witness Creisher and Hansen, note that meters and
11 modules need to be replaced and it make sense utilize new technology that brings
12 additional benefits rather than expiring technology.

13

14 **System Reliability**

15 **Q31. On page 37, line 7 of AG Witness Coppola’s direct testimony, what**
16 **disallowance did he recommend related to System Reliability?**

17 A31. Witness Coppola recommended a disallowance of \$89,000 for the 9 months ending
18 September 2026 and \$3,721,000 for the projected test year from the Company’s
19 forecasted capital expenditures.

20

21 **Q32. Why is AG Witness Coppola recommending the disallowance of System**
22 **Reliability capital expenditures?**

23 A32. Witness Coppola removed two projects from the Company’s projected project list
24 to identify the amount of his recommended disallowances. He contends that each
25 of the two projects – Euclid 60 PSI Huber Main and McNichols & Greenfield

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1 project – are still too early in the phase of development and are premature to include
2 in rate base because they are each in the early stage of engineering design with
3 construction not planned until the middle of 2027. He is comparing these project
4 timelines to other projects discussed by the Company in discovery responses, that
5 are further along in their project timelines.

6

7 **Q33. Do you agree with the AG Witness Coppola’s recommended disallowance?**

8 A33. No, The Company does not agree with Witness Coppola’s recommended
9 disallowances. The design for the Euclid 60 PSI Huber Main project was completed
10 in 2025 and the construction is scheduled in 2027 due to coordination with other
11 System Reliability and GRP projects and to comply with road cut restrictions for
12 new pavement on related City of Detroit streets.

13 The Company typically utilizes a two-year project design cycle for routine projects
14 with engineering design to be completed in year 1 and construction to be completed
15 in year 2. The scope, schedule, and estimate for the McNichols & Greenfield project
16 was completed in 2025. Detailed engineering design is planned to begin in July
17 2026 and will be completed by the end of the year, with construction planned to
18 occur during the 2027 construction season and finish by the end of September to be
19 ready for the upcoming heating season.

20 Both of these projects are necessary to construct in 2027 (and will be completed
21 and in service within the projected test period) to support safety and reliability in
22 the Company’s distribution system. The Euclid 60 PSI Huber Main project is
23 needed to support plans to uprate the remaining Euclid main from 50 psig to 145
24 psig and integrate it into the overall 145 psig system to improve reliability,
25 eliminate unique pressure systems, and provide high pressure supply for GRP

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1 projects in the area. The McNichols and Greenfield project is needed to replace an
2 obsolete district regulator with legacy regulators and will also eliminate a unique
3 isolated 50 psig pressure system.

4

5 **Gas Storage Plant**

6 **Q34. Beginning on page 42, line 9 and continues on page 43, line 4 and page 43, line**
7 **15 of AG Witness Coppola’s direct testimony, what disallowance did he**
8 **recommend related to Gas Storage Plant?**

9 A34. Witness Coppola recommended a disallowance for the Columbus 23 of \$2,300,000
10 for the projected test year, a disallowance for the Belle River Mills Z5 Engine &
11 Compressor Overhaul of \$6,100,000 for the projected test year, and a disallowance
12 for the Belle River Mills Unit 8 Engine Exchange of \$6,000,000 for the projected
13 test year from the Company’s forecasted capital expenditures.

14

15 **Q35. Do you agree with the AG Witness Coppola’s recommended disallowance?**

16 A35. No, the Company does not agree with Witness Coppola’s recommended
17 disallowances for any of the three projects mentioned in his direct testimony. I will
18 detail why the Company disagrees with each project’s recommended disallowances
19 below and separately.

20

21 **Q36. Why does the Company take issue with AG Witness Coppola’s recommended**
22 **disallowance related to the Columbus 23 facility upgrade project?**

23 A36. Witness Coppola contends that the first phase of the Columbus 23 project is too
24 early in the stage of development and is premature to include in rate base. However,
25 the Columbus 23 facility upgrade project is at the appropriate stage of development

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1 for inclusion in this rate case. The Company is utilizing a two-year project cycle
2 for phase one of this project with engineering and design to be completed in year 1
3 and construction to be completed in year 2. The Columbus 23 facility upgrade
4 project is currently in the project planning and scoping phase, expecting to enter
5 the engineering design phase in Q2 of 2026, as discussed in the Company's
6 discovery response AGDG-4.155d (See Exhibit A-41, Schedule EE2). Further, the
7 first phase of construction is planned to begin in 2027, with the project placed into
8 service within projected test year. As stated in my direct testimony, upgrading this
9 facility will address the BTEX odor complaints and prevent having to maintain
10 Columbus Storage Field at discovery pressure improving liquid containment and
11 processing systems. If we do not upgrade the facility, it will reduce the working
12 capacity of the facility by 8 Bcf, which will negatively impact customer
13 affordability.

14

15 **Q37. Why does the Company disagree with AG Witness Coppola's recommended**
16 **disallowance related to the Belle River Mills Z#5 Engine Overhaul &**
17 **Compressor Overhaul project?**

18 A37. Witness Coppola recommends disallowance of the Belle River Mills Z#5 Engine
19 Overhaul & Compressor Overhaul project because he believes the project is too
20 early in its development. He notes that the project is currently in the planning and
21 scoping phase with the subsequent phase being requesting competitive contract bids
22 and is therefore premature to include in rate base. However, as stated in its
23 discovery response AGDG-4.157b (See Exhibit A-41, Schedule EE3), the
24 Company has previously undergone an engine and compressor overhaul on Belle
25 River Mills Z#5. Because an engine and compressor overhaul has been performed

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1 on this engine previously, the Company has a detailed understanding of the work
2 required. Additionally, and as identified through the scoping and planning phase,
3 the Company already has materials on order for the project, which account for more
4 than half of the overall cost of the project. These materials are long lead time items
5 and need to be ordered well in advance of construction starting. The full project
6 timeline is clearly presented in Exhibit A-12 B5.5 DTE Gas Highest Cost Top 25
7 Capital Projects, page 22, with the engineering design expecting to be completed
8 by the very beginning of 2027. Further, construction is planned to be completed
9 early in March 2027 and as indicated by the project timeline in Exhibit A-12 B5.5,
10 the duration of construction is only two months. Therefore, the completion timing
11 is aligned with the projected test year. This project is at an appropriate stage of
12 development for inclusion in this rate case. As stated in my direct testimony, if this
13 investment is not supported and a failure occurs, “Z#5 would be down for several
14 months before being able to be restored. This would significantly reduce our
15 injection and withdrawal capabilities and impact our ability to reliably provide
16 natural gas to customers from storage, especially during peak demand during colder
17 weather months. This is not a prudent operating decision and risks the reliable
18 delivery of gas to our customers.”

19

20 **Q38. Why does the Company disagree with AG Witness Coppola’s recommended**
21 **disallowance related to the Belle River Mills Unit#8 Turbine Engine Exchange**
22 **project?**

23 A38. Witness Coppola recommends disallowance of the Belle River Mills Unit #8
24 turbine Engine Exchange project because he believes the project is too early in its
25 development. He notes that the project is currently in the planning and scoping

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1 phase and that the Company did not identify a subsequent phase in its discovery
2 response and is therefore premature to include in rate base. While the Company did
3 not specify the next phase of the project in its discovery response, the full project
4 timeline is clearly presented in Exhibit A-12 B5.5 DTE Gas Highest Cost Top 25
5 Capital Projects page 25. This exhibit shows that the Engineering Design phase is
6 expected to be completed by the end of September 2026. Additionally, the
7 Company is currently in the construction phase of the Mil Unit 3100 Turbine
8 Exchange project, which involves the same type of turbine engine exchange that
9 will occur at Belle River Mills Unit#8. Because the two projects involve identical
10 equipment and construction steps, the Company has a detailed understanding of the
11 work required. The Company intentionally staggered these two turbine exchange
12 projects to maintain adequate injection and withdrawal capabilities and ensure
13 continually reliable gas delivery to customers. This project is expected to be
14 completed by April in 2027 and perfectly aligns with the test year. Therefore, the
15 project is neither speculative nor premature, and the Company disagrees with
16 Witness Coppola's recommended disallowance. Similar to Belle River Mills Z#5
17 and as stated in my direct testimony page 54 lines 24-25 and page 55 line1-3, if this
18 investment is not supported and a failure occurs, the unit

19 "would be down for several months. This would significantly reduce our
20 injection and withdrawal capabilities, which would impact our ability to
21 reliably provide natural gas to customers from storage, especially during
22 peak demand during colder weather months."
23

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1 **Structures and Improvements**

2 **Q39. Beginning on page 19, line 8 of AG Witness Coppola's direct testimony, what**
3 **disallowance did AG Witness Coppola recommend related to Structures and**
4 **Improvements?**

5 A39. Witness Coppola recommended a disallowance for the NORC of \$1,125,000 for
6 the 9 months ending September 2026 and \$3,750,000 for the projected test year,
7 and a disallowance for the Michigan Avenue Service Center Renovation Project of
8 \$200,000 for the 9 months ending September 2026 and \$4,800,000 for the projected
9 test year from the Company's forecasted capital expenditures.

10

11 **Q40. Why is AG Witness Coppola recommending the disallowance related to the**
12 **NORC Expansion and Renovation project?**

13 A40. Witness Coppola recommends disallowance for the NORC Expansion and
14 renovation project for several reasons. First, he argues that the training needs
15 identified for employees based in Northern Michigan are not unique to that region,
16 and, therefore, do not justify constructing or expanding a dedicated facility. In his
17 view, the Company should instead rely on its existing training facilities elsewhere
18 in the state, even if it requires employees to travel multiple times per year.
19 Additionally, he contends that the lack of cost benefit analysis leaves the project
20 without sufficient economic support to justify undertaking this project.

21

22 **Q41. Why does the Company disagree with the recommended disallowances?**

23 A41. The Company disagrees with Witness Coppola's recommendation primarily as it
24 relates to two points. First, that Northern Michigan employees should rely on
25 training facilities outside their service territory to meet frequent and recurring

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1 training needs. This view overlooks the operational realities of the Northern Region
2 and does not consider that the Northern Michigan training team already conducts
3 some of the training required for employees in this region. Second, the Company
4 disagrees that the absence of a supporting cost benefit analysis undermines the
5 economic justification for the project. Relying on a cost benefit analysis alone to
6 provide justification for this project inherently relies on biased decision making
7 toward reactive maintenance rather than proactive investment that allows the
8 Company to operate in a safe and efficient manner. The project is in the planning
9 and scoping phase, and the Company has identified clear operational needs that
10 warrant continued development of the project. The existing building supports both
11 the Northern Training and Northern Construction teams, creating space constraints
12 that limit the operating efficiency of both teams during day-to-day activities.
13 Furthermore, and as described in my direct testimony, the NORC Expansion and
14 Renovation project will not be placed in service during the projected test year and
15 therefore, will not be included in base rates at this time; only doing so once the
16 project is placed in service at the end of 2028. Therefore, there is no revenue
17 requirement impact in this case of the project.

18

19 **Q42. Why is AG Witness Coppola recommending the disallowance related to the**
20 **Michigan Avenue Service Center Renovation project?**

21 A42. Witness Coppola recommends disallowance of the Michigan Avenue Service
22 Center Renovation project for two main reasons. First, he contends that the list of
23 repairs provided by the Company reflects only routine maintenance needs and that
24 the Company did not identify any structural issues with the building. Second, he
25 argues that the Company's use of a facility renovation scoring methodology is

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1 insufficient for providing a sound economic justification to support undertaking this
2 project.

3

4 **Q43. Why does the Company disagree with the recommended disallowances?**

5 A43. The Company disagrees with the assertion that renovation needs at the Michigan
6 Avenue Service Center amount to only routine maintenance. The repair list,
7 provided by the Company in discovery response AGDG-4.161a (See Exhibit A-41,
8 Schedule EE4), reflects symptoms of broader facility deterioration, not isolated
9 maintenance tasks. These issues identified demonstrate that the continued patch-
10 and-repair approach is neither cost effective nor operationally sustainable.
11 Additionally, the Company disagrees with Witness Coppola's assertion that the use
12 of the Facilities Condition Index (FCI) and the current replacement value (CRV) is
13 insufficient in determining economic justification for the Michigan Avenue Service
14 Center Renovation project. As stated in the Company's discovery responses, FCI
15 and CRV are widely used facilities-management tools for evaluating the physical
16 condition and long-term viability of buildings. These metrics are not company
17 specific metrics rather, they are universally recognized industry standards that are
18 used across multiple sectors including government, higher education, healthcare
19 and commercial real estate. The Michigan Avenue Service Center's FCI score of
20 65% indicates that the facility is at a high risk of failure and is already incurring
21 disproportionately high maintenance costs. Furthermore, an FCI score of 65%
22 means that the cost to repair the building is nearly two-thirds of the cost to fully
23 replace it at current constructions costs. This level of deterioration clearly
24 demonstrates that the continued reliance on incremental maintenance is neither
25 cost-effective nor sustainable. If the Company were to follow Witness Coppola's

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1 recommendation and continue performing reactive maintenance as individual
2 systems fail, the result would be costly repairs that would still need to be replaced
3 or rebuilt once a full renovation occurs. In effect, customers would be required to
4 pay for the same building systems twice. For these reasons, Witness Coppola's
5 recommended disallowance for the Michigan Avenue Service Center Renovation
6 project should be rejected.

7

8 **Q44. Are there any other issues you take with AG Witness Coppola's direct**
9 **testimony?**

10 A44. Yes. The Company takes issue with several aspects of AG Witness Coppola's direct
11 testimony. Throughout his testimony, Witness Coppola focuses exclusively on the
12 economic benefit of each investment and does not consider the safety and reliability
13 benefits associated with the Company's Routine Capital projects. As detailed
14 throughout my rebuttal testimony, many of these investments are necessary to
15 maintain or improve the safety and reliability of our operations. His perspective
16 suggests that investments driven by safety or reliability concerns should only occur
17 after a failure or incident has already taken place, rather than proactively addressing
18 known risks. Once the Company identifies a credible safety or reliability
19 deficiency, the relevant question is not whether the quantified economic benefit
20 exceeds the cost, but how the risk can be mitigated in a manner that is prudent,
21 timely, and consistent with our engineering standards. In this context, applying a
22 traditional cost-benefit analysis improperly reframes a mandatory obligation as a
23 discretionary economic choice. That approach is inconsistent with utility law,
24 Commission precedent, and the Company's duty to provide safe and reliable
25 service.

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1

2 **Transportation Vehicles and Equipment**

3 **Q45. On page 26, line 16 of AG & CUB Witness Woolley's direct testimony, what**
4 **disallowances and conclusions did he recommend related to Transportation**
5 **Vehicles and Equipment?**

6 A45. Witness Woolley recommended a disallowance of \$17,929,766 for the period
7 between January 1, 2026 and September 30, 2027 from the Company's forecasted
8 capital expenditures. Additionally, Witness Woolley recommended the
9 Commission requires the Company to conduct and present a comprehensive idling
10 analysis as well require the Company to develop and present a fleet electrification
11 plan.

12

13 **Q46. Why is AG & CUB Witness Woolley recommending the disallowance related**
14 **to Transportation Vehicles and Equipment?**

15 A46. Witness Woolley recommends a disallowance for Transportation Vehicles and
16 Equipment based on his analysis contending that the Company is accelerating its
17 planned retirement schedule beyond the pattern it has established in recent practice.

18

19 **Q47. Do you agree with Witness Woolley's recommended disallowance and other**
20 **conclusions?**

21 A47. No, the Company does not agree with Witness Woolley's recommended
22 disallowances for Transportation Vehicles and Equipment nor does the Company
23 agree with his conclusions that it should conduct and present a comprehensive
24 idling analysis or develop and present a fleet electrification plan. Additionally, it is

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1 not clear based on Witness Woolley’s recommended disallowances, which vehicles
2 and in what years he is recommending disallowances for.

3

4 **Q48. Why does the Company disagree with Witness Woolley’s recommended**
5 **disallowances?**

6 A48. First, the Company has already proposed a reduction to its Transportation Vehicles
7 and Equipment capital expenditures by \$2.0 million per year when compared to the
8 2022-2024 historical three-year average, as stated in my direct testimony. Second,
9 while Witness Woolley attempts to evaluate the Company’s fleet replacement
10 practices, his analysis treats the Company’s fleet as a uniform group and does not
11 account for (a) the mix of different types of vehicles retired in any given year and
12 (b), the condition or usage patterns of individual vehicles. (A), because Witness
13 Woolley is evaluating the Company’s fleet as a uniform group, he fails to consider
14 the replacement timeline amongst specific vehicle types or classes. He states in his
15 testimony, page 7 lines 12-14,

16 “My analysis shows that the Company’s planned retirements
17 systematically accelerate vehicle turnover relative to recent
18 practices.”

19 However, if he were to look at the replacement practices of specific vehicle types
20 or classes, he would see something different. For instance, Cargo Vans – which
21 account for the largest number of vehicles by a specific type in the Company’s fleet
22 – have maintained consistency with recent practices. As illustrated by the table
23 below, the planned replacements for cargo vans historically have occurred between
24 three years past their useful life to almost six years past their useful life. The

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1 Company's planned replacements for cargo vans will average four years, which
2 falls squarely within our historical replacement practices.

3

4

Table 2. Cargo Van Replacements

	2022	2023	2024	2025	2026/2027
Average replacement years past useful life	3.7	5.6	4.6	4.6	4.1
No. of vehicles replaced	14	34	103	71	40

5

6 (B) Many of the Company's vehicles are deployed daily by field technicians and
7 accumulate high driving mileage as they respond to service calls, emergency work,
8 and geographically dispersed work. This level of continuous use results in
9 significant wear and tear that accelerates mechanical degradation and shortens the
10 practical service life of these vehicles. Operating vehicles that have exceeded their
11 useful life or are in deteriorating condition presents safety risks not only to the
12 employees who use them to perform their work, but also to the public. Vehicles
13 used in utility operations must be dependable, capable of carrying specialized
14 equipment or trailers, and safe to operate in all weather and road conditions.

15

16 **Q49. Do you agree with Witness Woolley's recommendation that MPSC Staff**
17 **should require studies relating to idling and electrification?**

18 A49. No, the Company does not agree with Witness Woolley's recommendation that
19 MPSC Staff should require the Company to conduct and present a comprehensive
20 idling analysis or a fleet electrification plan. First, the Company already employs
21 tools that actively monitor idling behavior across its fleet, including which vehicles

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1 are idling, for how long, and at what locations. This information is used to coach
2 employees on improper idling practices and reduce unnecessary idle time.
3 However, many fleet vehicles must idle while on job sites to safely power tools and
4 equipment required for field work, or to remain positioned for rapid response to
5 emergency situations such as gas leak calls. These operational realities cannot be
6 eliminated through additional studies.

7

8 Second, conducting the type of idling or electrification study envisioned by Witness
9 Woolley would require the Company to hire an external consultant, as the Company
10 does not have the internal resources to perform such an analysis. Moreover, the
11 Company has already evaluated several electric vehicle options for different light-
12 duty vehicle types. During discovery, the Company stated:

13 “Based on internal field testing, the Company rejected Ford’s
14 electric transit van option because its performance in winter
15 conditions impacted the vehicles’ driving range and was insufficient
16 for daily use. For Ford’s F-150 Hybrid and Lightning electric pickup
17 truck alternatives, the Company accepted both alternatives due to
18 their performance offering sufficient driving range for daily use.
19 Initially the Ford F-150 Lightning electric pickup truck was
20 purchased and used but after 2023, the Company did not make any
21 further purchases of F-150 Lightning electric pickup trucks because
22 its performance in winter conditions impacted the vehicles’ driving
23 range and was insufficient for daily use.”

24 Finally, the Company’s fleet investment decisions must be guided by cost prudence
25 and the ability to reliably execute its operational responsibilities, not by prescriptive

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1 requirements to electrify or conduct studies that do not reflect the practical demands

2 of utility field work.

3

4 **Q50. Does this complete your rebuttal testimony?**

5 A50. Yes, it does.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
DTE GAS COMPANY)
for authority to increase its rates, amend)
its rate schedules and rules governing the)
distribution and supply of natural gas, and)
for miscellaneous accounting authority.)

Case No. U-21973

REBUTTAL TESTIMONY
OF
ERIC D. JANNES

DTE GAS COMPANY
REBUTTAL TESTIMONY OF ERIC D. JANNESS

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1 **Q1. Are you the same Eric D. Janness who previously offered testimony in this**
2 **proceeding?**

3 A1. Yes, I am.

4

5 **Purpose of Testimony**

6 **Q2. What is the purpose of your rebuttal testimony?**

7 A2. The purpose of my rebuttal testimony is to rebut:

8 1) The arguments made by the Attorney General (AG) Witness Coppola to:

9 a) Set GRP portion of IRM at \$255 million.

10 b) Disallow \$18.4 million of 2025 IRM capital expenditures;

11 c) Terminate or shorten the IRM;

12 d) Reject proposed additions to IRM scope, including cathodic protection,
13 ultrasonic meter/bypass conversion, and regulator station replacement, and

14 e) Apply a lower cost of capital to calculate the IRM surcharge. I will show
15 that these proposals are unsupported and that the Company's expenditures
16 and proposed IRM treatment are reasonable and prudent and should be
17 approved.

18 2) The arguments made by the Michigan Environmental Council (MEC) Witness
19 Napoleon to:

20 a) Impose structural constraints on the Infrastructure Recovery Mechanism by
21 asserting that IRM investments are not cost-effective, that eligibility criteria
22 are unclear, that routine capital work is inappropriately included, and that
23 IRM spending should be capped or subject to budget-based limitations;

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- 1 b) Require IRM investments to be selected based on risk-reduction-per-dollar
2 metrics and expanded consideration of non-pipeline alternatives; and
3 c) Reject inclusion of specific safety-driven programs from the IRM, including
4 legacy services, Cathodic Protection, Ultrasonic Meter and by-pass device
5 replacement, and the Regulator Station Replacement Program.
- 6 3) The arguments made by the Association of Businesses Advocating Tariff
7 Equity (ABATE) Witness Fitzhenry to reduce the spend of the GRP by:
8 a) Reducing the cost per mile assumption for main replacement and
9 b) Eliminating legacy services, ultrasonic meters, and bypass devices.
- 10 4) The arguments made by Ann Arbor Witness Walsh to:
11 a) Diminish the benefit to emissions from the GRP and
12 b) Change the strategy for mitigating risks associated with leaks
- 13 5) The argument made by Michigan Public Service Commission (MPSC) Staff
14 (Staff) Witness Creisher to reduce projected GRP expenditures in the nine
15 months ending September 30th, 2026, down to \$211,176,847 and the capital
16 expenditures for the test year ending September 30, 2027, down to \$64,937,616.

17

18 The absence of a discussion of other matters in my rebuttal testimony should not
19 be taken as an indication that I agree with all other aspects of any Staff or intervenor
20 testimony.

21

22 **Q3. Are you sponsoring any rebuttal exhibits?**

23 A3. I am sponsoring or supporting the following exhibits:

24	<u>Exhibit</u>	<u>Schedule</u>	<u>Description</u>
25	A-39	CC1	GRP Update: Direct Exhibit A-12, Sch B5.6

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1 A-39 CC2 Discovery Response DGAG-2.5

2 A-39 CC3 Discovery Response MECCUBDG-11.4a

3

4 **Rebuttal to the Attorney General**

5 IRM Spending

6 **Q4. Is AG Witness Coppola correct in stating, on page 144, line 16-17, that it is**
7 **unclear why the Probabilistic Risk Assessment (PRA) model has resulted in**
8 **increasing complexity?**

9 A4. No. The PRA model is discussed extensively in my direct testimony in this
10 proceeding (beginning on page 38, line 18) and was also discussed in the
11 Company's last rate case. In my direct testimony in Case No. U-21291 – a case in
12 which Witness Coppola provided testimony - beginning on page 25, line 6, I
13 explained how the PRA assigns greater risk values to densely populated urban areas
14 with impervious surfaces susceptible to underground gas migration. These areas
15 inherently present greater design and construction complexity. The PRA's
16 prioritization of these high-risk areas leads to faster risk reduction compared to
17 previous approaches, thereby enhancing public safety. The Commission drove DTE
18 Gas's development of the PRA with their 2016 order recommending that the
19 Company seek the services of a risk expert to review the Company's risk model
20 and main renewal/abandonment priority selection procedures. (See U-17999 Order
21 at 53).

22

23 **Q5. Is Witness Coppola correct when, beginning on page 144, line 17, he claims**
24 **that complex projects are not a significant portion of the total projects**
25 **completed each year?**

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1 A5. No. Witness Coppola's statement reflects an oversimplified view of how project
2 complexity affects program costs. First, complex projects do not need to represent
3 a majority of total projects to materially influence overall unit costs. As explained
4 in my testimony, higher-complexity work is disproportionately concentrated in
5 dense urban environments, larger-diameter mains, and locations requiring
6 specialized construction methods and extensive restoration. These projects account
7 for a meaningful share of total capital expenditures even when they represent a
8 smaller share of total project count or mileage. A 2025 project such as Milwaukee
9 Junction 2 that was designated high complexity accounted for roughly 3.5% of total
10 program spend while only yielding about 0.4% of legacy miles retired. The
11 presence of complex projects has a significant impact on unit costs regardless of
12 whether they constitute the majority of projects completed in a given year. See also
13 Exhibit A-39, Schedule CC3, which is the Company's discovery response to
14 MECCUBDG-11.4a, which demonstrates how project complexity in 2025 drove
15 cost increases from 2024.

16

17 Second, complexity is not limited to grids with a high complexity designation. This
18 is an assumption made ahead of design in an effort spread out the complexity and
19 balance program costs. Even projects without this designation have had a tendency
20 to include complex portions of work driving up the average unit cost.

21

22 **Q6. Is Witness Coppola's implication that the volume of MRP work DTE Gas is**
23 **completing is leading to higher unit costs?**

24 A6. No. Witness Coppola frames an argument, on page 145, lines 6 through page 146,
25 line 8, that DTE Gas's work is leading to increased unit costs. However, Witness

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1 Coppola provides no evidence supporting this assertion beyond, what he even refers
2 to as, a “simple” supply-and-demand theory, as confirmed in Exhibit A-39,
3 Schedule CC2, Discovery Response DGAG-2.5. However, DTE Gas maintains unit
4 based contracts with major vendors that have known escalators and are periodically
5 renegotiated. Increases in unit costs under the Gas Renewal Program are driven by
6 the complexity and characteristics of the work performed, not by the volume of
7 projects or permits executed. Elevated costs result from challenging underground
8 conditions, extended construction durations, heightened coordination requirements,
9 and increased regulatory and permitting obligations as the Company advances
10 through the remaining legacy infrastructure. Higher permit-related costs reflect
11 expanded municipal permitting and restoration requirements, including longer
12 approval timelines, enhanced compliance obligations, and more extensive roadway
13 and surface restoration standards particularly in dense and congested areas rather
14 than an increase in the number of permits issued. Restoration scope and cost are
15 dictated by municipal specifications and site-specific conditions, and do not expand
16 simply because more work is performed.

17

18 **Q7. Do DTE Gas’s actual costs and milage provide evidence that higher milage is**
19 **not associated with higher unit costs?**

20 A7. Yes. Consistent with this, the Company’s experience shows that even though
21 overall mileage has declined, costs have increased due to project complexity and
22 execution constraints, not volume. Accordingly, the record does not support
23 Witness Coppola’s conclusion that the quantity of GRP work being completed is
24 the cause of higher unit costs. As discussed in my direct testimony on page 30, DTE
25 Gas’s miles retired fell from 224 in 2023 to 161 in 2025, yet the unit cost per

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1 installed mile increased. This demonstrates that per unit costs are not driven by the
2 volume of miles replaced. While this simplistic comparison does not account for
3 differences in scope, it illustrates that cost increases are attributable to complexity
4 rather than mileage.

5

6 **Q8. Beginning on page 146, line 12 of his testimony, Witness Coppola asserts that**
7 **there is no quantitative or qualitative basis for continuing the MRP at its**
8 **current pace. Do you agree?**

9 A8. No. Quantitative system risk analysis through the Probabilistic Risk Assessment
10 measures system risk by evaluating the likelihood and consequence of failure and
11 identifies the remaining legacy mains posing the highest risk. In addition,
12 qualitative execution experience demonstrates that slowing the pace delays
13 retirements of higher-risk infrastructure, extends system risk exposure, and disrupts
14 the multi-year planning and execution necessary to deliver safety-driven
15 infrastructure replacement. Reductions in the program pace do not produce
16 proportional cost savings but instead defer risk mitigation and extend the overall
17 program timeline. Maintaining the current pace of the MRP is necessary to continue
18 systemically reducing system risk and advancing the safety and reliability
19 objectives the Commission has consistently endorsed.

20

21 **Q9. Is Witness Coppola's assertion, on page 148, line 14 through p 149 line 3, that**
22 **delaying retirement of legacy mains isn't a concern?**

23 A9. No. Witness Coppola misunderstands that retiring the mains in place is very
24 different from delaying retirement. While DTE Gas does leave the mains in place
25 when it retires them, it disconnects them from the system, and they no longer hold

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1 gas. In some cases, depending upon municipal permitting and engineering
2 requirements, mains may be filled with a flowable material. The difference is not
3 simply “delaying switchover and reporting old mains as retired on the books of the
4 company” as erroneously claimed by Witness Coppola. Rather, leaving mains with
5 flowing gas is the safety risk, and delaying degassing the lines is a safety risk.

6

7 **Q10. Is Witness Coppola’s statement, on page 147, line 8, that DTE Gas spent \$50**
8 **million in excess of its 2024 GRP plan supported by past Commission orders?**

9 A10. No. To support this statement, Witness Coppola relies upon Exhibit A-12,
10 Schedule B6.1. He uses this sheet to state DTE Gas exceeded approved IRM
11 amounts. However, the “Planned” amounts on this sheet reflect only the amounts
12 included in calculating the surcharge for the year at issue. The \$255 million for the
13 GRP and \$21 million for MAC MMO were approved in U-20940 and used to
14 calculate the IRM surcharges in that case. In case U-21291, DTE Gas supported a
15 total GRP/MAC MMO amount of \$329 million. The Commission adjusted this
16 amount by \$5 million resulting in a total of \$324 million GRP/MAC MMO capital
17 expenditures included in base rates in U-21291. DTE Gas included, on Exhibit A-
18 12, Schedule B5.3, line 5, column b, \$325.8 million for actual 2024 GRP/MAC
19 MMO capital expenditures, in line with the amount approved in U-21291.

20

21 **Q11. What is AG Witness Coppola’s recommendation regarding the capital**
22 **expenditures for the GRP portion of the IRM, beginning on page 147, lines 13–**
23 **21 and page 148, lines 1–13 of his testimony?**

24 A11. Witness Coppola recommends that the Commission restrain IRM spending by
25 establishing a maximum amount for the GRP portion of the IRM with no possibility

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1 of recovery for any expenditures above that amount. He asserts that IRM capital
2 spending has become “unlimited and increasing” and contends that a budgetary
3 constraint is necessary to impose discipline on program costs. Witness Coppola
4 recommends basing the surcharge on expenditures of \$255 million for the GRP.
5 Witness Coppola characterizes this \$15 million increase as a modest escalation
6 from the prior approved level, so that any GRP spending above that amount would
7 be non-recoverable through the IRM and would, in his view, incentivize cost
8 control.

9

10 **Q12. What is AG Witness Coppola’s basis for asserting that the IRM spending is**
11 **“unlimited and increasing”?**

12 A12. Witness Coppola bases this assertion on comparisons of aggregate IRM spending
13 levels over time. He does not evaluate those spending levels in relation to program
14 scope, safety drivers, or the Commission-approved IRM framework.

15

16 **Q13. How does AG Witness Coppola’s arrive at his proposed \$255 million Gas**
17 **Renewal Program capital expenditures?**

18 A13. Witness Coppola arrived at the \$255 million expenditure level for the 2027 GRP
19 using a simple inflation factor and the previous approved spend, which is
20 insufficient to meet the program completion timeline of 2037. Witness Coppola’s
21 recommended capital expenditure limit is not derived from an assessment of GRP
22 scope, risk prioritization, or execution needs. Witness Coppola’s recommendation
23 is not based on an evaluation of whether the Company’s proposed GRP
24 expenditures are reasonable and prudent under the Commission approved IRM
25 framework. Rather, he has arbitrarily set a cap on capital expenditures and ignores

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1 both the safety and reliability impacts of his recommendation, which would extend
2 the program completion timeline beyond 2037. The Company's projected 2027
3 GRP capital expenditures, of \$341.7 million, reflect the level of investment
4 required to execute that program as proposed.

5

6 2025 Disallowance

7 **Q14. What disallowances does AG Witness Coppola recommend based on**
8 **preliminary 2025 reporting, beginning on page 149, line 19 and page 150 lines**
9 **1-12 of his direct testimony?**

10 A14. Based upon preliminary 2025 reporting, AG Witness Coppola recommends a
11 disallowance of \$7.9 million on the GRP and \$10.5 million on the Pipeline Integrity
12 ("PI") program, for a total of \$18.4 million above the amount approved for
13 inclusion in the IRM surcharge in Case No. U-21291.

14

15 **Q15. Has DTE Gas updated its 2025 figures since AG Witness Coppola developed**
16 **those recommendations?**

17 A15. Yes. after Witness Coppola developed his recommendations using preliminary
18 data, DTE Gas finalized its 2025 actuals. They were prepared in mid-March 2026
19 as part of the March 31st IRM filing, and finalized at the end of March with the
20 submission of the report. With this filing, DTE Gas determined that pipeline
21 integrity expenditures included in the IRM were \$25.5 million, rather than the \$33.5
22 million included in AG-62.

23

24 **Q16. Why does the \$33.5 million figure in AG-62 not represent IRM PI spending?**

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1 A16. The \$33.5 million cited in AG-62 (Page 7, Line 34) includes the total pipeline
2 integrity expenditures, which includes both IRM and non-IRM PI expenditures.
3 However, only \$25.5 million of the total expenditures were completed as part of
4 the IRM program.

5

6 **Q17. How does DTE Gas differentiate between IRM and non-IRM PI expenditures?**

7 A17. DTE Gas differentiates between IRM and non-IRM PI expenditures based on the
8 Commission's IRM eligibility framework established in the Commission's order
9 approving the original IRM in case No. U-16999, and as reiterated in my direct
10 testimony on page 47 - 49. Items not on this list cannot be included as IRM PI
11 expenditures. For example, pig trap upgrades, trap replacements, pigging
12 equipment, stopple equipment and ultrasonic sensors for direct assessments are not
13 eligible for recovery through the IRM. This framework is important because it
14 prevents non-IRM work from being recovered through the IRM.

15

16 **Q18. Why does AG Witness Coppola recommend the disallowance of these 2025**
17 **capital expenditures for the GRP and the PI programs?**

18 A18. Witness Coppola does not believe any IRM expenditures in excess of the amount
19 included in the surcharge should be recovered. He argues that this overspending is
20 not sustainable and that it will negatively affect customer bill affordability.

21

22 **Q19. Does the Company agree with the recommendation to disallow these used and**
23 **useful 2025 capital expenditures for the GRP and PI programs?**

24 A19. No. This recommendation does not comport with the Commission's direction in
25 Case No. U-21291. In that case, the Commission, on page 77 of its order, found

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1 the capital expenditures associated with overperformance beyond the levels
2 authorized in the surcharge would be closely scrutinized for reasonableness and
3 prudence. DTE Gas’s IRM capital expenditures were not a result of
4 overperformance. The table below is from DTE Gas’s 2025 IRM filing.

5 **Table 1. 2025 IRM Report Data**

<u>IRM Capital Expenditures</u>	<u>U-21291 2025 Target /1</u>	<u>2025 Actual Spend</u>	<u>Higher / (Lower) than 2025 Target</u>
Gas Renewal Program /2	\$ 287,545	\$ 299,031	\$ 11,486
Pipeline Integrity /4	<u>23,060</u>	<u>25,520</u>	<u>2,460</u>
Total	<u>\$ 310,605</u>	<u>\$ 324,551</u>	<u>\$ 13,946</u>
Vehicle Depreciation		(3,583)	(3,583)
Annual Incentives		<u>(2,277)</u>	<u>(2,277)</u>
Adjusted Total	<u>\$ 310,605</u>	<u>\$318,691</u>	<u>\$8,086</u>

6
7 Some confusion arises because the IRM surcharge does not include Vehicle
8 Depreciation or Incentives. While these amounts are adjusted out when evaluating
9 IRM expenditures against surcharge requirements, they are included when the
10 capital expenditures are rolled into base rates. These amounts are appropriate for
11 recovery in base rates, but it was established in Case No. U-16999 that these costs
12 should not be included in determining if DTE Gas had met its spending
13 requirements because when the program was started, the concern was that DTE Gas
14 was not committed to the program. DTE Gas must spend more, in total, to meet its
15 targets because these two items are not included in determining program spending
16 compliance.

17

18 **Q20. Why did DTE Gas’s IRM expenditures exceed targets in 2025?**

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1 A20. There are two main drivers that led to DTE Gas's final 2025 capital expenditure
2 levels. First, the exact amount that will be adjusted out for vehicle depreciation and
3 annual incentives is not known until after the year is over and these amounts can be
4 calculated. Second, given the size of the program and the nature of the projects, it
5 is operationally imprudent, and at times practically impossible, to simply stop
6 expenditures in ongoing projects at an arbitrary point to reach an exact number. For
7 the PI program, these expenditures were necessary to bring ILI Expansion to a close
8 in 2026. See my direct testimony on pages EDJ-57 through EDJ-58 and page EDJ-
9 60 where I explain DTE Gas's proposed PI programs for 2025 and 2026 and its
10 proposed spending for those years.

11 All of these 2025 expenditures are in service, used and useful and were reasonable
12 and prudent. None of them were a result of DTE Gas trying to spend more than the
13 amount in the IRM surcharge or from replacing more miles of pipeline than
14 necessary. Furthermore, aside from claiming that DTE Gas spent more than the
15 2025 surcharge amount, Witness Coppola has not found that these used and useful
16 capital expenditures were unreasonable or imprudent. Therefore, Witness
17 Coppola's proposed disallowance of \$18.4 million of 2025 capital expenditures
18 (and resulting \$18.4 write-off of used and useful utility plant) must be rejected.

19

20 Terminate or Shorten IRM

21 **Q21. What is AG Witness Coppola's recommendation regarding the duration of the**
22 **IRM beginning on page 150, lines 13-20; page 151 lines 1-13?**

23 A21. AG Witness Coppola recommends that the Commission terminate the IRM after
24 2027 or, alternatively, limit the IRM to three years. He asserts that the IRM has not
25 reduced the frequency of rate cases as originally intended, contends that

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1 IRM-eligible capital expenditures can be reviewed more holistically in general rate
2 cases, and expresses concern that the IRM adds complexity, reduces visibility and
3 scrutiny relative to rate cases, and requires additional reconciliation proceedings.

4

5 **Q22. Does the Company agree with AG Witness Coppola’s recommendation to**
6 **terminate or shorten the IRM, and would doing so be consistent with the**
7 **IRM’s purpose and design?**

8 A22. No. The IRM is a Commission-approved cost-recovery mechanism designed to
9 support the programmatic execution of safety- and integrity-driven investments that
10 extend beyond a single rate case cycle. The IRM provides a structured framework
11 for multi-year planning, annual reconciliation, and prudence review, allowing the
12 Commission to maintain ongoing oversight of safety-driven infrastructure
13 investment rather than relying solely on the timing of future rate cases. Terminating
14 the IRM after 2027 or limiting it to a shorter duration would reintroduce regulatory
15 lag and uncertainty into the recovery of ongoing safety investments and disrupt the
16 coordinated, multi-year planning and execution of IRM-supported programs. Such
17 an approach would impose an artificial endpoint unrelated to remaining program
18 scope, system risk, or regulatory requirements, without a finding that continued
19 IRM recovery is unnecessary or that the Company’s proposed investments are
20 imprudent. Furthermore, the 5-year IRM surcharge timeframe has been proposed
21 and approved in the last six DTE Gas rate cases, beginning in Case No. U-16999,
22 and AG Witness Coppola provides no convincing argument for changing this long-
23 standing Commission approved regulatory construct.

24

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1 **IRM Program Expansion**

2 **Q23. What does AG Witness Coppola propose regarding the Company’s proposal**
3 **to expand the IRM to include additional programs?**

4 A23. AG Witness Coppola recommends that the Commission reject the Company’s
5 proposal based upon his concern that the Company is continuing to expand the IRM
6 while the advantages of the IRM can be achieved through general rate cases.

7
8 **Q24. What is AG Witness Coppola’s position regarding inclusion of Cathodic**
9 **Protection in the IRM beginning on page 151, lines 14-20 and page 152, lines**
10 **1-6?**

11 A24. Witness Coppola states that the Company proposed including Cathodic Protection
12 in the IRM in Case No. U-21291 and the Commission rejected that proposal.
13 Witness Coppola asserts that there is nothing new in this rate case that warrants a
14 different outcome.

15
16 **Q25. Do you agree with Witness Coppola’s proposal to not include Cathodic**
17 **Protection in the IRM?**

18 A25. No, his argument ignores the changing circumstances I described in my direct
19 testimony from page EDJ-73 to page EDJ-82. DTE Gas’s Cathodic Protection
20 proposal is very different from the proposal in the last case. For instance, a new
21 PHMSA rule (PHMSA-2011-0023 for Repair Criteria, Integrity Management
22 Improvements, Cathodic Protection, Management of Change, and Other Related
23 Amendments) went into effect resulting in increased CP expenditures to cover
24 mitigation stray current impacts and voltage from overhead power lines on
25 pipelines in power corridors (aka AC Mitigation). In addition, DTE Gas is

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1 proposing to implement a strategic program to address the following integrity
2 issues:

3 (1) Multiple Year Down (MYD) segments that require alternative to anode
4 installation to permanently restore cathodic protection and prevent corrosion (pipe
5 replacement alternative)

6 (2) Remediation of 54,000 segments susceptible to active corrosion that were called
7 out in a non-compliance but not covered under GRP

8 (3) Remediation of over 600 shorted casings that were called out in a non-
9 compliance and require methods other than periodic monitoring by leak survey to
10 ensure the integrity of the segments.

11

12 In addition, the assertion that the Company is merely repeating a proposal rejected
13 in Case No. U-21291 ignores the fundamental purpose of the IRM and the essential
14 role Cathodic Protection plays in pipeline integrity and public safety. Cathodic
15 Protection is a foundational element of DTE Gas's long term strategy to ensure the
16 safety, reliability, and environmental performance of its natural gas system. Except
17 for MYD related work, these investments are required under federal and state safety
18 regulations and are integral to the Company's pipeline integrity program—an area
19 already recognized as appropriate for IRM treatment. Inclusion therefore aligns
20 directly with the IRM's core purpose of supporting timely recovery of capital
21 investments necessary to maintain system safety and operational integrity.

22

23 Including Cathodic Protection in the IRM provides a transparent, disciplined, and
24 accountable framework for planning, executing, and reconciling these investments
25 through annual review. This structure protects customers by tying the recovery to

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1 actual expenditures and performance while ensuring dedicated funding to maintain
2 minimum investment levels through 2031. That certainty is critical to sustaining
3 the pace of renewal needed to reduce gas leaks and methane emissions and to
4 support the transition from continued remediation to permanent replacement of
5 MYD segments, which, although more capital intensive, delivers superior long-
6 term safety and reliability benefits.

7

8 Consistent with prior Commission orders emphasizing prudent infrastructure
9 investment, including Case Nos. U-16407 and U-18999, incorporating Cathodic
10 Protection into the IRM complements existing IRM programs and strengthens the
11 Company's comprehensive infrastructure renewal strategy. Absent IRM inclusion,
12 DTE Gas cannot be assured it will be able to invest at the pace necessary to achieve
13 the replacement levels proposed in this case, particularly for MYD segments.
14 Accordingly, the Company's proposal is reasonable, supported by the record, and
15 fully consistent with the Commission's stated goal of ensuring safe and reliable
16 utility service. Furthermore, the certainty of cost recovery under the IRM allows
17 the Company to enter into multiyear construction contracts for the proposed CP
18 work elements, ultimately resulting in longer-term cost savings to customers.

19

20 **Q26. What is AG Witness Coppola's position regarding the ultrasonic meters and**
21 **bypass devices within GRP beginning on page 152, lines 7-13?**

22 A26. AG Witness Coppola asserts that the Company has not presented a comprehensive
23 plan for the ultrasonic meter and by-pass device replacement to justify undertaking
24 it at this time and therefore recommends that these investments not be included in
25 the IRM. He further states that, when the time comes, the Company can propose an

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1 appropriate level of spending for inclusion in a general rate case rather than through
2 the IRM. As discussed by Company Witness Jackson in her rebuttal testimony,
3 beginning on page 13 line 15,
4 “The Company disagrees with Witness Coppola’s assertion that a comprehensive
5 program with full costs from inception to completion should have been presented
6 in this case. As stated in my direct testimony, Q56 page 27, “The Company must
7 address near-term module replacements and aging meters. We also need to
8 determine how the new technology performs on a larger scale in the field and
9 potential benefits before replacement of gaining infrastructure accelerate in the
10 future.” The Company will use the investment proposed in the instant case to gain
11 that data and refine the proposal for inclusion in a future rate case for a full program
12 recommendation on pace, duration and cost benefit impact to address the full
13 population of meters.”

14

15 **Q27. Do you agree with AG Witness Coppola’s recommendation to exclude**
16 **ultrasonic meters and by-pass devices from the IRM?**

17 A27. No. As explained in the testimony of Company Witness Jackson, the Company
18 must replace aging diaphragm meters and associated communication modules with
19 new meter technology, and ultrasonic meters represent the appropriate long-term
20 replacement solution. Company Witness Jackson explains that the proposed
21 ultrasonic meters and by-pass devices are planned to be installed through existing
22 work streams, including the Gas Renewal Program, and that the projected capital
23 expenditures reflect materials only, with no incremental labor required because
24 crews are already on-site performing GRP work. Installing ultrasonic meters and
25 by-pass devices in conjunction with GRP work avoids duplicative construction,

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1 reduces the number of customer interruptions, and minimizes overall cost by
2 eliminating the need for separate visits solely to replace metering equipment.
3 Excluding these investments from the IRM would require the Company to either
4 defer necessary meter modernization or undertake the same work outside of GRP,
5 increasing customer disruption and system inefficiency.

6

7 **Q28. What is AG Witness Coppola’s position regarding the Regulator Station**
8 **Replacement Program beginning on page 152, lines 14-16?**

9 A28. AG Witness Coppola asserts that the Regulator Station Replacement Program has
10 not been sufficiently justified for inclusion in the IRM and contends that the
11 program can be addressed through a general rate case with proposed spending
12 levels reviewed as part of base rates rather than through the IRM.

13

14 **Q29. Do you agree with Witness Coppola’s position regarding the Regulator Station**
15 **Replacement Program**

16 A29. No. Witness Coppola does not provide any substantive evidence in his testimony
17 supporting the conclusion that the Regulator Station Replacement program is not
18 justified. Instead, he simply states “This program also needs to be better justified”.
19 However, I have fully justified the Regulator Station Replacement program in my
20 direct testimony, where I explained on pages 64-68, regulator stations are critical
21 safety components of the gas distribution system, and therefore, in order to maintain
22 safe and reliable service, it is necessary to mitigate overpressure and outage risks
23 by upgrading or replacing regulator stations with legacy regulators, regulator
24 stations without overpressure protection, and regulator stations with common-mode
25 failure risks. The Regulator Station Replacement Program is a safety driven, capital

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1 intensive program that is appropriately planned and executed on a multiyear,
2 programmatic basis. Inclusion of this program in the IRM is consistent with the
3 IRM's purpose of supporting timely execution of safety and integrity investments
4 while providing annual planning, reconciliation, and Commission oversight.

5
6 Excluding the Regulator Station Replacement Program from the IRM would
7 fragment recovery of related safety work and increase reliance on the timing of
8 future rate cases, reintroducing regulatory lag and uncertainty into execution of
9 necessary system improvements without a finding that such investments are
10 unnecessary or imprudent. This program and the Company's position to include it
11 in the IRM has been supported by the MPSC Staff in Witness Creisher's testimony
12 because it meets the core principles of the IRM to ensure investment for accelerated
13 replacement programs that are necessary for the safety and reliability of the
14 Company's natural gas system.

15

16 **Rebuttal to MEC**

17 **IRM eligibility, risk-based evaluation and NPAs**

18 **Q30. What is MEC Witness Napoleon's position regarding the IRM and the Gas**
19 **Renewal Program beginning on page 75 of her testimony?**

20 A30. MEC Witness Napoleon contends that IRM investments are not cost-effective
21 because projects are not selected based on risk reduction per dollar spent. She also
22 states that the criteria for what types of projects qualify for IRM treatment is unclear
23 and that the utility has incentives to include routine projects in the IRM. She further
24 asserts that DTE does not adequately consider non-pipeline alternatives ("NPAs")
25 to IRM expenditures.

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1

2 **Q31. Do you agree with MEC Witness Napoleon's assertion that IRM eligibility**
3 **criteria are unclear and that the Company has incentives to include routine**
4 **work in the IRM?**

5 A31. No. This characterization does not reflect how IRM programs are established or
6 reviewed and demonstrates Witness Napoleon's clear lack of understanding of the
7 long regulatory history of the IRM. The IRM is not an open-ended category for
8 routine capital work. The programs included in the IRM are specifically identified
9 by the Company, described in testimony, and reviewed by intervenors and the
10 Commission in each rate case. The Commission determines which programs
11 qualify for IRM treatment and at what funding levels. This established review
12 process makes it clear that the Company cannot unilaterally add routine work to the
13 IRM.

14

15 **Q32. Do you agree with MEC Witness Napoleon's assertion that IRM and GRP**
16 **investments lack cost-effectiveness and discipline?**

17 A32. No. The IRM is a Commission-approved mechanism designed to support the
18 programmatic execution of safety- and integrity-driven investments that address the
19 highest-risk portions of the gas system. IRM investments are subject to annual
20 planning, reconciliation, and Commission oversight. The record does not support
21 the conclusion that the IRM lacks discipline or appropriate review.

22

23 **Q33. Why are GRP projects prioritized based on highest risk rather than lowest**
24 **cost or risk-per-dollar metrics?**

25 A33. The Gas Renewal Program is designed to eliminate legacy infrastructure that poses
26 the greatest safety risk as quickly as practicable. Higher risk legacy mains

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1 frequently occur in dense or complex environments that are more costly to
2 remediate. Selecting projects primarily based on cost per dollar metrics would defer
3 or exclude high risk assets and undermine the program's core safety objective of
4 risk elimination. MEC Witness Napoleon's proposed risk per dollar metrics would
5 actually force DTE Gas to avoid or delay work in the City of Detroit and other older
6 urban communities in favor of less dense suburban and rural communities.

7

8 **Q34. How does the Company respond to MEC Witness Napoleon's claim that it does**
9 **not adequately consider non-pipeline alternatives?**

10 A34. The Company considers alternatives where they can be demonstrated to meet
11 project requirements while maintaining safety and service obligations. However,
12 IRM supported investments address physical safety risks associated with legacy
13 infrastructure where gas service must continue to be provided. In those
14 circumstances, non-pipeline alternatives that reduce demand do not substitute for
15 replacing high risk legacy assets. When the Main Renewal Program (now a part of
16 the GRP) was originally established, DTE Gas targeted retiring 15 miles of main
17 without replacement annually. These miles were no longer needed to serve
18 customers due to population and load decreases over time in certain areas. DTE
19 Gas retired 15 miles annually until 2016, at which point the Company could not
20 identify additional pipeline mileage that could be retired without negatively
21 impacting the reliability of the distribution system.

22

23 **Q35. Why are non-pipeline alternatives not a universal substitute for GRP main**
24 **replacement?**

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1 A35. NPAs may affect demand or operational conditions, but they do not eliminate the
2 physical safety risks associated with aging legacy materials where infrastructure
3 remains in service. As I explained in my rebuttal testimony in Case No. U-21291,
4 since the goal of the GRP is to replace leak-prone pipe, energy efficiency or demand
5 response would not change the need for that investment where customers continue
6 to rely on gas service.

7

8 **Q36. Why is replacement necessary even where repairs or other mitigations are**
9 **available?**

10 A36. Repairs and short-term mitigations address isolated conditions but do not eliminate
11 the underlying risks associated with legacy materials that are prone to corrosion,
12 cracking, and joint failure. Replacement permanently removes the legacy material
13 and provides the long-term safety benefit that the GRP is designed to achieve.

14

15 **Q37. How do these conclusions relate to MEC Witness Napoleon's broader proposal**
16 **to constrain IRM execution?**

17 A37. MEC Witness Napoleon's proposals to impose cost-per-dollar selection metrics,
18 expand substitution of non-pipeline alternatives, or restrict IRM eligibility would
19 defer safety-driven replacement of high-risk legacy infrastructure. The record does
20 not support replacing the IRM's risk-based framework with approaches that do not
21 eliminate the underlying physical safety risks addressed by the Gas Renewal
22 Program.

23

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1 IRM Program Expansion

2 **Q38. What specific changes does MEC Witness Napoleon recommend with respect**
3 **to IRM-supported programs?**

4 A38. MECB Witness Napoleon, beginning on page 80 of her direct testimony,
5 recommends that certain programs and activities be excluded from the IRM,
6 including the Cathodic Protection Program, the Regulator Station Replacement
7 Program, and legacy service renewals proposed as part of the Gas Renewal
8 Program. She contends that “DTE [Gas] should allocate sufficient resources to
9 system improvements regardless of the cost recovery methodology.”

10

11 **Q39. Do you agree that these programs should be excluded from the IRM and**
12 **funded through base rates instead?**

13 A39. No. These programs address safety and reliability risks that require consistent,
14 programmatic execution. As explained in my direct testimony, the IRM is designed
15 to support accelerated and sustained investment in such programs through
16 Commission-approved targets and annual reconciliation. Whether an activity could
17 technically be recovered through base rates does not resolve whether IRM treatment
18 is appropriate to ensure timely and disciplined execution. In addition to the rebuttal
19 discussed below, please also refer to my rebuttal testimony above on similar
20 arguments proposed by AG Witness Coppola.

21

22 **Q40. Why is Cathodic Protection appropriate for inclusion in the IRM?**

23 A40. The Cathodic Protection Program addresses corrosion risks that directly affect
24 system integrity and public safety. As described in my direct testimony, the
25 proposed IRM treatment ensures minimum annual investment levels, improves

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1 transparency through unit and cost tracking, and aligns prioritization with risk and
2 compliance deadlines.

3

4 **Q41. Why is Regulator Station Replacement appropriate for inclusion in the IRM?**

5 A41. Regulator station replacements address aging pressure-regulating facilities that
6 present system-level safety and reliability risks if not systematically replaced.
7 Inclusion in the IRM supports coordinated planning, consistent execution, and
8 Commission oversight of these investments. MEC Witness Napoleon does not
9 dispute the safety purpose of regulator station replacement but instead questions the
10 cost recovery mechanism.

11

12 **Q42. Why are legacy service renewals appropriately included within the Gas
13 Renewal Program and supported through the IRM?**

14 A42. Legacy service renewals address aging metallic service lines that are prone to leaks
15 and failures and are often replaced in coordination with main renewal and meter
16 relocation work. Including these renewals within the GRP and supporting them
17 through the IRM allows for efficient, programmatic replacement of high-risk
18 infrastructure under Commission-approved targets and reporting. MEC Witness
19 Napoleon does not dispute the safety purpose of legacy service renewals but
20 questions whether IRM treatment is necessary.

21

22 **Q43. Does MEC demonstrate that excluding these programs from the IRM would
23 improve safety outcomes or reduce long-term risk?**

24 A43. No. MEC Witness Napoleon's proposal focuses on cost recovery form rather than
25 on how best to ensure timely mitigation of known safety risks. Excluding these

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1 programs from the IRM would not eliminate the need for the work and could
2 undermine the programmatic structure that supports consistent investment and
3 accountability.

4

5 **Rebuttal to ABATE**

6 Cost of the Gas Renewal Program

7 **Q44. What is Witness Fitzhenry proposing for the GRP program?**

8 A44. Witness Fitzhenry is proposing significant reductions to GRP's main replacement
9 ranging from \$89.8M to \$112M per year during the period 2026 to 2031. This
10 proposal is based on utilizing the cost per mile from 2024 and an inflation factor of
11 2.5% then applying this new cost per mile to the proposed miles per year.

12

13 **Q45. Why does Witness Fitzhenry propose a reduction to the cost of the GRP?**

14 A45. On page 11, lines 13 - 21 and page 12, lines 1 -16 of Witness Fitzhenry's testimony,
15 he puts forward two concerns regarding the DTE Gas proposal.

16 1. There is a lack of evidence supporting the increase in cost, particularly
17 related to the increasing complexity of the work the program is doing

18 2. There is mathematical inconsistency in the application of inflationary cost
19 drivers

20

21 **Q46. Does the Company agree with Witness Fitzhenry's proposal for the GRP?**

22 A46. No. There are several concerns with Witness Fitzhenry's proposal to reduce the
23 spend of the GRP:

24 1. Witness Fitzhenry's is completely ignoring the increasing cost drivers
25 described in detail in my direct testimony. Actuals for 2025 were provided

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1 in discovery and can be found in Exhibit A-39 Sch CC1 accompanying this
2 testimony. The cost per mile in 2025 of \$1,405 has already surpassed the
3 cost per mile Witness Fitzhenry proposes, despite several initiatives to
4 improve program efficiency.

5 2. There is no mathematical inconsistency with the DTE Gas proposal. The
6 annual 2-3% inflationary pressures referenced in testimony were only a
7 portion of the overall cost of the program, so it is reasonable that there
8 would be a cost per mile increase of 5% over 3 years. There is, however,
9 mathematical concern in Witness Fitzhenry's Table CTF-3. The table
10 assumes replacing the DTE Gas proposed cost per mile from 2026 -2031
11 with the 2024 actual cost per mile plus a 2.5% inflation adjustment. If
12 correctly applied to the proposed number of miles installed, the assumption
13 should result in a reduction of \$55M to \$88M per year during the period
14 2026 to 2031, which is lower than the \$90 million to \$112 million calculated
15 by Witness Fitzhenry.

16 3. The proposal to reduce GRP spend so significantly would slow the pace of
17 the program, ultimately delaying the project completion date and thereby
18 increase the risk of potential failures that could impact the safety of
19 customers and overall reliability of the system. Please also refer to my
20 rebuttal testimony of AG Witness Coppola, who also proposed an
21 unsupported reduction to GRP expenditures.

22

23 **Legacy Services, Ultrasonic Meters, and Bypass Manifolds**

24 **Q47. What is Witness Fitzhenry's proposal regarding Legacy Services, Ultrasonic**
25 **Meters, and Bypass Devices?**

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1 A47. Witness Fitzhenry proposes to remove all costs for legacy services, ultrasonic
2 meters, and bypass devices.

3

4 **Q48. Does Witness Fitzhenry provide any support for the removal of ultrasonic**
5 **meters and bypass devices?**

6 A48. No. There is no support in Witness Fitzhenry's testimony for the removal of the
7 ultrasonic meter and bypass device costs.

8

9 **Q49. Why does Witness Fitzhenry propose to remove all cost for legacy services?**

10 A49. On page 12, lines 19 - 23 and page 13, lines 1 -16 of Witness Fitzhenry's testimony,
11 he claims this proposal conflicts with regulatory guidance and that non-pipe
12 alternatives could mitigate the risk associated with these services. He also claims
13 that the current level of investment is already effective according to the leak data
14 in Table CTF-1.

15

16 **Q50. Does the company agree with Witness Fitzhenry's proposal to remove all costs**
17 **for Ultrasonic Meters and Bypass devices?**

18 A50. No. The Company does not agree with Witness Fitzhenry's proposal to remove all
19 costs for Ultrasonic Meters and by-pass devices from the IRM. As discussed in my
20 direct testimony, page 37 lines 13-23, including these costs as part of the GRP
21 would allow for operational efficiencies in the implementation of these devices and
22 reduce the impact to customers. Additionally, as discussed by Company Witness
23 Jackson in her rebuttal testimony, beginning on page 12 line 23,
24 "...the Company plans to install ultrasonic meters through the GRP when crews are
25 already performing meter move outs or when renewing / impacting existing gas

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1 services. Leveraging GRP in this way avoids multiple return trips to the same
2 location and impacting customers more than once. Installing ultrasonic meters
3 during planned GRP work is the most efficient and cost-effective approach, and
4 therefore the associated installation costs should be appropriately included within
5 the IRM.”

6

7 **Q51. Does the Company agree with Witness Fitzhenry’s proposal to remove all cost**
8 **for legacy services?**

9 A51. No. The cost of addressing these legacy services is not incremental but rather an
10 extension of the existing MMO portion of the GRP program. Existing resources
11 would be redeployed to renew legacy services at the conclusion of moving out all
12 feasible inside meters that are not on legacy main in the Southeast territory. The
13 data referenced by Witness Fitzhenry in Table CTF-1 does not show a significant
14 improvement in the trend of corrosion related leaks to services. From 2020 to 2024
15 there is a 7.3% improvement in corrosion related leaks on services compared to a
16 25.9% improvement of the same on mains. If anything, this highlights the
17 effectiveness of proactive main replacement work and supports the proposal to
18 target legacy services. While non-pipeline alternatives can be considered, they are
19 not a dependable solution to the mitigation of this risk as they are dependent on
20 customer adoption.

21

22 **Rebuttal to Ann Arbor**

23 Emissions reductions through the Gas Renewal Program

24 **Q52. What is Witness Walsh proposing regarding the GRP?**

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1 A52. Witness Walsh claims, page 28, beginning on line 9, that emissions reductions
2 based on changes in pipe material inventory, in lieu of actual measured or observed
3 reductions, should have little weight as evidence and justification for the GRP. Also
4 Witness Walsh proposes that the Commission should re-evaluate the strategy of
5 infrastructure replacement as it should be considering electrification.

6

7 **Q53. Why does Witness Walsh claim that emissions reductions based on changes in**
8 **pipe material inventory, in lieu of actual measured or observed reductions,**
9 **should have little weight as evidence and justification for the GRP?**

10 A53. Witness Walsh explained that DTE Gas's current emissions calculations are based
11 on the change in material pipe inventory and utilize an emissions factor. Instead,
12 the use of direct measurement would yield more accurate results.

13

14 **Q54. Why does Witness Walsh propose that the Commission should re-evaluate the**
15 **strategy of infrastructure replacement?**

16 A54. Witness Walsh explains that the social impact of methane leaked from a cast iron
17 main over 20 years is about \$156,000 whereas the average cost to replace that same
18 mile of main is \$1.6M. So, from a pure emission mitigation perspective, main
19 renewal is not a cost-effective solution.

20

21 **Q55. Does the Company agree with Witness Walsh's proposal?**

22 A55. No. The strategy for the GRP is based on improving the safety and reliability of the
23 distribution system. While reduced emissions are an important benefit, it is not the
24 only benefit of the program. Also, the program's scope is defined by the PRA risk
25 model that was recommended by the Commission. So, the method of measuring

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1 emissions benefit would not change the approach to the GRP. See Witness Decker's
2 rebuttal testimony for additional discussion on pipe material inventories and
3 emission factors.

4

5 **Rebuttal to Staff**

6 **Proposed Expenditures for the Gas Renewal Program**

7 **Q56. What is Witness Creisher proposing regarding the GRP?**

8 A56. Witness Creisher is proposing to reduce the capital expenditures for the nine
9 months ending September 30, 2026, down to \$211,176,847 and the capital
10 expenditures for the test year ending September 30,2027 down to \$64,937,616.

11

12 **Q57. Why does Witness Creisher propose these reductions to the GRP capital
13 expenditures?**

14 A57. Witness Creisher recommends the cost per mile in 2026 for southeast Michigan to
15 be \$2,200,000 as opposed to the \$2,388,000 originally filed. This reduction along
16 with no change in total mileage results in the recommended total expenditure
17 reductions.

18

19 **Q58. Does the Company agree with Witness Creisher's proposal?**

20 A58. No. The proposal by Witness Creisher would put program expenditures below what
21 was approved in U-21291 for GRP expenditures. The initial assumptions for cost
22 per mile in 2025 and 2026 were high due to risks with a number of complex projects
23 in the short term and not wanting to overcommit miles and risk significantly
24 exceeding the approved spend. As these risks were resolved and several efficiencies
25 realized, additional miles were added to scope in 2025 resulting in a lower cost per

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1 mile. The same is planned for 2026 as shown in the accompanying Exhibit A-39
2 Sch CC1.

3

4 If the Commission does adopt Witness Creisher's proposal for lower projected
5 capital expenditures in 2026, then DTE Gas would anticipate exceeding GRP
6 capital expenditures reflected in the IRM surcharge (assuming the miles remain
7 unadjusted). The incremental expenditures would be a result of increasing costs,
8 regardless of the assumptions made when setting rates.

9

10 **Q59. Does this complete your rebuttal testimony?**

11 A59. Yes, it does.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
DTE GAS COMPANY)
for authority to increase its rates, amend)
its rate schedules and rules governing the)
distribution and supply of natural gas, and)
for miscellaneous accounting authority.)

Case No. U-21973

REBUTTAL TESTIMONY
OF
SCOTTY N. KEHOE

DTE GAS COMPANY
REBUTTAL TESTIMONY OF SCOTTY N. KEHOE

Line
No.

1 **Q1. Are you the same Scotty N. Kehoe who previously offered testimony in this**
2 **proceeding?**

3 A1. Yes, I am.

4

5 **Purpose of Testimony**

6 **Q2. What is the purpose of your rebuttal testimony?**

7 A2. The purpose of my testimony is to rebut the arguments made by:

- 8 1. Attorney General (AG) Witness Coppola's and Citizens Utility Board of
9 Michigan (CUB) Witness Menghaney's proposals to exclude certain O&M
10 Expenses for Pipeline Integrity
- 11 2. Attorney General (AG) Witness Coppola's and Citizens Utility Board of
12 Michigan (CUB) Witness Veerapaneni's proposals to exclude certain O&M
13 Expenses for Transmission Right of Way (ROW) Maintenance
- 14 3. Attorney General (AG) Witness Coppola's, ABATE Witness Fitzhenry, and
15 Citizens Utility Board of Michigan (CUB) Witness Veerapaneni's
16 proposals to exclude certain O&M Expenses for Advanced Leak Detection
- 17 4. Attorney General (AG) Witness Coppola's and Michigan Public Service
18 Commission (MPSC) Witness Martus' proposals to exclude certain O&M
19 Expenses for Gas Leak Repair
- 20 5. Attorney General (AG) Witness Coppola's and Citizens Utility Board of
21 Michigan (CUB) Witness Veerapaneni's proposals to exclude certain O&M
22 Expenses for Gas Leak Survey/ Work Management

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- 1 6. Attorney General (AG) Witness Coppola's and Citizens Utility Board of
- 2 Michigan (CUB) Witness Veerapaneni's proposals to exclude certain O&M
- 3 Expenses for Damage Prevention
- 4 7. Attorney General (AG) Witness Coppola's and Citizens Utility Board of
- 5 Michigan (CUB) Witness Veerapaneni's proposals to exclude certain O&M
- 6 Expenses for Staking Leadership
- 7 8. Attorney General (AG) Witness Coppola's and Citizens Utility Board of
- 8 Michigan (CUB) Witness Veerapaneni's proposals to exclude certain O&M
- 9 Expenses for Regulator Station Replacement Program (RSRP)
- 10 9. Attorney General (AG) Witness Coppola's and Citizens Utility Board of
- 11 Michigan (CUB) Witness Veerapaneni's proposals to exclude certain O&M
- 12 Expenses for Gas Refresher Training
- 13 10. Citizens Utility Board of Michigan (CUB) Witness Veerapaneni's proposal
- 14 to exclude certain O&M Expenses for Pipeline Markers
- 15 11. Citizens Utility Board of Michigan (CUB) Witness Veerapaneni's proposal
- 16 to exclude certain O&M Expenses for MISS DIG Ticket Volume
- 17 12. Citizens Utility Board of Michigan (CUB) Witness Veerapaneni's proposal
- 18 to exclude certain O&M Expenses for Labor Negotiations
- 19 13. Citizens Utility Board of Michigan (CUB) Witness Veerapaneni's proposal
- 20 to exclude certain O&M Expenses for Transmission Painting
- 21 The absence of a discussion of other matters in my testimony should not be
- 22 taken as an indication that I agree with all other aspects of intervenor
- 23 testimony.

24

25 **Q3. Are you sponsoring any rebuttal exhibits?**

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No.

1 A3. I am sponsoring or supporting the following exhibit:

2	<u>Exhibit</u>	<u>Schedule</u>	<u>Description</u>
3	A-42	FF1	Discovery Response AGDG-6.231a

4

5 **Pipeline Integrity**

6 **Q4. Beginning on page 105, line 11 of AG Witness Coppola’s direct testimony,**
7 **what is the recommended disallowance for Pipeline Integrity?**

8 A4. Witness Coppola recommended a disallowance of \$4.7 million for the projected
9 test year.

10

11 **Q5. Why is AG Witness Coppola recommending the disallowance of Pipeline**
12 **Integrity expenses?**

13 A5. Witness Coppola stated that the Company did not provide specific costs for the digs
14 planned per project and that the forecasted expenses could not be confirmed.
15 Therefore, Witness Coppola calculated a historical average cost per assessment
16 adjusted for inflation of \$2,491,000 for 2026 and \$2,548,000 for 2027. Witness
17 Coppola multiplied the respective cost per assessment by the number of projects in
18 the projected test year.

19

20 **Q6. AG Witness Coppola stated that the Company did not associate specific costs**
21 **to the number of digs and lack of information for each work activity. Is this**
22 **correct?**

23 A6. No. Contrary to AG Witness Coppola’s assertion, the Company did provide
24 extensive detail of the assessment type, assessment cost, remediation costs (dig
25 costs), and number of digs for every Pipeline Integrity project from 2022 through

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1 2027. In fact, this detail is shown in AG Witness Coppola's Exhibit AG-42 (which
2 is a copy of the Company's response to AGDG-6.220b). Therefore, the basis of AG
3 Witness Coppola's argument is unfounded.

4

5 **Q7. Is an average cost per assessment appropriate for calculating forecasted**
6 **Pipeline Integrity expenses?**

7 A7. No. The pipeline integrity budget includes costs other than pipeline assessments as
8 shown in Company's response AGDG-6.220b. Merely taking the total spend for
9 the year and dividing by the number of assessments to get an average assessment
10 cost is incorrect. As described in my direct testimony, the costs of pipeline
11 assessments are increasing because more assessments are being completed using
12 ILI and an increased amount of remediation is being performed due to the MEGA
13 Rule part 2 updated repair criteria. The costs of ILI assessments can greatly vary
14 due to the different types of ILI tools that are needed for each assessment based on
15 the characteristics of the pipeline being assessed, and the number of remediation
16 digs anticipated for each year, as well as digs from prior years assessments (one
17 year and two-year scheduled digs per regulation). For example, as shown in
18 AGDG-6.220b in the year 2025, the assessment for the Ann Arbor pipeline cost
19 \$0.8M and the remediation costs \$2.0M. On the other hand, the assessment for the
20 Van Born pipeline was more expensive at \$1.2M but the remediation was less at
21 \$0.3M. This example illustrates the point that each pipeline assessment should be
22 considered a standalone project with its own specific spend instead of averaging
23 the cost of all assessments to determine what each assessment should cost.
24 Furthermore, pipeline assessments are on a frequency prescribed by federal and
25 state safety regulations which require that DTE Gas assess its pipelines no later than

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1 every seven years. Additionally, the number of pipeline assessments scheduled for
2 each year is also influenced by possible operational impacts—namely, ensuring that
3 the outages caused by the assessments will not overly restrict the system in meeting
4 contractual gas supply and delivery obligations. Therefore, AG Witness Coppola’s
5 proposed disallowance based on historical average costs does not account for the
6 changing regulations or large ILI assessment scope and should be rejected.

7

8 **Q8. Beginning on page 23, line 10 of CUB Witness Menghaney’s direct testimony,**
9 **what is the recommended disallowance for Pipeline Integrity?**

10 A8. Witness Menghaney recommended a disallowance of \$18.7 million for the
11 projected test year.

12

13 **Q9. Why is CUB Witness Menghaney recommending the disallowance of Pipeline**
14 **Integrity expenses?**

15 A9. Witness Menghaney believed it was reasonable to conduct the same number of
16 inspections or mileage of pipeline every year. Witness Meghaney recommended
17 using a four-year historical (2022-2025) annual average for the projected test year.

18

19 **Q10. Is CUB Witness Menghaney’s proposal to limit pipeline integrity expenses in**
20 **the projected test period to a four-year historical average appropriate?**

21 A10. No. It is not reasonable to ILI the same number of pipelines every year because
22 pipeline assessments are on a frequency prescribed by federal and state safety
23 regulations which require that DTE Gas assess its pipelines every seven years.
24 Additionally, the number of pipeline assessments scheduled for each year is also
25 influenced by possible operational impacts—namely, ensuring that the outages

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1 caused by the assessments will not overly restrict the system in meeting contractual
2 gas supply and delivery obligations. As described in my direct testimony, the costs
3 of pipeline assessments are increasing because more assessments are being
4 completed using ILI and an increased amount of remediation is being performed
5 due to the MEGA Rule part 2 updated repair criteria. The costs of ILI assessments
6 can greatly vary due to the different types of ILI tools that are needed for each
7 assessment based on the characteristics of the pipeline being assessed, and the
8 number of remediation digs anticipated. Therefore, CUB Witness Menghaney's
9 proposed disallowance based on historical average costs does not account for the
10 changing regulations or large ILI assessment scope and should be rejected. In
11 addition, the proposed \$18.7M for the projected test period would cause the
12 Company to be out of compliance with the assessments required in 2026 and 2027.

13

14 **Q11. Are there other reasons why CUB Witness Menghaney is recommending the**
15 **disallowance of Pipeline Integrity expenses?**

16 A11. Witness Menghaney states the Company has discretion to use DA instead of ILI
17 and that the Company does not justify the increase as necessary to meet federal
18 requirements.

19

20 **Q12. Do you agree with Witness Menghaney's statement that the Company did not**
21 **justify the increased use of ILI to meet federal requirements?**

22 A12. No. DTE Gas Witness Janness, on page 51-52 in his direct testimony, fully
23 describes regulatory drivers for the ILI expansion program, including a 2015 safety
24 report by the National Transportation Safety Board (NTSB) on "Integrity

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1 Management of Gas Transmission Pipelines in High Consequence Areas” and
2 associated industry recommendations.

3

4 **Q13. Do you agree with CUB Witness Menghaney’s statement that the Company**
5 **has discretion to use DA instead of ILI?**

6 A13. No. Once a pipeline has previously been assessed with ILI, as most of our pipelines
7 already have, as a prudent operator, performing DA on those pipelines in the future
8 instead of ILI would be irresponsible and counter to the regulatory drivers.
9 Pipelines are required to be assessed by methods that address the applicable threats
10 to those pipelines per CFR 192.917, CFR 192.923 and ASME B31.8S. DA only
11 addresses potential corrosion issues on a small portion of the pipeline and does not
12 for example assess long seam threats on vintage pipeline as compared to ILI that
13 assesses more potential threats on the entire pipeline. By completing DA in place
14 of ILI, the company risks not identifying potential points of failure on pipelines
15 which could result in a significant pipeline event leading to serious injury, fatality,
16 or substantial system reliability.

17

18 **Transmission Right of Way (ROW) Maintenance**

19 **Q14. Beginning on page 11, line 1 of AG Witness Coppola’s direct testimony, what**
20 **is the recommended disallowance for Transmission Right of Way (ROW)**
21 **Maintenance?**

22 A14. Witness Coppola recommended a disallowance of \$4.0 million for the projected
23 test year.

24

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1 **Q15. Why is AG Witness Coppola recommending the disallowance of Transmission**
2 **Right of Way (ROW) Maintenance?**

3 A15. Witness Coppola stated that the Company's maintenance activity has not been
4 consistent and the forecasted miles of mechanical brushing and cost per mile are
5 too high. Witness Coppola proposes utilizing a \$10,000 per mile cost and 200 miles
6 of mechanical brushing for the projected test year.

7

8 **Q16. Does the Company agree with Witness Coppola's recommendation?**

9 A16. No. The Company disagrees that the forecasted ROW maintenance miles and cost
10 per mile are too high. The Company acknowledges that the cost per mile of ROW
11 maintenance is increasing compared to the Historical Test Year. The Company is
12 accelerating the completion of a baseline ROW management effort to establish a
13 continuous cycle of ROW maintenance. The cost per mile of ROW maintenance
14 will vary based on the geographic area and brushing needs of the ROW, including
15 cutting of trees, mowing of vegetation and removal of canopies. In evaluating the
16 areas in most need of mechanical brushing, the Company anticipates an increased
17 cost per mile of ROW maintenance. This is due to a higher amount of large tree
18 removal, and extensive brush growth removal. The projected test year expense is
19 based on the miles of mechanical brushing, spraying, and canopy management
20 needed to support the program. Without appropriate cost per mile funding, the
21 company will be required to perform dramatically less miles of ROW maintenance,
22 or prioritize away from the most densely effected areas of brushing. This will
23 increase the difficulty of future ROW maintenance and diminish accessibility to
24 these access points to the Company's facilities. Without reliable and unimpeded

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1 access, DTE Gas will be less able to meet current regulatory required maintenance
2 and will experience unnecessary delays in responding to emergency events.

3

4 **Q17. Beginning on page 23, line 10 of CUB Witness Veerapaneni's direct testimony,**
5 **what is the recommended disallowance for Transmission Right of Way (ROW)**
6 **Maintenance?**

7 A17. Witness Veerapaneni recommended a disallowance of \$5.0 million for the
8 projected test year.

9

10 **Q18. Why is CUB Witness Veerapaneni recommending the disallowance of**
11 **Transmission Right of Way (ROW) Maintenance expenses?**

12 A18. Witness Veerapaneni stated there has been no change in ROW maintenance
13 requirements and that the Company should be able to meet those requirements with
14 existing cost recovery so there is no justification for the increased ROW expense.

15

16 **Q19. Does the Company agree with Witness Veerapaneni's recommendation?**

17 A19. No. First, CUB Witness Veerapaneni provides no evidentiary support for his
18 statement that the Company can meet ROW requirements at existing expense
19 levels. As stated in my direct testimony, DTE Gas is increasing the number of
20 miles of ROW maintained annually to enable safer access to pipelines for code
21 required maintenance tasks. It is illogical that the Company can achieve more
22 miles with the same expense level. Second, CUB Witness Veerapaneni's other
23 argument is that there hasn't been a change in requirements, but he fails to
24 acknowledge the benefits of the ROW program, including unimpeded access for
25 any required repairs, investigations, surveys and routine monitoring activities that

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1 are required for the safe and reliable operation of the Company's transmission
2 assets. Without the requested funds to establish a continuous cycle of mechanical
3 brushing and spraying (herbicide treatment), the Company risks impeded access to
4 pipeline facilities in the event of an emergency or need for regulatory compliant
5 work.

6

7 **Advanced Leak Detection**

8 **Q20. Beginning on page 110, line 5 of AG Witness Coppola's direct testimony, what**
9 **is the recommended disallowance for Advanced Leak Detection?**

10 A20. Witness Coppola recommended a disallowance of \$9.0 million for the projected
11 test year.

12

13 **Q21. Why is AG Witness Coppola recommending the disallowance of Advanced**
14 **Leak Detection expenses?**

15 A21. Witness Coppola stated that no final rule mandating an expanded leak detection
16 ruling program has been issued by PHMSA and there is no significant incremental
17 benefit identified for Advanced Leak Detection. Absent of a final rule from
18 PHMSA, Witness Coppola states that the Company should continue with the
19 current leak detection program.

20

21 **Q22. Beginning on page 17, line 8 of CUB Witness Veerapaneni's direct testimony,**
22 **what is the recommended disallowance for Advanced Leak Detection?**

23 A22. Witness Veerapaneni recommended a disallowance of \$9.0 million for the
24 projected test year.

25

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1 **Q23. Why is CUB Witness Veerapaneni recommending the disallowance of**
2 **Advanced Leak Detection expenses?**

3 A23. Witness Veerapaneni stated that the Company should wait for a final PHMSA order
4 before implementing an Advanced Leak Detection Program.

5

6 **Q24. Beginning on page 21, line 8 of ABATE Witness Fitzhenry's direct testimony,**
7 **what is the recommended disallowance for Advanced Leak Detection?**

8 A24. Witness Fitzhenry recommended a disallowance of \$9.0 million for the projected
9 test year.

10

11 **Q25. Why is ABATE Witness Fitzhenry recommending the disallowance of**
12 **Advanced Leak Detection expenses?**

13 A25. Witness Fitzhenry stated that the additional funding for Advanced Leak Detection
14 is not justified by current operational data or regulatory requirements.

15

16 **Q26. Does the Company agree with Witness Coppola, Witness Veerapaneni, and**
17 **Witness Fitzhenry's recommendations?**

18 A26. No. Each of these witnesses base their proposal on the still pending final PHMSA
19 regulations. However, as stated in my testimony on page SNK-90, The Company
20 believes that Advanced Leak Detection technology is beneficial to customers and
21 should be incorporated into the existing system regardless of the outcome of
22 NPRM. Advanced Leak Detection promotes a proactive leak detection process and
23 is more prudent than reactively responding. Advanced Leak Detection technology
24 utilizes more sensitive equipment and identifies more existing leaks earlier
25 compared to traditional leak detection. Identifying and repairing these leaks that

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1 would not have been identified with traditional leak survey improves the safety and
2 reliability of the system for customers. This is a benefit to customers regardless of
3 the PHMSA requirement and is therefore a prudent use of rate recovery.

4

5 **Leak Repair**

6 **Q27. Beginning on page 111, line 6 of AG Witness Coppola's direct testimony, what**
7 **is the recommended disallowance for Leak Repair?**

8 A27. Witness Coppola recommended a disallowance of \$4.0 million for the projected
9 test year.

10

11 **Q28. Why is AG Witness Coppola recommending the disallowance of Leak Repair**
12 **expenses?**

13 A28. Witness Coppola stated that the 2027 forecasted leak repair expense should be
14 similar to the 2026 forecast.

15

16 **Q29. Do you agree with Witness Coppola's recommendation?**

17 A29. No. The incoming leak forecast is based on a three-year survey cycle with a unique
18 geographical survey area annually. Therefore, basing 2027 expenses on the 2026
19 forecast is not appropriate because geographic areas for those two years are
20 significantly different. Rather, the 2027 survey area is the same as the 2024 survey
21 area, making the 2024 O&M expense of \$11.1 million an appropriate baseline for
22 the 2027 forecast. This disallowance would limit the Company's ability to
23 proactively address non-hazardous leaks, leading to an increased risk of the leaks
24 becoming hazardous in the future and increasing lost gas potential.

25

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1 **Q30. Beginning on page 5, line 3 of MPSC Witness Martus' direct testimony, what**
2 **is the recommended disallowance for Leak Repair?**

3 A30. Witness Martus recommended a disallowance of \$1.4 million for the projected test
4 year.

5

6 **Q31. Why is MPSC Witness Martus recommending the disallowance of Leak**
7 **Repair expenses?**

8 A31. Witness Martus stated that the calendar years 2023 and 2025 Leak Repair O&M
9 expense was lower than calendar year 2024. Witness Martus recommended
10 utilizing a 3-year historical average for the test period.

11

12 **Q32. Do you agree with Witness Martus' recommendation?**

13 A32. No. As discussed previously, the Company has a three-year survey cycle with a
14 distinct annual geographic area. A 3-year historical average, which includes 2023
15 and 2025, is not appropriate as it utilizes incoming survey leak data from a different
16 survey area than is planned for 2027. As discussed in my rebuttal testimony in A32
17 above, a disallowance would limit the Company's ability to proactively address
18 non-hazardous leaks.

19

20 **Gas Leak and Work Management Systems Training Expense**

21 **Q33. Beginning on page 112, line 4 of AG Witness Coppola's direct testimony, what**
22 **is the recommended disallowance for Gas Leak and Work Management**
23 **Systems Training?**

24 A33. Witness Coppola recommended a disallowance of \$1.5 million for the projected
25 test year.

Line
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1

2 **Q34. Why is AG Witness Coppola recommending the disallowance of Gas Leak and**
3 **Work Management Systems Training expenses?**

4 A34. Witness Coppola agreed that the \$1.8 million of external resources to implement
5 the training expenses was necessary. Witness Coppola claims that the \$1.5 million
6 of internal resources that will be trained is not incremental to the Historical Test
7 Period.

8

9 **Q35. Is AG Witness Coppola's claim that the \$1.5 million of internal training costs**
10 **are not incremental to the Historical Test Period accurate?**

11 A35. No. The internal resources include both the time of the trainers and the time of the
12 employees being trained. This training does not replace the hours spent in customer
13 driven or regulatory compliant field work. This training is in addition to the normal
14 Gas Field work. Therefore, the hours and cost associated with this training are
15 incremental. Without training on the new systems, Gas field employees cannot be
16 dispatched work, complete work orders in the field, create work orders for
17 emerging jobs, or update field conditions in the system. This would lead to
18 significant delays or even work stoppages for critical field work including Gas leak
19 response, meter maintenance, leak identification and repair, and customer-initiated
20 work.

21

22 **Q36. Beginning on page 16, line 4 of CUB Witness Veerapaneni's direct testimony,**
23 **what is the recommended disallowance for Gas Leak and Work Management**
24 **Systems Training?**

Line
No.

1 A36. Witness Veerapaneni recommended a disallowance of \$3.3 million for the
2 projected test year.

3

4 **Q37. Why is CUB Witness Veerapaneni recommending the disallowance of Gas**
5 **Leak and Work Management Systems Training expenses?**

6 A37. Witness Veerapaneni believed that the Company continuously trains employees
7 and that Operator Qualifications (OQ) are met with the current training
8 requirements.

9

10 **Q38. Are the O&M expenses for Gas Leak and Work Management Systems**
11 **Training only for training hours?**

12 A38. No. The expenses include:

13 1. \$1.8 million in contractor services to bring the bring the IFS Work Management
14 System live

15 2. \$1.5 million in training costs associated with both the internal trainer resources
16 and the Gas field employees

17

18 **Q39. Is the Gas Leak and Work Management Systems Training expense related to**
19 **Operator Qualifications?**

20 A39. No. Witness Veerapaneni provided no basis for this assumption and is incorrect.
21 As detailed in my direct testimony, the Gas Leak and Work Management Systems
22 training is for the structured rollout of new technologies to replace the previous
23 Leak Survey and mobile workforce management technology. All field employees
24 will need to be trained before the retirement of the old systems. In addition to the
25 rebuttal testimony in A38 regarding the \$1.5 million in internal training cost, the

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No.

1 additional disallowance would prevent the new Work Management System from
2 going live. This is mutually exclusive of the Operator Qualifications required for
3 Gas field employees.

4

5 **Q40. Can Gas Leak and Work Management Systems Training be conducted during**
6 **normal OQ required training sessions?**

7 A40. No. As stated above, all field employees must be trained on the new technologies
8 to continue to perform their job. Waiting for the cycle of OQ training would prevent
9 employees from working in the field.

10

11 **Damage Prevention**

12 **Q41. Beginning on page 113, line 6 of AG Witness Coppola's direct testimony, what**
13 **is the recommended disallowance for Damage Prevention?**

14 A41. Witness Coppola recommended a disallowance of \$2.7 million for the projected
15 test year.

16

17 **Q42. Why is AG Witness Coppola recommending the disallowance of Damage**
18 **Prevention expenses?**

19 A42. Witness Coppola believed that the forecasted increase in MISS DIG ticket volume
20 does not justify the expansion of the Damage Prevention team. Furthermore,
21 Witness Coppola believed that there is no evidence that Damage Prevention liaisons
22 reduce damage to facilities.

23

24 **Q43. Do you agree with Witness Coppola's statement that the increase in MISS DIG**
25 **ticket volume does not justify the expansion of the Damage Prevention team?**

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No.

1 A43. No. Witness Coppola's statement that the increase in MISS DIG ticket volume does
2 not justify the expansion of the Damage Prevention team is unsupported and
3 unfounded. With the annual significant increase in MISS DIG tickets, current
4 Company resources are experiencing resource constraints and cannot conduct the
5 necessary pre-construction work for new projects. This increases the risk of
6 contractor damages to underground facilities which can lead to costly repairs, gas
7 outages, or severe safety events. Current resources also limit the team's ability to
8 serve all regions of DTE Gas territory including Greater Michigan Northern areas.
9 Specifically in Greater Michigan Northern areas, expansion of fiber and other
10 municipal projects have significantly increased ticket volume where Damage
11 Prevention resources are unavailable.

12

13 **Q44. Is AG Witness Coppola correct that Damage Prevention Liaisons don't**
14 **prevent damage to facilities?**

15 A44. No. The current Damage Prevention resources help keep customers and
16 communities safe by reducing damages that can cause outages, or safety events. As
17 discussed in my testimony, Damage Prevention Liaisons work with contractors and
18 community members to reduce the risk of damaging underground facilities both
19 through pre-construction evaluations and ad-hoc safety meetings. In 2021, the
20 Damage Prevention team was expanded to the Grand Rapids and Muskegon areas.
21 This helped reduce the damage rate of Greater Michigan from 5.3 damages per
22 1000 tickets in 2021 to 3.8 damages per 1000 tickets in 2025. This prevented
23 approximately 312 damages in 2025. This significant reduction of damages per
24 1000 tickets justifies the expansion of the Damage Prevention team to currently
25 uncovered Greater Michigan Northern areas.

Line
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1

2 **Q45. Beginning on page 15, line 7 of CUB Witness Veerapaneni's direct testimony,**
3 **what is the recommended disallowance for Damage Prevention?**

4 A45. Witness Veerapaneni recommended a disallowance of \$2.7 million for the
5 projected test year.

6

7 **Q46. Why is CUB Witness Veerapaneni recommending the disallowance of Damage**
8 **Prevention expenses?**

9 A46. Witness Veerapaneni stated that regulatory requirements have not changed and that
10 the expense should not qualify as a known and measurable increase.

11

12 **Q47. Are regulatory requirements the only driver for Damage Prevention?**

13 A47. No. Damage Prevention provides value to customers by helping prevent costly
14 damages to underground facilities that can lead to significant outages and serious
15 safety events that can put the public at risk. As a prudent Gas operator focusing on
16 public safety and reliability, the Company believes it is appropriate and necessary
17 to continue to reduce the number of damages to facilities even without added
18 regulatory drivers.

19

20 **Staking Leadership**

21 **Q48. Beginning on page 114, line 18 of AG Witness Coppola's direct testimony,**
22 **what is the recommended disallowance for Staking Leadership?**

23 A48. Witness Coppola recommended a disallowance of \$0.7 million for the projected
24 test year.

25

Line
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1 **Q49. Why is AG Witness Coppola recommending the disallowance of Staking**
2 **Leadership expenses?**

3 A49. Witness Coppola stated the incremental expense was for four Staking Leader
4 employees. Witness Coppola believed that the program needed more time to mature
5 before the expansion of the program to Greater Michigan.

6

7 **Q50. Beginning on page 16, line 19 of CUB Witness Veerapaneni's direct testimony,**
8 **what is the recommended disallowance for Staking Leadership?**

9 A50. Witness Veerapaneni recommended a disallowance of \$0.7 million for the
10 projected test year.

11

12 **Q51. Why is CUB Witness Veerapaneni recommending the disallowance of Staking**
13 **Leadership expenses?**

14 A51. Witness Veerapaneni stated the expense does not represent incremental staffing
15 levels and there is no additional workload for the employees in the projected test
16 year.

17

18 **Q52. Is the Staking Leadership Expense for four incremental employees as stated**
19 **by AG Witness Coppola?**

20 A52. No. The Staking Leadership program began in 2025 with six Staking Leader
21 employees in Southeast Michigan. These six employees were not in the Historical
22 Test Year of 2024. The Company is expanding the Staking Leadership program to
23 the Greater Michigan territory with the addition of four leaders. Therefore, the
24 expense is for a total of ten incremental employees. If AG Witness Coppola's
25 disallowance was approved the Company would be required to discontinue the

Line
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1 Staking Leadership Program resulting in less support to pipeline stakers. Less
2 support would result in employee quality errors, and less direct communication
3 with excavators. This would increase the risk of staked-on time delays or errors
4 with locating that can lead to damages.

5

6 **Q53. Do you agree with AG Witness Coppola's statement that the Staking**
7 **Leadership program should not yet be expanded to Greater Michigan?**

8 A53. No. The Staking Leadership Program provides support to staking employees to
9 help ensure compliance with quality performance and staked-on-time goals. This
10 support leads to improved performance from staking employees and facilitates
11 knowledge transfer to new employees from the experienced field leaders. With
12 increasing construction trends in the Greater Michigan area, the Company believes
13 it is prudent to support the Greater Michigan staking team with the additional
14 staking field leaders.

15

16 **Q54. Do you agree with CUB Witness Veerapaneni's statement that the Staking**
17 **field leaders are not incremental labor and there is no additional workload?**

18 A54. No. As stated previously in my rebuttal testimony, the expense is for ten employees
19 incremental to the 2024 historical period (six employees which were hired in 2025,
20 and four more to be hired in 2027). As detailed in my direct testimony, their
21 additional workload will include:

- 22 • Support on difficult locates
- 23 • Ticket Completion Auditing
- 24 • Ensuring quality work performance from staking employees
- 25 • Assisting with shifting technician work areas when ticket volume fluctuates

Line
No.

- 1 • Serve as a regional contact and escalation point

2

3 **Regulator Station Replacement Program (RSRP)**

4 **Q55. Beginning on page 116, line 15 of AG Witness Coppola’s direct testimony,**
5 **what is the recommended disallowance for Regulator Station Replacement**
6 **Program?**

7 A55. Witness Coppola recommended a disallowance of \$1.7 million for the projected
8 test year.

9

10 **Q56. Why is AG Witness Coppola recommending the disallowance of Regulator**
11 **Station Replacement Program expenses?**

12 A56. Witness Coppola compared 2025 RSRP units to the forecasted units for 2026/2027
13 and noted a 17% increase. Witness Coppola then applied the 17% increase to the
14 2025 O&M expense to calculate a Projected Test Year RSRP expense.

15

16 **Q57. Do you agree with Witness Coppola’s recommendation?**

17 A57. No. Witness Coppola assumed that the cost per RSRP unit is consistent. A soft good
18 replacement for a regulator is unique depending on the make/model, location, and
19 physical state of the components of the regulator. For example, one RSRP unit
20 could require one to three diaphragm replacements, increasing the material and
21 labor costs of the unit. The size and complexity of design of the regulator can lead
22 to additional labor hours to rebuild after a soft good replacement. Therefore, 2025
23 O&M expense and RSRP units are not predictive for 2026 and 2027. This
24 disallowance would increase the cycle cadence for regulator inspections and soft
25 good replacements. Increasing the cycle cadence would lead to an increased risk of

Line
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1 over-pressurization which can lead to loss of gas supply, costly
2 repairs/replacements, and safety risks such as pipeline leak or rupture.

3

4 **Q58. Beginning on page 13, line 3 of CUB Witness Veerapaneni's direct testimony,**
5 **what is the recommended disallowance for Regulator Station Replacement**
6 **Program?**

7 A58. Witness Veerapaneni recommended a disallowance of \$3.1 million for the
8 projected test year.

9

10 **Q59. Why is CUB Witness Veerapaneni recommending the disallowance of**
11 **Regulator Station Replacement Program expenses?**

12 A59. Witness Veerapaneni stated that the Regulator Station Replacement Program
13 practice is not new and already included in existing rate recovery.

14

15 **Q60. Do you agree with Witness Veerapaneni's recommendation?**

16 A60. No. As detailed in my testimony, the RSRP O&M expenses are to establish a new
17 inspection and soft good replacement cadence. Contrary to Witness Veerapaneni's
18 statement, the company did not have an existing inspection process for these
19 regulator stations. The company does conduct regularly scheduled inspections on
20 other types of regulation; however, these regulation stations are not included in that
21 previously established program therefore this request is incremental to the existing
22 program. Additionally, soft good replacements were only completed upon failure.
23 Awaiting failure poses a system risk of over pressurization or outages, which equate
24 to safety and reliability risks to customers.

25

Line
No.

1 **Employee Refresher Training**

2 **Q61. Beginning on page 118, line 12 of AG Witness Coppola's direct testimony,**
3 **what is the recommended disallowance for Employee Refresher Training?**

4 A61. Witness Coppola recommended a disallowance of \$1.9 million for the projected
5 test year.

6

7 **Q62. Why is AG Witness Coppola recommending the disallowance of Employee**
8 **Refresher Training expenses?**

9 A62. Witness Coppola believed that the internal resources of the employees and trainers
10 was not incremental to the Historical Test Period.

11

12 **Q63. Do you agree with AG Witness Coppola's recommendation?**

13 A63. No. The internal resources include both the time of the trainers and the time of the
14 employees being trained. This training does not replace the hours spent in customer
15 driven or regulatory compliant field work. This training is in addition to the normal
16 Gas Field work. Therefore, the hours and cost associated with this training are
17 incremental.

18

19 **Q64. Beginning on page 15, line 14 of CUB Witness Veerapaneni's direct testimony,**
20 **what is the recommended disallowance for Employee Refresher Training?**

21 A64. Witness Veerapaneni recommended a disallowance of \$1.9 million for the
22 projected test year.

23

24 **Q65. Why is CUB Witness Veerapaneni recommending the disallowance of**
25 **Employee Refresher Training expenses?**

Line
No.

1 A65. Witness Veerapaneni stated that the refresher training is already a part of the normal
2 employee training practices.

3

4 **Q66. Do you agree with CUB Witness Veerapaneni's recommendation?**

5 A66. No. Witness Veerapaneni has provided no basis for this statement and is incorrect.
6 As detailed in my testimony, normal Operator Qualifications (OQ) training is a
7 three-year cadence. The Company believes it is prudent to adopt a set cycle of
8 refresher training beyond normal OQ training to ensure employees continue to hone
9 their skills, maintain safe procedures, and utilize best practices. This training would
10 be in addition to the current OQ training cycle. As has been prevalent in the
11 industry, the Company has experienced high turnover in employees, providing a
12 refresher training would result in higher quality work, prevent errors or re-work,
13 and improve customer satisfaction and safety.

14

15 **Pipeline Markers**

16 **Q67. Beginning on page 19, line 9 of CUB Witness Veerapaneni's direct testimony,**
17 **what is the recommended disallowance for Pipeline Markers?**

18 A67. Witness Veerapaneni recommended a disallowance of \$1.5 million for the
19 projected test year.

20

21 **Q68. Why is CUB Witness Veerapaneni recommending the disallowance of Pipeline**
22 **Markers expenses?**

23 A68. Witness Veerapaneni stated that Pipeline Markers should be installed when new
24 pipes are constructed and be maintained when they are found to be missing. Witness
25 Veerapaneni believed that because there has been no change in requirements, the

Line
No.

1 Company should be able to maintain Pipeline Markers without the incremental
2 expense.

3

4 **Q69. Do you agree with CUB Witness Veerapaneni's recommendation?**

5 A69. No. The Company believes proactively locating and addressing pipeline markers
6 that are damaged, missing, or deteriorated from exposure to the elements is a
7 prudent decision. As stated in my direct testimony, clear pipeline identification is
8 required by state regulation. While there is not a requirement for a proactive
9 replacement program, the Company believes that the intent of the state regulatory
10 requirement supports a proactive remediation program. The basis of this regulation
11 is to provide clear identification and contact information of the facility owner to
12 members of the public. Public safety and system reliability are at significant risk if
13 a pipeline is struck. To mitigate this risk and meet the spirit of the requirement,
14 DTE Gas disagrees with Witness Veerapaneni's reactionary approach to pipeline
15 marker replacement.

16

17 **MISS DIG Ticket Volume**

18 **Q70. Beginning on page 13, line 12 of CUB Witness Veerapaneni's direct testimony,**
19 **what is the recommended disallowance for MISS DIG Ticket Volume?**

20 A70. Witness Veerapaneni recommended a disallowance of \$1.5 million for the
21 projected test year.

22

23 **Q71. Why is CUB Witness Veerapaneni recommending the disallowance of MISS**
24 **DIG Ticket Volume expenses?**

Line
No.

1 A71. Witness Veerapaneni claimed that the MISS DIG ticket volume increase has
2 stopped in 2025 and that there is no evidence for increasing construction trends in
3 Michigan and that no methodology was provided for forecasting the increased
4 ticket volume.

5

6 **Q72. Do you agree with CUB Witness Veerapaneni’s statement that the growing**
7 **MISS DIG Ticket Volume trend has stopped?**

8 A72. No. As shown in Table 1, the annual MISS DIG ticket volume has had a percent
9 increase of 37.6% from 2018 to 2025. However, CUB Witness Veerapaneni
10 provides no actual support whatsoever for his assertion that the increase in MISS
11 DIG ticket volume trend has stopped with the slight reduction in volume from 2024
12 to 2025.

13

14

Table 1. Historical MISS DIG Distribution Ticket Volume

Year	DTE MISS DIG Distribution Ticket Volume
2018	310,807
2019	304,308
2020	256,740
2021	321,247
2022	348,248
2023	405,085
2024	427,543
2025	425,356

15

16

Line
No.

1 **Q73. Is there any indication that increase volume of construction project trend will**
2 **continue?**

3 A73. Yes. In addition to the historical high-ticket volume, recent investments from the
4 State of Michigan indicate that construction project volume will continue to
5 increase. This includes the investment of \$1.47 billion for the Broadband Equity,
6 Access, and Deployment (BEAD) program that will install 31,000 miles of fiber-
7 optic infrastructure in the state through 2030 ([LEO - Gov. Whitmer celebrates](#)
8 [\\$1.47B high-speed internet investment](#)). Additionally, the State continues to target
9 lead water service line replacements with 75,000 services in the city of Detroit
10 alone. DTE utilizes statewide and local incremental initiatives in conjunction with
11 historical trends to determine anticipated volume fluctuations year over year.
12 Limiting projections to historical trends without consideration of incremental
13 construction activities creates a flawed forecast. If this disallowance is approved,
14 the Company would not be able to maintain its requirements for locating
15 underground facilities per Public Act 176.

16

17 **Q74. Did the Company provide a methodology for the forecasted MISS DIG ticket**
18 **volume for the Projected Test Year?**

19 A74. Yes. The Company utilized the historical average ticket volume increase in addition
20 to known incremental construction activities statewide and locally to calculate the
21 forecasted ticket volume for the Projected Test Year. This methodology was
22 explained in my Direct Testimony, SNK-74.

23

Line
No.

1 **Labor Negotiations**

2 **Q75. Beginning on page 14, line 11 of CUB Witness Veerapaneni's direct testimony,**
3 **what is the recommended disallowance for Labor Negotiations?**

4 A75. Witness Veerapaneni recommended a disallowance of \$2.0 million for the
5 projected test year.

6

7 **Q76. Why is CUB Witness Veerapaneni recommending the disallowance of Labor**
8 **Negotiation expenses?**

9 A76. Witness Veerapaneni stated that there are no legal or regulatory requirements for
10 the increase and that there is no benefit to customers.

11

12 **Q77. Do you agree with CUB Witness Veerapaneni's recommendation?**

13 A77. No. As detailed in discovery response U-21973 AGDG-6.231a (See Exhibit A-42,
14 Schedule FF1), an intervenor was utilized by the Company to ensure the new
15 agreement was fair to employees and better aligned with industry wages.
16 Remaining competitive with the industry, will better help the Company retain
17 employees and prevent knowledge and skill loss from turnover. This provides value
18 to customers by providing higher quality work in a safer and more consistent
19 manner. Further, contrary to Witness Veerapaneni's statement, the Company is
20 legally obligated to negotiate in good faith with organized labor per The National
21 Labor Relations Board. See obligations of employers: [Collective bargaining rights](#)
22 [| National Labor Relations Board](#) and Section 8 (a)(5) of the National Labor
23 Relations Act.

24

Line
No.

1 **Transmission Painting**

2 **Q78. Beginning on page 10, line 4 of CUB Witness Veerapaneni's direct testimony,**
3 **what is the recommended disallowance for Transmission Painting?**

4 A78. Witness Veerapaneni recommended a disallowance of \$4.0 million for the
5 projected test year.

6

7 **Q79. Why is CUB Witness Veerapaneni recommending the disallowance of**
8 **Transmission Painting expenses?**

9 A79. Witness Veerapaneni stated that there is no change in the regulatory requirements
10 and Transmission Painting should be completed with existing rates.

11

12 **Q80. Do you agree CUB Witness Veerapaneni's recommendation?**

13 A80. No. As detailed in my testimony, the Company believes it is prudent to shift from
14 previously addressing select assets that required immediate attention to an annual
15 program that targets assets in a systematic approach. Addressing the needed
16 maintenance and painting of these assets will help prevent future costly repairs or
17 potential safety events such as natural gas leaks, or ruptures from occurring.

18

19 **Q81. Does this complete your rebuttal testimony?**

20 A81. Yes

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
DTE GAS COMPANY)
for authority to increase its rates, amend)
its rate schedules and rules governing the)
distribution and supply of natural gas, and)
for miscellaneous accounting authority.)

Case No. U-21973

REBUTTAL TESTIMONY
OF
TIMOTHY J. LEPCZYK

DTE GAS COMPANY
REBUTTAL TESTIMONY OF TIMOTHY J. LEPCZYK

Line
No.

1 **Q1. Are you the same Timothy J. Lepczyk who previously offered testimony in this**
2 **proceeding?**

3 A1. Yes, I am.
4

5 **Purpose of Testimony**

6 **Q2. What is the purpose of your rebuttal testimony?**

7 A2. The purpose of my testimony is to rebut arguments made by Michigan Public
8 Service Commission Staff (Staff) Witness Joseph E. Ufolla, Attorney General (AG)
9 Witness Sebastian Coppola, Citizens Utility Board of Michigan (CUB) Witness
10 Matthew Bandyk, and Association of Businesses Advocating Tariff Equity
11 (ABATE) Witness Christopher C. Walters.

12

13 The absence of a discussion of other matters in my testimony should not be taken
14 as an indication that I agree with all other aspects of intervenor testimony.

15

16 **Q3. Are you sponsoring any rebuttal exhibits?**

17 A3. No, I am not.
18

19

19 **Capital Structure Cost Rates**

20 **Q4. What are the capital structure recommendations proposed by Staff, the AG,**
21 **CUB and ABATE?**

22 A4. The testimonies of Staff witness Ufolla, AG witness Coppola, CUB witness
23 Bandyk, and ABATE witness Walters each support a capital structure consisting of
24 50% common equity and 50% long-term debt.

Line
No.

1

2 **Q5. Does the Company feel a capital structure consisting of 50% common equity**
3 **and 50% long-term debt is most appropriate for DTE Gas?**

4 A5. No. While DTE Gas recognizes the Commission's preference for a 50.00%
5 common equity / 50.00% long-term debt capital structure, a 50.75% common
6 equity / 49.25% long-term debt capital structure is more appropriate for DTE Gas.

7

8 There are various data points that support a higher equity percentage for gas utilities
9 relative to those of electric utilities. While the DTE Electric business and DTE Gas
10 business have similar risk profiles, they also have some fundamental differences
11 that result in lower cash flows and therefore lower credit metrics for gas utilities.
12 For example, while the property owned by both utilities is depreciated over its
13 estimated useful life using straight-line rates approved by the Michigan Public
14 Service Commission (MPSC), gas utility assets are depreciated over a significantly
15 longer life than electric utility assets. The Broad Group Average Service Life for
16 the total DTE Gas utility was 50.83 years in Case No. U-21384, while the Broad
17 Group Average Service Life for the total DTE Electric utility was 33.20 years in
18 Case No. U-18150. A longer depreciation life means that the investment is
19 recovered over a longer timeframe, and the resulting cash flows are lower on
20 average when compared to a utility with assets that have a shorter depreciation life.
21 Lower cash flows result in lower credit metrics and therefore require a more
22 conservative capital structure. Other regulatory Commissions have acknowledged
23 this difference between electric and gas utilities by approving an average equity
24 ratio for gas LDC's that is approximately 2% higher than the average equity ratio
25 approved for electric utilities (see Exhibit A-14 Schedule D1.1 of my direct

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1 testimony in Case No. U-21860 and Exhibit A-17 Schedule G3 of my direct
2 testimony in this case).

3

4 **Q6. Can you explain how you calculated the projected cost of long-term debt as**
5 **shown on Exhibit A-14, Schedule D2?**

6 A6. Yes. As discussed in Q&A #32 of my direct testimony, the purpose of the exhibit
7 is to calculate long-term debt costs as of a specific date, such as the end of the test
8 year, and not the specific monthly interest expenses throughout the test year.
9 Specifically, I started with the actual December 31, 2024, long-term debt
10 outstanding, any known maturities were considered redeemed and any forecasted
11 long-term debt issuances were added to arrive at the projected balance as of
12 September 30, 2027.

13

14 **Q7. Mr. Coppola reduces the Company's long-term debt cost rate by 6 basis**
15 **points due to only using one-twelfth of the Company's planned September**
16 **2027 debt issuance in his calculation.¹ Do you agree with this practice?**

17 A7. No, I do not. As a preliminary matter, I disagree with Mr. Coppola's
18 characterization that the Company's longstanding approach of calculating the
19 embedded cost of debt as of the end of the test year is "incorrect"². Just because
20 Mr. Coppola has a different opinion does not make the Company's approach
21 "incorrect". Notwithstanding, the debt associated with the issuance will support the
22 Company's operations beyond the end of the test year. Similarly, the rates from this
23 proceeding are expected to be in place during September 2027 and beyond, during

¹ Direct Testimony of Sebastian Coppola, page 70, lines 3-13

² Direct Testimony of Sebastian Coppola, page 70, lines 10-13

Line
No.

1 which time the Company will pay interest on the full amount of the planned debt
2 issuance. If only one-twelfth of that debt issuance is recovered in base rates, a
3 mismatch between interest expense that the Company pays and revenue received in
4 rates will occur, and will persist until the rates from DTE Gas's next base rate case
5 go into effect. In short, Mr. Coppola's recommendation will cause DTE Gas to
6 under-recovery its actual interest expense until its next rate case. Mr. Coppola's
7 proposed adjustments to the Company's capital structure and cost of debt for
8 ratemaking purposes do not negate the reality that DTE Gas's cost of debt depends,
9 in part, on its per-books capital structure and that it will pay interest on the full
10 amount of debt outstanding on its books. Additionally, if the Commission were to
11 adopt Mr. Coppola's recommendation, it would send the message that the Company
12 should issue its debt at the start of the test year to ensure full cost recovery. This
13 practice may encourage the Company to access capital markets at inopportune
14 times, which may not be in the best interest of customers who ultimately bear the
15 cost.

16

17 **Q8. Do you agree with the cost of long-term debt proposed by Witness Ufolla?**

18 A8. No. Staff Witness Ufolla used a different forecasted Treasury rate than the
19 Company to arrive at a lower forecasted rate for the projected 2026 and 2027 debt
20 issuances, which results in a lower total cost of long-term debt. Since the end of
21 February 2026, the 30-year Treasury rate has increased approximately 30 basis
22 points (the closing 30-year Treasury rate as of March 20, 2026 was approximately
23 4.95%). Due to this recent sharp increase, the Company feels it is prudent to
24 maintain its originally calculated cost of long-term debt rate of 4.65%.

25

Line
No.

1 **Q9. Do you agree with the cost of long-term debt proposed by Witness Coppola?**

2 A9. No. As explained in Q&A #5, the Company calculates its projected cost of long-
3 term debt based on the debt outstanding as of the end of the test period and not on
4 the specific monthly basis during the test period.

5
6 **Q10. Do you agree with Staff Witness Ufolla's recommendation on page 8 of his
7 direct testimony for a short-term debt rate of 4.06%?**

8 A10. No. The Company maintains its original position that due to the continued
9 uncertainty regarding the timing and occurrence of prospective Fed Funds rate cuts,
10 the Company feels it is prudent to use the current short-term borrowing rate of
11 5.06% as calculated in my direct testimony. Furthermore, AG Witness Coppola
12 accepted this 5.06% short-term debt rate.³

13

14 **IRM**

15 **Q11. Can you summarize Witness Coppola's proposal regarding the ROE rate for
16 the IRM?**

17 A11. Witness Coppola proposes that the ROE rate applied to IRM investments be set as
18 the average of the Commission approved ROE rate and the cost of long-term debt.

19

20 **Q12. Do you agree with Witness Coppola's recommendation?**

21 A12. No. IRM investments are standard long-term utility assets owned by the Company
22 that are used and useful for customers and which require the opportunity to earn a
23 commensurate rate of return. Just like investments that are recovered through base
24 rates, IRM investments are funded at the onset with long-term debt and equity.

³ Direct Testimony of Sebastian Coppola, page 70, lines 17-18

Line
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1 However, equity investors do not have an option to direct their investments into
2 specific projects or to limit their investment into projects that are recovered through
3 base rates instead of the IRM. As such, approving a rate of return below the actual
4 cost of permanent capital that finances the investments would discourage debt and
5 equity investment, ultimately raising the cost of capital paid by customers.
6 Furthermore, in the regulated model, return on capital, on an absolute basis, is
7 highest in year 1 and declines thereafter as the asset is depreciated. Denying the
8 opportunity to earn a rate of return for this first year materially deteriorates the
9 overall return profile of that asset.

10

11 **Q13. Does this complete your rebuttal testimony?**

12 A13. Yes, it does.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
DTE GAS COMPANY)
for authority to increase its rates, amend)
its rate schedules and rules governing the)
distribution and supply of natural gas, and)
for miscellaneous accounting authority.)

Case No. U-21973

REBUTTAL TESTIMONY
OF
HABEEB J. MAROUN

DTE GAS COMPANY
REBUTTAL TESTIMONY OF HABEEB J. MAROUN

Line
No.

1 **Q1. Are you the same Habeeb J. Maroun who previously offered testimony in this**
2 **proceeding?**

3 A1. Yes, I am.

4

5 **Purpose of Testimony**

6 **Q2. What is the purpose of your rebuttal testimony?**

7 A2. The purpose of my testimony is to rebut the arguments made by:

- 8 1) The Attorney General's (AG) recommendation to limit the proposed monthly
9 customer charge for Rate Schedule GS-1 to \$53;
- 10 2) ABATE's proposal to replace the Commission-approved Average and Peak
11 (A&P) allocation methodology with a design-day-only allocation method;
- 12 3) ABATE's proposed limitation that any class revenue increase be capped at 1.5
13 times the system-average increase;
- 14 4) Detroit Thermal's proposal to rely on the Alternate Cost of Service Study as the
15 preferred basis for rate design, rather than the Company's Proposed Cost of
16 Service Study (COSS);
- 17 5) Detroit Thermal's opposition to the removal of the XXLT rate schedule from
18 breakeven adjustments and its objection to the proposed increase of the XXLT
19 eligibility threshold to 4 Bcf;
- 20 6) Detroit Thermal's criticism regarding the relative magnitude of rate increases
21 applicable to the XXLT rate schedule compared to other end-user transportation
22 rate schedules;
- 23 7) MPSC Staff's proposal that DTE Gas modify its rate design model in its next
24 gas rate case to automatically maintain economic breakeven points for

Line
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1 transportation customer classes, consistent with the model used by other
2 utilities such as Consumers Energy.

3

4 The absence of a discussion of other matters in my testimony should not be taken
5 as an indication that I agree with all other aspects of intervenor testimony.

6

7 **Q3. Are you sponsoring any rebuttal exhibits in this proceeding?**

8 A3. No.

9

10 **Rebuttal of AG Witness Coppola**

11 **Q4. What does the Attorney General propose regarding the monthly customer**
12 **charge for Rate Schedule GS-1?**

13 A4. Beginning on page 156, line 1 of his direct testimony, Attorney General witness
14 Coppola recommends limiting the proposed monthly customer charge for Rate
15 Schedule GS-1 to \$53 rather than the \$55 charge proposed by the Company in the
16 instant case. Witness Coppola asserts that the as-filed increase of approximately 10
17 percent is excessive and contends that a lower increase—approximately six
18 percent—would be more reasonable because it aligns with the percentage increase
19 proposed for residential customers.

20

21 **Q5. Do you agree with the Attorney General’s proposal to limit the GS-1 customer**
22 **charge to \$53?**

23 A5. No, I do not agree. The Attorney General’s proposal is not supported by
24 cost-of-service principles or by any customer-charge methodology. Instead, it

Line
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1 applies an arbitrary limitation based solely on a targeted percentage increase and a
2 comparison to residential rate impacts.

3

4 **Q6. What do you recommend regarding the GS-1 monthly customer charge?**

5 A6. I recommend that the Commission approve the GS-1 monthly customer charge of
6 \$55 as proposed in the Company's initial filing in the instant case. This charge is
7 supported by the same historical cost-based methodology previously approved by
8 the Commission in their November 7, 2024 order in Case No. U-21291 and
9 appropriately reflects customer-related costs rather than an arbitrary percentage
10 limitation.

11

12 **Rebuttal of Abate Witness York**

13 *Average & Peak Methodology*

14 **Q7. What does ABATE witness York propose regarding the allocation of**
15 **transmission and distribution costs?**

16 A7. On page 4, lines 3 through 10 of her direct testimony, ABATE witness York
17 proposes replacing the Average and Peak ("A&P") allocation methodology with a
18 design-day-only allocation method for purposes of allocating transmission and
19 distribution costs. Witness York states that a design-day approach better reflects
20 cost-causation by customer class and should therefore be relied upon rather than
21 the A&P methodology.

22

23 **Q8. Do you agree with ABATE witness York's proposal to replace the Average**
24 **and Peak allocation methodology?**

Line
No.

1 A8. No, I do not. The A&P methodology has been repeatedly approved by the
2 Commission and was explicitly affirmed for continued use in the Commission's
3 November 7, 2024 Order in Case No. U-21291 (see page 228). As such, the
4 Company supports the continued use of the Commission-approved A&P
5 methodology in developing its cost of service in the instant case.

6

7 *Class Rate Increase Limitations*

8 **Q9. What does ABATE witness York propose with respect to rate increases by**
9 **customer class?**

10 A9. On page 4, lines 11 through 19 of her direct testimony, ABATE witness York
11 proposes limiting the rate increase for any customer class to no more than 1.5 times
12 the system-average increase. Witness York presents this limitation as a means of
13 moderating rate impacts across customer classes.

14

15 **Q10. Do you agree with ABATE's proposal to cap class revenue increases at 1.5**
16 **times the system-average increase?**

17 A10. No, I do not. ABATE's proposal is arbitrary and is not supported by the cost of
18 service results developed in this case. The increases proposed for each rate schedule
19 are based on the allocation of the Company's revenue requirement using
20 Commission-approved cost-of-service methodologies. Imposing a cap on class
21 increases independent of those results would override cost-based outcomes and
22 therefore should be rejected.

23

24 **Rebuttal of Detroit Thermal Witness Pucak**

25 *Alternate Cost of Service Study*

Line
No.

1 **Q11. What does Detroit Thermal Witness Pucak propose regarding the use of the**
2 **Alternate Cost of Service Study?**

3 A11. On page 18, lines 15 through 17 of his direct testimony, Detroit Thermal witness
4 Pucak proposes relying on the Alternate Cost of Service Study as the primary cost
5 of service for purposes of rate design, rather than the Company's Proposed Cost of
6 Service Study. Witness Pucak asserts that the Alternate Cost of Service Study more
7 accurately reflects differences in service characteristics across customer classes by
8 distinguishing between high-pressure and low-pressure distribution service and
9 therefore should be used as the preferred basis for rate design.

10

11 **Q12. Why did the Commission require the Alternate Cost of Service Study?**

12 A12. The Commission explained the purpose of the Alternate Cost of Service Study in
13 its November 7, 2024 Order in Case No. U-21921. On pages 233 through 236 of
14 that Order, the Commission directed the Company to continue preparing and filing
15 the Alternate Cost of Service Study as an informational and analytical exercise to
16 explore the potential effects of allocating certain distribution main costs based on
17 high-pressure and low-pressure service distinctions. Commission Staff supported
18 the continued preparation of the Alternate Cost of Service Study as a supplemental
19 analytical tool to help evaluate shifts in revenue responsibility between end-user
20 transportation rate schedules, including for purposes of examining economic
21 breakeven relationships. The study was not intended or designed to replace the
22 Company's primary cost of service study for setting base rates.

23

24 **Q13. Do you agree with Detroit Thermal Witness Pucak's proposal to use the**
25 **Alternate Cost of Service Study as the primary cost of service?**

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1 A13. No, I do not. The Alternate Cost of Service Study has several material limitations
2 that make it unsuitable as the primary cost of service for rate design purposes. In
3 addition, Witness Pucak's discussion relies in part on Figure 3, which is based on
4 outdated information from Case No. U-20940, two gas rate cases prior. While the
5 Alternate Cost of Service Study provides useful supplemental information, it relies
6 on simplifying assumptions and incomplete data that prevent it from accurately
7 reflecting cost causation at the level required to design base rates.

8

9 **Q14. What limitations affect the reliability of the Alternate Cost of Service Study?**
10 A14. As the Company has explained in prior proceedings, its accounting and plant
11 records do not differentiate distribution main costs between high-pressure and
12 low-pressure facilities, nor does the Company comprehensively track customer
13 volumes by service level—whether customers are served from low-pressure
14 distribution, high-pressure distribution, or directly from the transmission system.
15 Both the allocation of distribution main costs by pressure class and the
16 differentiation of customer volumes by service level are critical inputs required to
17 develop the Alternate Cost of Service Study.

18

19 **Q15. What limitations affected the development of the additional cost and volume
20 detail required for the Alternate Cost of Service Study?**

21 A15. Limitations in the Company's underlying records constrain the development of the
22 additional cost and volume details required for the Alternate Cost of Service Study.
23 For example, financial records of distribution main costs in account 376 in the
24 instant case lacked sufficient detail to align those costs with the corresponding
25 engineering records for at least 50 percent of the distribution main costs. In

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1 addition, historical engineering records did not track the pipeline service level from
2 which the individual meters take service. As a result, there are gaps between meter
3 locations and the ability to determine service level. Consequently, approximately 6
4 Bcf of sales volumes, out of roughly 134 Bcf attributed to sales customer classes,
5 could not be confidently assigned to a specific service level in the instant case

6

7 **Q16. Why would relying on the Alternate Cost of Service Study as the primary**
8 **study for setting base rates be problematic?**

9 A16. When considered collectively, these data limitations raise serious concerns about
10 relying on the Alternate Cost of Service Study as the foundation for base rate
11 design. Fully resolving these limitations would require a substantial and
12 time-intensive effort across the organization, including cataloging more than \$2.9
13 billion of distribution main plant recorded in Account 376 (per the 2024 DTE P-
14 522 report) and developing service-level classifications for approximately 1.4
15 million customers and roughly 305 Bcf of throughput as projected for the test year
16 in the instant case. Such an effort would entail significant cost and operational
17 complexity, and even then, uncertainty would likely remain. It is unclear whether
18 it is even feasible. For these reasons, the Alternate Cost of Service Study is
19 appropriately used as a supplemental analytical tool, while the Company's
20 Proposed Cost of Service Study remains the reliable and Commission-approved
21 foundation for rate design.

22

23 *XXLT Breakeven Adjustments and Eligibility Threshold*

24 **Q17. Why does Detroit Thermal Witness Pucak object to the Company's proposed**
25 **changes to the XXLT breakeven structure and eligibility threshold?**

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1 A17. On page 18, lines 18 through 21 of his direct testimony, Detroit Thermal witness
2 Pucak states that Detroit Thermal objects to the Company's proposal to remove the
3 XXLT rate schedule from breakeven adjustments and to increase the XXLT
4 eligibility threshold from 3.5 Bcf to 4 Bcf. On page 14 to 18 of his direct testimony,
5 Witness Pucak maintains that these changes would restrict access to the XXLT rate
6 schedule and reduce flexibility for large end-user transportation customers that may
7 not satisfy the revised minimum volume requirement. He further contends that the
8 proposed changes could adversely affect customers' ability to remain on the XXLT
9 rate schedule and therefore should not be adopted.

10

11 **Q18. Do you agree with Detroit Thermal's position regarding the proposed changes**
12 **to the XXLT breakeven structure and eligibility threshold?**

13 A18. No, I do not. The Company's proposed changes to the XXLT breakeven structure
14 and eligibility threshold are reasonable and supported by the testimony of Company
15 Witness Huffman, who is responsible for the design of end-user transportation rate
16 classes. These changes better reflect the structural characteristics of the XXLT class
17 and address long-standing rate design issues associated with maintaining economic
18 breakeven points for this rate schedule.

19

20 **Q19. How does the record support the removal of XXLT from breakeven**
21 **adjustments and the increase in the XXLT eligibility threshold to 4 Bcf?**

22 A19. As explained in the testimony of Company Witness Huffman, the XXLT rate
23 schedule was designed for a very small number of customers with exceptionally
24 large volumes and distinct service characteristics (Huffman Direct Testimony, page
25 13, lines 2 through 10). XXLT customers are not simply larger versions of other

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1 end-user transportation classes. Based on the Company's projected test-year data
2 as shown in my as-filed Exhibit A-16, Schedule F3, page 4, five XXL T customers
3 are projected to consume approximately 75.8 Bcf, or an average of approximately
4 15.2 Bcf per customer, while nineteen XLT customers are collectively projected to
5 consume approximately 29.4 Bcf, or an average of approximately 1.5 Bcf per
6 customer.

7

8 Witness Huffman further explains that establishing a minimum volume
9 requirement of 4 Bcf aligns with the end-user transportation rate structure used by
10 Consumers Energy, which applies a similar minimum volume requirement for its
11 largest transportation customers (Huffman Direct Testimony, page 68). The
12 proposed 4 Bcf threshold is intended to ensure that the XXL T rate schedule remains
13 limited to the very largest customers with service characteristics and usage profiles
14 consistent with the purpose of the rate. Removing XXL T from breakeven
15 adjustments and establishing a 4 Bcf minimum volume requirement therefore better
16 aligns the rate schedule with its intended purpose and scale of service.

17

18 **Q20. Why are the proposed changes to the XXL T breakeven structure and**
19 **eligibility threshold appropriate from a cost-of-service and rate design**
20 **perspective?**

21 A20. From a cost-of-service and rate design perspective, the XXL T class is
22 fundamentally different from other end-user transportation classes due to the
23 magnitude of volumes served by a very small number of customers. As reflected in
24 the Company's as-filed cost and revenue exhibits, XXL T customers individually
25 take service at volumes that are an order of magnitude larger than customers in

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1 other EUT classes. As Witness Huffman explains, maintaining a competitive and
2 clearly defined XXLT rate structure helps mitigate bypass risk and supports the
3 retention of large volumes that materially contribute to recovery of fixed system
4 costs. The proposed refinements to the breakeven structure and eligibility threshold
5 reinforce the intended role of the XXLT rate schedule and are consistent with rate
6 design approaches used by other Michigan utilities. For these reasons, Detroit
7 Thermal's opposition does not provide a sufficient basis to reject the Company's
8 proposal.

9

10 *Relative Magnitude of XXLT Rate Increases*

11 **Q21. What criticism does Detroit Thermal Witness Pucak raise regarding the**
12 **magnitude of rate increases applicable to the XXLT rate schedule relative to**
13 **other end-user transportation rate schedules?**

14 A21. In his direct testimony on pages 3 to 10, Detroit Thermal Witness Pucak criticizes
15 the relative magnitude of the increase applicable to the XXLT rate schedule
16 compared to other end-user transportation rate schedules. He asserts that, under the
17 Company's proposal, the XXLT class experiences a smaller percentage increase
18 than other transportation classes and contends that this outcome is unreasonable.

19

20 **Q22. Do you agree with Detroit Thermal's criticism, and what observations do you**
21 **have regarding relative rate impacts for XXLT?**

22 A22. No, I do not agree. An accurate measure of rate impacts is reflected in Attachment
23 A included with the Commission's Orders, which is based on the same
24 methodology I explain and present in my Exhibit A-16, Schedule F2, page 1,
25 adjusted for the specific revenue requirement, allocators, and rate design elements

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1 approved by the Commission. Both the Attachment and Exhibit A-16 compare
2 present and proposed total revenues by class on a projected test-year basis using
3 test-year billing determinants and applicable base rates and Infrastructure Recovery
4 Mechanism (IRM) revenues. This approach reflects the rate-class impacts of the
5 Commission’s order—namely, the total revenues projected to be collected from
6 each class before and after the rate case in the test year. Importantly, it captures
7 both the roll-in of IRM revenues into base rates and the reset of the IRM surcharge
8 upon approval of new rates, rather than focusing on isolated changes to base rates
9 alone.

10

11 **Q23. How have rate impacts for XXLТ compared to other transportation rate**
12 **schedules in recent rate cases?**

13 A23. Table 1 below summarizes the percentage change in total projected test-year
14 revenues for transportation rate schedules in the Company’s two most recent
15 approved gas general rate cases, Case Nos. U-20940 and U-21291, along with the
16 Company’s as-filed position in the current case, Case No. U-21973. The figures for
17 the prior cases are taken from the Attachment A tables in the Commission’s Orders,
18 which reflect approved base rates, billing determinants, and IRM treatment. The
19 current case reflects the Company’s as-filed proposal and does not reflect any
20 adjustments that may result from the Commission’s final order.

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**Table 1. Comparison of Percent Changes in Projected Test-Year Revenues
for End-User Transportation Rate Schedules**

EUT Rate Schedule	U-20940 Order	U-21291 Order	U-21973 As-Filed
ST	+6.1%	-15.1%	+37.3%
LT	+8.2%	-15.0%	+35.5%
XLT	+9.8%	+0.9%	+36.8%
XXLT	+26.1%	+26.4%	+7.9%

This history demonstrates that relative impacts for XXLT vary from case to case and are driven by a combination of cost-of-service results, billing determinants, and the treatment of IRM revenues, rather than preferential or punitive rate design.

Q24. How should the Commission view the rate impacts shown for XXLT in the current case?

A24. The rate impacts shown for XXLT in the current case reflect the Company’s as-filed position and are based on projected test-year billing determinants and proposed rates, including the roll-in of prior Infrastructure Recovery Mechanism (IRM) revenues into base rates and the reset of the IRM surcharge. These impacts will change based on the adjustments adopted by the Commission in its final order.

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1 One significant change affecting the XXLTL class in this case is the reduction in
2 XXLTL volumes of approximately 8 Bcf, as described in the Company's testimony
3 (see Huffman Direct Testimony, page JLH-18). Changes in billing determinants
4 can materially affect the allocation of fixed system costs and corresponding revenue
5 impacts across classes. In addition, when viewed across multiple rate cases, relative
6 impacts for XXLTL vary from case to case and reflect the combined effects of
7 cost-of-service results, billing determinants, and rate design elements. Following
8 several cases in which XXLTL experienced relatively higher increases, the as-filed
9 results in the current case could reflect a degree of normalization relative to other
10 transportation classes.

11

12 Ultimately, the revenue impacts by class in the instant case are driven primarily by
13 the costs reflected in the Company's projected revenue requirement and by the
14 characteristics of each rate schedule that determine how those costs are allocated.
15 Accordingly, Detroit Thermal's criticism does not provide a sufficient basis to
16 reject the Company's proposed rate design, particularly when impacts are evaluated
17 using the Commission-approved methodology reflected in the Attachments to the
18 Commission's Orders.

19

20 **Rebuttal of MPSC Staff**

21 **Q25. What does MPSC Staff witness Blizzard propose regarding the calculation of**
22 **economic breakeven adjustments for end-user transportation rate schedules?**

23 A25. On page 11 of his direct testimony, MPSC Staff witness Blizzard proposes that, in
24 the Company's next rate case, DTE Gas modify its rate design model to
25 automatically maintain economic breakeven points for the EUT transportation

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1 classes. Staff states that this proposal is intended to promote standardization across
2 rate design models and improve efficiency and functionality for interested parties,
3 and notes that similar approaches have been used by other gas utilities, such as
4 Consumers Energy.

5

6 **Q26. What is the Company's response to Staff's proposal regarding automation of**
7 **breakeven adjustments?**

8 A26. The Company appreciates Staff's objective to improve efficiency, transparency,
9 and usability of its rate design model and will make its best effort to develop a
10 formula-based method to calculate rate design adjustments to achieve economic
11 breakeven targets in its next gas rate case. As part of this effort, the Company will
12 engage in discussions with Staff and Consumers, as needed, to better understand
13 alternative methodologies.

14

15 At the same time, the Company respectfully requests that the Commission allow
16 flexibility with respect to the methodology ultimately used. If a formula-based
17 approach proves impractical or produces outcomes that result in excessive rate
18 shifts relative to tariffs in effect at the time, the Company requests the flexibility to
19 use an alternative methodology, such as its current solver-based or a comparable
20 goal-seek approach. The solver-based methodology has been used successfully by
21 the Company to calculate breakeven adjustments in conjunction with proposed
22 fixed monthly charges for EUT classes and is designed to achieve the same
23 economic breakeven objectives.

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1 The Company has not previously embedded its solver-based methodology directly
2 within its working rate design models due to the learning curve involved and to
3 avoid confusion regarding its use among intervening parties; however, if a
4 formula-based method is not suitable, the Company can make the solver-based
5 methodology, along with supporting documentation and instructions, available in
6 its next gas rate case.

7

8 Accordingly, the Company requests that any Commission direction regarding
9 automation of breakeven adjustments provide flexibility to allow alternative
10 methodologies that achieve equivalent economic breakeven results without causing
11 unreasonable rate impacts.

12

13 **Q27. Does this complete your rebuttal testimony?**

14 A27. Yes, it does.

STATE OF MICHIGAN

BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
DTE GAS COMPANY)
for authority to increase its rates, amend)
its rate schedules and rules governing the)
distribution and supply of natural gas, and)
for miscellaneous accounting authority.)

Case No. U-21973

REBUTTAL TESTIMONY

OF

JENNIFER E. NELSON

DTE GAS COMPANY
REBUTTAL TESTIMONY OF JENNIFER E. NELSON

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1 **Q1. Please state your full name, title, business address, and by whom you are**
2 **employed.**

3 A1. My name is Jennifer E. Nelson and I am employed by Concentric Energy Advisors,
4 Inc. as a Vice President. My business address is 293 Boston Post Road West, Suite
5 500, Marlborough, Massachusetts, 01752.

6
7 **Q2. Did you file direct testimony in this proceeding on behalf of DTE Gas**
8 **Company (“DTE Gas” or the “Company”)?**

9 A2. Yes, I did.
10

11 **Purpose of Testimony**

12 **Q3. What is the purpose of your Rebuttal Testimony?**

13 A3. The purpose of my Rebuttal Testimony is to respond to the following Michigan
14 Public Service Commission (“Commission”) Staff and intervenor witnesses as they
15 relate to the appropriate return on equity (“ROE”) and capital structure for DTE
16 Gas:

- 17 • Mr. Joseph E. Ufolla on behalf of Commission Staff;
- 18 • Mr. Sebastian Coppola on behalf of the Attorney General’s (“AG”) office;
- 19 • Mr. Christopher C. Walters on behalf of the Association of Business
20 Advocating Tariff Equity (“ABATE”); and
- 21 • Mr. Matthew J. Bandyk on behalf of Citizens Utility Board (“CUB”).

22

23 I collectively refer to these individual witnesses as “the Opposing Witnesses.” My
24 silence on a particular issue should not be construed as agreement with respect to
25 that issue.

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2 **Q4. Are you sponsoring any exhibits in this proceeding?**

3 A4. Yes. I am sponsoring the following exhibits:

4 **Exhibit Schedule Description**

5 Exhibit A-31 U1 Constant Growth DCF Results

6 Exhibit A-31 U2 Quarterly Growth DCF Results

7 Exhibit A-31 U3 Forward Market Return Calculations

8 Exhibit A-31 U4 CAPM and Empirical CAPM Results

9 Exhibit A-31 U5 Bond Yield Plus Risk Premium Analysis

10 Exhibit A-31 U6 Suggested Revisions to Mr. Ufolla's Two-Step DCF
11 Analysis

12 Exhibit A-31 U7 Suggested Revisions to Mr. Ufolla's CAPM Analysis

13 Exhibit A-31 U8 Suggested Revisions to Mr. Ufolla's Risk Premium Analysis

14 Exhibit A-31 U9 Suggested Revisions to Mr. Coppola's DCF Analysis

15 Exhibit A-31 U10 Suggested Revisions to Mr. Coppola's CAPM Analysis

16 Exhibit A-31 U11 Suggested Revisions to Mr. Coppola's Risk Premium
17 Analysis

18 Exhibit A-31 U12 Suggested Revisions to Mr. Walters's Risk Premium
19 Analysis

20 Exhibit A-31 U13 Suggested Revisions to Mr. Bandyk's DCF Analysis

21

22 **Q5. Were these exhibits prepared by you or under your direction?**

23 A5. Yes, they were.

24

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1 **Summary of Rebuttal Testimony**

2 **Q6. What are your key conclusions regarding the analysis and recommendations**
3 **provided by the Opposing Witnesses regarding the appropriate ROE and**
4 **capital structure for DTE Gas?**

5 A6. My key conclusions are as follows:

- 6 1. The Opposing Witnesses' analyses contain flaws and inconsistencies that
7 produce certain model results that are far below a reasonable return in the
8 current capital market environment.¹ Mr. Bandyk's 8.82 percent ROE
9 recommendation is lower than all authorized natural gas distribution utility
10 ROEs since January 1, 2022, which is especially problematic given the
11 rising cost of capital in recent years. Mr. Bandyk's ROE recommendation
12 defies any rational basis, does not satisfy the *Hope* and *Bluefield* standards,
13 and should be dismissed from the outset. Mr. Walters' 9.50 percent ROE
14 recommendation is primarily calculated by averaging unreasonably low
15 cost of equity estimates produced by his reliance on flawed inputs that only
16 serve to bias his recommendation downward.
- 17 2. Each of the Opposing Witnesses recommends either not changing or
18 reducing DTE Gas's authorized ROE, yet none of the Opposing Witnesses
19 demonstrate that the cost of equity, or the Company's risk, has decreased.
20 For example, Mr. Ufolla recommends no change in the Company's
21 authorized ROE even though his cost of equity estimates increased from the
22 results of his corresponding models in DTE Gas's prior rate case in U-
23 21291. Long-term interest rates and geopolitical tensions have increased

¹ Source: S&P Capital IQ Pro, Regulatory Research Associates ("RRA"). 8.70 percent is the lowest authorized ROE for a natural gas distribution utility since at least 1980.

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1 since the Company's current 9.80 percent ROE was authorized, putting
2 upward pressure on the return investors require.

3 3. The cost of equity for regulated utility companies is affected by several key
4 factors in the current and prospective capital markets, including heightened
5 geopolitical tensions, the interest rate environment, central bank monetary
6 policy, inflationary pressure, and the longer-term outlook for inflation.
7 While the Federal Reserve reduced short-term interest rates in 2025, long-
8 term interest rates increased, in part due to heightened economic policy
9 uncertainty. These circumstances reinforce the importance of considering
10 the results of multiple models, as I have with the Capital Asset Pricing
11 Model ("CAPM"), Discounted Cash Flow ("DCF"), and Bond Yield Plus
12 Risk Premium ("Risk Premium") approaches.

13 4. Based on my updated DCF, CAPM, and Risk Premium analyses, I continue
14 to find a reasonable range of ROE for DTE Gas to be in the range of 10.00
15 percent to 11.35 percent and the Company's requested ROE of 10.25
16 percent to be a reasonable and conservative estimate of DTE Gas's cost of
17 equity. In addition, I support DTE Gas's proposed capital structure of 50.75
18 percent common equity and 49.25 percent long-term debt as reasonable.

19
20 **Q7. Please summarize the Opposing Witnesses' respective ROE and equity ratio**
21 **recommendations for DTE Gas.**

22 A7. The Opposing Witnesses recommend an authorized ROE for DTE Gas between
23 8.82 percent and 9.80 percent.² I note from the outset that my 10.25 percent

² Direct Testimony of Joseph E. Ufolla, page 10, lines 15-16; Direct Testimony of Sebastian Coppola, page 70, lines 1-2; Direct Testimony of Christopher C. Walters, page 3, line 3; Direct Testimony of Matthew J. Bandyk, page 4, line 19.

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1 recommendation falls within Mr. Ufolla's range of reasonableness. As it relates to
2 capital structure, each of the Opposing Witnesses recommends that the
3 Commission reject the Company's proposed capital structure. They propose that
4 the Commission authorize a hypothetical capital structure consisting of 50 percent
5 common equity and 50 percent debt.³

6

7 As is evident, there are a broad array of recommendations from multiple witnesses.
8 However, ROE recommendations as low as 8.82 percent are in the bottom 1 percent
9 of authorized returns for natural gas distribution utilities since at least 1980 and
10 should be dismissed.⁴

11

12 Table 1 below summarizes the ROE and equity ratio recommendations in this
13 proceeding. I emphasize that the low end of my recommended range is near or
14 overlaps with the high end of the ranges recommended by Mr. Ufolla, Mr. Coppola,
15 and Mr. Walters. Mr. Bandyk's recommendation, however, is far removed from
16 the other witnesses' recommendations and should be considered an outlier.

17

Table 1. Summary of Witnesses' ROE and Equity Ratio

18

Recommendations

Witness	Party	ROE	ROE Range	Equity Ratio
Ufolla	Staff	9.80%	9.30% - 10.30%	50%
Coppola	AG	9.80%	9.40% - 9.96%	50%
Walters	ABATE	9.50%	9.20% - 9.80%	50%
Bandyk	CUB	8.82%	N/A	50%
Nelson/Lepczyk	DTE Gas	10.25%	10.00% - 11.35%	50.75%

³ Direct Testimony of Joseph E. Ufolla, page 4, lines 6-7; Direct Testimony of Sebastian Coppola, page 58, line 12; Direct Testimony of Christopher C. Walters, page 3, line 4; Direct Testimony of Matthew J. Bandyk, page 5, lines 8-9.

⁴ Source: RRA.

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1 There are a number of flaws and inconsistencies with the analyses conducted by the
2 Opposing Witnesses. I address each analytical approach and recommend
3 appropriate adjustments where appropriate; if I do not address a particular topic or
4 issue, that does not mean that I agree with it. At the outset, one must question
5 analyses producing results that are below any return authorized for a natural gas
6 distribution utility since at least 1980.

7

8 **Q8. Please describe the legal standards that must be met to establish the authorized**
9 **ROE for a regulated public utility such as DTE Gas.**

10 A8. As discussed in my Direct Testimony, the standards for a just and reasonable return
11 established by the United States Supreme Court in the *Hope* and *Bluefield* cases
12 are:

13 (1) Financial integrity: the return must be adequate to ensure the company's
14 financial soundness and support credit quality;

15 (2) Capital attraction: the return must be sufficient to enable the company
16 to attract capital on reasonable terms and conditions; and

17 (3) Comparable return: the return must be comparable to those available to
18 investors in firms with commensurate risk.

19

20 **Q9. Mr. Ufolla and Mr. Bandyk reference authorized ROEs for natural gas**
21 **utilities in other jurisdictions.⁵ Do you agree with their characterization of the**

⁵ Direct Testimony of Joseph E. Ufolla, page 23, lines 2-5; Direct Testimony of Matthew J. Bandyk, page 3, lines 21-22; page 12, lines 1-3.

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1 **trend in authorized ROEs and the relevance of the trend on DTE Gas’s cost of**
2 **equity?**

3 A9. National average returns must be placed in the proper context in order to be useful.
4 While I agree that investors consider authorized returns in other states in assessing
5 the reasonableness of the authorized ROE for DTE Gas, I have concerns with the
6 nationwide average ROE information presented by the Opposing Witnesses. First,
7 market conditions at the time the authorized returns were established are very
8 different than conditions going forward. For example, as I explain in my Direct
9 Testimony and the following section, the current capital market environment has
10 elevated risk compared to 2023 and 2024. Further, each jurisdiction is unique, and
11 simply referencing national annual average ROEs does not take into account the
12 business risks that are unique to DTE Gas. Finally, simply referencing average
13 authorized returns of the past does not take into account current or projected capital
14 market conditions, which may lead to an overestimation or underestimation of the
15 cost of equity. It is more appropriate to instead capture the *relationship* between
16 authorized returns and bond yields and apply that to current or projected capital
17 market conditions, as my Risk Premium approach does.

18

19 **Q10. Mr. Coppola refers to historical authorized ROEs and market to book**
20 **(“M/B”) ratios as evidence that investors “continue to migrate to utility**
21 **stocks.”⁶ What is your response?**

22 A10. In short, the suggestion that the investor-required return is one-size-fits-all and that
23 a previous allowed ROE for a single utility in another jurisdiction at a different
24 point in time is equally representative of investors’ going forward return

⁶ Direct Testimony of Sebastian Coppola, page 90, lines 20-21 to page 91, lines 1-10.

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1 requirements for all other gas utilities runs counter to financial theory. There are
2 multiple examples of adverse market reactions to unduly low authorized ROEs that
3 are below industry benchmarks and expectations. The point is not that investors
4 will stop “migrating” to utility stocks altogether, rather the price they are willing to
5 pay for a share will be lower as a result of a higher return requirement. In the end,
6 customers pay the price of poor regulatory outcomes. Therefore, it is in customers’
7 best interest that Michigan’s regulatory environment maintains its perception as
8 being predictable and constructive.

9
10 Lastly, Mr. Coppola’s conclusion that an M/B ratio above 1.0 indicates that a
11 company is *earning* returns above the expected return on book equity capital is
12 incorrect. The M/B ratio is not a measure of the earned return. Though it includes
13 accumulated retained earnings over time, book value per share (the denominator in
14 the M/B ratio) does not measure a rate of return. It is a backward-looking
15 accounting measure of net investment capital attributable to common shareholders,
16 adjusted for depreciation, amortization, impairments, and retained earnings. In
17 short, book value growth does not equal an economic return. I explain these
18 concepts in more detail in my response to Mr. Coppola below.

19

20 **Capital Market Conditions**

21 **Q11. Please summarize recent changes in the economic and financial markets since**
22 **you prepared your Direct Testimony.**

23 A11. Since the Company filed its rate case on November 13, 2025, economic and federal
24 policy uncertainty has remained elevated. As *Blue Chip Financial Forecasts* (“*Blue*
25 *Chip*”) explains, “Numerous Fed officials have noted that there are currently upside

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1 risks to the inflation outlook while there are downside risks to the employment
2 outlook, a combination that makes the near-term course for monetary policy very
3 uncertain.”⁷ Further, in its Outlook 2026 report, J.P. Morgan Private Bank
4 emphasized the structural, rather than temporary, shift in the state of inflation.⁸ J.P.
5 Morgan notes that inflation is expected to remain more volatile and prone to upward
6 shocks compared with the pre-pandemic period.⁹ Consumer sentiment fell 21
7 percent between January 2025 and February 2026,¹⁰ and declined an additional 2
8 percent based on preliminary March 2026 data.¹¹

9

10 **Q12. Please discuss recent monetary policy actions by the Federal Reserve.**

11 A12. At its December 2025 meeting, the Federal Open Market Committee (“FOMC”)
12 lowered the target range of the federal funds rate by 25 basis points for the third
13 time in 2025 to a range of 3.50 to 3.75 percent. In doing so, the FOMC noted the
14 downside risks to employment on the one hand but that “[i]nflation has moved up
15 since earlier in the year and remains somewhat elevated.”¹² The FOMC maintained
16 its federal funds rate target range at its January 2026 and March 2026 meetings,
17 noting that inflation remains “somewhat elevated,” uncertainty about the economic
18 outlook remains “elevated,” and “[t]he implications of developments in the Middle
19 East for the U.S. economy are uncertain.”¹³

⁷ Blue Chip Financial Forecasts, Vol. 44, No. 12, December 1, 2025, at 1.

⁸ J.P. Morgan Private Bank, *2026 Outlook: Promise and Pressure*, at 7.

⁹ *Id.*

¹⁰ University of Michigan, Survey of Consumers, “Final Results for February 2026”, accessed March 7, 2026, <https://www.sca.isr.umich.edu/>.

¹¹ University of Michigan, Survey of Consumers, “Preliminary Results for March 2026”, accessed March 19, 2026, <https://www.sca.isr.umich.edu/>.

¹² Federal Reserve FOMC Press Release, December 10, 2025, <https://www.federalreserve.gov/newsevents/pressreleases/monetary20251210a.htm>.

¹³ Federal Reserve FOMC Press Release, March 18, 2026, <https://www.federalreserve.gov/newsevents/pressreleases/monetary20260318a.htm>.

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2 **Q13. Mr. Walters claims that you use long-term Treasury yields that “are at odds**
3 **with current market expectations and inconsistent with the Federal Reserve’s**
4 **(‘Fed’) projections and monetary policy.”¹⁴ Do the Federal Reserve’s recent**
5 **cuts to the Federal Funds rate mean that long-term government and utility**
6 **bond yields will automatically follow?**

7 A13. Not necessarily. As explained in my Direct Testimony, long-term government and
8 utility bond yields – such as the 30-year Treasury yield that is applied in the ROE
9 models and used as a benchmark for long-term utility debt – are less sensitive to
10 the Federal Reserve’s monetary policy.¹⁵ Despite the Federal Reserve’s decision to
11 cut the Federal Funds rate by 25 basis points in each of September, October, and
12 December 2025 (75 basis points total), the cost of equity for a regulated utility such
13 as DTE Gas did not decline commensurately. In fact, since the Federal Reserve first
14 cut the Federal Funds rate in mid-September 2025, long-term government and
15 utility bond yields have since *increased* into March 2026, as shown below in Table
16 2.

17 **Table 2. Government and Utility Bond Yields (September 2025 vs.**
18 **March 2026)¹⁶**

	10-Year Treasury	30-Year Treasury	Moody’s A-Rated Utility Bond Index
September 18, 2025	4.11%	4.72%	5.56%
March 30, 2026	4.35%	4.91%	5.92%
Basis Point Change	+24 bp	+19 bp	+36 bp

¹⁴ Direct Testimony of Christopher C. Walters, page 16, lines 15-17.

¹⁵ Direct Testimony of Jennifer E. Nelson, page 62, lines 12-15.

¹⁶ Source: Federal Reserve Board of Governors, H.15 Selected Interest Rates; Bloomberg Professional. Spot yields.

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2 **Q14. Is the Federal Reserve’s future path of monetary policy certain?**

3 A14. No, far from it. Considerable market uncertainty exists due to geopolitical events,
4 which has caused significant volatility in both the equity and bond markets. For
5 example, S&P noted significant bond yield volatility in recent weeks, stating “[t]he
6 war with Iran has stoked volatility in US government bond yields and interest rate
7 expectations while boosting concerns about inflation.”¹⁷ As a result, the market’s
8 expectations regarding the Federal Reserve’s future path of interest rates have seen
9 similar volatility. In the same article, S&P discussed the swing in market
10 expectations for future FOMC meeting interest rate policy changes, noting
11 significant movements from expectations for a rate cut to a rate hike in a matter of
12 days. Consequently, analysts expect the Federal Reserve to maintain its current
13 Federal Funds rate until uncertainty subsides:

14 *‘The market is very volatile, and as quickly as it priced out cuts, and*
15 *then priced in hikes, it has now mostly removed those hikes following*
16 *today's comments by President Trump,’ said Esther Sholes, a senior*
17 *macro analyst for Take Profit Trader, in a March 23 interview. ‘In*
18 *light of this uncertainty, I continue to see the Fed on hold until they get*
19 *clarity on the impact of the war, particularly of oil prices, on inflation,*
20 *or until a definitive downside risk to growth and employment develops.’*
21 *The Fed, which has not moved its benchmark interest rate since*
22 *December 2025, will likely hold rates in its current 3.5% to 3.75%*
23 *target range, unless ‘there is more clarity on how the macros impulses*
24 *will evolve,’ said Padhraic Garvey, head of global rates and debt*
25 *strategy at ING.*¹⁸

¹⁷ S&P Global Market Intelligence, “Volatility in interest-rate expectations set to persist as Iran war continues,” March 24, 2026.

¹⁸ S&P Global Market Intelligence, “Volatility in interest-rate expectations set to persist as Iran war continues,” March 24, 2026.

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1 **Q15. Have long-term government and utility bond yields increased since DTE Gas’s**
2 **last rate filing in U-21291?**

3 A15. Yes, they have. As shown in Table 3 below, long-term government and utility bond
4 yields have increased by 52 and 38 basis points, respectively, since the Company’s
5 last rate case. This data supports an increase in the Company’s cost of equity and
6 corresponding authorized ROE, not a decrease or no change, as the Opposing
7 Witnesses recommend.

8 **Table 3. Long-Term Government and Utility Bond Yields (U-21291 vs.**
9 **March 2026)¹⁹**

	30-Year Treasury Bond	Moody’s A-Rated Utility Index
U-21291 (average Jan. 8, 2024-Nov. 7, 2024)	4.39%	5.54%
August 29, 2025 (U-21973 Direct filing)	4.92%	5.81%
March 30, 2026	4.91%	5.92%
Basis Point Change (U-21291 to March 2026)	+52 bp	+38 bp

10

11 **Q16. Are long-term government and utility bond yields expected to remain elevated**
12 **in the near term?**

13 A16. Yes. In Figures 2 and 3 of my Direct Testimony, I showed that the near-term and
14 medium-term projections of the 30-year Treasury yield and A-rated utility bond
15 yield from *Blue Chip* were above the levels observed during DTE Gas’s last rate
16 case in U-21291. As bond yields have risen since I prepared my Direct Testimony,
17 *Blue Chip*’s projections have similarly increased. As shown in Table 4, near-term
18 and medium-term forecasts for the 30-year Treasury yield increased from 4.66

¹⁹ Source: Federal Reserve Bank of St. Louis (FRED); Bloomberg Professional.

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1 percent and 4.40 percent, respectively, in my Direct Testimony to 4.77 percent and
2 4.60 percent, respectively in my Rebuttal Testimony. Similarly, near-term and
3 medium-term forecasts for Moody’s A-rated utility bond index increased from 5.73
4 percent and 5.65 percent, respectively, in my Direct Testimony to 5.82 percent and
5 5.83 percent, respectively, in my Rebuttal Testimony. In total, projected
6 government and utility bond yields increased between 9 and 20 basis points since I
7 prepared my Direct Testimony.

8 **Table 4. 30-Year Treasury Yield and Moody’s A-Rated Utility Bond**
9 **Index²⁰**

	30-Year Treasury Bond		Moody’s A-Rated Utility Bond Index	
	Near-Term Forecast (Next 6 Quarters)	Medium-Term Forecast (2027-2031)	Near-Term Forecast (Next 6 Quarters)	Medium-Term Forecast (2027-2031)
Direct Testimony	4.66%	4.40%	5.73%	5.65%
Rebuttal Testimony	4.77%	4.60%	5.82%	5.83%
Basis Point Change	+11 bp	+20 bp	+9 bp	+18 bp

10

11 **Q17. Mr. Coppola contends that volatile capital market conditions do not affect**
12 **investment in utility stocks.²¹ Do you agree?**

13 A17. No. Mr. Coppola makes two arguments. First, he cites *Value Line* to assert that
14 “volatility is only risk [...] if you sell a stock.”²² This argument ignores the effect
15 of higher market risk on how *potential* investors looking to buy a stock evaluate the
16 effect of market risk on their investment decisions. Further, holding a volatile

²⁰ Sources: Direct Testimony of Jennifer E. Nelson, Figure 2 and Figure 3, page 7, lines 4-7; Federal Reserve Bank of St. Louis, FRED Economic Database (Series DAAA); Bloomberg Professional (Moody’s Utility A Index); *Blue Chip Financial Forecasts*, Vol. 44, No. 12, page 14; *Blue Chip Financial Forecasts*, Vol. 45, No. 3, page 2.

²¹ Direct Testimony of Sebastian Coppola, page 91, lines 17-21; page 92, lines 1-20; page 93, lines 1-2.

²² Direct Testimony of Sebastian Coppola, page 92, lines 10-11

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1 security exposes the investor to foregone opportunities, which merely shifts the risk
2 of a capital loss to liquidity risk, since higher volatility is associated with lower
3 liquidity.²³ Volatility constrains future options and increases the probability that
4 future circumstances may force a sale at an unfavorable time. Risk exists regardless
5 of whether an investor sells; investors require higher returns to hold more volatile
6 assets, which is priced into the value of the security. Mr. Coppola's second
7 argument appears to be that because utilities are defensive stocks (by reference to
8 Beta coefficients that are below 1.0), they are less volatile than the market. This
9 argument ignores the fact that Beta coefficients do not only measure volatility, but
10 also measure correlation with the market. If the correlation in returns between a
11 company's stock and the market declines, *even as relative volatility increases*, the
12 Beta coefficient may still fall. In other words, changes in Beta coefficients may
13 obscure absolute changes in volatility. As shown in Figure 1 below, volatility for
14 the proxy group (as measured by the Coefficient of Variation²⁴) increased relative
15 to February 2025 when President Trump announced the first of his executive orders
16 implementing tariffs, and spiked considerably since the beginning of 2026. In other
17 words, the proxy group has not been immune to market volatility stemming from
18 recent geopolitical events.

²³ See, e.g., Yakov Amihud, Haim Mendelson, and Lasse Heje Pedersen, "Liquidity and Asset Prices," *Foundation and Trends in Finance*, Vol. 1 No. 4, pages 269-364 (2005) for a literature review on the effect of liquidity on the required returns of capital assets. Accessible at: <https://w4.stern.nyu.edu/facdir/lpederse/papers/LiquidityAssetPricing.pdf>

²⁴ The Coefficient of Variation is a measure of volatility that is calculated as the ratio of the standard deviation to the mean over a sample period.

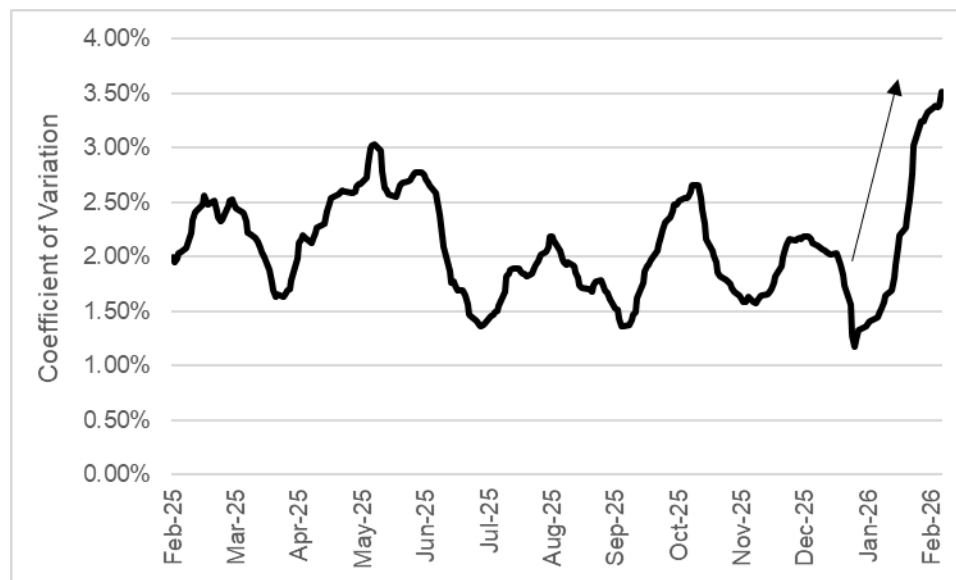
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Figure 1. Proxy Group Average Stock Price Volatility (February 2025-

2

February 2026)²⁵



3

4 **Q18. Please discuss the recent changes in U.S. trade and geopolitical policy and the**
5 **effect on volatility.**

6 A18. As discussed in my Direct Testimony,²⁶ the Trump administration's announcement,
7 implementation, and delayed implementation of tariffs on numerous U.S. trade
8 partners introduced significant uncertainty around the future course of U.S. trade
9 policy and how it will affect the economy. On February 20, 2026, the Supreme
10 Court struck down President Trump's tariffs,²⁷ though he responded with a pledge
11 to impose a new global 15 percent tariff.²⁸

12

²⁵ Source: S&P Capital IQ. Represents the average of Coefficient of Variation on a rolling 30-trading day basis for the proxy group.

²⁶ Direct Testimony of Jennifer E. Nelson, page 63, lines 8-15.

²⁷ <https://apnews.com/article/supreme-court-tariffs-trump-0485fcda30a7310501123e4931dba3f9>.

²⁸ <https://www.nytimes.com/2026/02/21/business/trump-tariffs.html>.

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1 Additionally, in recent months, the U.S. launched “Operation Southern Spear” and
2 captured Venezuelan President Nicolás Maduro in Latin America, and in late
3 February, a major combined U.S.-Israel military operation, “Operation Epic Fury,”
4 targeted Iranian political and military leaders as well as military and nuclear
5 infrastructure in the Middle East. These events, along with increased trade tensions
6 with China over Taiwan in late 2025 and uncertain domestic monetary and fiscal
7 policy have increased economic volatility and uncertainty across the board,
8 particularly for energy companies. The war in the Middle East has created the
9 largest supply disruption in the history of the global oil market²⁹ along with a
10 significant impact on global product markets. While U.S. natural gas markets have
11 been minimally affected thus far, Asian and European natural gas prices increased
12 sharply.³⁰ IEA member countries agreed to release emergency reserves to the
13 market to mitigate the negative impact on economies from the supply disruptions,
14 however, the ongoing conflict in the Middle East will continue to strain global
15 supply. Vanguard, one of the largest American asset managers, notes that “the scale
16 and persistence of energy disruptions raise noteworthy risks for growth, inflation,
17 and central bank decision-making” in which “[s]ustained energy price shocks could
18 push inflation higher, tighten financial conditions, and complicate policy trade-
19 offs.”³¹
20

²⁹ IEA, Oil Market Report – March 2026. Accessible at <https://www.ica.org/reports/oil-market-report-march-2026>.

³⁰ Iran war deals harder blow to natural gas than oil, Reuters, March 24, 2026, <https://www.reuters.com/markets/commodities/iran-war-deals-harder-blow-natural-gas-than-oil-2026-03-24/>.

³¹ Vanguard, “The potential impact of high oil prices on economies,” March 10, 2026.

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1 These events created significant policy and market uncertainty; as can be seen in
2 Figure 2 below, the Federal Reserve Bank of St. Louis' Economic Policy
3 Uncertainty Index (the "EPU Index") remains elevated. The EPU Index has
4 increased in recent months (to 360.22 as of February 2026), well above levels cited
5 in my Direct Testimony (308.50 as of August 2025)³² and corresponding with the
6 Commission's Order in the Company's last filed rate case (232.69 as of November
7 2024). This heightened U.S. policy and market uncertainty is further evidenced by
8 the weakened U.S. dollar ("USD"), which depreciated against gold and a broad set
9 of foreign currencies in 2025; from December 31, 2024, to December 31, 2025, the
10 USD depreciated 7.80 percent against the Federal Reserve's trade-weighted USD
11 index, and gold prices (as measured in USD) increased by approximately 65
12 percent.³³ As a result, there is significant uncertainty related to international trade
13 and the broader macroeconomy. Uncertainty increases risk, which increases the
14 cost of equity, all else equal. While this volatility may affect utility stocks less than
15 other industries, volatility still increases the risk of investing in utility stocks since
16 utility sector stocks have positive Beta coefficients (see, *e.g.*, Exhibit A-31,
17 Schedule U4).

³² Direct Testimony of Jennifer E. Nelson, page 63, line 20.

³³ Sources: Federalreserve.gov H10 data; Goldprice.org.

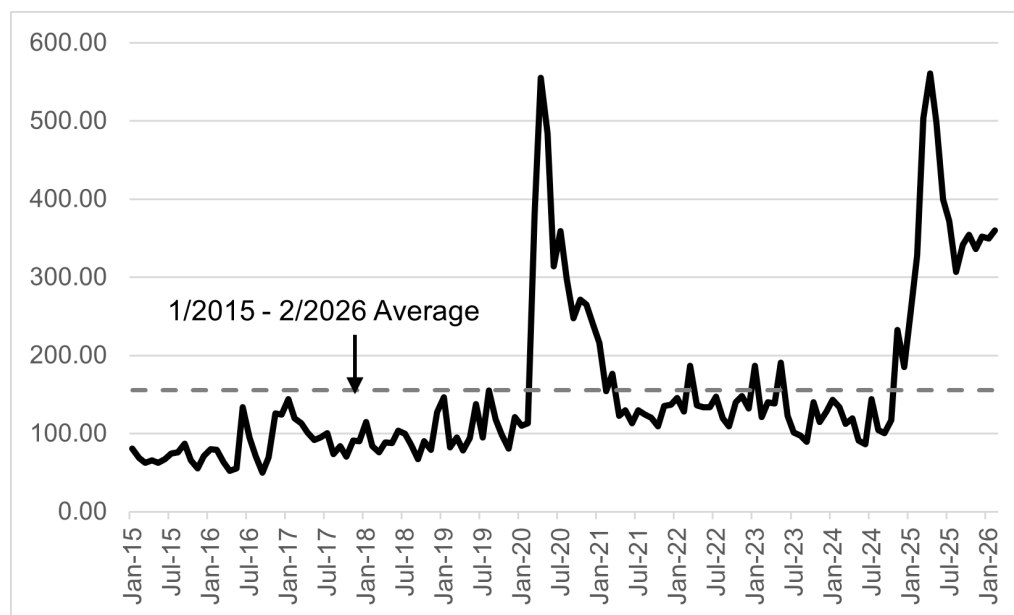
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Figure 2. Economic Policy Uncertainty Index January 2015 – February

2

2026³⁴



3

4

5 **Q19. What conclusions do you draw from your review of the current capital market**
6 **environment and its implications for the Company's cost of equity?**

7 A19. The economic and financial market environment is experiencing heightened risk
8 and uncertainty associated with geopolitical events. Although the Federal Reserve
9 cut the level of short-term interest rates in the final quarter of 2025, long-term
10 government and utility bond yields have not followed suit and remain elevated
11 relative to the very low-interest rate environment experienced in the prior decade,
12 as well as compared to interest rates during DTE Gas's last rate case. These factors
13 support an increase in the cost of equity and underscore the importance of using
14 multiple models when determining the Company's cost of equity.

³⁴ Federal Reserve Bank of St. Louis Economic Database (FRED), Economic Policy Uncertainty Index for United States (USEPUINDXD), monthly average frequency updated February 27, 2026, <https://fred.stlouisfed.org/series/USEPUINDXD>.

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2 **Response to Staff Witness Ufolla**

3 **Q20. Please summarize Staff Witness Ufolla’s ROE recommendation for DTE Gas.**

4 A20. Mr. Ufolla recommends an ROE of 9.80 percent, with a recommended range of
5 9.30 percent to 10.30 percent,³⁵ which reflects a continuation of the Company’s
6 current authorized ROE, despite higher capital costs since the Company’s last rate
7 case. At the time of the Commission’s order in U-21291 on November 7, 2024,
8 the 30-day average for 30-year Treasury yields was 4.38 percent, or approximately
9 41 basis points *lower* than the 30-day average through February 27, 2026 of 4.79
10 percent.³⁶ As noted by the Commission in previous proceedings, the Commission
11 considers “a variety of market factors in future applications, including market
12 reactions to recent events and measures of volatility and uncertainty, as well as
13 measures of investor confidence, and the utility’s risk profile.”³⁷ Capital costs have
14 increased since DTE Gas’s last case, and must be factored in determining the
15 Company’s authorized ROE. Maintaining the current authorized ROE when capital
16 costs are rising reduces the relative attractiveness of an investment in the Company
17 and would hinder DTE Gas’s ability to remain competitive among its peers as it
18 secures the capital it needs to serve customers.

19

20 **Q21. Is Mr. Ufolla’s ROE recommendation congruent with the change in his cost of**
21 **equity model results since DTE Gas’s last rate case?**

³⁵ Direct Testimony of Staff Witness Joseph E. Ufolla, page 10, lines 15-16.

³⁶ Source: Federal Reserve Bank of St. Louis (FRED).

³⁷ Order in Case No. U-20561, page 177.

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1 A21. No, it is not. As shown in Table 5, Mr. Ufolla’s own cost of equity model results
2 have increased since the Company’s last rate case;³⁸ therefore, his decision to
3 maintain his recommendation from the last rate case is incongruous with the results
4 of his analysis. Although his analyses indicate an increase in the Company’s cost
5 of equity, he chose to maintain the same ROE range and recommendation.

Table 5. Comparison of Staff ROE Analysis Results³⁹

Cost of Equity Model	Prior Case (U-21291)	Current Case (U-21973)	Basis Point Change
Constant Growth DCF	10.21% - 10.47%	10.26% - 10.92%	+25
Two-Step DCF	N/A	9.53% - 9.93%	N/A
CAPM	9.59% - 9.88%	9.68% - 9.79%	0
Risk Premium – Utility Bond	9.21% ⁴⁰	9.64%	+43
Risk Premium – Treasury Bond	8.97%	9.74%	+77
Average Auth. ROE (MRY ⁴¹)	9.64%	9.73%	+9
Average Auth. ROE (MRY-1)	9.53%	9.72%	+19
Recommended Range	9.30% - 10.30%	9.30% - 10.30%	0
Final ROE Recommendation	9.80%	9.80%	0

8

9 **Q22. Is Mr. Ufolla’s ROE recommendation consistent with his model results?**

10 A22. No, it is not. The minimum of Mr. Ufolla’s recommended range (9.30 percent) is
11 23 basis points below his lowest model result (9.53 percent), and he provides no

³⁸ *In the Matter on the Application of DTE Gas Company for Authority to Increase its Rates, Amend its Rate Schedules and Rules Governing the Distribution and Supply of Natural Gas, and for Miscellaneous Accounting Authority*, Case No. U-21291, Direct Testimony of Staff Witness Joseph E. Ufolla, page 24, lines 7-8.

³⁹ *Id.*; Direct Testimony of Staff Witness Joseph E. Ufolla, page 23, line 10.

⁴⁰ Represents the average of Staff’s “Risk Premium A-Rated Bond” and “Risk Premium Baa-Rated Bond” ROE models.

⁴¹ MRY represents the “most recent year” of data presented in the respective testimonies.

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1 justification for selecting a range that falls below the lowest of his model results.⁴²
2 Mr. Ufolla also provides no explanation for why the upper end of his range is 62
3 basis points below his highest DCF result. Moreover, his 9.80 percent ROE
4 recommendation is below the average (9.89 percent) of his five model results
5 shown in Chart 4 of his Direct Testimony.⁴³ Mr. Ufolla simply provides no
6 justification for selecting an ROE that is below the benchmarks supported by his
7 analysis. At minimum, Mr. Ufolla should have recommended a 9.90 percent ROE
8 based on his filed model results. My 10.25 percent ROE recommendation falls
9 within Mr. Ufolla's analytical results and his recommended range of
10 reasonableness, and is therefore reasonable.

11

12 **Q23. Are there areas of agreement between you and Mr. Ufolla?**

13 A23. Yes. As Mr. Ufolla acknowledges in his Direct Testimony,⁴⁴ we ultimately arrive
14 at the same proxy group of six companies despite differences in our screening
15 criteria to determine the proxy group.⁴⁵ Additionally, I agree with Mr. Ufolla's
16 reliance on analysts' expected earnings growth rates in his DCF analysis, as well as
17 his calculation of the forward-looking dividend yield. In our CAPM analyses, we
18 both use projected 30-year Treasury bond yields as the risk-free rate and adjusted
19 five-year Beta coefficients sourced from *Value Line*.

20

⁴² Direct Testimony of Staff Witness Joseph E. Ufolla, page 23, line 10.

⁴³ For the purposes of equally weighting Mr. Ufolla's five cost of equity models, the average and midpoint values consider both risk premium model results, along with the average of the mean and median ROE estimates for each of Mr. Ufolla's Single Step DCF, Two-Step DCF, and CAPM.

⁴⁴ Direct Testimony of Staff Witness Joseph E. Ufolla, page 12, lines 21-22.

⁴⁵ I note that because there is general alignment between the experts' proxy groups in this case (with the exception of some differences in Mr. Coppola's group that I address in the subsequent Section), to narrow the scope of issues in this proceeding, I did not re-screen my proxy group in my updated analysis.

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1 **Q24. Please summarize the principal areas in which you disagree with Mr. Ufolla's**
2 **analyses and conclusions.**

3 A24. The principal areas in which I disagree with Mr. Ufolla include: (1) his application
4 of the DCF analysis, in particular the Two-Step DCF approach; (2) his application
5 of the CAPM and his criticism of my ECAPM analyses; and (3) his application of
6 the Risk Premium approach.

7

8 DCF Analysis

9 **Q25. Please summarize Mr. Ufolla's DCF analysis.**

10 A25. Mr. Ufolla performs a Constant Growth DCF analysis that produces a cost of equity
11 estimate average of 10.92 percent and median of 10.26 percent for his proxy group.
12 For the stock price, Mr. Ufolla developed a three-month average price for each
13 proxy company using the closing stock price from October-December 2025 as
14 reported by Yahoo! Finance. For the growth rate component, Mr. Ufolla relies on
15 the three sources for earnings growth: *Value Line*, *Zacks*, and Seeking Alpha. I note
16 that we both used *Value Line* and *Zacks* earnings growth estimates in deriving
17 growth rates for our respective DCF analyses, and I take no objection to the Seeking
18 Alpha growth rates. Mr. Ufolla developed a dividend yield by multiplying last
19 quarter's dividend from Yahoo! Finance for each proxy company by four to
20 estimate an annualized dividend rate, and multiplied the annualized dividend rate
21 by one-half the average annual growth rate, which is the same approach that I use.

22

23 Mr. Ufolla also presents a two-step DCF analysis by which the same analysts'
24 projected earnings growth rates are used for the short-term first stage of growth.

25 For the long-term second stage of growth, Mr. Ufolla relies on a projected GDP

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1 growth rate derived from S&P Global. Mr. Ufolla applies a 2/3 weight to the first
2 stage of growth and a 1/3 weight to the second stage of growth to arrive at average
3 and median ROE estimates of 9.93 percent and 9.53 percent, respectively.

4

5 **Q26. As a preliminary matter, are your DCF results and your ROE**
6 **recommendation supported by Mr. Ufolla's DCF analysis?**

7 A26. Yes, my Constant Growth DCF results and Mr. Ufolla's Constant Growth DCF
8 results are substantially similar. In fact, Mr. Ufolla's proxy group average Constant
9 Growth DCF result of 10.92 percent is 22 basis points higher than my updated
10 Constant Growth DCF results using a 90-day stock price average (10.70 percent⁴⁶).
11 Moreover, my ROE recommendation of 10.25 percent is 45 to 67 basis points below
12 these results.

13

14 **Q27. What is your response to Mr. Ufolla's criticisms of your DCF analysis?**

15 A27. Mr. Ufolla criticizes my use of a 30-day and 180-day average stock price in my
16 DCF analysis.⁴⁷ He contends that the 30-day average is too short to "prevent
17 temporary fluctuations in stock price from skewing the results" and that my 180-
18 day average is unnecessary. Rather, he argues that the 90-day price average is
19 "sufficient enough to mitigate the skewness that can occur in a shorter time period,
20 but a longer timeline is simply not necessary."⁴⁸ As I explain in my Direct
21 Testimony, using three averaging periods balances the concerns of using more
22 recent data and data that is not skewed by anomalous events.⁴⁹ The effect of relying

⁴⁶ Exhibit A-31, Schedule U1.

⁴⁷ Direct Testimony of Staff Witness Joseph E. Ufolla, page 15, lines 17-22; and page 16, lines 1-2.

⁴⁸ Direct Testimony of Staff Witness Joseph E. Ufolla, page 15, lines 21-22; and page 16, line 1.

⁴⁹ Direct Testimony of Jennifer E. Nelson, page 22, lines 13-18.

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1 solely on a 90-day trading period as compared to all three trading period averages,
2 however, is minor (one basis point in my DCF analyses).

3

4 **Q28. What is your response to Mr. Ufolla's Two-Step DCF analysis?**

5 A28. Limiting growth for utilities to long-term GDP growth in the DCF model is an
6 unfounded constraint. As discussed below, the premise that utility earnings growth
7 is constrained by the U.S. GDP growth rate does not reflect historical or expected
8 natural gas utility growth. Further, the use of a single uniform growth rate is
9 inconsistent with the underlying assumptions of the DCF model. Therefore, Mr.
10 Ufolla's Two-Step DCF analysis should be given no weight.

11

12 Additionally, if Mr. Ufolla is going to rely on FERC's methodology,⁵⁰ he should
13 use its current two-step DCF methodology. In Opinion 569-A,⁵¹ FERC changed
14 its Two-Step DCF methodology to use an 80 percent weight on the short-term
15 growth rate and 20 percent weight on the long-term growth rate ("80/20 weighting
16 methodology").⁵² As shown in Exhibit A-31, Schedule U6, applying FERC's
17 current growth rate methodology results in a 10.32 percent cost of equity estimate
18 for DTE Gas, which is in line with my 10.25 percent ROE recommendation.
19 Although I do not agree that the Two-Step DCF method is appropriate for utilities
20 at this time, if the Commission gives Mr. Ufolla's Two-Step DCF analysis any
21 consideration, it should use FERC's current 80/20 weighting methodology

⁵⁰ MPSC Staff's Answer to the DTE Gas Company's Second Discovery Request, MPSC Case No. U-21973, March 24, 2026, Question DGST-2.11, part a. "Mr. Ufolla has not reviewed a plethora of FERC decisions. Mr. Ufolla is aware of FERC Opinion 569 which states DCF growth rates should be weighted at 2/3 short-term and 1/3 long-term."

⁵¹ Association of Businesses Advocating Tariff Equity v. Midcontinent Independent System Operator, Inc., 171 FERC ¶ 61,154 (May 2020).

⁵² *Id.*, at P. 2.

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1 presented in Exhibit A-31, Schedule U6. FERC’s updated methodology more
2 appropriately weights analysts’ projected growth rates that are more relevant for
3 utilities than GDP growth.

4

5 **Q29. As a preliminary matter, what is the primary driver of utility earnings?**

6 A29. Utility earnings and dividend growth are primarily driven by rate base growth.
7 Because rate base growth is driven by capital expenditures, utility earnings and
8 dividend growth should be closely related to growth in utility capital expenditures.

9

10 **Q30. Please describe the growth in utility capital expenditures over the last decade.**

11 A30. As shown in Table 6 below, the compound annual growth rate in the proxy group’s
12 capital expenditures over various periods has been between approximately 7.9
13 percent and 11.3 percent. These growth rates are closely aligned with the overall
14 natural gas utility sector’s growth in capital expenditures and are well above GDP
15 growth.

16 **Table 6. Compound Annual Growth in Capital Expenditures (2014-**
17 **2024)⁵³**

	3-yr CAGR (2021-2024)	5-yr CAGR (2019-2024)	10-yr CAGR (2014-2024)
DTE Gas Proxy Group	11.31%	7.86%	9.80%
Total Natural Gas Utility Sector	10.76%	6.53%	8.66%

18 The proxy group average analyst projected earnings growth rates used in my and
19 Mr. Ufolla’s DCF analyses (7.42 percent and 7.52 percent, respectively) are at the
20 low end of the range of growth rates in natural gas utility capital expenditures and

⁵³ Source: S&P Global Market Intelligence, RRA Financial Focus: Utility Capex Capital Expenditures Update H1 2025: 2014–29f, March 24, 2025.

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1 therefore are not overstated. Rather, they are highly consistent with rate base
2 growth, as would be expected. Moreover, these growth rates are significantly
3 higher than projected GDP growth, which indicates that utility growth is not
4 constrained by economic growth at the national level. Given the substantial amount
5 of capital that is expected to be invested to meet growing demand and improve
6 reliability, it is unlikely that natural gas utilities are nearing the end of their
7 investment cycles; rather it is likely the beginning.

8
9 Notably, S&P recently noted in a recent article that utilities have significantly
10 increased their five-year capital plans when reporting quarterly results, with many
11 also extending or increasing their five-year growth projections for earnings per
12 share (“EPS”).⁵⁴ S&P notes that “utilities are now growing EPS closer to 8% at the
13 midpoint,” while “the biggest take investors need to know out of earnings season
14 is that EPS growth is continuing to move higher.”⁵⁵ Moreover, S&P explains that
15 utility managements’ and analysts’ projected EPS growth rates reflect longer-term
16 growth expectations and have moved away from shorter-term influences on growth:

17 *Historically, earnings outcomes were dictated by near-term regulatory*
18 *execution, completion of large [capital expenditure] projects,*
19 *[operations and maintenance] discipline, weather normalization, and*
20 *financing mechanics...This quarter, however, management teams*
21 *consistently anchored investor discussions around longer-dated*
22 *narratives.*⁵⁶

23 In other words, analysts’ projected growth rates for the broad utility sector are
24 grounded in long-term earnings expectations and fundamentals that exceed GDP

⁵⁴ S&P Global, “Utilities trade focus on quarterly results for long-term outlooks,” March 9, 2026.

⁵⁵ *Id.*

⁵⁶ *Id.* [Emphasis added.]

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1 growth estimates, further demonstrating that utility growth is not constrained by
2 economic growth at the national level.

3

4 **Q31. Are there concerns with relying on a single, universal growth rate as the**
5 **terminal growth rate in the multi-stage DCF model?**

6 A31. Yes. Specifically, the use of a single, uniform terminal growth rate for all
7 companies in the proxy group (as Mr. Ufolla assumes with a uniform second-stage
8 growth rate based on national GDP growth) is inconsistent with the underlying
9 structure of the DCF model because it violates the fundamental relationship
10 between the stock price (and therefore the dividend yield) and investors' company-
11 specific growth expectations.

12

13 A multi-stage DCF approach (such as Mr. Ufolla's Two-Step DCF analysis) is
14 based on the premise that expected growth changes over time, and transitions to a
15 growth rate equal to expected growth in the overall economy in perpetuity. One
16 concern with a multi-stage DCF analysis is that it does not account for the fact that
17 the dividend yield and growth rate are interrelated. All else equal, the dividend
18 yield and growth rate are typically inversely related, since higher expected growth
19 increases demand for a stock increasing its price, and reducing the dividend yield
20 (and vice versa). In the multi-stage DCF model, however, the dividend yield
21 remains constant but the growth rate changes over time, contrary to the fundamental
22 structure of the DCF model. Consequently, an assumption that the expected
23 dividend yield remains constant as the growth rate is reduced toward GDP over
24 time is flawed and inconsistent with the fact that if investors expect lower growth

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1 in the future, they would likely pay less for the stock than is assumed by a constant
2 dividend yield.

3

4 A second, related concern is the assumption that all companies' growth will equal
5 GDP growth in the long-term, when in fact each company is unique and the growth
6 and prospects of each company are unique. Using a single long-term growth rate
7 for all proxy companies is illogical and inconsistent with valuation theory.

8

9 **Q32. Is there any other evidence that shows that utility growth is not limited by**
10 **GDP growth?**

11 A32. Yes. From 2010 through the end of February 2026, the S&P 500 Utilities Index
12 had a compound annual growth rate ("CAGR") of 7.15 percent, when looking at
13 price-only growth (excluding dividends, which is comparable to the analyst
14 earnings growth rates used in my DCF analysis, as stock prices are driven by
15 earnings growth over the long-term).⁵⁷ This CAGR is much more comparable to
16 the analyst earnings growth rates that I use in my analysis (7.42 percent) than Mr.
17 Ufolla's 4.52 percent GDP growth rate. Moreover, it is significantly higher than the
18 4.92 percent GDP CAGR over approximately the same time period (Q1 2010
19 through Q4 2025), further demonstrating that the utility sector's rate of growth is
20 not bounded by the rate of growth for the national economy.⁵⁸

21

⁵⁷ Source: S&P Capital IQ Pro.

⁵⁸ Federal Reserve Bank of St. Louis, *FRED Economic Database, Series GDP*, Accessed March 25, 2026, <https://fred.stlouisfed.org/series/GDP/>.

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1 **Q33. Have other commissions rejected the use of GDP growth in the DCF analysis?**

2 A33. Yes. For example, the North Carolina Utilities Commission noted that “Witness
3 Walters’ ‘generic’ GDP-based growth rate simply does not reflect the real world
4 expected growth of a utility like [Duke Energy Carolinas]. Accordingly, the
5 Commission determines that neither the sustainable growth methodology nor the
6 Multi-Stage DCF should be accorded any weight in this case.”⁵⁹ Similarly, the
7 Florida Public Service Commission noted “[w]e find that [Office of Public
8 Counsel] witness Garrett’s DCF model result of 7.1 percent is not reasonable
9 because it uses the national GDP as the growth rate and does not reflect the growth
10 rate of regulated natural gas utilities, and shall be given little weight.”⁶⁰

11

12 **Q34. What is your recommendation regarding Mr. Ufolla’s Two-Step DCF**
13 **estimate?**

14 A34. In conclusion, no company, or investor, would be satisfied with growth that simply
15 tracks the broader economy. Investors would and do shift capital to more attractive
16 investments. Companies are constantly searching for new avenues of growth and
17 have levers such as capital resource allocation to achieve growth greater than GDP.
18 There is no reason to expect that an individual corporation competing for capital as
19 a going concern will limit its future earnings or dividend growth rate to that of GDP.
20 The underlying premise of Mr. Ufolla’s Two-Step DCF analysis does not hold and
21 is unsupported. Therefore, I recommend that the Commission give no weight to

⁵⁹ *In the Matter of Application of Duke Energy Carolinas, LLC for Adjustment of Rates and Charges Applicable to Electric Service in North Carolina and Performance-Based Regulation*, Order Accepting Stipulations, Granting Partial Rate Increase, Requiring Public Notice, and Modifying Lincoln CT CPCN Conditions, Docket No. E-7, Sub 1276, at 203 (clarification added).

⁶⁰ *In re: Petition for rate increase by Florida City Gas*, Order Granting in Part and Denying in Part Florida City Gas’ Petition for Certain Rate Increases, Docket No. 20220069-GU, June 9, 2023, at 41 (clarification added).

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1 these results. Instead, I recommend that the Commission give more weight to the
2 Constant Growth DCF results.

3

4 CAPM Analysis

5 **Q35. Please summarize Mr. Ufolla's CAPM analysis.**

6 A35. Mr. Ufolla applies a projected risk-free rate of 4.425 percent from S&P Global,
7 five-year Beta coefficients from *Value Line*, and a historical market risk premium
8 of 7.00 percent for 1928-2025. These inputs result in an average CAPM ROE
9 estimate of 9.79 percent and a median of 9.68 percent.⁶¹

10

11 **Q36. What is your primary concern with Mr. Ufolla's CAPM analysis?**

12 A36. Mr. Ufolla misapplies the CAPM by employing two different risk-free rates within
13 the CAPM formula, specifically his 4.425 percent risk-free rate and the 4.85 percent
14 long-term average risk-free rate between 1928 and 2025 assumed in his 7.00
15 percent market risk premium. As I explain in my response to Mr. Coppola, the risk-
16 free rates applied in the CAPM analysis should be the same. If this is not done, the
17 CAPM will underestimate the ROE if the risk-free rate is below the long-term
18 historical average risk-free rate (as is the case in Mr. Ufolla's analysis) or overstate
19 the ROE if the risk-free rate is above the long-term historical average risk-free rate.
20 By using the long-term historical average market return as I have, the risk-free rate
21 and market risk premium estimates are synchronized to ensure that both risk-free
22 rate components are the same in the CAPM model.

23

⁶¹ Direct Testimony of Staff Witness Joseph E. Ufolla, page 18, lines 16-18; and JEU Exhibit S-4, Schedule No. D-5, page 7 of 13.

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1 I corrected Mr. Ufolla's CAPM analysis for this inconsistency, using his 11.85
2 percent average market return⁶² and his 4.425 percent risk-free rate to calculate a
3 market risk premium of 7.425 percent on Exhibit A-31, Schedule U7. This shows
4 a cost of equity estimate of 10.12 percent, which is in line with my historical CAPM
5 cost of equity estimate, shown in Exhibit A-31, Schedule U4. If the Commission
6 relies on Mr. Ufolla's CAPM analysis, I recommend that they rely on this corrected
7 version of his analysis.

8

9 **Q37. Do you agree with Mr. Ufolla's criticism that your use of a current risk-free**
10 **rate is not congruent with the test year?**⁶³

11 A37. No, I do not. As stated in my Direct Testimony, I relied on both a current and a
12 projected risk-free rate, whereas Mr. Ufolla relied only on a projected risk-free rate.
13 The cost of equity is forward-looking; therefore, the inputs to the CAPM analysis,
14 theoretically, should be forward-looking. However, no one knows with certainty
15 what the future risk-free rate will be, despite Mr. Coppola's personal belief that the
16 projected risk-free rate "more reliably reflects the trend in interest rates over the
17 next 18 months."⁶⁴

18

19 Because current and projected interest rates are both investor influencing, it is
20 reasonable and prudent to consider both a current risk-free rate and a projected risk-
21 free rate in the CAPM. Recognizing the current uncertainty in the market, I believe
22 it is reasonable to give equal weight to both current and projected risk-free rates.

⁶² Direct Testimony of Staff Witness Joseph E. Ufolla, Exhibit No. S-4, Schedule No. D-5, page 8 of
13.

⁶³ Direct Testimony of Staff Witness Joseph E. Ufolla, page 19, line 9.

⁶⁴ Direct Testimony of Sebastian Coppola, page 82, lines 20-21.

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1 As Dr. Roger Morin observes, both current and projected risk-free rates are
2 informative:

3 *One reasonable option for the regulator is to accord equal weight to*
4 *both current interest rate levels and the analysts' consensus forecast.*
5 *Each proxy for expected interest rates brings information to the*
6 *judgment process from a different light. Neither proxy is without*
7 *blemish, each has advantages and shortcomings.⁶⁵*

8 Lastly, if Mr. Ufolla's criticism is that only forward-looking inputs are congruent
9 with DTE Gas's forward test year, his reliance only on a historical market risk
10 premium is also incongruent with the test year.

11

12 **Q38. Do you agree with Mr. Ufolla's criticism that your "forward-looking [V]alue**
13 **[L]ine models have results that are out of alignment with all other models."?**⁶⁶

14 A38. As a preliminary matter, I note that I developed both a forward-looking CAPM
15 analysis, as well as a historical CAPM analysis that tempers the forward-looking
16 CAPM estimates. I also note that I assessed three forward-looking market return
17 estimates, based on *Value Line* estimates, Bloomberg estimates, and S&P's
18 Earnings and Estimates report.⁶⁷ In order to be conservative, I relied on the lowest
19 of the three: *Value Line*'s estimate at 14.84 percent. As explained in my Direct
20 Testimony, the *Value Line* forward-looking market return estimate is well within
21 the bounds of reasonableness; approximately 51 percent of the time from 1926
22 through 2024, the market return was at least 14.84 percent.⁶⁸ My updated analysis
23 uses a *Value Line* forward-looking market return of 16.02 percent. Similarly, from
24 1926 through 2025, 48 percent of the annual market returns were at or above 16.02

⁶⁵ Roger A. Morin, Ph.D., *New Regulatory Finance*, at 173 (2006).

⁶⁶ Direct Testimony of Staff Witness Joseph E. Ufolla, page 19, lines 5-6.

⁶⁷ Direct Testimony of Jennifer E. Nelson, page 30, lines 15-22.

⁶⁸ Direct Testimony of Jennifer E. Nelson, page 31, lines 5-11.

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1 percent.⁶⁹ In other words, annual market returns of 14.84 percent and 16.02
2 percent, or higher, have occurred frequently and are not outliers.

3

4 **Q39. Please summarize Mr. Ufolla’s concerns with your empirical CAPM**
5 **(“ECAPM”) analysis.**

6 A39. Mr. Ufolla asserts that my ECAPM analysis is unnecessary due to the use of long-
7 term interest rates and Blume adjusted Beta coefficients in my traditional CAPM
8 analysis.⁷⁰ Specifically, Mr. Ufolla does not agree with the use of the ECAPM
9 “especially in conjunction with the use of a *Value Line* (or Bloomberg) adjusted
10 beta instead of a raw beta.”⁷¹ Mr. Ufolla argues that the inputs used in his CAPM
11 analysis already account for many of the shortcomings recognized by the ECAPM,
12 rendering it “unnecessary”. According to Mr. Ufolla, the Blume adjusted Beta
13 coefficients and long-term risk-free interest rates used in regulated proceedings
14 flatten the slope of the Security Market Line curve.⁷²

15

16 **Q40. Do you agree with Mr. Ufolla on those points?**

17 A40. No, I do not. As explained below in my response to Mr. Coppola, the ECAPM
18 formula that I rely on applies a conservative alpha adjustment that reflects the use
19 of a long-term risk-free rate.

20

21 For background, the ECAPM reflects published research that companies with lower
22 Beta coefficients like utilities tend to have higher returns than those predicted by

⁶⁹ Source: Kroll, 2023 SBBI Yearbook, Appendix A-1, (years 1926-2023); Cost of Capital Navigator (2023-2025 data).

⁷⁰ Direct Testimony of Staff Witness Joseph E. Ufolla, page 19, lines 11-22; and page 20, lines 1-7.

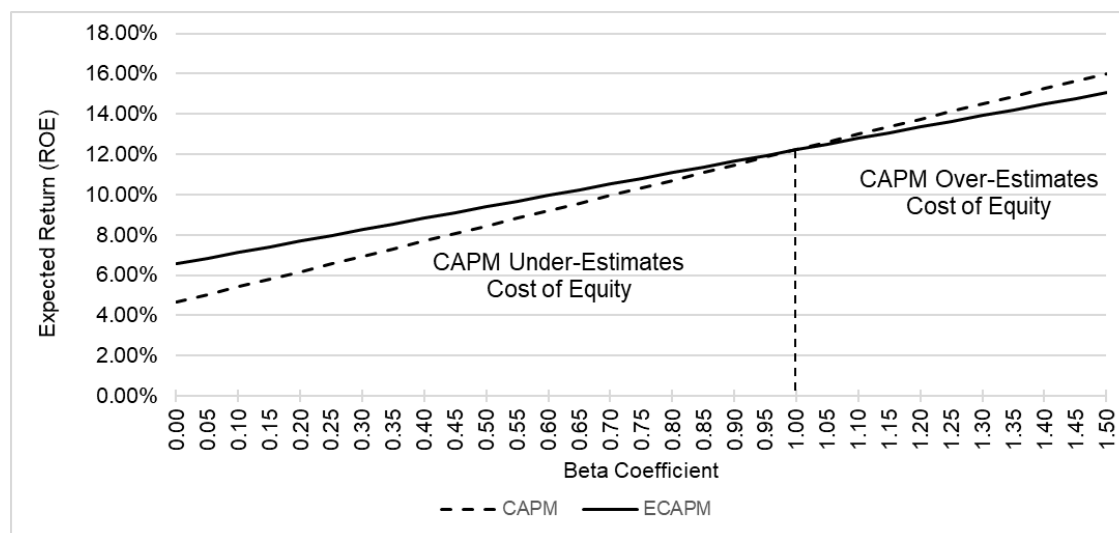
⁷¹ Direct Testimony of Staff Witness Joseph E. Ufolla, page 19, lines 11-12.

⁷² Direct Testimony of Staff Witness Joseph E. Ufolla, page 19, line 22; and page 20, lines 1-5.

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1 the CAPM, and those with higher Beta coefficients tend to have lower returns than
2 expected.⁷³ Beta coefficient adjustments such as those used by *Value Line*, on the
3 other hand, address the tendency of “raw” Beta coefficients to regress toward the
4 market mean of 1.00 over time. As explained below, the ECAPM is not an
5 adjustment to the Beta coefficient; the two are different issues and are addressed
6 with different methods.⁷⁴ The relationship between expected returns from the
7 CAPM and ECAPM can be seen in Figure 3, below. Figure 3 illustrates that when
8 Beta coefficients are less than 1.00, the CAPM understates the expected return
9 relative to the ECAPM.

10 **Figure 3. CAPM and ECAPM Expected Returns**



11
12 The ECAPM is an adjustment to the risk/return line which, as shown in Figure 3
13 above, is flatter than the CAPM assumes. That adjustment is required even with
14 the use of adjusted Beta coefficients, such as those provided by *Value Line*. As
15 Dr. Morin observes (emphasis added):

⁷³ Direct Testimony of Jennifer E. Nelson, pages 35, lines 22-25. See also, Roger A. Morin, PhD., New Regulatory Finance, Public Utility Reports, Inc., at 175-176 (2006).

⁷⁴ Roger A. Morin, PhD., New Regulatory Finance, Public Utility Reports, Inc., at 191 (2006).

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1 *Fundamentally, the ECAPM is not an adjustment, increase or decrease,*
2 *in beta. This is obvious from the fact that the expected return on high*
3 *beta securities is actually lower than that produced by the CAPM*
4 *estimate. The ECAPM is a formal recognition that the observed risk-*
5 *return tradeoff is flatter than predicted by the CAPM based on myriad*
6 *empirical evidence. The ECAPM and the use of adjusted betas*
7 *comprised two separate features of asset pricing...Both adjustments*
8 *are necessary.*⁷⁵

9

10 **Q41. Please explain why *Value Line* adjusts its Beta coefficients.**

11 A41. *Value Line's* adjustment is based on the research of Marshall Blume, who found
12 that “[n]o economic variable including the beta coefficient is constant over time.”⁷⁶
13 Consistent with that finding, Blume observed a tendency of raw Beta coefficients
14 to change gradually over time and that the tendency to regress toward 1.0 was
15 stronger for lower risk portfolios:

16 *...there is obviously some tendency for the estimated values of the risk*
17 *parameter [beta] to change gradually over time. This tendency is most*
18 *pronounced in the lowest risk portfolios, for which the estimated risk in*
19 *the second period is invariably higher than that estimated in the first*
20 *period. There is some tendency for the high risk portfolios to have*
21 *lower estimated risk coefficients in the second period than in those*
22 *estimated in the first. Therefore, the estimated values of the risk*
23 *coefficients in one period are biased assessments of the future values,*
24 *and furthermore the values of the risk coefficients as measured by the*
25 *estimates of β_1 tend to regress towards the means with this tendency*
26 *stronger for the lower risk portfolios than the higher risk portfolios.*
27 *(emphasis added)*⁷⁷

28 Blume proposed a correction for that “regression bias” to provide more accurate
29 assessments of risk and, therefore, the Cost of Equity:

30 *For individual securities as well as portfolios of two or more securities,*
31 *the assessments adjusted for the historical rate of regression are more*

⁷⁵ *Id.* [emphasis added].

⁷⁶ Marshall E. Blume, *On the Assessment of Risk*, The Journal of Finance, Vol. XXVI, No. 1, March 1971, at 6.

⁷⁷ *Id.* at 7-8.

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1 *accurate than the unadjusted or naïve assessments. Thus, an*
2 *improvement in the accuracy of one’s assessments of risk can be*
3 *obtained by adjusting for the historical rate of regression even though*
4 *the rate of regression over time is not strictly stationary.*⁷⁸

5 Based on Blume’s results, *Value Line* adjusts its “raw” Beta coefficients according
6 to the following formula:

$$\beta_{\text{adjusted}} = 0.35 + (0.67 \times \beta_{\text{raw}}) \quad [1]$$

7
8
9 **Q42. Did Marshall Blume’s study include utility companies?**

10 A42. Yes. Blume’s study included all common stocks listed on the New York Stock
11 Exchange (NYSE) during any part of the period from January 1926 to June 1968,
12 which included any utilities listed on the New York Stock Exchange at that time.
13 For example, Consolidated Edison, AEP, and Duke Energy were listed on the
14 NYSE in 1968.

15
16 **Q43. Are you aware of any academic studies that support the use of adjusted Beta**
17 **coefficients in the ECAPM for utility companies?**

18 A43. Yes, in my Direct Testimony, I referenced a 2011 study by Stéphane Chrétien and
19 Frank Coggins⁷⁹ in which the authors studied the CAPM and its ability to estimate
20 the risk premium for the utility industry in particular subgroups of utilities. The
21 study considered the traditional CAPM approach, the Fama-French three-factor
22 model, and a model similar to the ECAPM method that I apply. In the study, the
23 ECAPM relied on adjusted Beta coefficients similar to the approach applied by
24 *Value Line*. As Chrétien and Coggins found, the ECAPM significantly

⁷⁸ *Id.* at 9-10.

⁷⁹ Stéphane Chrétien and Frank Coggins. *Cost Of Equity For Energy Utilities: Beyond The CAPM*.
Energy Studies Review, Vol. 18, No. 2 (2011).

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1 outperformed the traditional CAPM model at predicting the observed risk premium
2 for the various utility subgroups.

3

4 **Q44. Is the ECAPM an accepted methodology?**

5 A44. Yes, it is. The New York Public Service Commission (“NYPSC”) relies on both
6 the traditional and empirical forms of the CAPM.⁸⁰ Additionally, the North
7 Carolina Utilities Commission (“NCUC”) accepted the ECAPM in recent orders
8 for Duke Energy Carolinas and Duke Energy Progress.⁸¹ I note that both the
9 NYPSC and NCUC used adjusted Beta coefficients with the ECAPM analysis.
10 Additionally, I am aware that the ECAPM has been accepted by regulatory
11 commissions in Alaska, Maryland, and Mississippi.⁸² Lastly, I am aware the
12 ECAPM has been presented by state regulatory commission staff in Maryland,
13 Nevada, and by the Department of Commerce in Minnesota.⁸³

14

⁸⁰ See, New York Public Service Commission, Case 16-G-0058, *Proceeding on Motion of the Commission as to the Rates, Charges, Rules and Regulations of KeySpan Gas East Corporation d/b/a National Grid for Gas Service*, Order Adopting Terms of Joint Proposal and Establishing Gas Rate Plans, at 32 (December 16, 2016). I note that the ECAPM is also referred to as the Zero-Beta CAPM.

⁸¹ See, *In the Matter of Application of Duke Energy Carolinas, LLC for Adjustment of Rates and Charges Applicable to Electric Service in North Carolina and Performance-Based Regulation*, Docket No. E-7, Sub 1276, Order Accepting Stipulations, Granting Partial Rate Increase, Requiring Public Notice, And Modifying Lincoln CT CPCN Conditions, at 209-210 (December 15, 2023); *In the Matter of Application of Duke Energy Progress, LLC for Adjustment of Rates and Charges Applicable to Electric Service in North Carolina and Performance-Based Regulation*, Docket No. E-2, Sub 1300, Order Accepting Stipulations, Granting Partial Rate Increase, and Requiring Public Notice, at 162-163 (August 18, 2023).

⁸² See, Regulatory Commission of Alaska, Docket No. P-97-4, Order No. 151, at 146 (November 27, 2002); Maryland Public Service Commission, Case No. 9311, Order No. 85724, at 105 (July 12, 2013); Mississippi Public Service Commission, Docket No. 01-UN-0548, *Notice of Intent of Mississippi Power Company to Change Rates for Electric Service in its Certificated Areas in the Twenty-Three Counties of Southeast Mississippi*, Final Order, at 19 (December 3, 2001).

⁸³ See, Maryland Public Service Commission, Case No. 9311, Order No. 85724, at 88; Minnesota Public Utilities Commission, MPUC Docket No. G011/GR-15-736, Findings of Fact, Conclusions of Law, and Recommendation, at 29 (August 19, 2016); Public Utilities Commission of Nevada, Docket No. 12-02019, Second Modified Final Order, at 36 (March 20, 2013).

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1 **Q45. Do investors use the ECAPM?**

2 A45. Yes, investors do use the ECAPM, or models that are very similar and assume a
3 flatter security market line as the ECAPM does. For example, in chapter five of
4 Professional Investment Portfolio Management, Kolari, Liu, and Pynnönen detail
5 how they worked with the pension investment division at the Teachers Retirement
6 System of Texas to manage about \$100 million using the ZCAPM model (which is
7 a special case of the zero-beta CAPM) from 2012 to 2014.⁸⁴ In summary, the
8 ECAPM is an accepted approach used by investors. Consequently, I believe the
9 ECAPM is a reasonable approach and should be considered by the Commission.

10

11 Risk Premium Analysis

12 **Q46. Please describe Mr. Ufolla's Utility Risk Premium Analysis.**

13 A46. Mr. Ufolla develops two risk premium estimates: (1) the difference between
14 historical realized natural gas utility equity and utility bond returns between 1954
15 and 2025; and (2) the difference between historical realized natural gas utility
16 equity and Treasury bond returns over the same 72-year period. His analysis
17 reviews the historical average risk premium investors received "for choosing to
18 invest in the equity of a utility company as opposed to a less risky utility bond or
19 Treasury bond."⁸⁵

20

21 **Q47. Do you agree with Mr. Ufolla's Risk Premium Analysis?**

22 A47. No, I do not. My primary concern is that Mr. Ufolla's Utility Risk Premium
23 analyses do not capture the inverse relationship between bond yields and the equity

⁸⁴ Kolari, James W., Liu, Wei, and Pynnönen, Seppo, Professional Investment Portfolio Management, 2023, at 87.

⁸⁵ Direct Testimony of Joseph E. Ufolla, page 21, lines 9-10.

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1 risk premium over the 1954-2025 period he analyzes. Specifically, as interest rates
2 increase, the equity risk premium decreases, and vice versa. Thus, the risk premium
3 is not constant over time, as Mr. Ufolla assumes. Accordingly, a statistical
4 relationship to identify the connection between interest rates and returns is critical.
5 Mr. Ufolla's analysis does not capture this inverse relationship, despite the fact that
6 equity markets and Treasury bond yields moved in different directions during the
7 historical period. Lastly, Mr. Ufolla does not consider a forward-looking utility
8 risk premium analysis. A forward-looking analysis would better align Mr. Ufolla's
9 Risk Premium analysis with the Company's forward test period in this proceeding.

10

11 **Q48. What revisions do you suggest to Mr. Ufolla's Risk Premium Analysis to**
12 **address your concerns regarding a forward-looking utility risk premium**
13 **analysis?**

14 A48. As mentioned above, Mr. Ufolla's Risk Premium analysis does not capture the
15 inverse relationship between bond yields and the equity risk premium or consider
16 a forward-looking utility risk premium analysis, relying instead on the Gas Utility
17 Realized Market Return Average from 1954 through 2025 for the market return
18 estimate.⁸⁶ A significant drawback of Mr. Ufolla's analysis is the significant
19 variability in annual realized gas utility returns, which does not enable a statistical
20 analysis to observe the inverse relationship between bond yields and the historical
21 equity risk premium. Nevertheless, I supplemented Mr. Ufolla's Risk Premium
22 analysis by calculating a forward-looking market return for the utility industry. As
23 shown in Exhibit A-31 Schedule U8, I apply the Constant Growth DCF approach
24 to the S&P 500 Utilities Index that consists of the 31 utility companies included in

⁸⁶ Direct Testimony of Joseph E. Ufolla, page 21, line 12.

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1 the S&P 500 Index. This approach is the same approach I use to estimate the
2 forward market return estimate for the S&P 500 Index; however, it is limited to just
3 the utility companies in the S&P 500 Index. Using the S&P 500 Utilities Index
4 companies, I calculated two estimates for the estimated market return, 12.23
5 percent using long-term earnings growth rates estimates from *Value Line* and 11.84
6 percent from Bloomberg. Averaging these two estimates, I derived a forward-
7 looking utility return of 12.04 percent. Applying this estimate to Mr. Ufolla's
8 Utility Bond and Treasury Bond Risk Premium analyses results in an increase of
9 108 basis points to both models, as shown below in Table 7.

10 **Table 7. Risk Premium Model Cost of Equity Estimate Revisions**

ROE Result	As Filed	Revised	Change (basis points)
Utility Bond Risk Premium	9.64%	10.72%	+108
Treasury Bond Risk Premium	9.74%	10.82%	+108

11

12 **Q49. Please respond to Mr. Ufolla's concerns regarding your Risk Premium**
13 **Analysis.**

14 A49. Mr. Ufolla disagrees with the use of authorized ROEs as a measure of the investor
15 required return and he disagrees with use of a current bond yield because it does
16 not align with the future test year.⁸⁷ I note that Mr. Ufolla's sole reliance on a
17 historical average equity risk premium also does not align with the forward test
18 year. However, in my analysis, I apply current and projected bond yields to the
19 regression analysis to estimate a forward-looking equity risk premium and ROE
20 estimate under similar bond yields and market conditions.

21

⁸⁷ Direct Testimony of Joseph E. Ufolla, page 22, lines 8-10.

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1 **Response to AG Witness Coppola**

2 **Q50. Please summarize AG Witness Coppola's ROE recommendation for DTE Gas.**

3 A50. Mr. Coppola recommends an ROE of 9.80 percent, based on his model results that
4 range from 9.40 percent to 9.96 percent.⁸⁸ Mr. Coppola explains that his 9.80
5 percent recommendation was developed by giving 50 percent weight to his DCF
6 result of 9.96 percent, 25 percent weight to his CAPM result of 9.88 percent, and
7 25 percent weight to his Equity Risk Premium result of 9.40 percent.⁸⁹

8

9 Importantly, Mr. Coppola's recommendation runs counter to the current capital cost
10 environment that DTE Gas faces when raising capital. Mr. Coppola recommends
11 no change to the Company's authorized ROE, even though capital costs have
12 increased since the Company's last rate case. Because the cost of equity is a cost
13 the Company pays to raise and retain equity capital and is part of its cost of service,
14 it must have the opportunity to recover its capital costs just like any other
15 component of the revenue requirement. An authorized ROE that does not keep
16 pace with the rising capital cost environment reduces DTE Gas's relative
17 attractiveness to investors and diminishes its ability to attract capital.

18

19 **Q51. Is the DCF approach more reliable than the CAPM or Risk Premium**
20 **approaches as Mr. Coppola asserts?⁹⁰**

21 A51. No. No single methodology is more reliable than any other in all market
22 environments. Dr. Roger Morin explains this:

⁸⁸ Direct Testimony of Sebastian Coppola, page 93, lines 6-9.

⁸⁹ Direct Testimony of Sebastian Coppola, page 93, lines 10-12.

⁹⁰ Direct Testimony of Sebastian Coppola, page 75, lines 13-14.

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1 *When measuring equity costs, which essentially deals with the*
2 *measurement of investor expectations, no one single methodology*
3 *provides a foolproof panacea. Each methodology requires the exercise*
4 *of considerable judgment on the reasonableness of the assumptions*
5 *underlying the methodology and on the reasonableness of the proxies*
6 *used to validate the theory.*⁹¹

7 Moreover, as Mr. Ufolla correctly observes, “[n]o one methodology provides an
8 exact measure of a fair rate of return on equity.”⁹²

9
10 **Q52. Are there areas of agreement between you and Mr. Coppola?**

11 A52. Yes. I agree with Mr. Coppola’s reliance on analysts’ projected earnings growth
12 rates in his DCF analysis. Additionally, we both use the 30-year Treasury bond
13 yield as the risk-free rate and *Value Line* as a source of five-year Beta coefficients
14 in the CAPM analysis.

15
16 **Q53. Please summarize the principal areas in which you disagree with Mr.**
17 **Coppola’s analyses and conclusions.**

18 A53. The principal areas in which I disagree with Mr. Coppola include: (1) his proxy
19 group selection; (2) his arbitrary removal of “aberrant” growth rates in his DCF
20 analysis; (3) his application of the CAPM; and (4) his application of the Risk
21 Premium approach. I address each of these areas individually below.

22

⁹¹ Roger A. Morin, Ph.D., *New Regulatory Finance*, at 28 (2006).

⁹² Direct Testimony of Joseph E. Ufolla, page 12, lines 7-8.

Line
No.

1 Trends in Authorized ROEs

2 **Q54. Mr. Coppola presents exhibits that show authorized ROEs across jurisdictions**
3 **and his proxy group.⁹³ Do you have concerns with these exhibits?**

4 A54. Yes, I do. At page 88 of his direct testimony, Mr. Coppola attempts to distinguish
5 recent authorized ROEs for natural gas utilities that were above 9.90 percent as
6 being unrepresentative for company-specific reasons, but then asserts that
7 authorized ROEs for other utilities on the low end are reasonable comparators for
8 the Company. The suggestion that the investor-required return is one-size-fits-all
9 and that an allowed ROE for a single utility in another jurisdiction is equally
10 representative of investors' returns for all other gas utilities runs counter to financial
11 theory.

12

13 Additionally, I note several inaccuracies in Mr. Coppola's exhibits. First, there is
14 an error in Exhibit AG-28. Michigan Gas Utilities Corp. was authorized a 9.86
15 percent ROE in its 2024 rate case (U-21540), not an 8.86 percent ROE.⁹⁴ Further,
16 Northwest Natural Gas's current ROE authorized in Oregon in October 2025 is 9.50
17 percent,⁹⁵ not 9.40 percent as shown in Exhibit AG-30.

18

19 Lastly, I take issue with Mr. Coppola's Exhibit AG-30 that only presents the most
20 recent authorized ROE regardless of jurisdiction and is an incomplete
21 representation of the authorized returns for his proxy group since the majority of
22 the companies have multiple operating companies across multiple jurisdictions.
23 For example, Exhibit AG-30 ignores the current 10.25 percent authorized ROE for

⁹³ Direct Testimony of Sebastian Coppola, Exhibit AG-28; Exhibit AG-30.

⁹⁴ Source: RRA.

⁹⁵ Source: RRA; Oregon PUC Docket No. UG 520, final order issued on October 24, 2025.

Line
No.

1 Chesapeake Utilities subsidiary Florida Public Utilities that was approved in
2 January 2023 when capital costs were much lower than they are now.⁹⁶

3

4 **Q55. Mr. Coppola relies on his Exhibit AG-28 as purported evidence that “several**
5 **gas utilities that have accessed the capital markets at competitive interest rates**
6 **since receiving an ROE near or below the 2025 average rate of 9.64%.”⁹⁷ Are**
7 **you aware of any utilities listed on Exhibit AG-28 that have had diminished**
8 **access to capital due to an adverse regulatory environment?**

9 A55. Yes, I am. Avangrid Inc. subsidiaries Connecticut Natural Gas Corp (“CNG”),
10 Southern Connecticut Gas (“SCG”) and United Illuminating experienced restricted
11 access to capital and higher borrowing costs in 2024 after an adverse regulatory
12 decision for United Illuminating in Connecticut in 2022. In testimony filed before
13 the Connecticut Public Utilities Regulatory Authority (“PURA”) in Docket No. 24-
14 10-04, United Illuminating explained that on November 15, 2023, Avangrid
15 attempted to place a bond issuance for five of its operating affiliates, including
16 United Illuminating, CNG, and SCG. On the day of pricing, the subscriptions
17 sought for SCG and CNG were only roughly 50 percent fulfilled. The Revenue
18 Panel explained:

19 *After some additional negotiation, Avangrid secured the full financing*
20 *level sought for SCG and CNG and priced the transaction on the*
21 *following day; however, the credit spreads were wider than anticipated*
22 *for all three companies, raising the financing cost by approximately*
23 *10-15 basis points, or by approximately \$300,000-\$450,000 annually.*
24 *The bankers informed Avangrid that the difficulty in fulfilling the*
25 *necessary subscription levels and the wider credit spreads attracted*
26 *were caused in part by the limited interest to invest in Connecticut*

⁹⁶ Source: RRA.

⁹⁷ Direct Testimony of Sebastian Coppola, page 90, lines 11-13.

Line
No.

1 *utilities due to concerns over the regulatory environment impacting*
2 *current ratings.*⁹⁸

3

4 I emphasize that although CNG and SCG were ultimately able to access capital, it
5 was at a less competitive price and higher premium than their customers will
6 ultimately bear for the term of the loan. Contrary to Mr. Coppola's assertions, I
7 would not agree with the characterization that these companies received
8 "competitive rates" compared to what they may have received for these issuances
9 under a more stable regulatory environment.

10

11 **Q56. Mr. Coppola refers to authorized ROEs as low as 9.40 percent during the past**
12 **few years and asserts that investors "continue to migrate to utility stocks" by**
13 **reference to market to book ("M/B") ratios.⁹⁹ What is your response?**

14 A56. As noted earlier, the suggestion that the investor-required return is one-size-fits-all
15 runs counter to financial theory. On the contrary, while a 9.40 percent ROE may
16 be a reasonable cost of equity estimate for a particular company in a particular
17 market environment, it may be unreasonable for another company and under
18 different market circumstances. Mr. Coppola's own analysis illustrates the wide
19 range of investor-required equity returns among the proxy group companies. For
20 example, his DCF analysis shown in Exhibit AG-23 produces a range of the
21 indicated cost of equity for the proxy companies between 8.64 percent and 11.28
22 percent, with results for four of his six companies above 9.40 percent. The position

⁹⁸ Connecticut PURA Docket No. 24-10-04, Direct Testimony of the Revenue Requirements Panel, at 23-24, accessible at: [https://www.dpuc.state.ct.us/dockcurr.nsf/8e6fc37a54110e3e852576190052b64d/d3b44da492184a1285258bd30063f5d0/\\$FILE/17844817.pdf/Exh%20UI-RRP-1%20Revenue%20Requirement%20Testimony.pdf](https://www.dpuc.state.ct.us/dockcurr.nsf/8e6fc37a54110e3e852576190052b64d/d3b44da492184a1285258bd30063f5d0/$FILE/17844817.pdf/Exh%20UI-RRP-1%20Revenue%20Requirement%20Testimony.pdf). (emphasis added).

⁹⁹ Direct Testimony of Sebastian Coppola, page 90, lines 20-21; page 91, lines 1-10.

Line
No.

1 that a particular authorized ROE is equally appropriate for all other utilities is
2 simply illogical.

3

4 **Q57. How has the market reacted to unduly low authorized ROEs?**

5 A57. The market has reacted adversely to unduly low authorized ROEs that are below
6 industry benchmarks and expectations. Earlier I described the consequences of
7 Connecticut's regulatory environment on the Avangrid subsidiaries in Connecticut.
8 The consequences of Connecticut's restrictive regulatory environment also
9 extended to other Connecticut utilities. In 2024, S&P and Moody's downgraded
10 the Avangrid utilities, as well as Eversource Energy and its subsidiaries that operate
11 in Connecticut due to highly restrictive regulatory outcomes.^{100,101} In discussing
12 Eversource's downgrade, S&P noted that adverse orders for the Avangrid utilities
13 increased Eversource Energy's regulatory risk:

14 *On Nov. 18, 2024, the Connecticut Public Utilities Regulatory*
15 *Authority (PURA) issued final rate-case orders for Connecticut Natural*
16 *Gas Corp. and Southern Connecticut Gas Co., which included material*
17 *base-rate decreases for both utilities. These rate orders follow a recent*
18 *pattern of adverse regulatory developments for investor-owned utilities*
19 *operating in Connecticut, which we believe has increased business risk*
20 *for Eversource Energy and its Connecticut-based subsidiaries.*¹⁰²

21 Both S&P Global Ratings and its affiliate RRA downgraded their assessment of
22 Connecticut's regulatory construct to the lowest tier. Additionally, Arizona Public
23 Service Company ("APS") was downgraded following a November 2021 order that

¹⁰⁰ S&P Global Ratings, "Eversource Energy Issuer Credit Rating Lowered To 'BBB+' From 'A-'; Subsidiaries Ratings Also Lowered; Outlooks Stable," December 9, 2024, <https://disclosure.spglobal.com/ratings/en/regulatory/article/-/view/type/HTML/id/3297352>.

¹⁰¹ S&P Global Ratings, "Connecticut Natural Gas Corp. And Southern Connecticut Gas Co. Downgraded To 'BBB+' On Final Rate Orders, Outlook Stable," December 6, 2024, <https://disclosure.spglobal.com/ratings/en/regulatory/article/-/view/type/HTML/id/3296633>.

¹⁰² S&P Global Ratings, "Eversource Energy Issuer Credit Rating Lowered To 'BBB+' From 'A-'; Subsidiaries Ratings Also Lowered; Outlooks Stable," December 9, 2024, <https://disclosure.spglobal.com/ratings/en/regulatory/article/-/view/type/HTML/id/3297352>.

Line
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1 included an 8.70 percent ROE¹⁰³ inclusive of a 20-basis point penalty. RRA
2 commented that the decision was “negative from an investor perspective” that
3 imposed “numerous disallowances on the utility, and has garnered strong reactions
4 in the investment community.”¹⁰⁴ RRA further noted that the decision was
5 “expected to impede APS’ ability to earn its authorized return in the first year of
6 new rates.”¹⁰⁵ Lastly, RRA lowered the ranking of Arizona regulation to Below
7 Average/3, its lowest ranking. Despite a decision in March 2024 that increased the
8 authorized ROE to 9.55 percent, APS’s credit rating has remained the same.

9

10 **Q58. Mr. Coppola contends that investors have not “abandoned” utilities.¹⁰⁶ How**
11 **do you respond?**

12 A58. With respect to Mr. Coppola’s assertion that investors have not “abandoned”
13 utilities, I note that the relevant concern is not whether utilities have maintained
14 access to capital; the relevant concerns are the prices and terms required to access
15 that capital. Adverse regulatory decisions result in an increase in the cost of capital
16 (both debt and equity costs), which is ultimately borne by customers. In the end,
17 customers pay the price of poor regulatory outcomes. Therefore, it is in customers’
18 best interest that Michigan’s regulatory environment maintains its perception as
19 being predictable and constructive. An authorized ROE that trends in the opposite
20 direction of the higher capital cost environment that DTE Gas faces, or that
21 undermines the Commission’s long-perceived convention of regulatory

¹⁰³ I note that the case was appealed and the authorized ROE was increased to 8.90 percent on remand.

¹⁰⁴ Regulatory Research Associates, “Arizona Public Service electric rate case decision viewed as negative for investors,” December 3, 2021.

¹⁰⁵ *Id.*

¹⁰⁶ Direct Testimony of Sebastian Coppola, page 90, lines 20-21; page 91, lines 1-6.

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1 supportiveness, would introduce a level of uncertainty with respect to the
2 predictability of the regulatory environment in Michigan.

3

4 **Q59. Mr. Coppola concludes that an M/B ratio above 1.0 indicates that a company**
5 **is earning returns above the expected return on book equity capital.¹⁰⁷ Do you**
6 **agree with him?**

7 A59. No. Mr. Coppola's conclusion that an M/B ratio above 1.0 indicates that a company
8 is earning returns above the expected return on book equity capital is incorrect.
9 Utility M/B ratios in excess of 1.0 are not evidence that utilities are overearning or
10 regulators are setting authorized ROEs above the cost of equity; there are several
11 problems with this oversimplified argument. First, Mr. Coppola draws his
12 conclusion based on the M/B ratios of the publicly traded consolidated holding
13 companies. The regulated utility operating companies to which the authorized
14 ROEs apply (e.g., DTE Gas) are not publicly traded; thus their market value is not
15 observable and there is no M/B ratio for the regulated operating companies.
16 Publicly traded utility holding companies (e.g., DTE Energy Company) are the
17 entities with a publicly available market value. Publicly traded holding companies
18 are diversified companies, many of which operate both regulated and unregulated
19 business segments across multiple jurisdictions. Therefore, the stock prices of the
20 publicly traded holding companies reflect investors' return requirements for the
21 consolidated entity on a sum-of-the-parts basis. The contention that operating
22 utilities would trade at the same M/B level as a diversified consolidated holding
23 company is simply conjecture that is unsupported by any evidence.

24

¹⁰⁷ Direct Testimony of Sebastian Coppola, page 91, lines 7-10.

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1 Moreover, book value is an accounting measure that reflects historical costs.
2 Market value is forward-looking and reflects future earnings dependent upon many
3 factors, including future cash flows. The expectation that a backward-looking
4 accounting measure should equal a forward-looking market measure is contrary to
5 market economics. Most, if not all, investor-owned utilities have negative free cash
6 flow (*i.e.*, the cash spent on plant is more than their operating cash flow). The use
7 of M/B ratios to evaluate the cost of equity is an outdated view that does not
8 consider that most publicly traded companies trade above book value (*see* Table 8
9 below) and that utilities compete for capital among all companies, both regulated
10 and non-regulated.

11 **Table 8. Market to Book Ratio by Sector¹⁰⁸**

Sector	12/31/25	12/31/24	12/31/23	12/31/22
Communications	5.93	5.10	3.91	2.61
Consumer Discretionary	9.22	10.06	9.40	7.54
Consumer Staples	6.55	6.33	5.54	6.12
Energy	1.93	1.99	2.13	2.50
Financials	2.48	2.33	2.05	1.64
Health Care	5.21	4.86	4.83	5.07
Industrials	6.72	6.35	5.82	5.27
Information Technology	13.40	13.09	11.42	7.93
Materials	2.90	2.74	3.01	2.90
Real Estate	3.03	3.02	3.03	3.00
Utilities	2.35	2.22	1.93	2.21

12 As Table 8 shows, market values for publicly traded companies in all sectors, both
13 regulated and unregulated, exceed book value. As Dr. Roger Morin notes, “M/B
14 ratios are determined by the marketplace, and utilities cannot be expected to

¹⁰⁸ Sibilis Research, “Price-to-Book (P/B) Ratio by Sector (U.S. Large Cap)”, 2025,
<https://sibilisresearch.com/data/price-to-book-sector/>.

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1 compete for and attract capital in an environment where industrials are
2 commanding M/B ratios well in excess of 1.0 while regulation reduces their M/B
3 toward 1.0.”¹⁰⁹ To enable utilities the ability to attract capital that is not
4 significantly dilutive, the market price must be sufficiently above book value.

5
6 Importantly, Mr. Coppola fails to consider that utility earnings are heavily regulated
7 and confuses a utility’s “market price” with “regulatory value.” Book value is
8 based on historical cost less depreciation. Utility assets are long-lived but heavily
9 depreciated assets, leading to a lower book value than the cost required to replace
10 or build new infrastructure today. Thus, the impact of depreciation—as well as
11 other factors such as regulatory lag and regulatory assets and liabilities, including
12 accumulated deferred income taxes (“ADIT”)—have a significant impact on the
13 regulatory value. The market price (*i.e.*, numerator) reflects investor sentiment,
14 inflation, dividend policy, and growth expectations, while the book value (*i.e.*,
15 denominator) represents a historical accounting figure governed by the regulatory
16 environment in which it operates and associated accounting treatment. As such, an
17 M/B ratio of 1.5 indicates that although investors are paying \$1.50 for every \$1.00
18 of book equity, it does not mean the company is *earning* 50 percent on its equity.
19 A utility’s earned ROE is still governed by its regulated authorized return. In
20 summary, a utility M/B ratio over 1.0 highlights a “safe harbor” premium, rather
21 than an indication of excess earnings, as regulators generally limit utilities from
22 achieving sustained excessive profitability.

23

¹⁰⁹ Roger A. Morin, Ph.D., New Regulatory Finance, at 377 (2006).

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1 The reality is that if utilities did not receive a fair, just, and reasonable allowed rate
2 of return, service to their customers would suffer, hard-working employees would
3 get laid off, and utilities would have to pay higher rates to raise capital, which would
4 ultimately be borne by customers.

5

6 Proxy Group

7 **Q60. Please describe Mr. Coppola's proxy group selection.**

8 A60. To develop his proxy group, Mr. Coppola began with the nine companies classified
9 in *Value Line's* Natural Gas Utility industry. He then eliminated three companies:
10 Spire (due to M&A activity); UGI (due to its large propane and foreign operations);
11 and Southwest Gas (due to the impact on its finances from a reorganization). He
12 also added WEC Energy Group because 40 percent of its revenues and 48 percent
13 of its customers are in the natural gas business; this left Mr. Coppola with seven
14 companies in his proxy group.¹¹⁰ As discussed below, my proxy group better
15 reflects DTE Gas's operations and risk profile.

16

17 **Q61. Do you agree with Mr. Coppola's proxy group?**

18 A61. No, I do not. Mr. Coppola's screening criteria inappropriately removes Southwest
19 Gas and includes proxy companies that have less than 50 percent of revenue or net
20 income from regulated gas operations in 2024.

21

22 **Q62. Why do you disagree with the exclusion of Southwest Gas from the proxy
23 group?**

24 A62. Removing Southwest Gas from the proxy group appears to be purely outcome-
25 driven, and I disagree with the exclusion of Southwest Gas for several reasons.

¹¹⁰ Direct Testimony of Sebastian Coppola, page 72, lines 17-20; and page 73, lines 1-13.

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1 First, many analysts base their earnings projections on “core,” “operating,” or
2 “Non-GAAP” earnings that exclude one-time events such as those that Mr. Coppola
3 references. Second, the Icahn activist campaign was launched in 2021 and focused
4 on Southwest Gas’s Questar Pipeline acquisition,¹¹¹ which significantly pre-dates
5 any market data that the Opposing Witnesses and I use in our DCF models. In
6 short, the market data used in my analyses and the Opposing Witnesses’ analyses
7 are not affected by the Icahn activist campaign. Third, Southwest Gas’s capital
8 expenditures have grown by an annual CAGR of 9.1 percent and 9.7 percent over
9 the past 10 and 3 years (through 2024), respectively.¹¹² These growth rates are in
10 line with Southwest Gas’s analyst projected earnings growth rates that Mr. Ufolla,
11 Mr. Walters, Mr. Bandyk, and I use in our DCF models. Finally, I use the average
12 of the mean and median when presenting my model results; using the median
13 tempers the effect of high and low growth rates.

14

15 **Q63. Do you agree with Mr. Coppola’s screening criteria based on operating**
16 **revenue?**

17 A63. No. I disagree with Mr. Coppola’s decision to screen his proxy group based on the
18 percentage of regulated natural gas revenue rather than the percentage of regulated
19 natural gas operating income. Net operating income better reflects the contribution
20 of each business segment to a given company’s earnings, which is the factor that
21 equity investors are most focused on as they establish their return requirements and
22 make investment decisions. Since regulated natural gas distribution utilities collect
23 the cost of purchased fuel through rates on a pass-through basis without margin,

¹¹¹ Carl C. Icahn Issues Open Letter to Southwest Gas Stockholders, October 13, 2021, <https://www.sec.gov/Archives/edgar/data/1034563/000119312521298785/d153494dex99a5a.htm>.

¹¹² Source: S&P Global Market Intelligence, RRA Financial Focus: Utility Capex Capital Expenditures Update H1 2025: 2014–29f, March 24, 2025.

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1 regulated revenue can fluctuate materially from year-to-year with changes in
2 weather and the cost of purchased fuel, without affecting the corporation's earnings
3 or financial position. In contrast, net operating income, which excludes pass-
4 through commodity costs, more closely represents the effect of each business
5 segment on the corporation's overall earnings, and therefore its risk profile. For
6 that reason, the percentage of net operating income from regulated natural gas
7 operations is more representative of the risks faced by DTE Gas and its investors
8 than is the percentage of revenue. In practice, using a revenue screen as compared
9 to an operating income screen does not change the result of Mr. Coppola's proxy
10 group though. The two companies that Mr. Coppola includes based on his revenue
11 screen that I do not include in my proxy group, WEC Energy and Chesapeake
12 Utilities Corporation, are not sufficiently comparable to DTE Gas at this time
13 because natural gas distribution net operating income does not make up the majority
14 of the consolidated company's net operating income.

15

16 **Q64. How does Mr. Coppola's proxy group compare to Mr. Ufolla's, Mr. Walters',**
17 **and Mr. Bandyk's proxy group?**

18 A64. Mr. Coppola's proxy group is the outlier; Mr. Ufolla, Mr. Walters, and Mr. Bandyk
19 use the same proxy group that I do. As such, if the Commission is to rely on Mr.
20 Coppola's analyses, I recommend that it use the proxy group that Mr. Ufolla, Mr.
21 Walters, Mr. Bandyk, and I use, as I've demonstrated in my suggested revisions to
22 Mr. Coppola's DCF analysis that I explain below.

23

Line
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1 DCF Analysis

2 **Q65. Please summarize Mr. Coppola's DCF analysis described on pages 74 through**
3 **76 of his Direct Testimony and shown in Exhibit AG-23.**

4 A65. Mr. Coppola performs a Constant Growth DCF analysis which produces an ROE
5 estimate of 9.96 percent for his proxy group. For the dividend yield component,
6 Mr. Coppola divides *Value Line's* projected dividends in 2026 by the average 30-
7 day high and low prices per Yahoo! Finance as of December 31, 2025. For the
8 growth rate component, Mr. Coppola relies on the average of *Value Line's* long-
9 term earnings growth rate projections and the S&P Capital IQ growth rates from
10 my Direct Testimony, Exhibit A-14, Schedule D5.2, column [6]. He also removes
11 any growth rates above eight percent, which he deems to be "an aberration."¹¹³
12

13 **Q66. What is your primary concern with Mr. Coppola's DCF analysis?**

14 A66. My primary concern is his removal of growth rates above eight percent. Mr.
15 Coppola either ignores or doesn't realize that natural gas utility earnings growth
16 isn't necessarily driven by growth in customers,¹¹⁴ rather by growth in rate base.
17 Although customer growth is one driver of capital investment, utilities must invest
18 capital in their systems to replace and modernize aging infrastructure regardless of
19 whether customer count or demand is growing. As can be seen in Table 6 in my
20 response to Mr. Ufolla, natural gas utility capital expenditures have been growing
21 by more than eight percent per year for a decade, as natural gas utilities replace
22 aging infrastructure and modernize their distribution systems to continue to provide
23 safe and reliable service to customers. Additionally, given the nation's energy needs
24 and the condition of aging infrastructure, this pace of capital investment is likely to

¹¹³ Direct Testimony of Sebastian Coppola, page 75, lines 3-6.

¹¹⁴ Direct Testimony of Sebastian Coppola, page 75, lines 5-6.

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1 persist for the foreseeable future. As noted in my response to Mr. Ufolla, S&P noted
2 that an eight percent earnings growth rate is consistent with the midpoint of
3 expected utility earnings growth and is not short-term in nature. As such, an eight
4 percent (or higher) growth rate is not an “aberration” as Mr. Coppola claims, but
5 rather consistent with actual capital investment growth, as would be expected.
6

7 **Q67. What would Mr. Coppola’s DCF results be if they were revised for the proxy**
8 **group concerns and growth rate exclusions?**

9 A67. As shown in Exhibit A-31, Schedule U9, removing Chesapeake Utilities
10 Corporation and WEC Energy Group from the proxy group, adding back Southwest
11 Gas to the proxy group, and removing his eight percent growth rate threshold
12 produces an average DCF model result of 10.70 percent, which is in line with my
13 Constant Growth DCF model results that I present in my Direct Testimony (Exhibit
14 A-14, Schedule D5.2) and updated in Exhibit A-31, Schedule U1. I also note that
15 Mr. Coppola’s *Value Line* earnings growth rate for Atmos Energy Corporation of
16 7.00 percent is incorrect; the *Value Line* report that he references reports an 8.50
17 percent projected earnings growth rate.¹¹⁵ Exhibit A-31, Schedule U9 corrects for
18 this error.

19 **Q68. What is your response to Mr. Coppola’s criticisms of your DCF analysis?**

20 A68. Mr. Coppola asserts that the difference in our DCF analyses are driven by
21 differences in the dividend yield and growth rates. In reality, the difference is
22 primarily driven by timing differences in our analyses and his exclusion of
23 Southwest Gas from the proxy group.¹¹⁶ My more up-to-date Constant Growth
24 DCF analysis presented in Exhibit A-31, Schedule U1 shows an average expected

¹¹⁵ Atmos Energy Corp., *Value Line*, November 21, 2025.

¹¹⁶ Direct Testimony of Sebastian Coppola, page 75, lines 15-19; and page 76, lines 1-15.

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1 dividend yield of 3.28 percent using the 30-day stock price (column [4]), which is
2 in line with the 3.22 percent expected dividend yield that Mr. Coppola presents.
3 Regarding the proxy group composition, Mr. Coppola's proxy group does not
4 reflect the operations and risk of DTE Gas because it inappropriately includes
5 companies that have more than half their operations in business segments other than
6 natural gas distribution operations.
7

8 CAPM Analysis

9 **Q69. Please summarize Mr. Coppola's CAPM analysis.**

10 A69. As explained at pages 77-78 of his Direct Testimony and Exhibit AG-24, Mr.
11 Coppola applies a risk-free rate of 4.35 percent, five-year Beta coefficients from
12 *Value Line* that average 0.74 for his proxy group, and the long-term historical
13 average market risk premium between 1926 and 2024 of 7.45 percent. These inputs
14 produce an average CAPM-based ROE estimate of 9.88 percent for his proxy
15 group.
16

17 **Q70. Do you have any comments regarding the inputs to Mr. Coppola's CAPM
18 analysis?**

19 A70. Yes. First, Mr. Coppola relies on the risk-free rate that is in the *Blue Chip* reports
20 that I referenced in my Direct Testimony. *Blue Chip* updated its long-term interest
21 rate projections in its December 2025 issue to 4.6 percent for 2027 to 2031 and 4.5
22 percent for 2032 to 2036.¹¹⁷ Using this more recent data, according to Mr.
23 Coppola's calculation, his risk-free rate should be 4.55 percent (the average of 4.6
24 percent and 4.5 percent).
25

¹¹⁷ Blue Chip Financial Forecasts, Vol. 44 No. 12, at 14.

Line
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1 Second, Mr. Coppola applies a risk-free rate of 4.35 percent in the first risk-free
2 rate term, however, his market risk premium of 7.45 percent reflects an average
3 risk-free rate of 4.84 percent, as he explains in Exhibit AG-24. Therefore, Mr.
4 Coppola's CAPM analysis does not use a consistent risk-free rate, violating the
5 CAPM theory and creating an inconsistency in his analysis. Mr. Coppola's analysis
6 should instead use a long-term market return (which he cites as 12.29 percent on
7 Exhibit AG-24) and the *Blue Chip* risk-free rate to calculate his market risk
8 premium.

9

10 **Q71. Are you “unsure” which risk-free rate is appropriate as Mr. Coppola**
11 **asserts?¹¹⁸**

12 A71. No. Mr. Coppola mischaracterizes my testimony. As I explain in my response
13 above to Mr. Ufolla, both current and projected risk-free rates are reasonable.

14

15 **Q72. What is your response to Mr. Coppola's assertion that there is “no validity”**
16 **to the fact that the market risk premium changes with the risk-free rate?¹¹⁹**

17 A72. Mr. Coppola is incorrect and he cites no evidence to support his claim. Mr. Coppola
18 describes the CAPM formula at page 77 of his testimony and accurately expresses
19 the market risk premium (denoted as “ R_p ” in his testimony) as the difference
20 between the overall return of the market less the risk-free rate. Therefore, it is a
21 mathematical fact that the market risk premium is a function of the risk-free rate.
22 Unless Mr. Coppola believes that the overall return on the market moves in lock-
23 step with changes in the risk-free rate (of which he makes no claim, nor provides
24 any support to justify), the market risk premium, by definition, changes as the risk-

¹¹⁸ Direct Testimony of Sebastian Coppola, page 82, lines 1-2.

¹¹⁹ Direct Testimony of Sebastian Coppola, page 81, lines 5-7.

Line
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1 free rate changes. Since the market risk premium is a function of the risk-free rate,
2 using a constant market risk premium regardless of the risk-free rate understates
3 the market risk premium when the risk-free rate is below the long-term average,
4 and overstates the market risk premium when the risk-free rate is above the long-
5 term average. To avoid overstating or understating the market risk premium, I do
6 not rely on a constant market risk premium like Mr. Coppola. Instead, I use the
7 long-term average historical market return, and calculate the resulting market risk
8 premium as the difference between the return on the market and the risk-free rate
9 estimate, exactly as the CAPM formula prescribes.

10

11 In fact, academic research has concluded that the market risk premium and the risk-
12 free rate are inversely related; as the risk-free rate increases, the market risk
13 premium decreases, and vice versa.¹²⁰ For example, Harris and Marston found
14 "...strong evidence...that market risk premia change over time and, as a result, use
15 of a constant historical average risk premium is not likely to mirror changes in
16 investor return requirements."¹²¹ Among their findings is that the market risk
17 premium is inversely related to government bond yields. Therefore, I continue to
18 believe my CAPM analysis using the long-term average historical market return is
19 properly specified.

20

21 Moreover, the risk-free rate appears twice in the CAPM formula as shown below:

¹²⁰ See, e.g., Robert S. Harris and Felicia C. Marston, *Estimating Shareholder Risk Premia Using Analysts' Growth Forecasts*, Financial Management, (Summer 1992), at 63-70; Eugene F. Brigham, Dilip K. Shome, and Steve R. Vinson, *The Risk Premium Approach to Measuring a Utility's Cost of Equity*, Financial Management, (Spring 1985), at 33-45; and Farris M. Maddox, Donna T. Pippert, and Rodney N. Sullivan, *An Empirical Study of Ex Ante Risk Premiums for the Electric Utility Industry*, Financial Management, (Autumn 1995), at 89-95.

¹²¹ Robert S. Harris and Felicia C. Marston, *Estimating Shareholder Risk Premia Using Analysts' Growth Forecasts*, Financial Management, Summer 1992, at 69.

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1 $ROE = Risk-Free Rate + Beta (Required Market Return - Risk-Free Rate)$

2 Therefore, the risk-free rate that is used in the CAPM and in the market risk
3 premium must be the same, otherwise there is an internal inconsistency. As I noted
4 above, the risk-free rate implied in Mr. Coppola's market risk premium (7.45
5 percent) is 4.84 percent; however, he applies a risk-free rate of 4.35 percent as the
6 other risk-free rate term in his CAPM analysis. Exhibit A-31, Schedule U10 revises
7 Mr. Coppola's CAPM analysis to use the same, updated risk-free rate in both
8 components of the CAPM (with all other inputs the same), which calculates a
9 market risk premium of 7.74 percent. This revision results in a cost of equity
10 estimate of 10.30 percent, which is in line with my historical CAPM cost of equity
11 estimate and my 10.25 percent ROE recommendation.

12

13 **Q73. Please respond to Mr. Coppola's assessment of your projected market risk**
14 **premium.¹²²**

15 A73. Mr. Coppola disagrees with my forward market return estimate because (1) it relies
16 on three- to five-year earnings growth rates that he believes fluctuate and can cause
17 the forecasted market risk premium to vary significantly; and (2) the S&P 500 Index
18 is a market capitalization-weighted index and some companies' growth rates have
19 greater weight in the index. I address each of these individually below.

20

21 **Q74. Does Mr. Coppola rely on "short-term" earnings growth rates in his DCF**
22 **analysis?**

23 A74. Yes, he does. As explained in my Direct Testimony, my forward market return
24 estimate applies the Constant Growth DCF model to the S&P 500 Index. Mr.

¹²² Direct Testimony of Sebastian Coppola, page 84, lines 10-21; page 85, lines 1-21.

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1 Coppola also relies on *Value Line*'s three- to five-year earnings growth rate
2 projections in his DCF analysis, which is the same source I rely on for the forward
3 market return estimate. Mr. Coppola has provided no explanation to justify why
4 *Value Line*'s three- to five-year earnings growth rate projections are appropriate for
5 the Constant Growth DCF analysis applied to the proxy group, but not for the S&P
6 500 Index. Mr. Coppola's criticism is without merit.
7

8 **Q75. What is your response to Mr. Coppola's position that large technology**
9 **companies with high growth prospects have a larger than normal weighting in**
10 **the calculation of S&P 500 market return?¹²³**

11 A75. As a preliminary matter, Mr. Coppola states that the "overweighting of large
12 technology stocks is minimized" if the CAPM analysis uses "the historical market
13 return rates from 1926 to 2024."¹²⁴ However, I did present a CAPM analysis using
14 the long-term average historical market return from 1926-2024, which Mr. Coppola
15 either overlooks or purposely neglects to mention.
16

17 Nevertheless, the S&P 500 Index is a common proxy for the broad market. Beta
18 coefficients are calculated for individual companies as compared to the entire
19 market; if certain companies are removed from the market return calculation, but
20 included in the Beta coefficient calculation, it will bias the Beta coefficients,
21 leading to an inaccurate CAPM estimate. Further, the S&P 500 Index is a market
22 capitalization-weighted index and, by design, companies with larger than average
23 market capitalization will have greater weight in the index. For every dollar
24 invested in a market capitalization-weighted index like the S&P 500 Index, an

¹²³ Direct Testimony of Sebastian Coppola, page 84, lines 12-14.

¹²⁴ Direct Testimony of Sebastian Coppola, page 84, lines 14-16.

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1 investor receives a weighted return according to the market capitalization of the
2 constituent companies. Therefore, my analysis accurately reflects the estimated
3 weighted market return by reference to the S&P 500 Index
4

5 **Q76. Mr. Coppola asserts that Dr. Morin “strongly supports the use of the longest
6 possible period for calculating a market risk premium.”¹²⁵ What is your
7 response?**

8 A76. Mr. Coppola’s testimony incorrectly ascribes Dr. Morin’s position on the
9 appropriate *historical* market risk premium methodology to a *forward* looking
10 market risk premium. On page 116 of his textbook, New Regulatory Finance, Dr.
11 Morin explains that while historical return studies over long periods provide a
12 useful guide for the future, “forward-looking risk premiums based on expected
13 returns are preferable.”¹²⁶ Further, Dr. Morin recommends that

14 *“a regulatory body should rely on the results of both historical and
15 prospective studies in arriving at an appropriate risk premium, data
16 permitting. Each proxy for the expected risk premium brings
17 information to the judgment process from a different light.”¹²⁷*

18 Given that the cost of equity is forward-looking, I believe it is reasonable and
19 consistent with investor practice to consider both historical and forward-looking
20 market return estimates.
21

22 **Q77. Mr. Coppola criticizes the ECAPM, citing Dr. Morin’s textbook New
23 Regulatory Finance to support his criticism regarding the use of long-term**

¹²⁵ Direct Testimony of Sebastian Coppola, page 85, lines 6-18.

¹²⁶ Roger A. Morin, Ph.D., New Regulatory Finance, at 116 (2006).

¹²⁷ Roger A. Morin, Ph.D., New Regulatory Finance, at 163 (2006).

Line
No.

1 **risk-free rates in the CAPM.¹²⁸ Has Mr. Coppola accurately cited Dr. Morin's**
2 **position on the ECAPM?**

3 A77. No, Mr. Coppola misquotes Dr. Morin's textbook and takes his discussion of the
4 ECAPM out of context to make it appear as if Dr. Morin disagrees with the use of
5 long-term risk-free rates in the ECAPM. To be clear, Dr. Morin is an advocate of
6 the ECAPM and has presented it before regulatory commissions using a long-term
7 risk-free rate and the same formula I rely on. In his discussion of the use of long-
8 term risk-free rates in the ECAPM, Dr. Morin explains that if long-term risk-free
9 rates are used, a conservative (*i.e.*, lower) alpha adjustment is applied because the
10 long-term risk-free rate partially accounts for the flatter slope. Dr. Morin's full
11 explanation in his textbook New Regulatory Finance states:

12 *An alpha range of 1 %-2% is somewhat lower than that estimated*
13 *empirically. The use of a lower value for alpha leads to a lower*
14 *estimate of the cost of capital for low-beta stocks such as regulated*
15 *utilities. This is because the use of a long-term risk-free rate rather*
16 *than a short-term risk-free rate already incorporates some of the*
17 *desired effect of using the ECAPM. That is, the long-term risk-free rate*
18 *version of the CAPM has a higher intercept and a flatter slope than the*
19 *short-term risk-free version which has been tested. Thus, it is*
20 *reasonable to apply a conservative alpha adjustment. Moreover, the*
21 *lowering of the tax burden on capital gains and dividend income*
22 *enacted in 2002 may have decreased the required return for taxable*
23 *investors, steepening the slope of the ECAPM risk-return trade-off and*
24 *bring it closer to the CAPM predicted returns.¹²⁹*

25 The ECAPM formula that I apply assumes a conservative alpha adjustment in the
26 range of one percent to two percent, which is consistent with the academic literature
27 and Dr. Morin's recommendation. In other words, my ECAPM accounts for the

¹²⁸ Direct Testimony of Sebastian Coppola, page 85, lines 22-24; page 86, lines 1-11.

¹²⁹ Roger A. Morin, Ph.D., New Regulatory Finance, at 190-191 (2006). Emphasis added.

Line
No.

1 use of a long-term risk-free rate. Mr. Coppola’s characterization of the ECAPM is
2 inaccurate, unsupported, and without merit.

3

4 **Q78. Have regulatory commissions explicitly adopted the ECAPM in recent**
5 **proceedings, contrary to Mr. Coppola’s testimony?**¹³⁰

6 A78. Yes. Mr. Coppola ignores the decisions in 2023 by the North Carolina Utilities
7 Commission (“NCUC”) for Duke Energy Progress and Duke Energy Carolinas, in
8 which the NCUC explicitly adopted Dr. Morin’s ECAPM methodology, including
9 adjusted Beta coefficients.¹³¹ Mr. Coppola also ignores the New York Public
10 Service Commission’s reliance on the ECAPM (which is referred to as the zero-
11 beta CAPM and uses the same formula I use).¹³² The New York Public Service
12 Commission explains that “[t]he rationale is that investors cannot actually borrow
13 at the risk-free rate.”¹³³

14

¹³⁰ Direct Testimony of Sebastian Coppola, page 86, line 15 to page 87, line 11

¹³¹ North Carolina Utilities Commission Docket No. E-7, Sub 1276, *In the Matter of Application of Duke Energy Carolinas, LLC for Adjustment of Rates and Charges Applicable to Electric Service in North Carolina and Performance-Based Regulation, Order Accepting Stipulations, Granting Partial Rate Increase, Requiring Public Notice, and Modifying Lincoln Ct CPCN Conditions*, at 209-210 (December 15, 2023); North Carolina Utilities Commission Docket No. E-2, Sub 1300, *In the Matter of Application of Duke Energy Progress, LLC for Adjustment of Rates and Charges Applicable to Electric Service in North Carolina and Performance-Based Regulation, Order Accepting Stipulations, Granting Partial Rate Increase, and Requiring Public Notice*, at 162-163 (August 18, 2023).

¹³² See, e.g., New York Public Service Commission, Case 16-G-0058, *Proceeding on Motion of the Commission as to the Rates, Charges, Rules and Regulations of KeySpan Gas East Corporation d/b/a National Grid for Gas Service*, Order Adopting Terms of Joint Proposal and Establishing Gas Rate Plans, December 16, 2016, at 32.

¹³³ State of New York Public Service Commission, Case 91-M-0509, *Proceeding on Motion of the Commission to Consider Financial Regulatory Policies for New York State Utilities*, Recommended Decision by Janet Hand Deixler and Richard Ansaldo Co-facilitators, July 19, 1994, at 50.

Line
No.

1 Utility Risk Premium Analysis

2 **Q79. Please describe Mr. Coppola's Utility Risk Premium Analysis.**

3 A79. Mr. Coppola calculates a Risk Premium-based ROE estimate of 9.40 percent by
4 adding his 3.86 percent average historical spread of total returns on natural gas
5 utility stocks, to his 5.54 percent projected "A" rated utility bond yield.¹³⁴ Mr.
6 Coppola's Utility Risk Premium approach is substantially similar to Mr. Ufolla's
7 approach based on utility bond yields. Therefore, my arguments, as well as the
8 revised forward-looking Risk Premium analysis I prepared in response to Mr.
9 Ufolla, also apply to Mr. Coppola.

10

11 Similar to Mr. Ufolla, my primary concern is that Mr. Coppola's Utility Risk
12 Premium analysis does not capture the inverse relationship between bond yields
13 and the equity risk premium. Additionally, as with Mr. Ufolla's analysis, Mr.
14 Coppola does not consider a forward-looking utility risk premium analysis.

15

16 Lastly, as noted earlier in response to his CAPM analysis, Mr. Coppola applies an
17 outdated long-term projection of the 30-year Treasury bond yield to calculate his
18 projected utility bond yield. Revising Mr. Coppola's Risk Premium analysis to use
19 the more recent projected 30-year Treasury bond yield increases his Risk Premium
20 estimate to 9.60 percent (see Exhibit A-31, Schedule U11).

21

22 **Q80. Does Mr. Coppola accurately describe your Risk Premium analysis?**

23 A80. No, he does not. Mr. Coppola appears to misunderstand my Risk Premium analysis
24 and misrepresents it in his testimony. The first error is that Mr. Coppola only

¹³⁴ Direct Testimony of Sebastian Coppola, at page 79, lines 7-15; Exhibit AG-25.

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1 references the analysis using projected bond yields and does not reference the fact
2 that I also provide an analysis using a current 30-day average bond yield.¹³⁵ The
3 second error is that he asserts that I conclude that the average risk premium over
4 the 1980 to 2025 period is 5.63 percent.¹³⁶ The 5.63 percent risk premium is not
5 the average over the 1980 to 2025 period; it is the implied equity risk premium
6 when the bond yield is 4.53 percent, based on the regression coefficients produced
7 from the statistical model. The third error is Mr. Coppola's incorrect assertion that
8 the analysis "assumes a direct relationship between declining interest rates and
9 ROE decisions as happening almost instantaneously on a monthly basis."¹³⁷ The
10 bond yields used in my analysis are not spot prices and reflect the average bond
11 yield over the average length of a rate case, approximately 189 days. This most
12 certainly is not "instantaneous." Mr. Coppola's failure to comprehend my analysis
13 leads him to erroneously conclude that my analysis is flawed.

14

15 **Q81. What is your response to Mr. Coppola's claim that "the analysis is biased**
16 **because it covers a period when interest rates declined from 12.1% in late 1980**
17 **to between 4% to 5% in 2025."**¹³⁸

18 A81. Once again, Mr. Coppola fails to understand the analysis and is incorrect. Because
19 the equity risk premium and bond yields are inversely related, the equity risk
20 premium during periods of high interest rates is low, and vice versa. The objective
21 of the analysis is to model how the equity risk premium changes over a long period
22 of time (nearly 1,400 rate cases over 46 years) with respect to various economic

¹³⁵ Direct Testimony of Sebastian Coppola, page 80, lines 1-11.

¹³⁶ Direct Testimony of Sebastian Coppola, page 80, lines 7-8.

¹³⁷ Direct Testimony of Sebastian Coppola, page 81, lines 1-2.

¹³⁸ Direct Testimony of Sebastian Coppola, page 80, lines 19-21.

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1 cycles and interest rate environments. Therefore, it is not biased; it considers both
2 high and low interest rate environments, using the full history of data available over
3 the last 46 years.

4
5 **Q82. Is Mr. Coppola correct that your Risk Premium analysis “has no validity as a
6 tool to determine an appropriate ROE in rate case proceedings?”¹³⁹**

7 A82. No, he is not. My Risk Premium analysis is firmly grounded in peer reviewed
8 academic literature. ABATE Witness Walters’s Risk Premium analysis is also
9 based on a regression analysis of the relationship between authorized ROEs and
10 bond yields.

11

12 Published research has shown that the equity risk premium is not constant but varies
13 inversely with interest rates. As noted earlier, Harris and Marston concluded that
14 the equity risk premium moves inversely with changes in interest rates.¹⁴⁰

15 Similarly, a study by Virginia Corporation Commission Staff members Maddox,
16 Pippert, and Sullivan, found that their results “indicate a statistically significant
17 inverse relationship between interest rates and utility equity risk premiums.”¹⁴¹

18 Simply assuming a constant equity risk premium, as Mr. Coppola and Mr. Ufolla
19 do, is inconsistent with published research and fails to reflect changes in the equity
20 risk premium over various economic cycles.

21

¹³⁹ Direct Testimony of Sebastian Coppola, page 81, lines 5-6.

¹⁴⁰ Robert S. Harris and Felicia C. Marston, *The Market Risk Premium: Expectational Estimates Using Analysts’ Forecasts*, *Journal of Applied Finance*, Vol. 11, No. 1, 2001, at 11-12, 14.

¹⁴¹ Farris M. Maddox, Donna T. Pippert, and Rodney N. Sullivan, *An Empirical Study of Ex Ante Risk Premiums for the Electric Utility Industry*, *Financial Management*, Vol. 24, No. 3, Autumn 1995 at 95.

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1 **Q83. Does your Risk Premium analysis reflect the various factors that regulators**
2 **consider when setting ROEs, including that regulators do not adjust ROEs “in**
3 **lock step with interest rate changes.”¹⁴²**

4 A83. Yes, the model shows that authorized ROEs do not move “in lock step with interest
5 rates.” In fact the equity risk premium moves about 30 to 50 percent of the change
6 in interest rates. As explained in my Direct Testimony, one advantage of the Bond
7 Yield Plus Risk Premium approach is that it adds a measure of stability because it
8 is less vulnerable to changes in market data. As shown in Table 9 of my Direct
9 Testimony, a 35-basis point increase in the bond yield (from 4.53 percent to 4.88
10 percent) results in only a 16-basis point change in the ROE from 10.15 percent to
11 10.31 percent. Thus, I agree that the cost of equity does not move in lock step with
12 changes in interest rates, and it reflects all the various factors that regulators
13 consider in setting authorized ROEs. By incorporating nearly 1,400 rate case
14 decisions over the last 46 years, the effect of any company-specific, or jurisdiction-
15 specific factors on the authorized ROE is mitigated.

16
17 **Q84. Is Mr. Coppola inconsistent in his position regarding the relevance of**
18 **authorized ROEs?**

19 A84. Yes, he is. As explained in my Direct Testimony, authorized ROEs in other
20 jurisdictions are a significant part of the market information that investors consider
21 when evaluating their investment alternatives, consistent with the comparable
22 return standard of the *Hope* and *Bluefield* decisions. Mr. Coppola clearly
23 understands this, which is why he reviews authorized ROEs in other jurisdictions
24 as support for his recommendations in his Exhibit AG-28 and Exhibit AG-30 and

¹⁴² Direct Testimony of Sebastian Coppola, page 81, lines 2-5.

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1 on pages 88-89 of his Direct Testimony. It is hypocritical for him to rely on
2 authorized ROEs to support his recommendation on the one hand, yet criticize the
3 relevance of authorized ROEs in the Risk Premium analysis on the other. Mr.
4 Coppola's criticisms lack merit and should be rejected.
5

6 Infrastructure Recovery Mechanism Risk

7 **Q85. Mr. Coppola recommends that the Commission adopt a lower ROE to apply**
8 **to the Company's Infrastructure Recovery Mechanism ("IRM").¹⁴³ Do you**
9 **agree with him?**

10 A85. No, I do not. As a preliminary matter, I reiterate that assessing business or
11 regulatory risk is a comparative exercise; while DTE Gas has mechanisms that
12 improve the timeliness of cost recovery, all the proxy group operating companies
13 have similar "risk reducing" mechanisms. Specific to the IRM, as I explained on
14 page 51 in my Direct Testimony, 96 percent of the proxy group companies have a
15 capital cost recovery mechanism. Thus, the Company's risk profile is no different
16 than its peers on account of its IRM.
17

18 Mr. Coppola is incorrect when he says that "investments made through the IRM are
19 not comparable to investments made and recovered through a general rate case and
20 pose considerably less risk for the Company."¹⁴⁴ Michigan uses a forward-test year
21 that also provides for timely cost recovery like the IRM. Further, the Commission
22 must approve the Company's investments for recovery in both the IRM and base
23 rates. Regardless of the recovery mechanism, the Company must show that future

¹⁴³ Direct Testimony of Sebastian Coppola, page 152, lines 19-20; page 153, lines 1-21; and page 154, lines 1-10.

¹⁴⁴ Direct Testimony of Sebastian Coppola, page 153, lines 15-17.

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1 investments would be used, useful, and prudent. As such, the risk of recovery
2 disallowance is the same as the risk in base rates.

3

4 Additionally, the investments that are recovered through the IRM are financed at
5 the Company's weighted average cost of capital, which includes both debt and
6 equity. Imputing an equity return for the IRM investments that is purely based on
7 the cost of debt, or approximately halfway between the Company's ROE and cost
8 of debt as Mr. Coppola proposes,¹⁴⁵ would result in a mismatch in the cost of
9 financing the investments compared to the amount recovered in rates. In short, DTE
10 Gas would under-recover its capital costs associated with the investments recovered
11 through the IRM.

12

13 Finally, Mr. Coppola's statement that "[g]iven that the investments through the
14 IRM last only one to two years, a strong argument could also be made that the
15 equity rate of return should be even closer to the cost of short-term debt"¹⁴⁶ reflects
16 a profound misunderstanding of the IRM. Investments made through the IRM
17 generally last the same amount of time as investments made through base rates,
18 generally multiple decades. Investments recovered through the IRM are only
19 recovered through the IRM until the next base rate case, at which point they are
20 transferred from the IRM to rate base and are thereafter recovered through base
21 rates.

22

¹⁴⁵ Direct Testimony of Sebastian Coppola, page 154, line 2 to line 8.

¹⁴⁶ Direct Testimony of Sebastian Coppola, page 153, line 21; and page 154, lines 1-2.

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1 In conclusion, the IRM cost recovery mechanism does not have lower risk than
2 costs recovered in base rates. As such, I recommend that the Commission reject Mr.
3 Coppola's proposal to lower the ROE that is applied to the IRM.

4

5 **Response to ABATE Witness Walters**

6 **Q86. Please summarize Mr. Walters' cost of capital recommendation.**

7 A86. Mr. Walters recommends an ROE range of 9.20 percent to 9.80 percent by
8 reference to: (1) my Constant Growth and his Multi-Stage DCF models (which he
9 combines to calculate a DCF-based ROE estimate of 9.5 percent);¹⁴⁷ (2) my
10 historical CAPM analysis and his CAPM analysis (which he combines to calculate
11 a 9.23 percent cost of equity estimate);¹⁴⁸ and (3) his Risk Premium study (which
12 results in a 9.81 percent cost of equity estimate).¹⁴⁹ Mr. Walters selects the
13 midpoint of his range and recommends DTE Gas's authorized ROE be set at 9.50
14 percent.¹⁵⁰ Unlike past testimonies filed before this Commission, Mr. Walters does
15 not perform his own independent DCF and CAPM analyses in this proceeding.
16 Instead, he selectively replaces inputs from my Constant Growth DCF and CAPM
17 analyses submitted in my Direct Testimony with lower inputs in an effort to
18 produce an outcome-oriented result with a downward bias.

19

¹⁴⁷ Direct Testimony of Christopher C. Walters, page 8, lines 23-29; and page 9, lines 1-2.

¹⁴⁸ Direct Testimony of Christopher C. Walters, page 14, lines 1-7.

¹⁴⁹ Direct Testimony of Christopher C. Walters, page 27, lines 19-21.

¹⁵⁰ Direct Testimony of Christopher C. Walters, page 28, lines 2-8.

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1 **Q87. What are the components of your analysis with which Mr. Walters appears to**
2 **agree?**

3 A87. Mr. Walters appears to agree with the following components of my analyses: (1)
4 the proxy group of risk comparable companies; (2) the use of *Value Line* and
5 Bloomberg Beta coefficients in the CAPM; and (3) the dividend yields that he uses
6 in his Constant Growth DCF model. As explained below, however, many of Mr.
7 Walters' revised inputs and approaches are flawed, causing him to erroneously
8 conclude that the Company's cost of equity has declined.

9

10 DCF Analysis

11 **Q88. Please summarize Mr. Walters' DCF analysis.**

12 A88. Mr. Walters employs a Multi-Stage DCF ("MSDCF") model that relies on the 90-
13 day average stock prices, annualized dividend yields, and analyst EPS growth rates
14 that I present in Schedule D5.2 of my Direct Testimony. Mr. Walters uses projected
15 GDP growth from *Blue Chip* as the terminal growth rate in his MSDCF analysis.¹⁵¹
16 Using these inputs, his MSDCF model produces an average result of 8.53 percent
17 and a median of 8.57 percent, which he averages to get 8.55 percent.¹⁵² Mr. Walters
18 then takes the average of my low and mean constant growth DCF results of 10.38
19 percent, 10.43 percent, and 10.46 percent (for 30-, 90-, and 180-day stock prices,
20 respectively), along with his 8.55 percent MSDCF result, to produce a composite
21 DCF results in the range of 9.47 percent to 9.51 percent, concluding that a DCF-
22 based ROE of 9.5 percent is reasonable.¹⁵³

23

¹⁵¹ Direct Testimony of Christopher C. Walters, Exhibit AB-3, column (9).

¹⁵² Direct Testimony of Christopher C. Walters, page 8, lines 26-28.

¹⁵³ Direct Testimony of Christopher C. Walters, page 8, lines 28-29; and page 9, lines 1-2.

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1 **Q89. Do you have any concerns with Mr. Walters' approach?**

2 A89. Yes. I disagree with Mr. Walters' MSDCF analysis and the use of a GDP growth
3 rate as the terminal growth rate. Further, I disagree with Mr. Walters's decision to
4 average the lower half of my Constant Growth DCF results with his unjustifiably
5 low MSDCF results, which only serves the purpose of producing a lower ROE
6 estimate.

7

8 **Q90. Turning first to Mr. Walters' MSDCF model, do you agree with Mr. Walters'**
9 **position that utility earnings growth rates applied in the DCF model are**
10 **limited by forecasted GDP growth?**

11 A90. No, I do not. Mr. Walters' MSDCF analysis is premised on the assumption that
12 analysts' projected EPS growth rates are "unsustainable" because a utility stock
13 cannot grow at a faster pace than the growth in the overall economy.¹⁵⁴ Therefore,
14 he concludes that the projected national GDP growth rate is the maximum long-
15 term sustainable growth rate, which he applies as the terminal growth rate in his
16 MSDCF analysis. I addressed the use of a GDP growth rate in the DCF model in
17 response to Mr. Ufolla above and those arguments also apply to Mr. Walters.

18

19 **Q91. Are Mr. Walters's MSDCF results of 8.53 percent and 8.57 percent reasonable**
20 **estimates of DTE Gas's cost of equity?**

21 A91. No. I am not aware of any natural gas utility that received an authorized ROE in
22 the range of Mr. Walters's MSDCF results since at least 1980, especially during
23 market environments similar to the current market environment. Mr. Walters's own
24 Exhibit AB-4 illustrates the unreasonableness of these results. Exhibit AB-4 shows

¹⁵⁴ Direct Testimony of Christopher C. Walters, page 7, lines 17-22; and page 8, lines 1-22.

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1 that the annual average authorized ROE for natural gas utilities has not been below
2 9.46 percent since 1986. Moreover, the last time that the 30-year Treasury bond
3 yield was at the same level it was in 2025 (4.80 percent) was in 2007, when the
4 annual average authorized ROE was 10.22 percent. Simply, these results fail the
5 *Hope* and *Bluefield* standards for a fair return and should be rejected.

6
7 **Q92. Mr. Walters asserts that your Constant Growth DCF results are based on**
8 **“unsustainably high growth rates.”¹⁵⁵ What is your response?**

9 A92. As explained in my response above to Mr. Ufolla, Mr. Walters’ position that the
10 proxy group’s growth is constrained by his estimate of GDP growth is without
11 merit. The primary driver of earnings growth (*i.e.*, rate base growth) has grown at
12 a compound annual average rate of over 8 percent per year for at least the last
13 decade or longer (*see* Table 6 above). Therefore, the analyst earnings growth rates
14 in my DCF analyses are not unsustainably high.

15
16 **Q93. What is your recommendation regarding Mr. Walters’ DCF estimates?**

17 A93. The underlying premise of Mr. Walters’ MSDCF analyses does not hold and is
18 unsupported. Therefore, I recommend that the Commission reject Mr. Walters’
19 MSDCF results.

20
21 CAPM Analysis

22 **Q94. Please summarize Mr. Walters’ CAPM analysis and results.**

23 A94. Mr. Walters’ CAPM analysis uses Kroll’s 5.00 percent estimate of the market risk
24 premium (“MRP”), the Beta coefficients that I used from *Value Line* and

¹⁵⁵ Direct Testimony of Christopher C. Walters, page 6, line 1.

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1 Bloomberg, along with his projected risk-free rate of 4.75 percent based on the
2 current 20-year Treasury yield (applied in his Kroll Normalized Method MRP
3 estimate). This produced CAPM results of 8.25 percent and 8.45 percent, which
4 Mr. Walters averaged to get a midpoint result of 8.35 percent. He then averaged
5 this with my historical 10.10 percent CAPM average result to produce an overall
6 CAPM estimate of 9.23 percent.¹⁵⁶

7

8 **Q95. Are ROE estimates ranging from 8.25 percent to 8.45 percent reasonable?**

9 A95. No. As with his MSDCF results, no regulatory commission that I am aware of has
10 authorized an ROE of 8.45 percent or lower for a natural gas distribution utility
11 since at least 1980.¹⁵⁷ Such results are far below any reasonable estimate of DTE
12 Gas's cost of equity and should be rejected outright.

13

14 **Q96. What are your specific concerns with Mr. Walters' CAPM analysis?**

15 A96. My primary area of disagreement with Mr. Walters' CAPM analysis is his reliance
16 on Kroll's normalized market risk premium method. I also disagree with Mr.
17 Walters' use of 20-year Treasury yields rather than 30-year Treasury yields for the
18 risk-free rate, though the impact is minor; his 4.75 percent 20-year Treasury yield
19 is in line with my 4.79 percent and 4.66 percent 30-year Treasury yields.

20

¹⁵⁶ Direct Testimony of Christopher C. Walters, page 14, lines 1-7.
¹⁵⁷ Source: RRA.

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1 **Q97. Why do you disagree with Mr. Walters' reliance on Kroll's normalized market**
2 **risk premium method?**

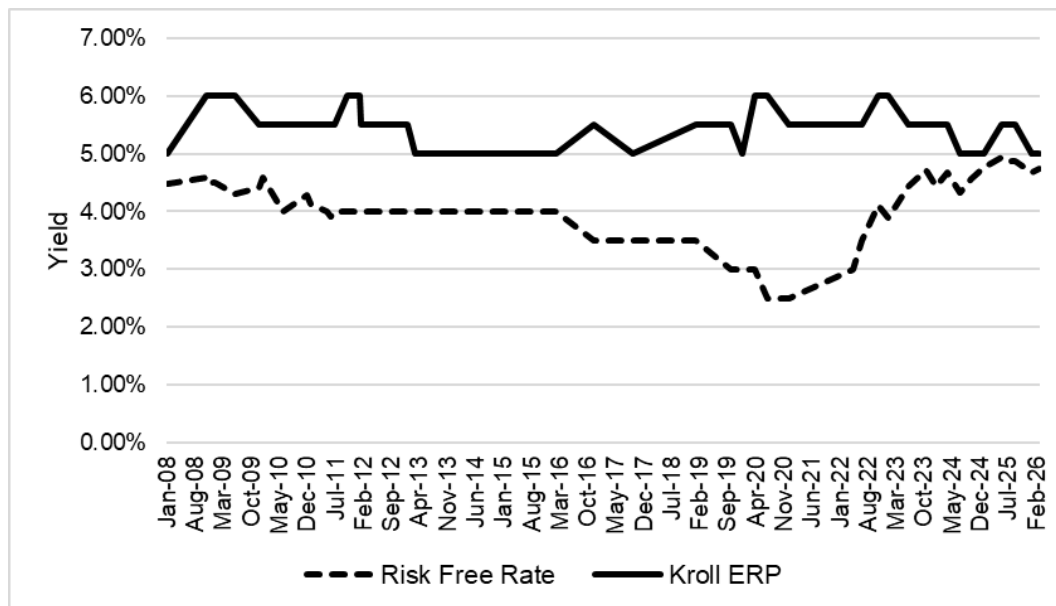
3 A97. Kroll's methodology for developing its normalized market risk premium is opaque
4 and it is not clear that Kroll develops its market risk premium in relation to its risk-
5 free rate. The market risk premium is calculated as the difference between the
6 market return and risk-free rate; therefore, it is a function of the market return and
7 risk-free rate at a point in time. Consequently, the market risk premium and risk-
8 free rate are not independent of each other, but are instead interrelated. In fact,
9 academic studies have shown that the two are inversely related.¹⁵⁸ As the risk-free
10 rate decreases, the market risk premium increases and vice versa. However, as
11 shown in Figure 4 below, there is no clear relationship between Kroll's
12 recommended Equity Risk Premium and risk-free rate. Whereas academic studies
13 indicate that the two lines should move in opposite directions, Figure 4 shows they
14 do not have a clear relationship.
15

¹⁵⁸ See, e.g., Robert S. Harris and Felicia C. Marston, Estimating Shareholder Risk Premia Using Analysts' Growth Forecasts, *Financial Management*, (Summer 1992), at 63-70.

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Figure 4. Kroll Recommended Equity Risk Premium and Risk-Free Rate (2008 – February 2026)¹⁵⁹



4 The conclusion that there is no clear relationship between the two variables
 5 provided by Kroll is supported by statistical analysis. The R-squared is 0.016,
 6 which indicates that Kroll’s risk-free rate explains less than 2 percent of the change
 7 in the equity risk premium. This runs counter to the fundamental fact that the
 8 market risk premium is a function of the risk-free rate, as noted earlier. Further,
 9 the two variables are very weakly correlated, contrary to the fact that the two
 10 variables are inversely related and thus should have a strong negative correlation.

11

12 **Q98. Have other commissions rejected Kroll’s recommended equity risk premium**
 13 **as an input to the CAPM?**

14 A98. Yes, they have. For example, in Order No. PSC-2023-0177-FOF-GU, the Florida
 15 Public Service Commission found that the “use of Kroll’s ERP and the results of

¹⁵⁹ Sources: Kroll Cost of Capital Navigator; Federal Reserve Bank of St. Louis FRED Economic Data.

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1 the CAPM using that data are unreasonable.”¹⁶⁰ Additionally, in Docket No. E-7
2 Sub 1276, the North Carolina Utilities Commission similarly concluded that the
3 “use of Kroll’s 5.5% MRP fails the test of *Bluefield/Hope*, in that it does not meet
4 the test of comparable return.”¹⁶¹ In conclusion, I recommend that the Commission
5 reject Kroll’s ERP when calculating the CAPM-based ROE estimate in this case.
6

7 **Q99. Mr. Walters suggests your forward-looking market return is “inflated and not**
8 **reliable” because expected individual growth rates of certain companies**
9 **exceed his measure of GDP growth.¹⁶² What is your response?**

10 A99. I disagree. Determining whether a company’s individual growth rate is
11 “sustainable” is highly subjective and introduces bias in the analysis. Mr. Walters’
12 criticism focuses on individual company growth rates he deems as “too high”;
13 however, he fails to acknowledge that my forward-looking market return estimates
14 also include growth rates that are unsustainably low, and he does not deem those
15 growth rates as “too low” or unreliable. The calculation of the *Value Line* forward
16 market return shown in Exhibit A-14, Schedule D5.4 includes 11 companies with
17 negative growth rates. Further, there are 36 companies with expected growth rates
18 less than or equal to the current rate of inflation (2.4 percent). That is, the analysis
19 includes both high and low growth rates and is not biased toward only high growth
20 rates. In other words, by not attempting to evaluate the sustainability of each of the
21 500 individual companies’ growth rate as Mr. Walters suggests, I do not introduce

¹⁶⁰ Florida Public Service Commission Docket No. 20220069-GU, *In re: Petition for rate increase by Florida City Gas*, Order No. PSC-2023-0177-FOF-GU, at 43 (June 9, 2023).

¹⁶¹ In the Matter of Application of Duke Energy Carolinas, LLC for Adjustment of Rates and Charges Applicable to Electric Service in North Carolina and Performance-Based Regulation, Docket No. E-7, Sub 1276, Order Accepting Stipulations, Granting Partial Rate Increase, Requiring Public Notice, And Modifying Lincoln CT CPCN Conditions, at 208.

¹⁶² Direct Testimony of Christopher C. Walters, page 11, lines 13-16.

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1 bias into my forward market return analysis. More importantly, a proper market
2 return estimate must include all companies in the analysis to avoid internal
3 inconsistencies with the Beta coefficients. Selectively excluding certain high
4 growth companies would bias the analysis downward.

5
6 Additionally, Mr. Walters' illustration of TKO Group Holdings' ("TKO") growth
7 vs. GDP¹⁶³ is meaningless in the context of my projected market return and
8 resulting market risk premium. It is the growth of the *market* (in this case, the S&P
9 500) that is important, not the growth of any individual company that comprises the
10 market. While TKO may not grow at a 93.4 percent CAGR in perpetuity, there may
11 be other high growth companies added to the S&P 500 index, or an existing
12 company may launch a new product or service that accelerates its growth, which
13 could have similar growth rates in the future. Any market index will contain
14 companies with both high and low (or negative) growth rates; arbitrarily choosing
15 the highest growth company to attempt to discredit an analysis is merely one-sided
16 and results-oriented.

17

18 **Q100. Please summarize Mr. Walters' concerns with your ECAPM analysis.**

19 A100. Mr. Walters' principal concern with my ECAPM analysis is the use of adjusted
20 Beta coefficients such as those published by *Value Line*.¹⁶⁴ I addressed Mr.
21 Walters' concern in response to Mr. Ufolla and Mr. Coppola earlier and explained
22 that it is correct to use adjusted Beta coefficients in the ECAPM formula I use .

23

¹⁶³ Direct Testimony of Christopher C. Walters, page 13, lines 3-14; Figure CCW-1.

¹⁶⁴ Direct Testimony of Christopher C. Walters, page 15, lines 20-23; page 16, lines 1-22; page 17, lines 1-13; page 18, lines 1-25; and page 19, lines 1-2.

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1 Risk Premium Analysis

2 **Q101. Please describe Mr. Walters' Risk Premium approach.**

3 A101. Mr. Walters performs a Risk Premium analysis that uses a Weighted Least Squares
4 (“WLS”) regression instead of an Ordinary Least Squares (“OLS”) regression using
5 authorized ROEs, long-term Treasury bond yields, and corresponding equity risk
6 premia between 1986 and September 2025. Mr. Walters' WLS approach gives
7 more weight to more recent annual bond yields and equity risk premia (within the
8 last 5-10 years) and less weight to older annual observations.¹⁶⁵

9
10 **Q102. For context, what is a least squares regression (both Ordinary Least Squares
11 and Weighted Least Squares) and what is the purpose of a least squares
12 regression analysis?**

13 A102. A least squares regression estimates a line of “best fit” through the data points
14 being analyzed by minimizing the distance (also referred to as “residuals” or
15 “errors”) between the actual data and the estimate produced by the line of best fit.
16 Stated differently, a least squares regression finds the line that best represents the
17 overall pattern or relationship of the data by minimizing total prediction errors.
18 Minimizing the prediction errors is the central goal of a least squares regression,
19 regardless of whether the data points are weighted equally in an OLS approach or
20 are weighted differently in a WLS approach. I emphasize that under a WLS
21 approach, since the goal is to minimize prediction errors, data points with low
22 variance (or errors) should be given higher weights than points with higher
23 variance. Conversely, if higher weights are assigned to data points with higher

¹⁶⁵ Direct Testimony of Christopher C. Walters, page 27, lines 10-11 and lines 16-17; Exhibit AB-4.

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1 variance, as Mr. Walters has done as I demonstrate below, the regression and
2 resultant ROE estimates will generally be less reliable.

3

4 **Q103. Is a WLS regression necessary or appropriate?**

5 A103. No. There are three problems with Mr. Walters' WLS regression analysis. The
6 primary issue is that Mr. Walters is attempting to solve a problem that doesn't exist.
7 WLS regressions are primarily used to correct for heteroskedasticity, a statistical
8 problem where the error terms of the regression are correlated and have a distinct
9 pattern. OLS regressions assume that the error terms are random and independent.
10 I ran an OLS regression on Mr. Walters's risk premium data and then checked for
11 heteroskedasticity in the error terms using both the Breusch-Pagan Test and the
12 White Test. The results of those tests demonstrate there is no pattern in the error
13 terms of Mr. Walters's OLS regression (*i.e.*, Mr. Walters's data is
14 homoskedastic¹⁶⁶); thus the error terms are uncorrelated. Therefore, Mr. Walters'
15 WLS regression is unnecessary.

16

17 Second, even if Mr. Walters' WLS analysis was necessary, he provides no
18 statistical basis for his lambda coefficient of 0.20 that he appears to have selected
19 arbitrarily. While he explains his rationale for selecting this value, he does not
20 provide any quantitative analysis nor any evidence of the purported "strong
21 statistical fit to the data"¹⁶⁷ compared to any other potential values of lambda
22 coefficients.

¹⁶⁶ Homoskedasticity occurs when there is no pattern in the error terms, in contrast to heteroskedasticity, where the error terms are correlated and have a pattern (*e.g.*, the magnitude of errors may increase or decrease over time).

¹⁶⁷ Direct Testimony of Christopher C. Walters, page 26, lines 19-20.

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Third, Mr. Walters erroneously presumes that more recent observations are, by definition, more accurate and therefore are more likely to persist by giving those observations more weight. To the contrary, by giving more weight to the most recent five to ten years,¹⁶⁸ Mr. Walters gives more weight to data that occurred during years when the government implemented extraordinary monetary and fiscal policy to support the U.S. economy during the slow recovery of the Great Recession and the COVID-19 pandemic. The current market environment is vastly different with interest rates at levels not seen in approximately 15 years. Further, monetary policy is currently relatively restrictive, unlike the seven or eight years of near-zero percent Federal Funds rate and Quantitative Easing between 2009-2015 and 2020-2021. Thus, Mr. Walters has prejudiced his analysis by choosing to give significantly less weight to data that are similar to current market environment and more weight to periods of markedly different government intervention.

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Finally, Mr. Walters acknowledged that “he is unaware of commission orders that have explicitly accepted or rejected a WLS regression risk premium analysis.”¹⁶⁹

17

18

This Commission should reject Mr. Walters’ WLS regression risk premium analysis.

19

20

¹⁶⁸ Direct Testimony of Christopher C. Walters, page 26, lines 10-11.

¹⁶⁹ Responses and Objections to the Second Discovery Request by DTE Gas Company of the Association of Businesses Advocating Tariff Equity, DGAB-2.5, part c, March 25, 2026.

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1 **Q104. Mr. Walters asserts that WLS regression is appropriate for other applications**
2 **beyond correcting for heteroskedasticity.¹⁷⁰ How do you respond?**

3 A104. I reiterate that WLS regression is primarily used to correct for heteroskedasticity.
4 While I acknowledge that it could potentially be used for other applications, such
5 as when there is unequal measurement precision or disproportionate sampling in
6 surveys, those applications are not present when estimating DTE Gas's cost of
7 equity. As such, I have multiple concerns with Mr. Walters's application of WLS
8 regression to estimate the risk premium for a given Treasury or utility bond yield.
9 First, I emphasize that Mr. Walters has not demonstrated that WLS regression is
10 appropriate here. As I explained above, Mr. Walters's data is homoskedastic. An
11 OLS regression, as I use, assumes homoskedasticity (*i.e.*, errors are uncorrelated,
12 normally distributed, and have relatively equal variance). Therefore, an OLS
13 regression best estimates the relationship between the independent variable(s) and
14 the dependent variable by minimizing the error terms under homoskedasticity (*i.e.*,
15 OLS regression is most appropriate for the data used in Mr. Walters's Risk
16 Premium analysis).

17

18 Second, Mr. Walters misapplies the WLS regression framework. A WLS
19 regression minimizes the weighted sum of squared residuals, is best used when the
20 residual errors are correlated or have relatively unequal variance and, as explained
21 earlier, is appropriately applied by giving greater weight to observations with
22 *smaller* residuals since observations with smaller error variance indicate more
23 reliable data. In a WLS regression, assigned weights are typically inversely
24 proportional to the variance of each observation. Thus, the assigned weights are

¹⁷⁰ Direct Testimony of Christopher C. Walters, page 22, lines 5-24; page 23, lines 1-17.

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1 based on the *statistical* nature of the residuals, not necessarily how *recent* the data
2 is. A proper weighting factor is determined by inspecting the residuals to ensure
3 that the weighted sum of squared residuals is minimized. If more recent
4 observations have higher standard errors, then a WLS regression that weights these
5 observations more heavily gives more weight to *less* reliable data (*i.e.*, data points
6 with higher errors) and would not minimize the weighted sum of squared residuals.
7 Thus, a WLS regression that gives weight to more recent observations is
8 appropriate only if the most recent observations have the smallest residuals. The
9 opposite is true in this case.

10

11 Mr. Walters does not indicate that he reviewed the residuals when determining his
12 lambda factor. In fact, he admits that the weights he applies “are not derived from
13 an estimate of residual variance.”¹⁷¹ Reviewing the residuals of Mr. Walters’s data
14 shows that four of the last six years (2020, 2023, 2024, and 2025) are among the
15 top five years with the highest errors and are being given the greatest weight in Mr.
16 Walters’s construct. Calculating the absolute value of the residuals from Mr.
17 Walters’s WLS regression and ranking them in order from largest to smallest shows
18 that 2020, 2023, 2024, and 2025 have four of the five largest residuals; *see* Table 9
19 below. In fact, 2025 has the second largest residual, which is given the most weight
20 in Mr. Walters’s construct. The fact that Mr. Walters’ analysis gives the most
21 weight to data points that have the *highest* errors rather than the lowest errors as a
22 least squares regression¹⁷² demonstrates that his application of WLS regression is
23 significantly flawed. If Mr. Walters’ premise that the most recent data points were

¹⁷¹ Direct Testimony of Christopher C. Walters, page 22, lines 10-11.

¹⁷² As explained earlier, least squares analysis encompasses both OLS and WLS regressions.

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1 most accurate for predicting the relationship between Treasury bond yields and risk
2 premiums were true, one would expect the most recent residuals to be the lowest;
3 yet the data clearly shows that the inverse is true.

4 **Table 9. Mr. Walters' WLS Regression Errors¹⁷³**

Year	Residual	Absolute Residual	Rank
1986	1.31061	1.31061	1
2025	-0.88340	0.88340	2
2024	-0.64881	0.64881	3
2020	0.60348	0.60348	4
2023	-0.59514	0.59514	5

5

6 **Q105. Mr. Walters asserts that the regression study used in your Risk Premium**
7 **Analysis is less accurate than his WLS analysis.¹⁷⁴ What is your response?**

8 A105. I disagree. First, while Mr. Walters' WLS regression has a higher R-square value
9 (0.95 compared to approximately 0.83 in my Exhibit A-31, Schedule U5), it is
10 important to note that R-square is not always a good measure of accuracy and the
11 goal of a statistical model should not be to maximize the R-square as this could lead
12 to questionable modeling assumptions and inputs. For example, the R-square can
13 be increased by simply adding more independent variables, even if they are
14 unrelated to the dependent variable. A 1988 essay in American Statistician titled
15 "Another Cautionary Note About R^2 : Its Use in Weighted Least-Squares
16 Regression Analysis" explains:

17 *Weighted least-squares regression analysis minimizes the sum of*
18 *squared residuals (and therefore maximizes the coefficient of*
19 *determination) with respect to the transformed variables, whereas OLS*
20 *regression analysis minimizes the sum of squared residuals (and*
21 *maximizes the coefficient of determination) with respect to the original*

¹⁷³ Calculated using data from Exhibit AB-4.

¹⁷⁴ Direct Testimony of Christopher C. Walters, page 21, lines 18-23 and page 22, lines 1-4.

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1 *variables. Providing that the weighting scheme has been chosen*
2 *appropriately to counteract the heteroscedastic nature of the random*
3 *errors, a better fit will be achieved by WLS in the transformed world.*
4 *Thus the coefficient of determination obtained unthinkingly from a*
5 *statistical computer package under WLS regression is frequently much*
6 *larger than the value obtained under the corresponding OLS fit. To the*
7 *naïve consumer of computer output, this apparent increment to the*
8 *coefficient of determination can represent a considerable improvement*
9 *in fit and is displayed prominently in any account of the analysis,*
10 *whereas closer inspection reveals that the increment reflects, in part,*
11 *the success of the weighting in solving the problem of*
12 *heteroscedasticity*¹⁷⁵

13 The R-square in the WLS regression is the coefficient for the *transformed* dataset.
14 It does not improve the R-square for the original dataset. As explained above,
15 heteroskedasticity is not present in Mr. Walters' data; therefore the higher R-square
16 is providing false confidence that his WLS regression is more accurate. Further, as
17 I explain above, an estimate that "better reflects today's utility environment"¹⁷⁶
18 does not improve accuracy; on the contrary, it biases the analysis.

19
20 **Q106. Mr. Walters also asserts that "with so many daily data points, [your] model**
21 **can start chasing random ups and downs in the numbers instead of capturing**
22 **a meaningful trend" and that "statistical noise" in your Risk Premium analysis**
23 **weakens the analysis.**¹⁷⁷ **Do you agree?**

24 A106. No, I do not. To the extent there is a statistical problem in my analysis, I ran an
25 OLS regression model on the Treasury bond yield and equity risk premium data
26 filed in Exhibit A-14, Schedule D5.6 using heteroskedastic 2 ("HC2") robust
27 standard errors to correct for any potential problem. After correcting for HC2

¹⁷⁵ John B. Willett and Judith D. Singer, "Another Cautionary Note About R2: Its Use in Weighted Least-Squares Regression Analysis," *The American Statistician*, Vol. 42, No. 3, August 1988, at 237 (emphasis in original).

¹⁷⁶ Direct Testimony of Christopher C. Walters, page 22, lines 1-2.

¹⁷⁷ Direct Testimony of Christopher C. Walters, page 20, lines 20-23. (clarification added).

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1 robust standard errors, the regression formula remains the same as was filed in my
2 Direct Testimony ($Y = -0.023 - 0.0257X$) and the R-square remains at
3 approximately 0.83. Thus, there is no bias in my Risk Premium analysis.

4

5 **Q107. Mr. Walters observes that the relationship between interest rates and the**
6 **Equity Risk Premium is “evolving” and has “changed over time.”¹⁷⁸ Do you**
7 **agree with him?**

8 A107. I agree that the relationship evolves over time, and my analysis captures that
9 change. However, I disagree with the analysis that Mr. Walters uses to support his
10 claim. The analysis he presents in his Figure CCW-3 on page 24 of his Direct
11 Testimony is not correctly structured or robust. Mr. Walters shows the percentage
12 change in risk premium divided by the percentage change in bond yield. And when
13 there is a very small change in bond yields (*i.e.*, 8 basis points in 2021), any
14 moderate change in risk premium would have an outsized impact on the analysis.
15 For example, even though the change in risk premium in 2001 (65 basis points) was
16 nearly half the absolute magnitude of the change in 1999 and 2000 (125 and 114
17 basis points, respectively), because the change in bond yields was small, the result
18 was inflated and given more weight than it should have. This is apparent by looking
19 at the large spike in 2001 followed by the near-zero result in 2002.

20

21 Additionally, Mr. Walters conducts a Chow test to attempt to show that there has
22 been a “structural break” in the relationship between bond yields and the equity risk
23 premium since 2010.¹⁷⁹ While Mr. Walters’s Chow test may have statistical

¹⁷⁸ Direct Testimony of Christopher C. Walters, page 23, lines 18-23; page 24, lines 1-14; page 25, lines 1-13.

¹⁷⁹ Direct Testimony of Christopher C. Walters, page 24, line 12 to page 25 line 7.

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1 significance, it does not have economic significance, as that test misses the point
2 that utilities are required to provide safe and reliable service, and potentially raise
3 capital to do so, in all market conditions, including throughout any periods with
4 purported “structural breaks” in the relationship between bond yields and risk
5 premia. Moreover, to the extent that a structural break in 2010 exists and is
6 meaningful, as demonstrated earlier, the data post 2010 that Mr. Walters gives most
7 weight to exhibit the largest errors. If anything, more weight should be given to
8 data prior to 2010, since that period is similar to the current economic market
9 environment, as noted earlier.

10

11 **Q108. Mr. Walters cites a peer-reviewed article that he claims demonstrates that the**
12 **WLS methodology improves the forecasting of stock returns compared to the**
13 **OLS methodology.¹⁸⁰ How do you respond?**

14 A108. Mr. Walters’s conclusion is not correct as it applies to utilities. As shown in Table
15 5 on page 13 of the article that Mr. Walters referenced,¹⁸¹ the WLS model did not
16 outperform the OLS model for the utility stock portfolio. The OLS model had a
17 higher reduction in the Mean Square Predicted Error (out-of-sample R-square, *i.e.*,
18 it was more accurate) and was more statistically significant (*i.e.*, the OLS model for
19 the utility portfolio was statistically significant at the 95 percent confidence level,
20 whereas the WLS model was statistically significant at the 90 percent confidence
21 level).

22

¹⁸⁰ Direct Testimony of Christopher C. Walters, page 23, lines 3-5.

¹⁸¹ Wang, Yudong, Hao, Xianfeng, and Wu, Chongfeng, *Forecasting stock returns: A time-dependent weighted least squares approach*, Journal of Financial Markets 53 (2021).

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1 Additionally, the authors of the study further explain the limitations of the time-
2 weighted least squares methodology (which they refer to as “TWLS”) on the final
3 page of the study: “Although the TWLS method is successful in forecasting stock
4 returns, we should also recognize its some [sic] limitations. *TWLS lacks enough*
5 *theoretical fundamentals*. The statistical properties of such estimates also need to
6 be further dug out. We leave it to future work.”¹⁸²

7

8 **Q109. What would the results of Mr. Walters’ Risk Premium analysis have been had**
9 **he used the more appropriate OLS regression, rather than WLS regression?**

10 A109. Using the data in Mr. Walters’ Exhibit AB-4, in Exhibit A-31, Schedule U12, I
11 conduct an OLS regression analysis to estimate the relationship between the long-
12 term bond yields and equity risk premiums that Mr. Walters presents. I then use
13 that relationship to calculate the equity risk premium that corresponds to the 2025
14 4.8 percent bond yield, similar to what Mr. Walters does. This calculates an equity
15 risk premium of 5.77 percent, which corresponds to a cost of equity estimate of
16 10.57 percent, which is in line with my Risk Premium results.

17

18 **Q110. What is your conclusion with regard to Mr. Walters’ analyses and ROE**
19 **recommendation?**

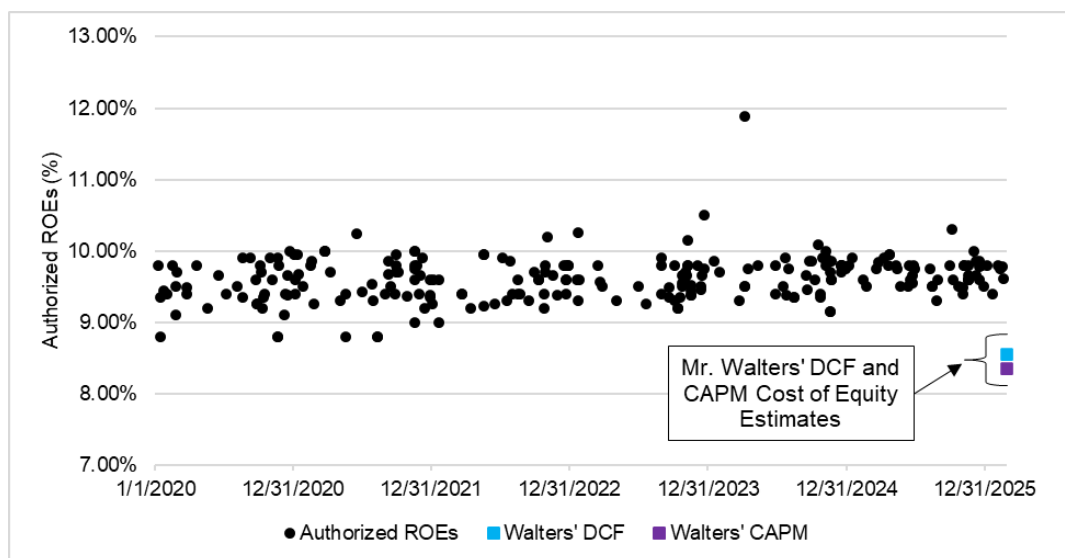
20 A110. Mr. Walters’ analyses include several flaws that produce results that fail to meet
21 the *Hope* and *Bluefield* standards for a fair return. This is evident by his need to
22 average his DCF and CAPM results with my respective model results in order to
23 arrive at an ROE estimate that is closer to DTE Gas’s current authorized ROE.
24 Figure 5 below shows that Mr. Walters’ DCF and CAPM cost of equity estimates

¹⁸² *Id.* at 16. (emphasis added).

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1 are well below recently authorized natural gas distribution utility ROEs; I
2 recommend that the Commission reject his DCF and CAPM cost of equity
3 estimates.

4 **Figure 5. Mr. Walters' DCF and CAPM Cost of Equity Estimates vs.**
5 **Recently Authorized Natural Gas Utility ROEs¹⁸³**



6
7 Lastly, Mr. Walters' Risk Premium analysis is severely flawed and fails to adhere
8 to the objectives of OLS regression, which is to minimize the residual error terms.
9 After correcting these flaws as shown in Exhibit A-31, Schedule U12, the analysis
10 results in a more reasonable 10.57 percent cost of equity estimate, which is in line
11 with my Risk Premium analysis result and 10.25 percent ROE recommendation. If
12 the Commission is to consider Mr. Walters' Risk Premium analysis, I recommend
13 it reference this corrected version.

14

¹⁸³ Source: RRA.

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1 **Response to CUB Witness Bandyk**

2 **Q111. Please summarize Mr. Bandyk's ROE recommendation in this case.**

3 A111. Mr. Bandyk recommends that the Commission authorize an ROE of 8.82
4 percent,¹⁸⁴ which is the approximate midpoint of Mr. Bandyk's cost of equity
5 estimate (7.86 percent) and DTE Gas's current authorized ROE (9.80 percent). Mr.
6 Bandyk's 7.86 percent cost of equity estimate is the average of his 8.64 percent
7 DCF estimate and his 7.08 percent CAPM estimate.¹⁸⁵ Mr. Bandyk's analyses
8 apply many of the same flawed inputs and methodologies as discussed in response
9 to Messrs. Ufolla, Coppola, and Walters. As shown in Figure 6 below, with the
10 exception of his DCF results that use analyst EPS growth rates (which remain
11 flawed, as I explain below), the results of Mr. Bandyk's various methodologies are
12 unreasonably low, well below all natural gas distribution utility authorized ROEs
13 in at least the past 46 years, and should be dismissed as outliers.
14

¹⁸⁴ Direct Testimony of Matthew J. Bandyk, page 15, lines 4-6.

¹⁸⁵ Direct Testimony of Matthew J. Bandyk, page 15, line 1.

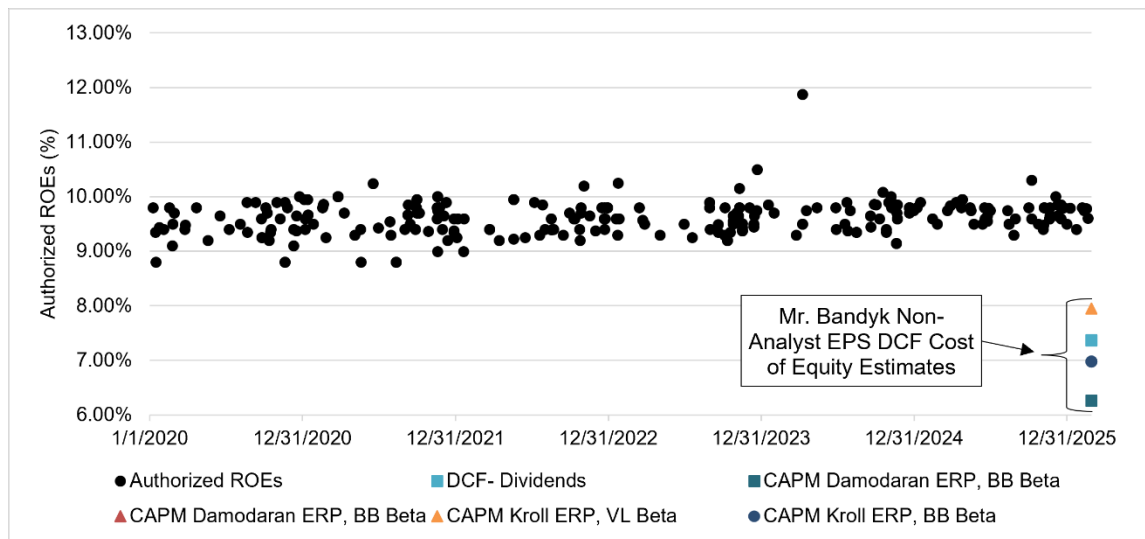
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Figure 6. Mr. Bandyk’s ROE Results vs. Authorized ROEs for Natural

2

Gas Distribution Utilities¹⁸⁶



3

4 **Q112. Do the majority of Mr. Bandyk’s cost of equity estimates and ROE**
 5 **recommendation meet the *Hope* and *Bluefield* standards for a fair rate of**
 6 **return?**

7 A112. No. Mr. Bandyk’s primary recommendation of 8.82 percent is far below any
 8 reasonable measure of DTE Gas’ cost of equity. As shown in Figure 6 above, Mr.
 9 Bandyk’s unreasonably low recommendation is driven by his reliance on results
 10 that are clear outliers and do not meet the *Hope* and *Bluefield* standards for a fair
 11 return.

12

13 There have only been eight cases in at least the last 46 years in which an ROE of
 14 8.82 percent or lower has been authorized for a natural gas distribution utility.¹⁸⁷

15

The ROEs in those cases were authorized between 2017 and 2021, when long-term

¹⁸⁶ Source: RRA.

¹⁸⁷ Source: RRA.

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1 interest rates were substantially lower than they are now. An ROE in the range of
2 Mr. Bandyk's recommendation is likely to be viewed very unfavorably by the
3 financial community; moreover, it would introduce a heightened level of instability
4 and unpredictability in Michigan's regulatory environment which would increase
5 the regulatory risk and cost of capital for all Michigan utilities.

6

7 **Q113. Mr. Bandyk references several articles that suggest that authorized ROEs**
8 **exceed market returns.¹⁸⁸ Do you agree with the conclusions of the authors of**
9 **those articles?**

10 A113. No, I do not. The referenced articles contain serious flaws in the logic that would
11 not withstand the scrutiny of a regulatory commission proceeding. For example,
12 Mr. Bandyk references a 2025 working paper by Karl Dunkle Werner and Stephen
13 Jarvis entitled "Rate of Return Regulation Revisited" and a 2019 study in the
14 journal Energy Policy by David Rode and Paul Fischbeck that assert that authorized
15 ROEs were above levels that historical relationships would suggest. As a
16 preliminary matter, the Dunkle Werner and Jarvis paper is only a working paper
17 that has not been peer reviewed or subject to review by any editorial board;¹⁸⁹ the
18 Commission should not rely on this paper. Notwithstanding, the first flaw is that
19 authors of these studies only rely on the CAPM to estimate the cost of equity,
20 whereas investors and most regulatory commissions consider multiple models
21 when determining the appropriate cost of equity. Additionally, the CAPM as
22 specified by Dunkle Werner and Jarvis has certain limitations for measuring the
23 cost of equity and relies on assumptions that are inconsistent with current market

¹⁸⁸ Direct Testimony of Matthew J. Bandyk, page 8, lines 16-21; page 9, lines 1-10; page 10, lines 1-

2.

¹⁸⁹ Direct Testimony of Matthew J. Bandyk, Ex. CUB-25, at 1.

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1 data. The authors assume a constant market risk premium and a constant unlevered
2 Beta coefficient. Therefore, both measures of equity risk are held constant and thus
3 do not incorporate changes in market risk premia or changes in industry risk that
4 have occurred over the study period. A more complete CAPM, as well as outputs
5 from alternative models, such as the DCF and Risk Premium models, demonstrate
6 that regulators' authorized ROEs are consistent with evidence of investors' return
7 requirements and are not overcompensating utilities. These points highlight the
8 importance of considering the evidence produced by multiple methodologies
9 provided in the context of capital market conditions at the time.

10

11 Rode and Fischbeck acknowledge the decline in the risk-free rate over time, but do
12 not even test that variable in any of their econometric tests. As shown in my Risk
13 Premium analyses, changes in the equity risk premium are strongly related to
14 changes in the risk-free rate. Rode and Fischbeck simply ignore one of the most
15 important variables that explains changes in the equity risk premium.

16

17 Mr. Bandyk cites an article (Ex. CUB-27) that references stock market return
18 forecasts to conclude that the average forecasted stock market return is 6.7 percent,
19 implying that authorized utility ROEs are approximately 30 percent higher than the
20 expected cost of equity for the stock market as purported by Wall Street asset
21 managers.¹⁹⁰ It is important to understand how these market return forecasts are
22 developed and the purpose for which they are used. For example, BlackRock (one
23 of the asset managers cited in Ex. CUB-27) projects a five-year 7.8 percent
24 annualized total return for U.S. equities. However, looking at the components of

¹⁹⁰ Direct Testimony of Matthew J. Bandyk, page 9, lines 8-10; page 10, lines 1-2.

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1 the forecast, the 7.8 percent expected return is driven by 10.8 percent earnings
2 growth, a 1.6 percent dividend yield, and a -4.5 percent adjustment for
3 “repricing.”¹⁹¹ Simply put, repricing is an *expected* return concept, not a *required*
4 return concept, and it is the required return that we seek to estimate in this
5 proceeding. Repricing belongs in asset allocation forecasts (*i.e.*, how to allocate
6 funds across a portfolio of investments for a given level of risk), not in the
7 determination of the investor required return (*i.e.*, the cost of equity) for a specific
8 investment like DTE Gas.

9
10 In his DCF analysis, Mr. Bandyk correctly explains that he estimates the cost of
11 equity as the dividend yield plus the growth rate,¹⁹² illustrating that “repricing” is
12 not included as a standalone variable in the cost of equity formula. Instead,
13 investors’ expectations regarding the future price movements of a stock are
14 embedded in the share price that is captured in the dividend yield. In the BlackRock
15 example, the appropriate market cost of equity estimate is 12.4 percent,¹⁹³ which is
16 slightly higher than, but consistent with, the 12.23 percent long-run average
17 historical market return that I use.¹⁹⁴ Accordingly, the Commission should not rely
18 on these figures, just as it did not give the 6.7 percent market return figure weight
19 in Consumers Energy Company’s authorized ROE in Case No. U-21870.¹⁹⁵
20

¹⁹¹ Blackrock, Capital market assumptions, Assumptions sub-group, Risk and return tab, page 2 of 3, <https://www.blackrock.com/institutions/en-us/insights/thought-leadership/capital-market-assumptions>.

¹⁹² Direct Testimony of Matthew J. Bandyk, page 26, lines 2-6.

¹⁹³ Calculated as 10.8 percent earnings growth rate + a 1.6 percent dividend yield.

¹⁹⁴ Exhibit A-31, Schedule U4.

¹⁹⁵ *In the Matter of the Application of Consumers Energy Company for Authority to Increase its Rates for the Generation and Distribution of Electricity and for Other Relief*, Case No. U-21870, Order, at 269.

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1 In summary, Mr. Bandyk's erroneous conclusion that authorized ROEs have
2 exceeded market returns is due to faulty and illogical estimates that do not measure
3 the investor-required market return, not because commissions like this Commission
4 have been setting authorized ROEs above the market cost of equity.

5

6 DCF Analysis

7 **Q114. Please summarize Mr. Bandyk's DCF analyses.**

8 A114. Mr. Bandyk performs two two-stage¹⁹⁶ DCF analyses applied to the same proxy
9 group that I use. The first DCF analysis, with a proxy group average ROE of 9.91
10 percent, applies a weighted average of analyst EPS growth rates that I use in my
11 Direct Testimony with 80 percent weighting, and a long-term growth rate based on
12 a nominal GDP growth rate projected for 2029-2036, with 20 percent weighting.¹⁹⁷
13 His second DCF analysis, with a proxy group average cost of equity estimate of
14 7.37 percent applies the same approach, but uses projected dividend growth rates
15 from *Value Line* rather than projected analyst EPS growth rates. For the reasons
16 explained earlier, GDP growth is an unfounded constraint. It is inconsistent with
17 both financial theory and the DCF model's assumptions to assume that all
18 companies will grow at the same rate in perpetuity. Moreover, despite his criticism
19 that the projected earnings and dividend growth rates are short-term,¹⁹⁸ Mr. Bandyk
20 uses a relatively short-term forecast of GDP growth for the perpetual growth rate
21 (from 2029 to 2036).¹⁹⁹

22

¹⁹⁶ The "two-stage" and "two-step" DCF analyses are synonymous; these terms are typically used interchangeably to refer to the same methodology.

¹⁹⁷ Direct Testimony of Matthew J. Bandyk, page 27, lines 6-8; page 28, lines 5-6.

¹⁹⁸ Direct Testimony of Matthew J. Bandyk, page 26, line 13.

¹⁹⁹ Direct Testimony of Matthew J. Bandyk, page 26, lines 16-17.

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1 **Q115. Mr. Bandyk disagrees with the use of 90- or 180-trading day averaging**
2 **periods.²⁰⁰ What is your response?**

3 A115. As can be seen by the various approaches taken by the Opposing Witnesses, there
4 are a variety of approaches used to calculate recent averages for relevant market
5 data. Mr. Ufolla asserts that the 30-day average is too short, while Mr. Bandyk
6 asserts the 90- and 180-day averages run the risk of relying on stale data. Mr.
7 Coppola uses a 30-day average, while Mr. Walters uses a 90-day average. The fact
8 that each of the witnesses take various approaches to calculating recent averages in
9 their market data confirms the reasonableness of considering multiple averaging
10 periods and demonstrates my approach is consistent with the methodologies applied
11 by practitioners.

12

13 **Q116. Are dividend growth rates appropriate measures of growth in the DCF model?**

14 A116. No, they are not. Over the long term, dividend growth can only be sustained by
15 earnings growth. Additionally, dividend growth depends on management decisions
16 regarding the dividend payout ratio over the near term and may not necessarily
17 reflect the long-term growth prospects of the company. Further, *Value Line* is the
18 only source I am aware of that publishes dividend growth rate projections. As such,
19 they are more susceptible to potential anomalies than earnings growth rates which
20 are reported by many sources and generally represent a consensus view. The fact
21 that dividend growth rate projections are not widely reported by other sources
22 further supports the conclusion that earnings growth is the most meaningful
23 measure of growth among the investment community. In other words, if investors

²⁰⁰ Direct Testimony of Matthew J. Bandyk, page 29, lines 5-10.

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1 relied heavily on projections of dividend or book value growth, more sources would
2 offer that data.

3

4 **Q117. Do academic studies support the use of dividend growth rates in investors’**
5 **stock valuations?**

6 A117. No. Academic studies suggest that investors base their investment decisions on
7 analysts’ expectations of growth in earnings.²⁰¹ Additionally, analysts’ consensus
8 earnings forecasts are better at predicting the valuation of common stocks.²⁰² A
9 2002 study in the Journal of Accounting Research examined “the valuation
10 performance of a comprehensive list of value drivers” and found that “forward
11 earnings explain stock prices remarkably well” and were generally superior to other
12 value drivers analyzed.²⁰³ A 2012 study from the journal Contemporary
13 Accounting Research found that the sell-side analysts with the most accurate stock
14 price targets were those who the researchers found to have more accurate earnings
15 forecasts.²⁰⁴ I am not aware of any similar findings regarding dividend growth or
16 GDP growth estimates. I also note that no other witness in this proceeding uses
17 dividend growth rates.

18

²⁰¹ See, e.g., Harris and Marston, *Estimating Shareholder Risk Premia Using Analysts Growth Forecasts*, Financial Management, Summer 1992, at 65; and Vander Weide and Carleton, *Investor Growth Expectations: Analysts vs. History*, The Journal of Portfolio Management, Spring 1988, at 81. Please note that while the original study was published in 1988, it was updated in 2004 under the direction of Dr. Vander Weide. The results of that updated study are consistent with Vander Weide and Carleton’s original conclusions.

²⁰² Direct Testimony of Jennifer E. Nelson, page 23, lines 10 to page 24, lines 2.

²⁰³ Liu, Jing, et al., “Equity Valuation Using Multiples,” Journal of Accounting Research, Vol. 40 No. 1, March 2002.

²⁰⁴ Gleason, C.A., et al., “Valuation Model Use and the Price Target Performance of Sell Side Equity Analysts,” Contemporary Accounting Research.

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1 **Q118. What would Mr. Bandyk's DCF analysis be if it was revised to only rely on**
2 **projected earnings growth rates?**

3 A118. As shown in Exhibit A-31 Schedule U13, I revised Mr. Bandyk's DCF analysis to
4 rely only on projected earnings growth rates. Additionally, I note that Mr. Bandyk
5 relies on my annual dividends and earnings growth rates as of August 29, 2025,
6 combined with his stock prices as of February 12, 2026, creating an internal
7 inconsistency in his analysis; therefore, I revised his analysis to use the annualized
8 dividends and analyst EPS growth rates included in my rebuttal analysis (Appendix
9 A-31, Schedule U1). These changes produce an ROE estimate of 10.91 percent for
10 his proxy group on average, which is in line with my Constant Growth DCF ROE
11 estimate.

12

13 CAPM Analysis

14 **Q119. Please summarize Mr. Bandyk's CAPM analyses and results.**

15 A119. Mr. Bandyk applies two estimates of the risk-free rate, two estimates of the Beta
16 coefficient, and two estimates of the market risk premium to develop four CAPM
17 estimates that range from 6.26 percent to 7.95 percent.²⁰⁵

18

19 **Q120. Do you have any concerns with Mr. Bandyk's risk-free rates?**

20 A120. Yes, I do. Mr. Bandyk's 4.26 percent risk-free rate is the current yield on long-
21 term Treasury bonds that Dr. Damodaran uses, which is the yield on the 10-year
22 Treasury bond²⁰⁶ and the 4.74 percent risk-free rate is the spot 20-year Treasury

²⁰⁵ Direct Testimony of Matthew J. Bandyk, page 15, line 1-2 and Exhibit CUB-5.

²⁰⁶ Direct Testimony of Matthew J. Bandyk, page 22, line 6-8. Mr. Bandyk relies on NYU Professor Dr. Aswath Damodaran's risk-free rate and implied equity risk premium model. Dr. Damodaran uses the current yield on 10-year Treasury bonds as the risk-free rate in his implied equity risk premium model.

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1 yield.²⁰⁷ In determining the security most relevant to the application of the CAPM,
2 it is important to select the term that best matches the life of the underlying
3 investment. As explained by Morningstar:

4 *The traditional thinking regarding the time horizon of the chosen*
5 *Treasury security is that it should match the time horizon of whatever is*
6 *being valued... Note that the horizon is a function of the investment,*
7 *not the investor. If an investor plans to hold stock in a company for*
8 *only five years, the yield on a five-year Treasury note would not be*
9 *appropriate since the company will continue to exist beyond those five*
10 *years.*²⁰⁸

11 Since utility assets are long-duration investments, it is appropriate to use yields on
12 long-term Treasury bonds as the risk-free rate component of the CAPM. Therefore,
13 the 30-year Treasury bond is the most appropriate security for that purpose, not the
14 shorter-term 10-year or 20-year Treasury bonds.

15

16 **Q121. What Beta coefficients does Mr. Bandyk apply?**

17 A121. Mr. Bandyk uses adjusted Beta coefficients reported by *Value Line* and Bloomberg
18 and converts them to raw Beta coefficients by removing the Blume adjustment.²⁰⁹

19

20 **Q122. Please respond to Mr. Bandyk's claim that there is "extensive academic**
21 **literature supporting the inapplicability of the Blume adjustment when it**
22 **comes to utilities."**²¹⁰

23 A122. Despite referencing "extensive academic literature," Mr. Bandyk cites only to two
24 studies, one of which is primarily focused on Australian natural gas utilities using

²⁰⁷ Direct Testimony of Matthew J. Bandyk, page 22, line 8-10. Mr. Bandyk relies on Kroll's recommended method for risk-free rate and uses spot 20-year Treasury yields.

²⁰⁸ Morningstar Inc., Ibbotson *SBBBI 2013 Valuation Yearbook*, at 44.

²⁰⁹ Direct Testimony of Matthew J. Bandyk, page 23, lines 14-18.

²¹⁰ Direct Testimony of Matthew J. Bandyk, page 24, lines 11-15.

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1 study periods that are approximately 20 or more years old.²¹¹ For the analysis
2 relating to U.S. natural gas distribution utilities, the authors' studies showed a
3 significant increase in Beta post the "Technology Bubble" (*i.e.*, 2002-2007) with
4 the high end of the 95 percent confidence interval increasing to 1.0 for the average
5 portfolio return.²¹² As seen during the COVID-19 era, it is possible for utility Beta
6 coefficients to reach near 1.0.

7

8 **Q123. Are raw Beta coefficients widely used by rate of return analysts in regulatory**
9 **proceedings or have they been accepted by regulatory commissions?**

10 A123. No. I am not aware of any regulatory commission that has accepted the use of raw
11 Beta coefficients. *Value Line* and Bloomberg are widely used by investors and both
12 use the Blume adjustment. Mr. Bandyk's raw Beta coefficients should be rejected.

13

14 **Q124. Do you agree with Mr. Bandyk's use of the market risk premium estimates**
15 **from Kroll and NYU?**

16 A124. No, I do not. I explain in detail the flaws with Kroll's methodology in response to
17 Mr. Walters; those flaws (*i.e.*, Kroll's equity risk premium misaligning with the
18 risk-free rate) would apply to Mr. Bandyk's use of Kroll's equity risk premium
19 estimate as well.

20

21 Turning to the NYU Implied Equity Risk Premium model, as Mr. Bandyk explains,
22 the approach applies a multi-stage DCF analysis for the S&P 500 Index in which

²¹¹ Direct Testimony of Matthew J. Bandyk, page 24, lines 11-17; page 25 lines 1-3.

²¹² Allen Consulting Group, "Empirical evidence on proxy beta values for regulated gas distribution activities," June 2007, at 19-20. <https://www.aemc.gov.au/sites/default/files/content/3016ea51-04c4-4b64-890c-845d23d2c47d/Annexure-C-Empirical-Evidence-on-Proxy-Betas.pdf>.

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1 the first stage of growth relies on an estimate of analysts' earnings growth rates for
2 the first five years, and a terminal stage of growth equal to the 10-year Treasury
3 bond yield for years six through perpetuity. The Implied Equity Risk Premium
4 model assumes the 10-year Treasury bond yield as the risk-free rate, which is also
5 equal to the discount rate. The assumed terminal growth rate is an especially critical
6 input because the large majority of the cash flows that are discounted depend
7 substantially on it.

8
9 In my opinion, the Implied Equity Risk Premium model's assumptions are not
10 reasonable or consistent with the cost of equity analyses that I see typically applied
11 in utility regulatory proceedings. For example, the other witnesses in this
12 proceeding have assumed a risk-free rate using the 30-year Treasury bond yield,
13 not the 10-year Treasury bond yield. Additionally, the assumption that the market
14 will grow in the long term at the rate of a risk-free government bond backed by the
15 full faith and credit of the U.S. government defies financial theory. Investors require
16 a premium to compensate them for the risk of investing in equities relative to
17 government bonds. Investors simply would not be satisfied with growth equal to
18 the rate of return they could earn on a risk-free security. These concerns should not
19 be construed to mean I am criticizing the Implied Equity Risk Premium model for
20 academic purposes; rather it is my opinion that the Implied Equity Risk Premium
21 model has limited application for utility ratemaking purposes given its underlying
22 assumptions. For these reasons, it should be rejected.

23

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1 **Q125. Mr. Bandyk criticizes historical-based estimates of the market risk**
2 **premium.²¹³ What is your response?**

3 A125. Mr. Bandyk's first concern is that historical-based estimates are sensitive to the
4 historical time period selected and is exposed to subjective bias. I rely on the entire
5 100-year historical data period available, so I have not introduced subjective bias
6 with respect to the appropriate historical time period.

7
8 Mr. Bandyk's second concern is that historical estimates of the market risk
9 premium are subject to survivorship bias. I note that Mr. Bandyk relies on the NYU
10 Implied Equity Risk Premium model to estimate the expected return on the S&P
11 500 Index, which is routinely updated to remove companies that do not survive or
12 are no longer traded on a major U.S. stock exchange. To the extent that
13 survivorship bias is a concern, the NYU Implied Equity Risk Premium analysis is
14 similarly exposed to such concerns.

15

16 Risk Premium Analysis

17 **Q126. What is your response to Mr. Bandyk's criticisms of your Risk Premium**
18 **analysis?**

19 A126. Mr. Bandyk asserts that the approach is not based on objective data, that it
20 perpetuates excessive ROEs, and that the FERC has rejected the approach.²¹⁴ I
21 disagree on all three points.

22

23 First, every regulatory commission in the country that I am aware of adheres to the
24 *Hope* and *Bluefield* standards with regard to determining the authorized return and

²¹³ Direct Testimony of Matthew J. Bandyk, page 17, lines 8-17 and page 18, lines 1-6.

²¹⁴ Direct Testimony of Matthew J. Bandyk, page 30, line 20 to page 31 line 3.

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1 considers a broad range of market-based data applied to various financial models.
2 To suggest that regulators – including this Commission – do not base their
3 authorized ROE determinations on a robust review of objective market data is
4 inaccurate and without merit. Even if it were the case that Mr. Bandyk’s financial
5 models were accurate and “objective” estimates of the Company’s cost of equity
6 (which they are not), an authorized ROE in the ranges produced by most of Mr.
7 Bandyk’s methodologies would (1) fail to provide a return commensurate with
8 returns available to other investments of similar risk, and (2) deny DTE Gas a return
9 sufficient to attract capital and ensure confidence in its financial integrity to
10 maintain its credit. The U.S. Supreme Court has held that under the statutory
11 standard of “just and reasonable,” it is the reasonableness of the end result, not the
12 methodologies applied, that is controlling.²¹⁵ In that respect, Mr. Bandyk’s ROE
13 recommendation, and the analytical results on which it is based, fail that standard.
14 Second, for the reasons explained earlier, Mr. Bandyk relies upon flawed and
15 outdated studies in reaching his conclusion that authorized ROEs exceed market
16 returns.

17
18 With respect to the FERC’s stance on the Risk Premium model, Mr. Bandyk has
19 not cited FERC’s most recent decision regarding the Risk Premium analysis. In its
20 most recent Order on the ROE topic, FERC explained that “[w]e decline to adopt
21 the Risk Premium model in the base ROE methodology applied in this proceeding.
22 [...] However, we do not foreclose the use of a Risk Premium model in future
23 proceedings if parties can demonstrate the concerns discussed above have been

²¹⁵ *Hope*, 320 U.S. at 602.

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1 addressed.”²¹⁶ As such, FERC has not “ruled out” the Risk Premium model; it
2 would consider it if parties can demonstrate that its concerns have been addressed.
3 Thus, the FERC has not closed the door entirely on the Risk Premium analysis.
4

5 **Q127. Mr. Bandyk accuses the Company of using “the circular Risk Premium**
6 **method, which anchors the risk premium to previously authorized ROEs that**
7 **are themselves excessive, and has been rejected by FERC for being redundant**
8 **and circular.”²¹⁷ How do you respond?**

9 A127. To expand on my Direct Testimony,²¹⁸ while my Risk Premium analysis uses
10 authorized ROEs and the corresponding Treasury yields at the time the regulatory
11 decisions were issued (adjusted for the average length of a rate case) to estimate the
12 equity risk premium, investors are informed by allowed ROEs from hundreds of
13 rate case decisions to frame their return expectations. A fundamental principle in
14 setting a just and reasonable return is that the return must be comparable to returns
15 available to investors in companies with commensurate risk. In that regard, the
16 returns that have been authorized for other gas utility companies are highly relevant
17 to investors. Moreover, the use of nearly 1,400 rate case decisions over the last 46
18 years mitigates the effect of the unique circumstances of any one rate case. Lastly,
19 commissions are tasked with determining the appropriate regulated return that is
20 based on a utility’s cost of equity. In my experience, regulators like this
21 Commission carefully weigh the results of various models that reflect investor
22 behavior and use market data. From that perspective, authorized ROEs reflect the
23 commission’s informed opinion regarding investors’ views of the utility’s cost of

²¹⁶ *Martha Coakley v. Bangor Hydro-Electric Company*, 194 FERC ¶ 61,208 (March 2026).

²¹⁷ Direct Testimony of Matthew J. Bandyk, page 4, lines 9-11.

²¹⁸ Direct Testimony of Jennifer E. Nelson, page 42, lines 1-19.

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1 equity, and consequently, the Risk Premium ROE estimates are based on market
2 data and are not circular.

3

4 Business Risk Factors

5 **Q128. Mr. Bandyk addresses the Company's business risk factors, noting that he did**
6 **not adjust his ROE results to reflect risk from capital expenditures.²¹⁹ As a**
7 **preliminary matter, does your ROE recommendation include an explicit**
8 **adjustment to reflect DTE Gas's business risk factors?**

9 A128. No it does not. As explained in my Direct Testimony, my recommendation is
10 conservatively near the lower end of my recommended ROE range, and I have not
11 made an explicit adjustment on account of DTE Gas's business risks.

12

13 **Q129. Do you agree with Mr. Bandyk's position that the level of DTE Gas' capital**
14 **expenditures is not relevant to its business risk profile?²²⁰**

15 A129. No, I do not. Mr. Bandyk ignores risks pertaining to high levels of capital
16 expenditures. A full and timely return must include full recovery of the Company's
17 capital costs. As demonstrated above, Mr. Bandyk's recommended ROE and
18 capital structure would not adequately compensate investors for their equity
19 investment into DTE Gas. The authorized return must be sufficient to provide the
20 cash flow necessary to fund higher levels of capital expenditures, as well as support
21 the Company's credit and enable it to compete for external capital on favorable
22 terms. DTE Gas's ratio of projected capital expenditures to net utility plant
23 is 1.06 times higher than the median ratio for the proxy group of 60.74 percent.²²¹

²¹⁹ Direct Testimony of Matthew J. Bandyk, page 31, lines 5-10.

²²⁰ Direct Testimony of Matthew J. Bandyk, page 31, lines 8-10.

²²¹ Direct Testimony of Jennifer E. Nelson, pages 46, lines 9-15.

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1 Capital is finite and the Company and its peers compete for capital from the same
2 pool of investors. To compete for the significant amount of external capital from
3 debt and equity investors that its heightened level of capital expenditures will
4 require, DTE Gas must provide a competitive return relative to those available from
5 other natural gas distribution utilities. An ROE in the range of Mr. Bandyk's
6 recommendations would hamper the Company's ability to compete for capital and
7 constrain its ability to execute on its investment plans.

8

9 **Q130. Does a utility's credit rating fully capture the risks to equity investors as Mr.**
10 **Bandyk suggests?**²²²

11 A130. No. Credit ratings, while important, are not the only consideration in assessing
12 business or financial risk, and the risks for equity investors are not the same as the
13 risks for bondholders. Credit ratings assess the likelihood a company could default
14 on its debt. Equity investors are more concerned with cash flow and earnings,
15 including regulatory support for recovery of prudently-incurred costs, capital
16 spending, and changes in interest rates. Bondholders are focused on whether a
17 company can meet its debt and other financial obligations as they come due.

18

19 **Capital Structure**

20 **Q131. Please summarize the capital structure recommendations of the Opposing**
21 **Witnesses.**

22 A131. All of the Opposing Witnesses recommend a capital structure consisting of 50
23 percent common equity and 50 percent debt. As discussed in my Direct Testimony,
24 regulatory guidelines recommend that a Company's ratemaking capital structure

²²² Direct Testimony of Matthew J. Bandyk, page 31, lines 8-10.

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1 reflect its actual capital structure when three criteria are met: the subject utility (1)
2 issues its own debt; (2) has its own credit rating; and (3) its actual capital structure
3 is consistent with the proxy group's capital structure. As explained in my Direct
4 Testimony, the Company's proposed capital structure meets all three criteria and
5 should be approved. Mr. Lepczyk responds to the Opposing Witnesses' capital
6 structure recommendations on behalf of the Company.

7

8 **Q132. Mr. Coppola references the capital structures of the proxy group at the**
9 **consolidated holding company level.²²³ Are comparisons to the capital**
10 **structure at the holding company level the correct measure of an appropriate**
11 **capital structure for a regulated gas utility?**

12 A132. No, they are not. As a preliminary matter, the rate base – rate of return regulatory
13 construct is grounded in the recognition that a utility's rate base on the asset side of
14 the balance sheet is financed with the subject utility's capital structure included on
15 the liabilities and equity side of the balance sheet. For that reason, the actual capital
16 structure should be used unless it is demonstrated that it greatly diverges from
17 sound industry practice. DTE Gas's 50.75 percent equity ratio is less than the
18 average proportion of equity used by its peers as Mr. Lepczyk's Exhibit A-17
19 Schedule G3 shows. Therefore, it is not unsound or unreasonable.

20

21 Consolidated holding companies do not have an obligation to serve and are
22 therefore financed differently than their regulated operating subsidiaries. Unlike
23 the parent company, because of the obligation to serve, operating subsidiaries must
24 maintain financial flexibility and access to capital under a variety of operating and

²²³ Direct Testimony of Sebastian Coppola, page 59, lines 12-14.

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1 capital market environments and constraints. Thus, operating companies require
2 more equity in the capital structure than their consolidated parent holding
3 companies in order to maintain financial flexibility necessary to meet the obligation
4 to serve. Further, capital at the holding company level finances a variety of
5 business segments (both regulated and unregulated) each with different risk profiles
6 and return requirements. The only appropriate apples-to-apples comparison to
7 discern the appropriate capitalization for a regulated operating utility is a
8 comparison to other regulated operating utility companies.

9

10 **Q133. Mr. Bandyk performs an interest coverage ratio analysis to support his**
11 **recommendation.²²⁴ Do you agree with his analysis and the conclusions he**
12 **draws from it?**

13 A133. No, I disagree with his analysis. The interest coverage ratio that Mr. Bandyk uses
14 is not used by the rating agencies for the utilities sector. Mr. Bandyk refers to Dr.
15 Damodaran's data of corporate interest coverage ratios and bond ratings, however,
16 this data is not specific to the utilities sector and reflects non-regulated sectors
17 without the obligation to serve. For the utilities sector specifically, the rating
18 agencies focus on measures of cash flow to debt and debt leverage as the primary
19 metrics.²²⁵

20

²²⁴ Direct Testimony of Matthew J. Bandyk, page 35, lines 3-20; Exhibit CUB-23.

²²⁵ For example, S&P's primary metrics are Funds From Operations ("FFO")/Debt and Debt/Capitalization. Moody's primary metrics are Cash From Operations pre-working capital ("CFO pre-WC")/Debt, CFO pre-WC less dividends/Debt, and Debt/Book Capitalization.

Line
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1 **Updated ROE Analysis**

2 **Q134. Have you updated your ROE analyses?**

3 A134. Yes, I have updated the results of the financial models used to estimate the cost of
4 equity for DTE Gas in my Direct Testimony (data as of August 29, 2025) to include
5 market data through February 27, 2026. The results of the updated analyses are
6 shown in Table 10 and Exhibit A-31 Schedule U1 to Exhibit A-31 Schedule U5.

7 **Table 10. Updated ROE Results²²⁶**

Model	August 29, 2025	February 27, 2026
Constant Growth DCF	10.78%	10.71%
Quarterly Growth DCF	11.07%	10.87%
<i>Average DCF</i>	10.93%	10.79%
CAPM: Forward Market Return	12.03%	12.88%
CAPM: Historical Market Return	10.10%	10.14%
ECAPM: Forward Market Return	12.73%	13.66%
ECAPM: Historical Market Return	10.61%	10.66%
<i>Average CAPM</i>	11.37%	11.84%
<i>Risk Premium</i>	10.23%	10.23%
<i>3-Model Average</i>	10.84%	10.95%
ROE Recommendation	10.25%	10.25%

8

²²⁶ Direct Testimony of Jennifer E. Nelson, page 4, Table 1; Exhibit A-31 Schedule U1 to Exhibit A-31 Schedule U5. DCF results reflect only the results using the mean EPS growth rates. DCF and CAPM results reflect the average of the proxy group mean and median ROE estimates.

Line
No.

1 **Q135. How do these updated results compare with those presented in your Direct**
2 **Testimony?**

3 A135. On average, the model results indicate an increase in the cost of equity. The
4 updated data decreased the results of the DCF model by 14 basis points to 10.79
5 percent, though increased the average CAPM results by 47 basis points to 11.84
6 percent. The Risk Premium results remained the same at 10.23 percent. My 10.25
7 percent ROE recommendation still falls well below the average of the updated
8 DCF, CAPM, and Risk Premium results, which collectively increased by 11 basis
9 points to 10.95 percent.

10
11 **Conclusion**

12 **Q136. Please summarize your key conclusions and recommendations.**

13 A136. As discussed in my Direct and Rebuttal Testimonies, it is critical that the Company
14 maintain its financial profile in order to provide safe, reliable service to the benefit
15 of customers. The Opposing Witnesses' recommendations run counter to the higher
16 capital cost environment, which would diminish DTE Gas's ability to compete for
17 capital. Based on the analyses discussed throughout my Rebuttal Testimony, my
18 10.25 percent ROE recommendation remains a reasonable and conservative
19 estimate of the Company's cost of equity. The results of the updated DCF, CAPM,
20 ECAPM, and Risk Premium analyses, along with my analyses of capital market
21 data and the Company's risk profile, continue to support my 10.25 percent ROE
22 recommendation as reasonable, though conservative. I further continue to support
23 the proposed capital structure consisting of 50.75 percent common equity and 49.25
24 percent long-term debt.

25

Line
No.

1 **Q137. Does this conclude your Rebuttal Testimony?**

2 A137. Yes, it does.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
DTE GAS COMPANY)
for authority to increase its rates, amend)
its rate schedules and rules governing the)
distribution and supply of natural gas, and)
for miscellaneous accounting authority.)

Case No. U-21973

REBUTTAL TESTIMONY

OF

SETH B. SHPARGEL

DTE GAS COMPANY
REBUTTAL TESTIMONY OF SETH B. SHPARGEL

Line
No.

1 **Q1. Are you the same Seth B. Shpargel who previously offered testimony in this**
2 **proceeding?**

3 A1. Yes, I am.
4

5 **Purpose of Testimony**

6 **Q2. What is the purpose of your rebuttal testimony?**

7 A2. The purpose of my testimony is to rebut the arguments made by:

- 8 1. Attorney General (AG) Witness Coppola’s proposal to disallow certain rate
9 case expenses and his recommendation for a rate case cost tracking mechanism.
10 2. Michigan Public Service Commission (MPSC or Commission) Staff (Staff)
11 Witness Klocke’s recommendation that the Company be ordered to provide
12 more detailed responses in the future regarding Customer Service O&M
13 expenditures. Company Witness Sparks more fully rebuts the specific
14 disallowances proposed by Staff Witness Klocke.
15 3. AG Witness Coppola, Citizens Utility Board (CUB) Witness Menghaney, and
16 Staff Witness Rueckert’s proposals regarding overall O&M inflation. Other
17 DTE Gas witnesses will address project specific inflation proposals.
18

19 The absence of a discussion of other matters in my testimony should not be taken
20 as an indication that I agree with all other aspects of intervenor testimony.
21

22 **Q3. Are you sponsoring any rebuttal exhibits?**

23 A3. No, I am not.
24

Line
No.

1 **Rate Case Expenses**

2 **Q4. What has AG Witness Coppola proposed in this case regarding rate case**
3 **expenses?**

4 A4. As summarized on page 140 of his direct testimony, AG Witness Coppola makes
5 two proposals regarding rate case expenses: 1) A 50% disallowance of \$418,000
6 (or \$209,000) of external consultant and legal costs, and 2) that the Company
7 establish a rate case cost tracking mechanism for future rate cases.

8

9 **Q5. Do you agree with AG Witness Coppola's proposed disallowance of projected**
10 **external consultant expenses?**

11 A5. No, I do not. The expenses identified by AG Witness Coppola are related to
12 regulatory legal support, along with a return on equity (ROE) expert witness and
13 employee benefit expense support. These expenses are necessary for preparing and
14 litigating rate cases, which is a necessary cost of being a regulated utility. The
15 Company must ensure that a rate case filing is well supported, meets all applicable
16 laws, Commission filing requirements and rules, and prior Commission orders, as
17 well as provide timely responses to audit and discovery requests. Rate case filings
18 are necessary to recover reasonable and prudent costs that are necessary to provide
19 safe and reliable service to customers.

20

21 **Q6. Has AG Witness Coppola provided any evidence that the external consultant**
22 **expenses were not reasonably or prudently incurred?**

23 A6. No. AG Witness Coppola has not provided any evidence, nor does he even claim
24 that these expenses were unnecessary. Rather, as shown in Witness Coppola's
25 Exhibit AG-61 (Discovery Response AGDG-8.343a), the Company has utilized

Line
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1 external consultants and legal support in lieu of internal resources. Furthermore,
2 over the last several years the number of parties to rate cases has increased, filing
3 requirements and Commission directives have expanded, and discovery requests
4 have multiplied. Absent the use of these specific external resources that are
5 dedicated to rate case support (and not day-to-day Company activities), the
6 Company would have hired these necessary resources as full-time employees and
7 thereby would incur these costs whether or not the Company filed a rate case.
8 Therefore, the Company has actually been more prudent and cost effective by
9 utilizing these external resources rather than incremental hires.

10

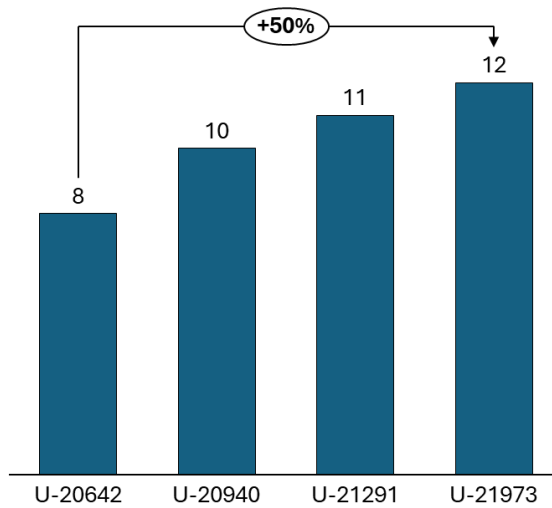
11 **Q7. Can you please describe the increase in intervenors, case requirements, and**
12 **discovery questions?**

13 A7. Yes. As shown in Figures 1 through 4 below, the number of intervenors, witnesses,
14 quantity of testimony and exhibits, and audit/discovery questions has grown
15 significantly. Over just the last few DTE Gas rate cases, the number of intervenors
16 and witnesses have increased over 50%, the quantity of intervenor
17 testimony/exhibits has increased 344%, and the number of audit/discovery requests
18 has increased 41%. In the current case, over 2,100 audit/discovery questions have
19 been asked to date and Staff and intervenor direct testimony/exhibits exceed 5,700
20 pages.

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Figure 1 – Number of Intervenors

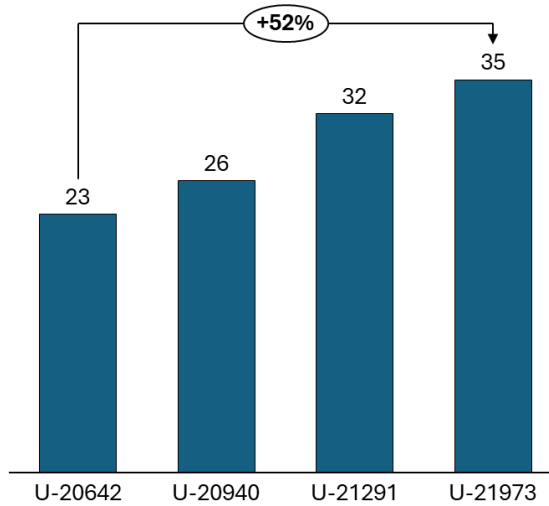


2

3

4

Figure 2 – Number of Staff and Intervenor Witnesses



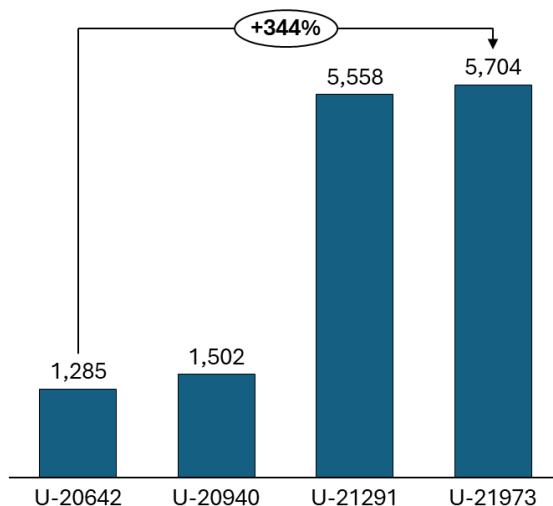
5

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1

Figure 3 – Number of Pages of Staff and Intervenor Testimony and Exhibits

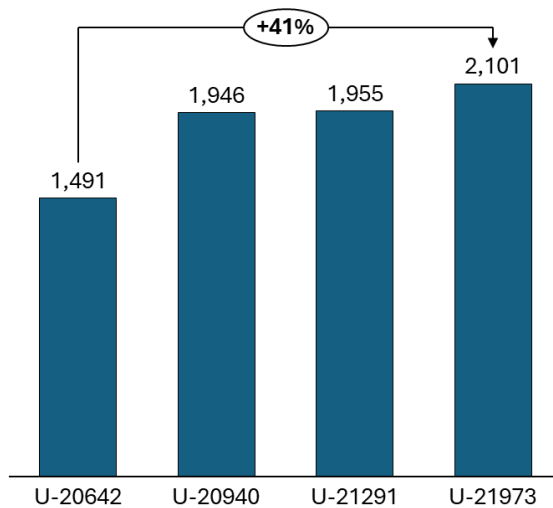


2

3

Figure 4 – Number of Audit and Discovery Questions Received

4



5

6

Q8. How did AG Witness Coppola determine a 50% disallowance was appropriate

7

in this case?

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No.

1 A8. AG Witness Coppola briefly references two states with statutes that exclude rate
2 case expenses from cost recovery, and two other states that have purportedly
3 disallowed 50% of rate case expenses.

4

5 **Q9. Does AG Witness Coppola provide adequate support for the precedent he**
6 **claims has been set in other jurisdictions?**

7 A9. No. AG Witness Coppola offers no analysis of the specific recommendation for a
8 50% disallowance. He simply asserts its prudence based on limited examples from
9 other states without context. AG Witness Coppola cites Connecticut and Colorado
10 as example states that preclude rate case expense recovery, but he also notes that
11 these states “have statutes that exclude rate case expense from recovery.” Michigan
12 has no such statute, thus a comparison to these states for precedent is inappropriate.
13 He also asserts, without citation to any commission rule or order, that New Jersey
14 and Missouri have “regulatory commission precedents” for the 50% split. Cherry
15 picking legislation or regulatory precedent from another state fails to consider what
16 are certainly complex and distinct regulatory environments. For example, other
17 states may have more or fewer intervening witnesses, statutory rate case timelines
18 may be different, regulatory rules of evidence that are more or less stringent and
19 filing requirements which may be more or less extensive. The full picture of the
20 regulatory context is important to consider when making a recommendation such
21 as AG Witness Coppola’s, however, the AG has not provided any substantiating
22 context. Thus, the examples provided by AG Witness Coppola should be
23 disregarded as incomparable to applicable law and regulatory proceedings in
24 Michigan. Furthermore, Michigan has long permitted recovery of reasonable and
25 prudent rate case expenses.

Line
No.

1

2 **Q10. What is AG Witnesses Coppola’s second proposal regarding rate case**
3 **expenses?**

4 A10. Beginning on page 140, line 2, of his direct testimony, AG Witness Coppola states
5 “[T]he total cost for the Company to prepare and complete a rate case likely exceeds
6 \$2.7 million.” AG Witness Coppola then goes on to recommend, beginning on line
7 16, that “[T]he Commission direct the Company to establish a mechanism to keep
8 track of all costs to complete future rate cases and provide that cost with each new
9 rate case filing”.

10

11 **Q11. Do you agree with AG Witnesses Coppola’s estimate of rate case expenses or**
12 **his recommendation to create a cost tracking mechanism?**

13 A11. No. The merit of AG Witness Coppola’s proposal for rate case cost tracking is
14 premised on his \$2.7 million rate case cost estimate. However, the \$2.7 million
15 cost estimate is deeply flawed. First, AG Witness Coppola assumes, without
16 support, that there is a significant *incremental* cost for internal Company resources
17 to prepare and litigate a rate case. Second, AG Witness Coppola arbitrarily
18 calculates the cost of utilizing these internal Company resources by estimating a
19 “cost per page” by taking aggregate external consultant rate case expenses and
20 dividing them by the total number of pages of testimony filed by external witnesses.
21 Then he takes this inappropriate cost per page amount and applies it to the total
22 number of pages filed by the Company in the instant filing. This calculation is
23 arbitrary, speculative, inadequately supported and wholly inconsistent with the
24 evidentiary record. Therefore, it cannot be given any evidentiary weight. As I will
25 show later in my testimony, applying AG Witness Coppola’s same methodology to

Line
No.

1 Staff and Intervenor case work implies a rate case cost of Staff and intervenors of
2 more than three times that of DTE Gas's implied cost.

3

4 **Q12. Why is there no significant incremental cost for internal Company resources**
5 **to prepare and litigate a rate case?**

6 A12. While I acknowledge that preparing and litigating a rate case takes many dedicated
7 hours for internal resources to complete, that does not imply that there is a
8 significant *incremental* cost for internal Company resources. In DTE Gas's current
9 rate case, 20 out of the 22 witnesses are full-time salaried employees of the
10 Company. Each of these witnesses has primary work responsibilities, as described
11 in each witnesses direct testimony. Whether the Company chooses to file or not file
12 a rate case in any given year, the primary work responsibilities of each of these
13 witnesses does not change. Rather, any work required or time dedicated to prepare
14 and litigate a rate case is *above and beyond* each witness' existing work
15 responsibilities. For example, Witness Kehoe is the Director of Greater Michigan
16 Gas Operations. When the Company decides to file a rate case, his work
17 responsibilities to ensure the continued safe and reliable gas service to our
18 customers remain unchanged. Further Witness Kehoe's salary does not increase
19 based on his work and time supporting the rate case, and therefore no incremental
20 cost of his time is passed onto customers. This example is applicable to all other
21 Company witnesses.

22

23 Furthermore, DTE's Regulatory Affairs and Regulatory Legal organizations
24 manage over 400 filings and submittals with the MPSC and Federal Energy
25 Regulatory Commission (FERC) on an annual basis. The frequency of rate cases

Line
No.

1 does not alleviate or reduce these other obligatory filings and submittals.
2 Therefore, AG Witness Coppola's underlying premise and subsequent calculations
3 of the cost to prepare and litigate a rate case are wrong and cannot be relied upon.
4

5 **Q13. If there are no significant incremental costs to customers for internal**
6 **Company resources to prepare and litigate a rate case, is there a need for a**
7 **rate case cost tracking mechanism?**

8 A13. No. As I have just discussed, there is no significant incremental cost for internal
9 Company resources to prepare and litigate a rate case. Furthermore, the Company
10 already tracks and provides external rate case costs in each rate case in Part III of
11 the rate case filing requirements established in Case No. U-18238. Therefore,
12 requiring a separate tracking mechanism would be duplicative for external rate case
13 costs and, as discussed above, unnecessary for internal rate case costs.
14 Consequently, AG Witness Coppola's proposal should be rejected.
15

16 **Q14. You previously stated "[A]pplying AG Witness Coppola's same methodology**
17 **to Staff and Intervenor case work implies a rate case cost of Staff and**
18 **intervenors of more than three times that of DTE Gas's implied cost". How**
19 **did you make that determination?**

20 A14. As discussed earlier, AG Witness Coppola calculates a \$500 "cost per page" to
21 prepare testimony and exhibits. He then multiplies this cost by an assumed 1,800
22 pages of DTE Gas testimony and exhibits to estimate a \$900,000 cost for DTE
23 Gas's initial filing. He then multiplies this amount by a factor of 3 to account for
24 costs tied to other parts of this case, resulting in an estimated \$2.7 million cost for
25 the total case for DTE Gas.

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1

2

Applying AG Witness Coppola’s same \$500 “cost per page” assumption to the 5,704 pages of Staff and Intervenor testimony and exhibits filed in this case, results in a Staff and Intervenor rate case cost of \$2.9 million for direct testimony and \$8.6 million for the total case. Therefore, using AG Witness Coppola’s own methodology results in Staff and Intervenor rate case costs over three times his estimate of DTE Gas’s rate case costs.

3

4

5

6

7

8

9

Detailed Responses for Customer Service O&M

10

Q15. Staff Witness Klocke states on page 11, line 3, or her direct testimony “Staff recommends the Commission order the Company to provide in future rate cases significantly more detailed responses regarding requested expenditures, how those expenditures will be used, their necessity at the time requested, and how they will benefit customers.” Do you believe this recommendation is appropriate?

11

12

13

14

15

16

A15. No. I don’t believe this recommendation is necessary or warranted. It appears Witness Klocke’s recommendation is based on her assertion that the Company did not adequately respond to audit questions in this case. Specifically, on page 8 of her direct testimony, Witness Klocke states:

17

18

19

20

21

“The information provided by the Company regarding the Customer Service O&M costs was not adequate for Staff to be able to conduct a full analysis of those costs. Vague, one sentence information is not the detailed information Staff was seeking and absent that detailed information regarding the use of the requested expenditures and how and why those expenditures will benefit ratepayers, Staff

22

23

24

25

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No.

1 *cannot make an informed decision about the reasonableness and prudence of those*
2 *expenditures.”*

3

4 **Q16. Do you agree with this assessment of the Company’s audit responses?**

5 A16. No. Witness Klocke’s description of the Company’s audit responses and associated
6 support detail is inaccurate. Witness Klocke sought and received extremely
7 detailed and extensive explanations, with the Company providing detailed
8 breakdowns of costs and explanations at the FERC account level, and even for sub-
9 categories within FERC accounts. Company Witness Sparks’s rebuttal testimony
10 further supports the extensive detail provided in the Company’s audit responses,
11 including an illustrative example of the type of detail Witness Klocke sought and
12 the Company provided.

13

14 **Q17. Did Witness Klocke identify what data was lacking or define what further**
15 **information was necessary?**

16 A17. No. Witness Klocke has not articulated what further information or data would be
17 sufficient. Although, in her direct testimony, Witness Klocke does admit that the
18 Company did provide “blurbs about the work performed by the areas under
19 Customer Service”, she still claims additional (although yet undefined) detail was
20 necessary. As can be seen in the example provided by Witness Sparks, as well from
21 review of the Company’s audit responses included in Staff Exhibits by Witness
22 Klocke and DTE Gas Exhibits Company Witness Sparks, the Company provided
23 more than sufficient detail regarding Customer Service O&M costs.

24

25 **Q18. What is the appropriate regulatory standard for cost recovery?**

Line
No.

1 A18. The Company's test period expenditures should be evaluated for reasonableness
2 and prudence. In the current case, as in prior rate cases for over a decade, the
3 historical test year has been used and then normalized and adjusted for known and
4 measurable changes, along with an inflation factor, to arrive at expenditures in the
5 projected test period. That is, the projected test year is a projection of the expenses
6 that are likely to be made given the information known at the time of the rate case
7 filing.

8

9 **Q19. Did Staff Witness Klocke find that the Company's historical test year O&M**
10 **expenditures were imprudent or unreasonable?**

11 A19. No. Staff Witness Klocke cites no evidence that the Company's expenditures were
12 unreasonable or imprudent. Further, Staff Witness Klocke does not provide any
13 evidence that Customer Service O&M costs will not experience the same
14 inflationary pressure that all other areas in the Company will experience¹. Instead,
15 Witness Klocke has established a new standard for cost recovery, not based on
16 reasonableness and prudence, but rather on an arbitrary and undefined standard of
17 "further information is needed". Therefore, Staff Witness Klocke's recommendation
18 that the Company be ordered to provide more detailed responses is inappropriate and
19 unsupported. Furthermore, modifying the cost recovery standard from reasonable and
20 prudent to an arbitrary and undefined standard for adequate information creates an
21 inappropriate regulatory precedent that should be rejected.

22

¹ MPSC Staff has proposed an inflation increase in this case to all DTE Gas O&M categories, *except* for Customer Service (see Staff Witness Rueckert direct testimony, at pages 4 and 5)

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No.

1 Company Witness Sparks in his direct and rebuttal testimony, further discusses that
2 the 2024 Customer Service O&M expenses were reasonably and prudently
3 incurred, and the application of inflation to calculate projected test year expenses
4 is appropriate.

5

6 **Inflation Rate**

7 **Q20. What intervenor positions related to the Company's proposed inflation rates**
8 **are you addressing?**

9 A20. There are two intervenor positions I will address related to the Company's proposed
10 inflation rates:

- 11 • AG Witness Coppola's and Staff Witness Rueckert's recommendation to
12 reject the Company's proposed "blended" inflation rate and instead use an
13 alternative rate
- 14 • CUB Witness Menghaney's recommendation to apply a productivity offset
15 to the Company's proposed inflation rates

16

17 **Q21. Does the Company agree with AG Witness Coppola's and Staff Witness**
18 **Rueckert's recommendations to reject the Company's proposed "blended"**
19 **inflation rate and instead use an alternative rate?**

20 A21. No. The use of a composite rate best reflects the inflationary pressures faced by the
21 Company. It rightfully separates labor inflation, which is subject to Company-
22 specific dynamics like collective bargaining agreements where there is an
23 established rate of inflation, from non-labor inflation. As stated by Company
24 Witness Fix in his direct testimony "Under existing Collective Bargaining
25 Agreements, the Company is contractually obligated to increase pay rates by at

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1 least 3% annually through the term of agreements. These agreements also include
2 progression increases for employees who have not yet reached the maximum pay
3 rate for their positions. Compensation for non-represented employees is typically
4 adjusted annually based on a review of external market pay practices, changes in
5 competitive market and internal pay alignment.” Therefore, the Attorney General’s
6 and Staff’s proposed adjustments to inflation should be rejected.

7

8 **Q22. Can you summarize CUB Witness Mengahaney’s recommendation to reduce**
9 **the Company’s proposed inflation rates to account for productivity**
10 **improvements?**

11 A22. Yes. In his direct testimony, CUB Witness Mengahaney proposes that the
12 Company’s proposed inflation rates should be reduced to account for potential
13 productivity offsets. If the Commission adopts a blended inflation rate, he proposes
14 a labor productivity adjustment using the Labor Productivity Index for Michigan
15 private, nonfarm workers. Alternatively, if the Commission adopts a CPI-U
16 inflation rate, he proposes a productivity adjustment using the Total Factor
17 Productivity Index for Private nonfarm business.

18

19 **Q23. Does the Company agree with CUB Witness Mengahaney’s recommendations**
20 **regarding inflation productivity?**

21 A23. No. Under traditional rate regulation and Michigan’s current regulatory construct,
22 O&M cost recovery is set (and recovery essentially capped) in each rate case. That
23 is, the Commission authorizes recovery of a certain level of O&M expense, and
24 that level remains constant until the Commission sets a new level of expense in a
25 subsequent rate case. Any change in costs in between rate cases is subject to

Line
No.

1 regulatory lag. Therefore, in between rate cases, a utility is incentivized to operate
2 more efficiently to reduce costs because it will retain any savings or be penalized
3 for any cost increases. When the utility files its next rate case, any efficiencies
4 achieved in the interim period are reflected in the historical test period costs.
5 Consequently, efficiency benefits are then passed onto customers because O&M
6 expenses included in new rates are lower than they would otherwise have been
7 absent those efficiencies. Therefore, traditional rate regulation inherently acts as
8 an incentive function in utility ratemaking, and consequently no additional
9 productivity factor is appropriate.

10

11 Furthermore, any known and measurable (i.e. future) cost reductions related to
12 productivity gains are embedded in the Company's O&M exhibits. As such,
13 adjusting the Company's inflation rates downward to account for potential
14 productivity gains when future productivity gains are already embedded in the
15 Company's O&M exhibits would represent a "double counting" of productivity
16 improvements.

17

18 **Q24. Do you have any additional concerns with CUB Witness Mengahaney's**
19 **recommendations regarding labor inflation productivity?**

20 A24. Yes. There are multiple flaws in his labor productivity analysis. First, Witness
21 Mengahaney uses incomparable periods for his calculation of a proposed labor
22 inflation rate. He uses historical labor productivity offsets (2017-2024), which are
23 unsupported in their applicability to forecast future labor cost offsets or productivity
24 gains, and applies them to future wage growth. He provides no evidence of
25 forecasted productivity offsets but to use a rolling 10-year annual average of prior

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1 years. Second, the analysis does not provide sufficient support for why the category
2 of “Michigan private non-farm workers” is applicable to the Company or the utility
3 industry, except to simply say that DTE Gas operates in Michigan. It is entirely
4 possible that dissimilar industries are responsible for the change in labor
5 productivity in greater proportion than regulated energy companies. Furthermore,
6 as discussed previously, DTE Gas is subject to Company-specific dynamics like
7 collective bargaining agreements where there is an established rate of inflation.

8

9 **Q25. Do you have any additional concerns with CUB Witness Mengahaney’s**
10 **recommendation to adjust non-labor inflation for TFP?**

11 A25. Yes. CPI is a well-established and widely used measure of inflation. Adjusting
12 the inflation factor for TFP or other productivity estimates will double count
13 productivity and inappropriately understate (or overstate) the impact of
14 productivity. When productivity rises, unit costs fall or rise more slowly, and the
15 lower unit costs reduce inflation pressure. The following simple example will
16 illustrate this point. The economy produces 100 units of goods at an input cost of
17 \$100. If the input cost increases by \$5 and productivity did not change, inflation
18 would be 5%. The total cost for 100 units of goods would be \$105. However, if
19 productivity had increased by 2% for the economy, the economy would produce
20 102 units of goods at a cost of \$105. Therefore, the cost of 100 units would be
21 \$102.94, which means inflation would be approximately 3%. Therefore, adjusting
22 inflation again for another productivity factor would be unnecessary and
23 inappropriate.

24

25 **Q26. Does this complete your rebuttal testimony?**

Line
No.

1 A26. Yes, it does.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
DTE GAS COMPANY)
for authority to increase its rates, amend)
its rate schedules and rules governing the)
distribution and supply of natural gas, and)
for miscellaneous accounting authority.)

Case No. U-21973

REBUTTAL TESTIMONY

OF

JASON E. SPARKS

DTE GAS COMPANY
REBUTTAL TESTIMONY OF JASON E. SPARKS

Line
No.

1 **Q1. Are you the same Jason E. Sparks who previously offered testimony in this**
2 **proceeding?**

3 A1. Yes, I am.
4

5 **Purpose of Testimony**

6 **Q2. What is the purpose of your rebuttal testimony?**

7 A2. The purpose of my testimony is to rebut the arguments made by:

- 8 • MPSC Staff's recommended disallowance of \$3.86 regarding inflation,
9 Attorney General and CUB Witness Bunch's recommendation of a \$1.27M
10 disallowance of incremental uncollectible expense attributed to the cash only
11 policy,
12 • Attorney General Witness Coppola's recommendation of the direct expense
13 disallowance of \$1.04M in uncollectible expense,
14 • Witness Jacob, on behalf of FLO, position on customer service call handling
15 and income qualified payment programs,
16 • Witness Cira-Reyes, on behalf of FLO, regarding energy assistance
17 programs and shutoff protection plans, and
18 • Witness Schott on behalf of FLO regarding customer shutoffs.

19

20 The absence of a discussion of other matters in my rebuttal testimony should not
21 be taken as an indication that I agree with all other aspects of Staff and intervenor
22 testimony.
23

24 **Q3. Are you sponsoring any rebuttal exhibits?**

25 A3. I am sponsoring or supporting the following exhibits:

Line
No.

1	<u>Exhibit</u>	<u>Schedule</u>	<u>Description</u>
2	A-33	W1	BMK-1 Audit Response
3	A-33	W2	BMK-6 Audit Response
4	A-33	W3	BMK-7 Audit Response
5	A-33	W4	BMK-8 Audit Response
6	A-33	W5	BMK-9 Audit Response
7	A-33	W6	BMK-11 Audit Response
8	A-33	W7	FLODG-5 Discovery Response
9	A-33	W8	HPP Bill Sample
10	A-33	W9	AGMECCUBDG-1 Cash-Only-Analysis
11	A-33	W10	FLODG-7 Discovery Response

12

13 Staff Recommended Disallowances

14 **Q4. What is Staff Witness Klocke’s proposed adjustment of \$3,860,000 regarding**
15 **Customer Service O&M?**

16 A4. Staff Witness Klocke recommends an adjustment of \$3,860,000, for the projected
17 test year ending September 30, 2027, from Company Exhibit A-13, Schedule C5.4,
18 consisting of:

- 19 • \$3,860,000 of inflation applied to Customer Service O&M line items 3, 4,
20 5, 8, 13, and 15, and
- 21 • Witness Klocke bases these adjustments associated with FERC 901, 902,
22 903, 905, 908 and 910 on her view that the Company did not provide
23 sufficient detail supporting projected increases for 2025–2027 and therefore
24 defaults to 2024 actuals for projected increases.

25

Line
No.

1 **Q5. How does Staff characterize the Company's O&M forecast?**

2 A5. Staff asserts that:

- 3 • The Company provided only "vague and general" information regarding
4 O&M needs.
5 • Inflation was applied broadly without adequate justification.
6 • Digital engagement savings, including e-billing and call-volume reductions,
7 should have resulted in lower future O&M.

8 Staff therefore defaults to historical 2024 cost levels as the basis for their
9 recommendation.

10

11 **Q6. Do you agree with Staff's conclusion that the Company did not justify its
12 Customer Service O&M projections?**

13 A6. No. The Company provided significant detail supporting its O&M forecast,
14 including eight rounds of audit and discovery that detailed breakdowns of labor,
15 outside services, inflation, cost drivers, and digital savings. This material responds
16 directly to Staff's requests and provides adequate detail needed to understand
17 O&M requirements.

18

19 **Q7. Staff argues that inflation should not be applied to the Customer Service cost
20 categories. Do you agree?**

21 A7. No. Inflation represents a composite labor and non-labor factor applied throughout
22 the Company that is consistent with its overall rate case methodology. As noted in
23 the Company's filings, inflation reflects anticipated cost increases across labor
24 wages, vendor contracts, materials, and services, and is aligned with testimony from
25 other Company witnesses (Fix, Uzenski, and Shpargel). Staff's claim that inflation

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No.

1 is speculative disregards its use as a standard ratemaking tool and the detailed
2 documentation already provided.

3

4 **Q8. Does the Company's O&M forecast already incorporate cost efficiencies and**
5 **digital savings?**

6 A8. Yes. The Company's forecast includes:

- 7 • Annual call reduction savings of \$1.3M from adjusted historical test year
8 ending December 31, 2024 to projected test year ending September 30,
9 2027, driven by digital engagement and self-service expansion.¹
10 • Sustained E-billing savings of approximately \$2.4M annually.²

11 These adjustments are already embedded in the O&M projections that Staff claims
12 are overstated.

13

14 **Q9. How do you respond to Staff's assertions that the Company provided**
15 **insufficient detail for FERC 901, 902, 903, 905, 908, and 910.**

16 A9. The Company disagrees with this assertion as the Company provided:

- 17 • Detailed functional descriptions of each cost center,
18 • FERC-level breakdowns for labor, outside services, materials, and
19 adjustments, and
20 • Activity descriptions for call center operations, billing, revenue
21 management, digital experience, data analytics, and customer outreach.

22

¹ U-21973 O&M CS Exhibit A-13 Schedule C5-4

² Exhibit A-33 Schedule W2 BMK-6 Discovery Response

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1 These details were provided over multiple Staff audit responses and supporting
2 schedules, directly contradicting Staff's assertion of inadequate support.
3 Additionally, the Company's approach and policy regarding inflationary rates and
4 regulatory standard for cost recovery is explained further in Witness Shpargel's
5 rebuttal testimony.

6

7 **Q10. Can you provide an example of the level of detail the Company provided to**
8 **Witness Klocke?**

9 A10. Yes. Witness Klocke asked a series of questions regarding eight different FERC
10 accounts within Customer Service. To provide an illustrative example of the type
11 of detail Witness Klocke sought and the Company provided, I have isolated and
12 summarized questions and responses related to FERC account 903 in the timeline
13 below:

14 1. In BMK-1.4a Witness Klocke asked what the expenditures consist of for
15 eight different FERC accounts, including Account 903, within Customer
16 Service. In response the Company provided a breakout of labor,
17 materials/outside service costs, along with normalization adjustments and
18 inflation by period for each of the eight FERC accounts.³ This type of
19 FERC breakout has been provided and accepted in Gas Case U-20940 and
20 Electric Case U-21860. Further, in responses to BMK-1.4c-e, the Company
21 also provided drivers for projected cost changes, a description of changes
22 in staffing levels, and the reason why each FERC account increased or
23 decreased from the historic to projected test period

³ Exhibit A-33 Schedule W1 BMK-1 Audit Response

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- 1 2. In BMK-6.10a Witness Klocke asked to further describe the components of
2 the costs from FERC accounts 903. In response, the Company again
3 provided a breakout of labor, materials/outside service costs, along with
4 normalization adjustments and inflation by period for FERC account 903,
5 and further added a description of the materials and outside services costs.⁴
6 3. In BMK-8.1b Witness Klocke asked for a breakdown of the projected costs
7 for each of the six areas under FERC account 903, showing how the costs
8 are allocated to the different areas/line items. In response, the
9 Company provided a detailed breakout of labor, material, outside service
10 costs, normalization adjustments and inflation by period for each of the six
11 areas under FERC account 903 – Contact Center Operations, RM&P,
12 Digital Experience, Customer Service Operations and
13 Support, and Customer Strategy and Reporting.⁵
14 4. In BMK-8.1e Witness Klocke requested a description of the duties and
15 responsibilities of each area falling under FERC account 903. In response,
16 the Company provided a two-page long narrative audit response
17 that listed the duties and responsibilities for each of the six areas.
18 5. In BMK-9.1, Witness Klocke asked to explain how each line item
19 contained within those accounts is necessary, how the requested
20 expenditures for the test year will be used, the benefits provided to
21 customers as a result of those requested expenditures, and a breakdown of
22 those costs for each line item within each FERC account by business
23 function. In response the Company referred to BMK-8.1d - j which had

⁴ Exhibit A-33 Schedule W2 BMK-6 Audit Response

⁵ Exhibit A-33 Schedule W4 BMK-8 Audit Response

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No.

1 already provided descriptions of the activities within each account and the
2 way they interface with and benefit customers.⁶Further, the Company
3 states that cost breakdowns by business functions for FERC accounts were
4 provided in BMK-6.10a. For example, Line 5 (FERC 903) has costs broken
5 down by business function in spreadsheet rows 38 - 75. Inflation and
6 adjustments were allocated by business function in attachment U-21973
7 BMK-8.1b and 8.1c Breakdown of Projected Costs 903 and 910.

8 6. In BMK-11.3, Witness Klocke asked to further describe the costs for
9 Materials/Outside Services for Contact Center Operations provided in
10 BMK-6.10a, including what telecom costs and outside call vendor costs are
11 and how the requested costs specifically be used. In response, the
12 Company provided a further narrative description, stating specifically
13 “Contact Center Operations handle over 3 million customer calls
14 annually, utilizing internal staff and external call vendors. Telecom costs
15 are the expenses paid to telecommunications providers to enable
16 the communications and execution of those calls. The duties of external call
17 vendors were previously addressed in response to BMK-7.1a.”⁷

18 Accordingly, based on the testimony and audit responses already provided, we
19 believe the Company has adequately demonstrated and explained the costs included
20 in Exhibit A-13, Schedule C5.4, and their underlying purposes.

21

22 **Q11. Did Staff Witness Klocke find that the Company’s historical test year**
23 **O&M expenditures were imprudent or unreasonable?**

⁶ Exhibit A-33 Schedule W5 BMK-9 Audit Response

⁷ Exhibit A-33 Schedule W6 BMK-11 Audit Response

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No.

1 A11. No. Staff Witness Klocke does not cite evidence that the Company’s investments
2 were unreasonable or imprudent. Further, Staff Witness Klocke does not provide
3 evidence that Customer Service O&M costs will not experience the same
4 inflationary pressure experienced in all other areas of the Company. Instead,
5 Witness Klocke attempts to establish a new standard for cost recovery based on an
6 undefined standard of “further information is needed”. Staff Witness Klocke’s
7 recommendation that the Company be ordered to provide more detailed responses,
8 after providing numerous detailed audit and discovery responses, is unsupported
9 and should be rejected.

10

11 **Q12. How does the Company justify its overall approach to O&M forecasting?**

12 A12. The Company’s approach is consistent across both the Gas and Electric business
13 lines and includes:

- 14 • Standard company-wide inflation methodology
- 15 • Integration of digital savings and operational efficiencies
- 16 • Alignment with updated staffing methodologies across utilities

17 These practices demonstrate a consistent and defensible forecasting framework that
18 have been consistently approved in commission orders.

19

20 **Q13. Should the Commission accept Staff Witness Klocke’s recommended**
21 **disallowances?**

22 A13. No. Staff’s recommendation is not based on reasonableness or prudence, but
23 instead the adjustments rely on:

- 24 • Replacing detailed forecasts with historical cost levels,

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1

2 **Q17. Do you agree with Witness Bunch's assertion that the cash-only designation is**
3 **the reason why those customers have higher arrears than payment troubled**
4 **customers without a cash-only designation?**

5 A17. No. Higher arrears are not caused by the cash-only designation itself. Rather, when
6 a payment is returned, the customer effectively receives an additional billing cycle,
7 allowing continued usage and increased charges before the Company can begin the
8 disconnection process. By comparison, nonpayment situations that do not involve
9 non-sufficient funds or declined payments move directly into the disconnection
10 process as permitted under the billing practice rules, limiting further arrearage
11 growth.

12

13 **Q18. Would eliminating or relaxing the cash-only restriction reduce arrears and**
14 **Uncollectible Expense, as implied by Witness Bunch?**

15 A18. No. Eliminating or relaxing the cash-only restriction would increase arrears and
16 uncollectible expense. Allowing additional returned payments would further delay
17 disconnection and reset the collections process, enabling even greater usage and
18 balance accumulation. If additional returned payments were permitted before
19 imposing cash-only status, the arrears attributed to these customers would be larger,
20 not smaller, than those cited by Witness Bunch.

21

22 **Q19. Has the Company demonstrated that the cash-only policy mitigates arrears**
23 **and costs?**

Line
No.

1 A19. Yes. In AGMECCUBDG-1.6-01 Cash-Only-Analysis⁸, the Company provided
2 analysis evaluating the cash-only policy. The analysis shows that triggering the
3 policy after one returned payment, rather than two, reduces average arrears by
4 approximately \$90 per customer. This demonstrates that the policy is an effective
5 mitigation tool that limits arrears growth and associated uncollectible expense.

6

7 **Q20. Why does the Company believe Witness Bunch's disallowance**
8 **recommendation is inappropriate?**

9 A20. Witness Bunch's recommendation is based on a misattribution of causality. His
10 analysis observes higher arrears among cash-only customers but incorrectly
11 attributes those arrears to the policy rather than to the returned-payment mechanics
12 required under billing practice rules. Witness Bunch asserts that this results in
13 higher write-offs and uncollectible expense, which he argues contradicts the
14 Company's objective of reducing arrears. However, the cash-only policy is a
15 corrective measure designed to prevent repeated returned payments and escalating
16 arrears. Disallowing \$1.273 million of uncollectible expense on this basis would
17 penalize the Company for implementing a policy that mitigates, rather than
18 exacerbates, uncollectible expense.

19

20 **Q21. Do you agree with Witness Bunch's claim that Witness Foley's statements**
21 **about merchant fees and credit-card limits support his view that payment**
22 **restrictions increase arrears and uncollectible expenses?**

23 A21. No. Company Witness Foley's testimony about transferring the risk of non-payment
24 to card issuers only applies when the card issuer processes the payment and the

⁸ Exhibit A-33, Schedule W9

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1 transaction is not rejected. Customers with payment restrictions, on the other hand,
2 are getting restrictions *because* their payments are rejected by the card issuer and
3 the risk of non-payment is never transferred.

4

5 **Q22. What is the Company's overall rebuttal position regarding the proposed**
6 **\$1.273 million disallowance?**

7 A22. The Company respectfully recommends that the Commission reject Witness
8 Bunch's proposed \$1.273 million uncollectible expense disallowance. The record
9 demonstrates that the cash-only policy is consistent with billing practice rules,
10 limits arrears growth, and reduces uncollectible expense. Removing or penalizing
11 the policy would increase financial risk to both the Company and its customers.

12

13 **Q23. What additional recommendation does Witness Bunch make?**

14 A23. Witness Bunch recommends that the Commission require a Benefit-Cost Analysis
15 (BCA) if it does not adopt his proposed disallowance.

16

17 **Q24. What is the Company's response to Witness Bunch's recommendation of a**
18 **Benefit-Cost-Analysis (BCA)**

19 A24. A BCA analysis was provided in discovery AGMECCUBDG-1.6⁹. The company
20 does not agree that an additional BCA is warranted, especially since this
21 disallowance should not be approved.

22

23 Attorney General Witness Coppola recommended Uncollectible Expense Disallowance

24

⁹ Exhibit A-33 Schedule W9 AGMECCUBDG-1 Cash-Only-Analysis

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1 **Q25. What is Witness Coppola’s recommendation regarding the historical 3-year**
2 **average charges to direct expense?**

3 A25. Witness Coppola recommends disallowance of approximately \$1.04 million of
4 Uncollectible Expense representing the historical 3-year average charges to direct
5 expense. The main component of this \$1.04 million is associated with the
6 Company’s Low-Income Household Energy Assistance Program (LIHEAP) Direct
7 Match activity. He asserts that these amounts are speculative, unsupported, and
8 should not be included in uncollectible expense because they reflect assistance
9 related activity rather than uncollectible balances.

10

11 **Q26. Does the Company agree with Witness Coppola’s recommendation?**

12 A26. No. The Company does not agree. The direct expense associated with the LIHEAP
13 Direct Match reflects historical, verifiable charges that were directly expensed to
14 avoid customer arrears becoming uncollectible. These costs are a longstanding and
15 appropriate component of uncollectible expense and are consistent with past
16 Commission-approved ratemaking treatment in Gas Case Nos. U-20940 and U-
17 21291. These costs are not recovered anywhere else in the rate case filing and their
18 inclusion here is appropriate.

19

20 **Q27. What is the Low-Income Household Energy Assistance Program (LIHEAP)**
21 **Direct Match activity?**

22 A27. The LIHEAP Direct Match activity was implemented in partnership with the
23 Michigan Department of Health and Human Services through the LIHEAP Direct
24 Support initiative authorized under the Coronavirus Aid, Relief, and Economic
25 Security (CARES) Act. The Company applied LIHEAP Direct Match dollars to

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1 reduce arrears exceeding 90 days for low-income customers with household
2 incomes between 150% and 200% of the Federal Poverty Level (FPL). Because
3 these customers exceeded the income eligibility thresholds for most state and
4 federal energy assistance programs, their arrears would otherwise have remained
5 unresolved and were likely to progress to uncollectible status absent the Direct
6 Match support.

7

8 **Q28. Is the LIHEAP Direct Match expense consistent with historical ratemaking**
9 **treatment?**

10 A28. Yes. Direct Expense associated with arrears mitigation has historically been
11 included as a component of uncollectible expense and reflected in prior general gas
12 rate cases (Case Nos. U-20940 and U-21291). The Company's inclusion of the
13 LIHEAP Direct Match expense is consistent with that precedent and reflects the
14 practical reality that these dollars substitute for larger future write-offs.

15

16 **Q29. What is the Company's rebuttal conclusion regarding the Direct Match**
17 **expense?**

18 A29. The Company respectfully recommends that the Commission reject Witness
19 Coppola's proposed disallowance. The direct expense associated with the LIHEAP
20 Direct Match is reasonable, supported by historical data, consistent with prior
21 Commission treatment, and demonstrably effective in mitigating arrears and
22 uncollectible expense on behalf of all customers.

23

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1 FLO Witness Cira-Reyes' position on energy assistance programs and shutoff protection
2 plans

3

4 **Q30. What are Witness Cira-Reyes recommendations on the Company's energy**
5 **assistance programs?**

6 A30. Witness Cira-Reyes recommends broad restructuring of the Company's
7 low-income assistance framework, including adoption of an income-based payment
8 program, increased bill credits, expanded shutoff protections, elimination of certain
9 payment requirements, and enhanced reporting and enrollment mandates.

10

11 **Q31. What impact would Witness Cira-Reyes recommendations have on the**
12 **programs?**

13 A31. These recommendations would materially change the design and administration of
14 Commission-approved programs.

15

16 **Q32. Does the Company agree with Witness Cira-Reyes that the Company's current**
17 **low-income programs are unreasonable or ineffective?**

18 A32. No. The Company's low-income programs are reasonable, effective, and
19 administered in full compliance with Michigan billing practice rules and
20 Commission orders. These programs, including the Low Income Self Sufficiency
21 Plan (LSP), Low Income and Residential Income Assistance (LIA) and (RIA)
22 Credits, Shutoff Protection Plan (SPP), and Medical and Critical Care protections
23 provide bill relief and shutoff protection to income eligible customers and reflect
24 longstanding Commission policy.

25

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1 **Q33. How does the Company respond to the claim that existing assistance levels are**
2 **insufficient to address affordability?**

3 A33. The Company acknowledges that affordability challenges persist for some
4 customers; however, assistance demand exceeds available state and federal funding
5 across all utilities. This constraint cannot be resolved through unilateral program
6 expansion in a rate case.

7

8 **Q34. Does the Company agree that a Percentage of Income Payment Plan (PIPP)**
9 **should be adopted in this proceeding?**

10 A34. The Company supports the intent of PIPP and the objective of improving
11 affordability for eligible customers. We are currently awaiting the Commission's
12 decision on the PIPP pilot proposal presented in Case No. U-20929 and reported
13 out on in Case No. U-20757. The Company believes these dockets (U-20929 and
14 U-20757) are the appropriate forum for discussions regarding the adoption of a
15 PIPP.

16

17 **Q35. Do you agree with Witness Cira-Reyes assertion that the Company failed to**
18 **offer a satisfactory explanation regarding not proposing an LIA credit**
19 **increase in this case?**

20 A35. No. As stated in discovery response FLODG-5.1c,¹⁰ the Company's decision not
21 to propose an additional LIA increase in this regulatory filing was the result of a
22 deliberate and comprehensive evaluation not an omission or lack of analysis. In
23 determining whether to seek further changes to the LIA credit, the Company
24 carefully considered (1) the cumulative impact of prior LIA enhancements, (2)

¹⁰ Exhibit A-33 Schedule W7 FLODG-5 Discovery Response

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1 current enrollment levels, and (3) the total cost of low-income assistance programs
2 already reflected in rates. This assessment reflects an understanding that the LIA
3 credit does not operate in isolation but is one component of a broader low-income
4 assistance portfolio.

5
6 The Company also considered recent increases in funding for the Michigan Energy
7 Assistance Program (MEAP), which provides additional bill payment and arrearage
8 assistance to eligible customers through state-administered programs. Since the
9 Company prioritizes the LIA credit with LSP, the associated MEAP payment plan,
10 the impact of additional changes in LIA were considered.

11
12 Further, the Company is awaiting additional guidance from the Commission
13 regarding recent Percentage of Income Payment Plan (PIPP) pilot collaborations.
14 Those pilots are intended to inform longer-term decisions regarding income-based
15 assistance structures, funding mechanisms, and enrollment strategies. Proposing
16 additional incremental increases to the LIA credit in advance of that guidance could
17 undermine the Commission's broader policy objectives and preempt the outcome
18 of an active, Commission-directed process.

19

20 **Q36. Does the Company agree with Witness Cira-Reyes's assertion that**
21 **reconnection fees disproportionately impact low-income customers?**

22 A36. No. The Company does not agree. DTE Gas does not charge reconnection fees to
23 customers who are identified as low-income at the time service is reconnected or
24 restored.

25

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1 **Q37. Why is Witness Cira-Reyes's conclusion incorrect?**

2 A37. The Company does not charge reconnection fees to customers who are identified
3 as low-income at the time the service is restored. The Exhibit FLO-42 page 1,
4 includes a critical clarification that is not reflected in Cira-Reyes's interpretation.
5 Specifically, the exhibit notes that the "low-income flag appeared during the year".
6 This means that customers identified as low-income in the exhibit were not
7 necessarily designated as low-income at the time the reconnection fee was assessed.

8

9 **Q38. What is the Company's conclusion regarding reconnection fees and low-**
10 **income customers?**

11 A38. The Company respectfully submits that Witness Cira-Reyes' assertion is
12 unsupported by the record. The Company does not charge reconnection fees to
13 customers who are identified as low-income at the time service is restored. The
14 claim that reconnection fees disproportionately impact low-income customers is
15 based on a misinterpretation of data that does not account for the timing of low-
16 income status designation.

17

18 **Q39. Does Witness Cira-Reyes accurately describe the Winter Protection Plan**
19 **(WPP)?**

20 A39. No. While enrollment in the Winter Protection Plan occurs during November 1
21 through March 31 enrollment window, the protections associated with the WPP
22 extend throughout the entire year, provided customers continue to meet program
23 requirements as stated in FLODG-2 and FLODG-5. Witness Cira-Reyes incorrectly
24 implies that WPP protections are limited to the winter months only.

25

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1 **Q40. Does Witness Cira-Reyes accurately describe how the Company defines**
2 **“low-income” for purposes of the Winter Protection Plan?**

3 A40. No. Witness Cira-Reyes incorrectly states that the Company defines low-income
4 customers as those at or below 150% of the Federal Poverty Level (FPL) and
5 therefore WPP excludes many households may need such protections. However,
6 for purposes of the Winter Protection Plan, the Company identifies low-income
7 customers as those with household incomes at or below 200% of FPL, consistent
8 with Commission-approved program requirements.

9

10 **Q41. Who determines the structure and requirements of the Winter Protection**
11 **Plan?**

12 A41. The Michigan Public Service Commission, not the Company, determines the
13 structure, eligibility criteria, and core requirements of the Winter Protection Plan.
14 The Company administers WPP in accordance with Commission rules and orders
15 and does not have unilateral authority to modify enrollment periods, eligibility
16 thresholds, payment requirements, or the duration of protections.

17

18 **Q42. What is the Company’s rebuttal conclusion regarding Witness Cira-Reyes’s**
19 **WPP testimony?**

20 A42. Witness Cira-Reyes’s testimony contains material inaccuracies regarding
21 low-income eligibility thresholds, the duration of WPP protections, and the
22 Company’s role in program design. The Winter Protection Plan is a
23 Commission-mandated program, applies to customers at or below 200% FPL, and
24 provides protections that extend beyond the winter enrollment period. The
25 Company administers the program consistent with Commission requirements.

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No.

1

2 **Q43. Do you agree with Witness Cira-Reyes that the Company's communication**
3 **with customers is inadequate?**

4 A43. No. The Company does not agree. The Company communicates information about
5 its assistance programs through multiple, recurring channels designed to reach
6 customers with varying needs and preferences. The Company uses a combination
7 of bill messaging, mailed notices, website content, social media, community-based
8 outreach, and direct engagement through Customer Assistance Days (CADs) and
9 Customer Resource Fairs (CRFs). These communications are supplemented by
10 partnerships with community organizations, state agencies, and regional
11 stakeholders who directly engage eligible customers.

12

13 **Q44. Does Witness Cira-Reyes raise concerns regarding the Company's medical**
14 **emergency and critical care shutoff protections?**

15 A44. Yes. Witness Cira-Reyes raises concerns regarding eligibility determinations,
16 transparency, and the administration of medical and critical care shutoff
17 protections.

18

19 **Q45. Does the Company agree that its medical and critical care shutoff protections**
20 **are unreasonable or non-compliant?**

21 A45. No. The Company administers medical emergency and critical care shutoff
22 protections in accordance with Commission-approved billing practice rules and
23 applicable Commission directives. Eligibility is determined based on
24 Commission-approved medical certification, completed and certified by a qualified
25 medical provider. The Company's role is purely administrative to verify that the

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No.

1 certification is complete and meets Commission requirements, not to make
2 independent medical judgments.

3

4 **Q46. How does the Company respond to customer applications for medical or**
5 **critical care protection?**

6 A46. The Company responds promptly upon receipt of a completed medical certification.
7 When an application is denied, customers are provided with specific reasons for the
8 denial and guidance on any deficiencies or corrections needed to proceed.
9 Customers are also informed of their ability to resubmit corrected documentation.

10

11 **Q47. Does the Company have unilateral authority to change the structure of these**
12 **protections?**

13 A47. No. The structure, eligibility criteria, and core requirements for medical emergency
14 and critical care shutoff protections are established by the Commission. The
15 Company administers these protections in compliance with Commission rules and
16 does not have unilateral authority to modify program design.

17

18 **Q48. What is the Company's rebuttal conclusion regarding medical and critical**
19 **care shutoff protections?**

20 A48. The Company respectfully submits that it administers medical emergency and
21 critical care shutoff protections consistent with Commission requirements and
22 continues to engage constructively in Commission led reviews of these policies.
23 The record does not support the conclusion that the Company is failing to provide
24 or administer these protections appropriately.

25

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1

2 Witness Jacob for FLO on low income affordability and customer call handling

3

4 **Q49. Is FLO Witness Jacob's assertions accurate that the Company forces**
5 **"computer-generated" and inflexible payment agreements on customers**
6 **without regard to their ability to pay?**

7 A49. No. Witness Jacob's characterization omits critical context and misstates the
8 Company's obligations and constraints. DTE Gas administers payment agreements
9 in accordance with the Michigan Public Service Commission's Consumer
10 Standards and Billing Practice Rules, which govern how utilities may structure,
11 offer, and enforce payment arrangements. Payment agreements are designed to
12 ensure consistent, nondiscriminatory treatment of customers, protect customers
13 from accruing additional arrears, and reduce uncollectible expense, while still
14 providing a path for customers to remain in service. To that end, system-supported
15 agreements are used to ensure compliance with Commission rules and internal
16 controls, not to deny customers flexibility.

17

18 **Q50. Does DTE Gas acknowledge concerns about affordability and the limitations**
19 **of traditional payment agreements?**

20 A50. Yes. The Company has consistently acknowledged that traditional payment
21 agreements, standing alone, are not a complete solution to affordability challenges
22 for low-income customers. That is precisely why the Company, along with other
23 stakeholders, is actively engaged in the Commission directed process evaluating a
24 Percentage of Income Payment Plan (PIPP) or similar income-based framework.

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1 As reflected earlier in my rebuttal testimony, the Company has been clear that it is
2 awaiting the outcome of the Commission's decision on PIPP program with changes
3 that could fundamentally restructure affordability programs. Implementing
4 fragmented changes to payment plans and agreements in advance of that
5 determination would risk inconsistency with the Commission's ultimate policy
6 direction and could undermine a comprehensive solution.

7

8 **Q51. What is the response to Witness Jacob suggesting that excessive call wait times**
9 **prevent customers from meaningfully negotiating payment agreements?**

10 A51. The record demonstrates that the Company actively manages and monitors Contact
11 Center performance and has made sustained investments to improve customer
12 access, efficiency, and resolution across call, chat, and self-service channels.

13 As described in my Direct Testimony J. E. Sparks, (JES-15-17), Contact Center
14 Operations focus on streamlining customer experience through continuous
15 improvement, quality monitoring, efficient call handling¹¹, and effective use of
16 telephony and IVR technology. These efforts are specifically intended to reduce
17 wait times, improve routing, and resolve customer issues more efficiently.

18

19 **Q52. How does the Company respond to the policy concerns raised by Witness**
20 **Jacob?**

21 A52. Witness Jacob's testimony relies merely on anecdotal observations rather than a
22 review of the Company's operational data or performance metrics. In contrast, the
23 Company's evidence demonstrates that:

24 • call wait times are actively tracked and managed,

¹¹ U-21973 FLODG-5.9b. See Exhibit A-33 Schedule W7.

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No.

- 1 • investments have been made specifically to reduce wait times and improve
- 2 access, and
- 3 • payment agreement discussions occur within a regulated framework
- 4 designed to ensure fairness and consistency.

5 Accordingly, the record does not support the claim that DTE Gas’s call handling
6 practices or payment agreement processes are unreasonable, unlawful, or
7 inconsistent with Commission rules.

8

9 FLO Witness Schott assertions on shutoffs and unregulated programs

10

11 **Q53. Does the Company agree with FLO Witness Schott’s recommendation that the**
12 **Commission establish as a fact that “race is the only statistically significant**
13 **independent driver of shutoffs”?**

14 A53. No. Shutoffs occur as the result of nonpayment under Commission approved
15 Billing Practice Rules, and the record demonstrates that shutoff risk is influenced
16 by a complex interaction of socioeconomic, structural, and programmatic factors,
17 not a single variable. The Company therefore disagrees with Witness Schott’s
18 framing.

19

20 **Q54. How does the Company make shutoff decisions?**

21 A54. Shutoff decisions are made strictly in accordance with the Commission’s Billing
22 Practice Rules, which establish uniform criteria based on payment status, notice
23 requirements, eligibility for protections, and customer participation in assistance or
24 protection programs. The Company does not collect or use race, or any other
25 personal or socioeconomic data, as a customer level attribute in its shutoff decision

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No.

1 making. While Witness Schott asserts correlations between shutoffs and
2 demographic characteristics, Witness Schott cannot demonstrate that the Company
3 considers anything other than Commission Rules in individual shutoff
4 determinations.

5

6 **Q55. Does the Company agree with Witness Schott's assertion that existing**
7 **assistance programs are underperforming and insufficient to mitigate shutoff**
8 **risk?**

9 A55. No. The Company agrees that available funding is insufficient to meet the full scope
10 of need, a point that has been acknowledged consistently in Company testimony.
11 However, this limitation is not evidence that the programs themselves are
12 ineffective or improperly designed. Rather, assistance program performance is
13 constrained by:

- 14 • finite funding levels set outside the utility's control, and
- 15 • customer enrollment and participation rates that vary across populations.

16

17 The Company has taken steps to expand energy assistance levels and eligibility
18 within these constraints and continues to participate in Commission led efforts to
19 evaluate broader affordability solutions.

20

21 **Q56. Does the Company agree with Witness Schott that shutoffs should be**
22 **prohibited?**

23 A56. No. Shutoffs are governed by Commission rules that balance customer protections
24 with the need to maintain system integrity and equitable cost recovery. The
25 Company administers shutoffs only as permitted by rule, after notice, and with

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No.

1 multiple opportunities for customers to enroll in payment arrangements or
2 protection programs. Any proposal to categorically prohibit shutoffs based on
3 statistical associations would represent a fundamental policy change that is beyond
4 the scope of this rate case.

5

6 **Q57. How is the Company addressing concerns about evaluating affordability and**
7 **equity outcomes?**

8 A57. The Company notes that the Energy Assistance Advisory Committee (EAAC) has
9 been tasked with examining how to define and evaluate energy security and energy
10 equity metrics on a forward-looking basis. DTE Gas supports this collaborative
11 approach rather than adopting unilateral metrics in isolation. This process
12 recognizes that affordability and equity are system-level issues that require
13 coordinated policy development, not utility specific statistical conclusions drawn
14 from limited datasets.

15

16 **Q58. Does the Company agree with Witness Schott's assertion that participation**
17 **in Home Protection Plus (HPP) materially worsens affordability and shutoff**
18 **risk?**

19 A58. No. The record affirmatively establishes that HPP is an unregulated value-added
20 program (VAPS) and does not factor into DTE Gas shutoff actions. As explained
21 in discovery,¹² there is no causal link between HPP participation and utility
22 shutoffs. Accordingly, HPP cannot drive shutoff outcomes because shutoff
23 decisions are based solely on regulated utility arrears and Commission approved
24 Billing Practice Rules, not unregulated program charges.

¹² Exhibit A-33 Schedule W10 FLODG-7 Discovery Response

Line
No.

1

2 **Q59. Is Witness Schott's suggestion that customers cannot distinguish between**
3 **regulated and unregulated arrears because they are billed through the same**
4 **platform accurate?**

5 A59. No. While regulated utility charges and unregulated program charges may appear
6 on the same bill for customer convenience, regulated and unregulated arrears
7 balances are tracked separately. Unregulated program charges, including HPP, do
8 not convert into regulated utility arrears and do not place a customer at risk of gas
9 shutoff. The Company's billing and collections practices reflect this separation, and
10 shutoff eligibility is determined exclusively by the status of regulated utility charges
11 under the Billing Practice Rules.¹³

12

13 **Q60. Why is the distinction between regulated and unregulated arrears important**
14 **in evaluating shutoff claims?**

15 A60. The distinction is critical because only regulated utility arrears can result in shutoff.
16 Assertions that unregulated programs such as HPP contribute to shutoff risk
17 incorrectly conflate separate billing categories and mischaracterize the Company's
18 collections practices.

19

20 As the record shows, even where a customer has participated in HPP, that
21 participation neither increases nor accelerates shutoff actions, and any shutoff
22 reflects non-payment of regulated gas service charges alone.

23

¹³ Exhibit A-33 Schedule W8 HPP Bill Sample

Line
No.

1 **Q61. Do you agree with Witness Schott's recommendation that the Company**
2 **remove HPP uncollectible expense from its filings (page 52 line 21)?**

3 A61. No. HPP revenues and HPP-related O&M are both included in the Company's
4 revenue requirement and, on a net basis, reduce that requirement for customers.
5 Excluding uncollectible expense associated with HPP while continuing to include
6 HPP revenues and expenses would be inconsistent. Removing HPP uncollectibles
7 would require removing all associated HPP revenues and expenses, which would
8 increase the revenue requirement and increase customer rates.

9

10 **Q62. Does this complete your rebuttal testimony?**

11 A62. Yes, it does.

STATE OF MICHIGAN
BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

In the matter of the Application of)
DTE GAS COMPANY)
for authority to increase its rates, amend)
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for miscellaneous accounting authority.)

Case No. U-21973

REBUTTAL TESTIMONY
OF
THERESA M. UZENSKI

DTE GAS COMPANY
REBUTTAL TESTIMONY OF THERESA M. UZENSKI

Line
No.

1 **Q1. Are you the same Theresa M. Uzenski who previously offered testimony in this**
2 **proceeding?**

3 A1. Yes, I am.

4

5 **Purpose of Testimony**

6 **Q2. What is the purpose of your rebuttal testimony?**

7 A2. The purpose of my testimony is to rebut the argument made by Attorney General
8 (AG) Witness Coppola to reduce shared asset rent expense. The absence of a
9 discussion of other matters in my testimony should not be taken as an indication
10 that I agree with all other aspects of intervenor testimony.

11

12 **Q3. Are you sponsoring any rebuttal exhibits?**

13 A3. No.

14

15 **Q4. What is AG Witness Coppola's recommended reduction to shared asset rent**
16 **expense?**

17 A4. Witness Coppola recommended a disallowance of \$4.445 million for the projected
18 test year. Starting at line 7 of page 135 of his direct testimony, Witness Coppola
19 describes how the Company forecasted \$52.2 million of shared asset charges based
20 on the related revenue reflected in its Electric rate case No. U-21860. He states that
21 2025 actual shared asset expense was \$46.2 million and that the Order in Case No.
22 U-21860 reflected some disallowances to facilities and IT capital projects. Based
23 on these factors, he asserts that the Company's forecast is overstated. On page 136,
24 Witness Coppola explains that he calculated an alternative forecast based on

Line
No.

1 applying an inflation factor to 2025 actual expense. His calculation of \$47.920
2 million of projected expense results in a reduction of \$4.277 million as shown on
3 his Exhibit AG-59, line 10. There is an additional adjustment of \$167,000 related
4 to the amortization of previously deferred costs shown on line 11, bringing the total
5 proposed reduction to \$4.445 million on line 12.

6

7 **Q5. Do you agree with Witness Coppola's proposed reduction?**

8 A5. I agree with the \$167,000 reduction in amortization. However, I do not agree with
9 the \$4.277 million reduction to projected expense. DTE Gas's shared asset expense
10 is subject to a deferral mechanism originally approved by the Commission in Case
11 No. U-20940. The shared asset mechanism requires the Company to accrue a
12 regulatory liability for any amount recovered in base rates above the amount billed
13 to DTE Gas by DTE Electric. (It also provides regulatory asset treatment for under-
14 recoveries.) The base expense for the mechanism is designed to be equal to the
15 revenue assumed in DTE Electric's approved rates. In Case No. U-21860, DTE
16 Electric included shared asset revenue of \$52.2 million from DTE Gas, and the
17 Commission's final order in the case did not reduce DTE Electric's as-filed
18 projection.

19

20 **Q6. What amount of shared asset rent expense are you proposing?**

21 A6. Projected shared asset rent expense should be approved as \$52.197 million as
22 shown on my direct Exhibit A-13, Schedule C5.6, line 16 because it is the amount
23 of corresponding revenue approved by the Commission in Electric Case No. U-
24 21860. If the actual charges from DTE Electric are different, the Company will
25 defer the difference as a regulatory liability (or asset). The shared asset

Line
No.

1 amortization on line 17 of that exhibit should be reduced by \$167,000 to \$3.389

2 million.

3

4 **Q7. Does this complete your rebuttal testimony?**

5 A7. Yes, it does.

STATE OF MICHIGAN
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Case No. U-21973

REBUTTAL TESTIMONY

OF

KIRK M. VANGILDER

DTE GAS COMPANY
REBUTTAL TESTIMONY OF KIRK M. VANGILDER

Line
No.

1 **Q1. Are you the same Kirk M. Vangilder who previously offered testimony in this**
2 **proceeding?**

3 A1. Yes, I am.
4

5 **Q2. What is the purpose of your rebuttal testimony?**

6 A2. The purpose of my rebuttal testimony is to respond to the direct testimony of
7 Attorney General (AG) Witness Sebastian Coppola relative to his proposal
8 (Witness Coppola direct testimony page 154) that the Company use the overall pre-
9 tax cost of capital instead of the pre-tax cost of permanent capital to calculate the
10 annual revenue requirement on the Company's proposed Infrastructure Recovery
11 Mechanism (IRM). DTE Gas Witnesses Nelson and Lepczyk will further rebut AG
12 Witness Coppola's proposal regarding the appropriate Return on Equity (ROE) to
13 utilize for the IRM revenue requirement.

14
15 The absence of a discussion of other matters in my rebuttal testimony should not
16 be taken as an indication that I agree with other aspects of any Staff or intervenor
17 testimony.
18

19 **Q3. Are you sponsoring any rebuttal exhibits?**

20 A3. No.
21

22 **Q4. Beginning on page 154, line 11 of his direct testimony, AG Witness Coppola**
23 **proposes that "the Company use the overall pre-tax cost of capital instead of**

Line
No.

1 **the pre-tax cost of permanent capital to calculate the annual IRM revenue**
2 **requirement.” Do you agree with this proposal?**

3 A4. No. The primary difference between the pre-tax cost of capital and the pre-tax cost
4 of permanent capital is the dilutive effect of Accumulated Deferred Income Tax
5 (ADIT) and the primary driver for accumulated deferred income tax stems from the
6 temporary timing differences in depreciation rates for book and tax purposes. For
7 DTE Gas investments recovered through base rates, this calculation is based on all
8 DTE Gas capital assets forecasted to be in service during the projected test period.
9 As shown on my Exhibit A-14, Schedule D1, line 6, DTE Gas is projecting \$1.4
10 billion in ADIT for the projected test period which represents 17.2% of the
11 Company’s total capitalization and is financed at a zero percent rate.

12

13 Because IRM assets are separate from DTE Gas rate base and recoverable through
14 a separate mechanism, IRM-specific book-tax differences and ADIT are calculated
15 and used to adjust IRM rate base (for example, see my Exhibit A-18, Schedule H1,
16 page 1, line 6). To be certain, it would be inappropriate to factor in the book-tax
17 differences attributable to the depreciation of assets not being recovered through
18 the IRM surcharge and apply the resultant dilutive effect of ADIT on the rate of
19 return for IRM. Therefore, it is appropriate to use the pre-tax rate of return based
20 on permanent capital structure when calculating IRM revenue requirement, and not
21 the overall pre-tax cost of capital which is applicable to DTE Gas assets recovered
22 through base rates.

23

24 **Q5. Has the applicable rate of return for the IRM been challenged by intervenors**
25 **in the past?**

Line
No.

1 A5. Yes. In DTE Gas general rate case No. U-21291, Michigan Environmental Council,
2 Natural Resources Defense Council, and Sierra Club (MNSC) Witness Alice
3 Napoleon contested which rate of return should be applied to DTE Gas IRM
4 investments, similar to how AG Witness Coppola is contesting the rate of return on
5 IRM investments in this current case. In that case, both the Administrative Law
6 Judge and the Commission agreed with the Company that there should be no change
7 to utilizing the pre-tax cost of permanent capital when calculating the revenue
8 requirement for IRM investments.

9

10 **Q6. Has the calculation methodology for the IRM's revenue requirement changed**
11 **over time?**

12 A6. No. This calculation methodology has been used and approved by the Commission
13 since the inception of the DTE Gas IRM in Case No. U-16999 and in all subsequent
14 DTE Gas rate cases (Case Nos. U-17999, U-18999, U-20642, U-20940, and U-
15 21291).

16

17 **Q7. Does this complete your rebuttal testimony?**

18 A7. Yes, it does.

STATE OF MICHIGAN
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Case No. U-21973

REBUTTAL TESTIMONY
OF
SHERRI L. WISNIEWSKI

DTE GAS COMPANY
REBUTTAL TESTIMONY OF SHERRI L. WISNIEWSKI

Line
No.

1 **Q1. Are you the same Sherri L. Wisniewski who previously offered testimony in**
2 **this proceeding?**

3 A1. Yes, I am.

4

5 **Purpose of Testimony**

6 **Q2. What is the purpose of your rebuttal testimony?**

7 A2. The purpose of my testimony is to:

- 8 1. Rebut Attorney General (AG) Witness Coppola's assertion that the
9 Company's calculation of Taxes Payable is seriously flawed and incorrect.
- 10 2. Rebut AG Witness Coppola's assertion that the Company's forecasted
11 increase in Prepayments is excessive and unjustified.
- 12 3. Rebut AG Witness Coppola's proposed adjustment to Prepayments for
13 Property Taxes.
- 14 4. Rebut the property tax expense adjustments proposed by both AG Witness
15 Coppola and Michigan Public Service Commission Staff (Staff) Witness
16 Hecht, because their adjustments do not take into consideration that
17 projected test period property tax expense is calculated by taking 3/12ths of
18 the 2026 calendar year property tax expense and 9/12ths of the 2027
19 calendar year property tax expense.
- 20 5. Propose a methodology for adjusting property tax expense if capital
21 disallowances are ordered by the Commission.

22

23 The purpose of my testimony is not to discuss the reasonableness of any capital
24 adjustments proposed by Staff or any intervenors, as that is being addressed in the

Line
No.

1 rebuttal testimony of other Company witnesses. The absence of a discussion of
2 other matters in my rebuttal testimony should not be taken as an indication that I
3 agree with other aspects of any Staff or intervenor testimony.

4

5 **Q3. Are you sponsoring any rebuttal exhibits?**

6 A3. Yes, I am sponsoring the following rebuttal exhibit:

7	<u>Exhibit</u>	<u>Schedule</u>	<u>Description</u>
8	A-30	T1	Discovery Response AGDG-5.214a Prepaid Property
9			Tax

10

11 **Q4. What Taxes Payable adjustment did AG Witness Coppola propose?**

12 A4. On page 56 of AG Witness Coppola's direct testimony, he makes the assertion that
13 the Company's calculation of Taxes Payable is seriously flawed and incorrect. As
14 a result, AG Witness Coppola recommends that the Commission utilize the 2024
15 historic balance of Taxes Payable of \$9.5 million for the projected test year.

16

17 **Q5. Do you agree with AG Witness Coppola's assertion that the Company's
18 calculation of Taxes Payable is seriously flawed and incorrect?**

19 A5. No. The Company's calculation of the projected test year balance for Taxes
20 Payable is reasonable. The Company's calculation of Taxes Payable starts with the
21 historic balance and makes changes that are driven by detailed calculations of
22 current income tax expense that utilize test-period data and assumptions. These are
23 discussed in my direct testimony and illustrated in my exhibits as follows:

24 1. Current Federal Income Tax (FIT) expense is described in my direct
25 testimony on page 14 and illustrated on Exhibit A-13, Schedule C8.

Line
No.

1 2. Current Michigan Corporate Income Tax (MCIT) expense is described in
2 my direct testimony on page 15 and illustrated on Exhibit A-13, Schedule
3 C9.

4 3. Current municipal income tax expense is described in my direct testimony
5 on page 16 and illustrated on Exhibit A-13, Schedule C10.

6

7 These are incorporated herein by reference. The Company's calculation of Taxes
8 Payable is also consistent with both generally accepted accounting principles and
9 what was approved in the Company's prior rate cases, including the most recent
10 case, Case No. U-21291.

11

12 **Q6. Do you agree with AG Witness Coppola's assertion on page 57 of his testimony**
13 **that the Company's calculation of Prepayments is excessive and unjustified?**

14 A6. No. The Company's calculation of the projected test year balance of Prepayments
15 for Property Taxes is based on both actual data and detailed calculations that utilize
16 bridge and test period data and is, therefore, completely reasonable and justified.

17

18 The Company's calculation of Prepayments for Property Taxes starts with the
19 historic balance. As explained in the Company's response to AGDG 5.214a, which
20 is included in Exhibit AG-20 of AG Witness Coppola's Direct testimony, the
21 Prepaid Property Tax balance increases when Property Tax payments are made in
22 January and August and decreases when Property Tax expense is accrued monthly.
23 AG Witness Coppola's testimony does not include the attachment to the
24 Company's response to AGDG 5.214a, which is provided in my Rebuttal testimony
25 as Exhibit A-30, Schedule T1. As illustrated in this exhibit, the Property Tax

Line
No.

1 payments (increases to the Prepaid Property Tax balance) and Property Tax expense
2 (decreases to the Prepaid Property Tax balance) are based on the 2024, 2025, 2026,
3 and 2027 Property Tax liabilities. How these Property Tax liabilities were derived
4 is described in detail in my Direct testimony on pages 7 through 11. In summary,
5 the 2024 Property Tax liability is based on bills paid, the 2025 Property Tax liability
6 is based on assessments received, and the 2026 and 2027 Property Tax liabilities
7 are based on detailed calculations that utilize bridge and test period data as shown
8 on Exhibit A-13, Schedule C7.1.

9

10 **Q7. Do you agree with AG Witness Coppola's proposed reduction of \$5.8 million**
11 **to the Company's Prepayments for Property Taxes, which appears on page 57**
12 **of his testimony?**

13 A7. No. AG Witness Coppola's proposed reduction to the Company's Prepayments for
14 Property Taxes of \$5.8 million would reduce the Prepayments for Property Taxes
15 from \$14.0 million per the Company's calculations to \$8.2 million. Witness
16 Coppola calculates this \$8.2 million by utilizing an annualized growth rate that is
17 based on the change in balance of the Prepayments for Property Taxes from 2020
18 to 2024. This methodology is not accurate, because it completely disregards the
19 actual payments and assessments as well as the bridge and test period data that
20 drives the Property Tax liabilities that, in turn, drive Prepayments for Property
21 Taxes.

22

23 **Q8. What property tax expense adjustments did AG Witness Coppola and Staff**
24 **Witness Hecht propose?**

Line
No.

1 A8. AG Witness Coppola and Staff Witness Hecht both proposed reductions in property
2 tax expense related to their proposed capital adjustments.

3

4 On page 142 of AG Witness Coppola's testimony, he recommends a reduction in
5 property tax expense for the projected test year of \$1,007,000.

6

7 On page 8 of Staff Witness Hecht's testimony, he recommends a reduction in
8 property tax expense for the projected test year of \$325,000.

9

10 **Q9. Do you agree with the methodology AG Witness Coppola and Staff Witness**
11 **Hecht are using to calculate their proposed property tax expense reductions?**

12 A9. Not entirely. To arrive at their proposed property tax expense reductions, both
13 Coppola and Hecht are using the change in 2027 calendar year property tax
14 expense. Both adjustments fail to consider that the adjustments to property tax
15 expense for the twelve months ending September 30, 2027, projected test period
16 must be calculated by taking 3/12ths (or 25%) of the change in 2026 calendar year
17 property tax expense and 9/12ths (or 75%) of the change in 2027 calendar year
18 property tax expense. This causes the proposed property tax expense reduction to
19 be overstated.

20

21 **Q10. If capital disallowances are ordered by the Commission, what methodology**
22 **should be used to calculate the corresponding adjustment to property tax**
23 **expense in this case?**

24 A10. Other than the improper calculation of the projected test period expense as
25 described above, Staff Witness Hecht's methodology is similar to the methodology

Line
No.

1 the Company utilized to calculate property tax expense in this case. Therefore, if
2 capital disallowances are ordered by the Commission, Staff Witness Hecht's
3 methodology, modified to take 3/12ths (or 25%) of the change in 2026 calendar
4 year property tax expense and 9/12ths (or 75%) of the change in 2027 calendar year
5 property tax expense, is reasonable and should be used to calculate the
6 corresponding adjustment to property tax expense.

7

8 **Q11. Does this complete your rebuttal testimony?**

9 A11. Yes, it does.

STATE OF MICHIGAN

BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

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to increase its rates, amend its rate)
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distribution and supply of natural gas,)
and for miscellaneous accounting authority)
_____)

Case No. U-21973

PROOF OF SERVICE

STATE OF MICHIGAN)
) ss.
COUNTY OF WAYNE)

ALEX SPRATLEY states that on the April 3, 2026, she served a copy of the she served a copy of DTE Gas Company’s Rebuttal Testimony and Exhibits of Witnesses Anthony L. Bolda, George H. Chapel, Michael S. Cooper, Henry J. Decker, Kelly M. Fedele, Matthew A. Fix, Julia L. Huffman, Anna E. Jackson, Eric D. Janness, Scotty N. Kehoe, Timothy J. Lepczyk, Habeeb J. Maroun, Jennifer E. Nelson, Seth B. Shpargel, Jason E. Sparks, Theresa M. Uzenski, Kirk M. Vangilder, and Sherri L. Wisniewski in the above captioned matter, via electronic mail upon the persons listed on the attached service list and Ms. Huffman’s confidential Rebuttal Testimony was filed under seal with the Commission.

Alex Spratley

**MPSC Case No. U-21973
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